LABOUR AND LIFE
OF THE PEOPLE

EAST LONDON

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LABOUR AND LIFE OF THE PEOPLE.

VOLUME I:

EAST LONDON.

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[Part I. is a reprint, with alterations and additions, of Papers read before the Royal Statistical Society in May 1887 and May 1888.]

PART I.—THE CLASSES.

SKETCH MAP OF LONDON.

THE CLASSES.

CHAPTER I.

INTRODUCTORY.

The inquiry of which I am now able to publish the results, was set on foot in 1886, the subject being the condition and occupations of the inhabitants of London, and my grateful thanks are due to those friends who helped me at the outset in laying down the principles on which the inquiry has been conducted. It was decided to employ a double method, dividing the people by districts and again by trades, so as to show at once the manner of their life and of their work. The particulars given in the present volume are confined to the East End of London, and deal but imperfectly with that. Most of 1886 was occupied with preliminary work, 1887 sufficed to complete the district inquiry, and 1888 has been spent on the trades and special subjects.

The special subjects connected with East London have started into great prominence during the time I have been at work. On the question of the "Unemployed" we have seen a house-to-house inquiry instituted by Government, which took as one of its selected districts St. George's-in-the-East. On the influx of poor Jews,

under the name of "Foreign Immigration," we have had a Committee of the House of Commons; and there has been the Committee of the House of Lords on the "Sweating System," which is still prolonging its labours. In addition, the whole question of Poor Relief has been laid open by another Committee of the House of Commons, and we have seen a succession of Mansion House inquiries on the same subject. To meet this evident demand for information I offer the pages which follow. The facts as given have been gathered and stated with no bias nor distorting aim, and with no foregone conclusions.

For the district inquiry, resulting in the division of the people into 8 classes, I have relied upon information obtained from the School Board visitors, of whom there are 66 in the district, and my tables are based on three assumptions:

(1.) That the numbers of married men with school children in each section by employment imply a similar proportion in the same sections of married men without school children, and of other male adults. For the choice of employment is made before the epoch of school children, and the period of employment continued long after; the fathers of the school children of the day are but a section of a block which contains, all the while, old men and young, married and single, those with children and those without, in every trade. Hence, having scheduled the heads of families with school children, I feel justified in dividing the other male adults in similar proportions.

(2.) That likewise the number of children of school age in each section implies the existence of brothers and sisters, older and younger, to be found living under the same home conditions. Hence I have added children and young persons of 13—20 to each section in proportion to the number of school children scheduled.

(3.) That the condition as to poverty of those with

children at school in each section will safely represent the condition of the whole section; the younger men in some employments, and the older men in others, earn less money than those of middle age who are the fathers of the children at school, but both are at less expense. On the whole, therefore, the condition of the bulk will be better than that of the part we are able to test.

I have, however, assumed that as is the condition of the tested part—which amounts to fully one half of the population—so is the condition of the whole population; and I may here say that I have throughout my inquiry leaned to the safe side, preferring to paint things too dark rather than too bright, not because I myself take a gloomy view, but to avoid the chance of understating the evils with which society has to deal.

The School Board visitors perform amongst them a house-to-house visitation; every house in every street is in their books, and details are given of every family with children of school age. They begin their scheduling two or three years before the children attain school age, and a record remains in their books of children who have left school. The occupation of the head of the family is noted down. Most of the visitors have been working in the same district for several years, and thus have an extensive knowledge of the people. It is their business to re-schedule for the Board once a year, but intermediate revisions are made in addition, and it is their duty to make themselves acquainted, so far as possible, with new comers into their districts. They are in daily contact with the people, and have a very considerable knowledge of the parents of the school children, especially of the poorest amongst them, and of the conditions under which they live. No one can go, as I have done, over the description of the inhabitants of street after street in this huge district, taken house by house and family by family—full as it is of picturesque details noted down from the lips of the visitor to whose mind they have

been recalled by the open pages of his own schedules—and doubt the genuine character of the information and its truth. Of the wealth of my material I have no doubt. I am indeed embarrassed by its mass, and by my resolution to make use of no fact to which I cannot give a quantitative value. The materials for sensational stories lie plentifully in every book of our notes; but, even if I had the skill to use my material in this way—that gift of the imagination which is called "realistic"—I should not wish to use it here. There is struggling poverty, there is destitution, there is hunger, drunkenness, brutality, and crime; no one doubts that it is so. My object has been to attempt to show the numerical relation which poverty, misery, and depravity bear to regular earnings and comparative comfort, and to describe the general conditions under which each class lives.

For the trade inquiries and special subjects, I have been fortunate in obtaining the aid of others, and their work will speak eloquently for itself.

If the facts thus stated are of use in helping social reformers to find remedies for the evils which exist, or do anything to prevent the adoption of false remedies, my purpose is answered. It was not my intention to bring forward any suggestions of my own, and if I have ventured here and there, and especially in the concluding chapters, to go beyond my programme, it has been with much hesitation.

With regard to the disadvantages under which the poor labour, and the evils of poverty, there is a great sense of helplessness: the wage earners are helpless to regulate their work and cannot obtain a fair equivalent for the labour they are willing to give; the manufacturer or dealer can only work within the limits of competition; the rich are helpless to relieve want without stimulating its sources. To relieve this helplessness a better stating of the problems involved is the first step. "We are a long way

towards understanding anything under our consideration, when we have properly laid it open, even without comment."* In this direction must be sought the utility of my attempt to analyze the population of a part of London. The materials gathered together in this volume seem at first sight hardly sufficient for wide generalization or definite conclusions. But if what is shown to exist here may be taken as the most serious thing of the kind with us—if this district contains, as is supposed, the most destitute population in England—we may assume that to state the problem here is to state it everywhere, and to solve it here would be to solve it everywhere.

In order that the true, and not more than the true, significance and value may be given to the facts and figures produced, it may be useful to explain exactly the method that has been adopted in collecting them.

The 46 books of our notes contain no less than 3400 streets or places, and every house and every family with school children is noted, with such information as the visitors could give about them. Here are specimens of each class of street:—

† St. Hubert Street. (Class A—*coloured black on map.*)

				Class.	Section.
1.	Casual Labourer.....	1 room	2 school children	§ B.	2
		(Now gone hopping.)			
	Charwoman	1 room, widow	1 child at school and 1 baby‡.....	B.	33
		(The widow's sister also lives with her.)			
	.....	1 room	1 family, no children at school		
2.	Bootmaker	1 ,,	wife helps, 2 school children	C.	11
	Casual Labourer.....	1 ,, ...	1 child at school and 2 babies ...	A.	1
		(Very low family. Also have one child at Industrial School.)			
	?	1 room, widow...	1 child at school	B.	35

* "Autobiography of Mark Rutherford."
† The real names of the streets are, for obvious reasons, suppressed.
‡ All children under 3 are counted as babies.
§ For particulars of classes and sections, *see* pages 37-62.

				Class.	Sect.
	HAWKER	1 room	3 school children	A.	22
		(Queer character.)			
	.....	1 room	1 family, no children at school		
		(One room—empty.)			
3.	HAWKER (female)	1 room	3 school children	B.	35
	(Husband in prison—mother lives with them—doubtful characters.)				
	HAWKER	1 room	1 child at school	A.	22
		(Two elder sons loaf about.)			
	FISH-STALL HAWKER...	1 room, wife helps,	2 school children and 1 baby ...	B.	22
	.....	1 ,, ...	1 family, no children at school		
4.	CASUAL LABOURER.....	1 ,, ...	wife and children away		
	CASUAL CARMAN.....	1 ,, ...	4 school children and 1 baby ...	B.	3
	.....	1 ,, ...	a female of doubtful character		
	HAWKER of Flower Stands	1 ,, ...	no children at school		
5.	SWEEP.....	1 ,, wife dead	4 school children.....	B.	19
	(?)	1 ,, ...	1 child at school	B.	18
	HAWKER (female)	1 ,, ...	1 ,, ,, ...	B.	35
6.	CASUAL LABOURER.....	1 ,, ...	3 school children, 2 babies and 1 girl over age	B.	2
	(Nos. 4, 5, and 6 are mixed up in some extraordinary fashion. All the inmates have to use one small yard with one water tap and W.C.)				
7.	CORK-CUTTER	1 room	3 school children and 1 baby ...	B.	8
	.....	1 ,, ...	1 family, no children at school		
8 and 9	.....	Sawmills	.....		
10 and 11.	GENERAL SHOP	2 rooms, widow	1 child at school and 2 help mother	E.	35
		(Makes a fair living.)			
	A DISUSED SHOP.....	1 room.....	1 family, no children at school		
	BOOTMAKER(journeyman)	1 ,, wife chars	3 school children, 1 over age...	B.	11
	(Dreadfully poor, deaf, decrepit, and rheumatic.)				
	HAWKER	1 room	4 school children and 1 baby ...	B.	22
	(Makes and sells flower stands.)				
	HAWKER	1 room.....	1 child at school and 1 baby ...	B.	22
	CARVER	1 ,, ...	2 school children and 1 baby...	B.	8
	(Wretchedly poor.)				
12.	GREENGROCER'S	1 ,, and shop	2 school children and 1 baby	C.	24
	(Wife's mother also lives with them.)				
	BOOTMAKER.....	1 room	3 school children	B.	11
	CASUAL LABOURER.....	1 ,, ...	3 ,, ,, and 1 at work	B.	2
13.	OLD WOMAN	1 ,, ...	1 child at school	B.	33
	(This is a nurse child, and what she receives for it is her only means of living.)				
	CASUAL LABOURER	1 room.....	1 child at school	B.	2
	CASUAL LABOURER	1 ,, ...	2 school children	B.	2
Tenement in yard at back of house, occupied by					
	MATCH-BOX MAKER.....	2 rooms	3 school children & 2 help father	B.	10*e*
	(All work at this—a wretchedly poor lot.)				

					Class	Sect
14.	Hawker	1 room.....	5 school children, 1 baby and 1 over age		B.	22
	Hawker	1 ,, ...	2 school children		B.	22
	Casual Labourer.....	1 ,, ...	1 child at school		B.	2
	.....	2 rooms	2 families, no children at school			
15.	Chairmaker	2 ,, ...	1 child at school and 2 or 3 over age.....		D.	8
	(Also have a loft, where the wife, the wife's mother (who also lives with them), and the elder children all work together at making fish baskets out of old mat sugar bags. Dirty and low, but not so poor.)					
	Casual Labourer	1 room	4 school children and 1 baby ..		B.	2
	.....	1 ,, ...	1 family, no children at school			
Tenement in yard at back occupied by						
	Casual Dock Labourer	1 room	no children at school			
	(Also makes bird-cages, and has live stock of various kinds in his room.)					
	.....	1 room	1 family, no children at school			
	Horsekeeper.....	1 ,, ...	2 school children		D.	14
	.....	1 ,, ...	1 family, no children at school			
16.	Upholsterer.....	1 ,, ...	2 school children, 2 babies		B.	8
	.....	2 rooms	2 families, no children at school			
	(One room—empty.)					
17.	Dealer in old Iron...	1 room	1 grandchild at school		B.	23
	Coal Porter.....	1 ,, ...	4 school children and 1 baby ...		B.	3
	.....	2 rooms	2 families, no children at school			
18.	4 Hawkers	4 ,, ...	no children at school			
	(Lower part used for storing old iron.)					
19.	Iron-hoop Maker	— widow	1 grandchild at school		F.	36
	(Has a yard at side in which work is carried on under her direction by her two sons and another man. Make a fairly good living.)					
20.	Casual Labourer.....	1 room	1 child at school		A.	1
	(A loafer.)					
	Casual Labourer.....	1 ,, ...	3 school children and 1 baby ...		A.	1
	.....	1 ,, ...	1 family, no children at school			
	.....	1 ,, ...	2 or 3 women of doubtful character			
21.	Casual Labourer	1 ,, ...	4 school children		A.	1
	Casual Labourer.....	1 ,, ...	4 ,, and 1 baby ...		B.	2
	(Very poor, ill, and improvident.)					
	Bootmaker.....	1 room	2 school children, and 1 boy helps father		B.	11
	Pensioned Policeman	1 room	no children at school			
22.	.....	—	4 families, no children at school			
23.	Casual Labourer.....	1 room and shop	2 school children		C.	3
	(Wife keeps a small general shop.)					
	.....	2 rooms	2 families, no children at school			
24.	Public-house	—	no children at school			

				Class.	Sect.
25.	Casual Labourer.....	1 room	3 school children	B.	2
		(Awfully poor—wife is subject to fits.)			
	Bootmaker	1 room	2 school children and 1 baby ...	B.	11
	Bricklayer (casual) ...	1 ,, ...	2 ,, ,, ...	B.	7
	Casual Labourer ...	1 ,, ...	4 ,, ,, and 1 just left school	A.	1
		(An awfully poor, low, and wretched lot—children almost naked—man is also in the Militia.)			
	Sawyer	1 room	1 child at school	B.	8
	.....	4 rooms	4 families, no children at school		
		(One room—empty.)			
26.	.....	—	3 families, no children at school		
		(One room—empty.)			
27.	Bricklayer's Labourer	—	no children at school and 1 baby		
	.....	—	3 families, no children at school		
28.	Match-box Maker ...	1 room, a widow	4 school children and 2 help mother	B.	35
	Casual Labourer	1 ,, ...	2 school children	A.	1
	Match-box Maker ...	1 ,, deserted female,	4 school children	B.	35
		(Mother also lives and works with her.)			
	Casual Labourer	1 room	2 school children and 1 baby ...	B.	2
	Hawker	1 ,, ...	2 ,, ,, ...	A.	1
		(All cripples—wife's mother, also a cripple, lives here—an awful lot—younger children like withered-up old men.)			
	.....	1 room	1 family, no children at school		
29.	Mat-basket Maker ...	1 ,, ...	4 school children and 1 boy at Industrial School.....	A.	10*e*
		(Idle, careless, and wretchedly poor.)			
	Hawker	1 room	3 school children and 1 boy gets 4*s* per week at coal shed.....	A.	22
	.....	—	3 families, no children at school		
30.	Casual Labourer	1 room	2 school children	B.	2
		(Wife makes match-boxes.)			
	French Polisher (just out of prison) ...		2 school children	A.	8
	Looking-glass Gilder's Workshop				
	.....	1 room	1 family, no children at school, 1 baby		
		(Two rooms—empty.)			

General Character.—An awful place; the worst street in the district. The inhabitants are mostly of the lowest class, and seem to lack all idea of cleanliness or decency. Few of the families occupy more than one room. The children are rarely brought up to any kind of work, but loaf about, and no doubt form the nucleus for future generations of thieves and other bad characters. The property is all very old, and it has been patched up and altered until it is difficult to distinguish one house from another. Small back yards have been utilized for building additional tenements. The property throughout is in a very bad condition, unsanitary and overcrowded; and it is

stated (as a suggestive reason why so little has been done in the way of remedy) that until very recently the rent collector of the property was a brother of the Sanitary Inspector! A number of the rooms are occupied by prostitutes of the most pronounced order.

Marble Street (North). (A *to* B—*black to dark blue.*)

			Class.	Sect.
2.	Bricklayer's Labourer ...	3 school children, 1 baby ..... (Ill-health and casual work.)	B.	3
	Carpenter	no children at school.....		
4.	Bootmaker.....	,, ,, 1 boy over age		
6.	Cook	1 child at school and 1 girl over age	E.	15
	.....	no children at school.....		
8.	Labourer	3 children at school ..... (Cadging loafer, and lives on wife, who went into workhouse to get rid of him.)	A.	1
	Match-box Maker	4 children at school ..... (Husband in gaol undergoing penal servitude.)	B.	35
	Labourer	2 children at school, 1 baby..... (Loafer at race-courses and cocoa-nut proprietor—very shifty sort.)	A.	1
10.	Bootmaker.....	2 children at school, 1 baby	E.	11
	Coal Porter	4 ,, ,, 1 ,, ...(very dirty)	B.	3
12.	Labourer	1 child at school .....1 ,, 1 boy over age at school ...	B.	2
	Labourer	2 children at school 1 ,, 1 girl over age (Scarcely a rag to cover themselves with—wife and children utterly neglected—a lazy vagabond.)	A.	1
14.	Plasterer	3 children at school ..... (Always out of work.)	B.	7
	Coster	3 children at school	E.	22
14.	Dressmaker	2 school children ..... (Husband has deserted her.)	D.	34
16.	Casual Labourer	2 school children and 1 baby .....(loafer)	B.	2
	Casual Labourer	3 ,, ,, 1 boy at Industrial school ... (Was in regular work, but lost his situation.)	B.	2
	General Dealer	3 school children, 1 baby, 1 girl over age (Wife makes match-boxes. Very poor and dirty.)	B.	23
18.	Weaver	1 school child, 1 girl over age ..... (Last winter sold coals in street, but now working at trade.)	D.	10*d*
	Hawker	1 school child, 1 baby	D.	22
20.	Labourer (casual)	5 ,, children, 1 baby	B.	2
	Clicker	3 ,, children ..... (One child is physically and mentally afflicted.)	E.	11
22.	Labourer	2 school children and 2 babies ..... (Away from home looking for work in the country—wife and family are starving, and live on parish relief.)	B.	2

			Class.	Sect.
	Bootmaker	1 school child, 1 baby	D.	11
	Bootmaker	No children at school		
24.	Shopkeeper	,, ,,		
26.	Bottler (casual)	3 school children, 1 baby (Wife does washing.)	B.	2
	Labourer	3 ,, ,, (1 girl sells watercresses)	B.	2
	Watercresses (widow)	No children at school (Mother of the Labourer.)		
28.	Labourer (casual)	2 school children, 1 baby	B.	2
	Bass dresser	1 ,, child and 1 baby	B.	10*e*
30.	Bricklayer (wife chars.)	4 ,, children, 1 boy over age (Used to be in regular work, but some stone-work fell on him, and he has been affected ever since.)	B.	7
	Supported Widow	1 school child (very delicate) 2 at Brentwood	B.	37
32.	Painter's Labourer	2 ,, children and 1 baby (Very casual work—was in stone-yard last winter.)	B.	3
34.	Labourer and Caretaker	1 school child	E.	5
1.		empty		
3.	Labourer	1 schl. child, 1 boy and 1 girl over age at schl.	E.	5
5.	Brushmaker	3 ,, children, 1 girl over age	D.	10*c*
	Charwoman (widow)	3 ,, ,,	B.	33
	Bricklayer	2 ,, ,, 1 boy home (lazy)	C.	7
7.	Labourer	3 ,, ,, 1 girl over age (Out of work for many months—not bad workman.)	B.	2
	Painter (widower)	1 school child	E.	7
9.	,, (wife goes begging)	3 ,, children (Never do any work, but live by begging.)	B.	7
	Woodchopper	4 school children and 1 baby (Has horse and cart.)	E.	19
11.	Carver	1 school child	E.	8
	Charwoman (widow)	3 ,, children	B.	33
	,, ,,	2 ,, ,, (par. relief)	B.	33
13.	Labourer	4 ,, ,,	D.	4
	Washerwoman (widow)	1 ,, child	B.	33
15.	Collar Dresser	2 ,, children and 3 babies (Employs about 12 girls; he takes the work out and distributes it; does not do the work himself—sweater.)	E.	20
17.	Glass Beveller	1 school child	E.	10*e*
	Painter	2 ,, children and 1 baby	C.	7
19.	Labourer	2 ,, ,, 1 ,,	B.	2
	,,	4 ,, ,,	A.	1
	Labourer	1 ,, child and 1 baby	B.	2
21.	Boctmaker	1 ,, ,, (Steady and industrious.)	F.	11
	Watchmaker	2 school children	D.	10*b*

			Class.	Sect.
	Carver	4 school children and 2 babies	B.	8
		(An injured leg prevents him working full time.)		
23.	Worker at Jam Factory...	2 school children	D.	12
	.....	No children at school		
25.	Cane-dealer (wife chars)...	3 school children, 1 baby	B.	22
		(Man hawks: complains that School Board has ruined his trade by abolishing flogging in the schools.)		
25.	Stoker	3 school children	E.	5
	Labourer	2 ,, ,, 1 baby	B.	2
		(Have had parish relief.)		
27.	Labourer	3 school children	E.	5
	,,	2 ,, ,, 1 baby	A.	1
		(Lazy, drunken vagabond, and ill-treats his wife, who does washing.)		
	Carpenter	1 school child	E.	7

General Character.—Majority very poor and rough; some of the loafing semi-criminal class and given to drink; lazy, shiftless people.

Marble Street (South).

1.	Labourer (wife does match-box making)	3 school children, 1 baby, 1 boy hawker	very poor...	B.	2
		(Casual work, very poor, dirty, untidy lot.)			
	Carman	3 school children, 1 baby		B.	3
		(Wife drinks up all his earnings.)			
	Hawker	No children at school			
2.	Labourer	3 school children, 1 baby		B.	2
		(Would not care for regular work; loafs about and scavenges dust heaps.)			
	Smith (widower)	1 school child		E.	9
3.	Labourer (?)	2 ,, children, 2 babies		A.	33
		(Now in gaol for cruelty to wife, who is judicially separated from him, wife has charge of children and gets parish relief.)			
	Match-box Maker (widow)	3 school children		B.	35
4.	Labourer	4 ,, ,, 1 baby		B.	2
		(Hop-pickers in season; doesn't try to get work; wouldn't go hopping if the weather wasn't warm.)			
	Turner	3 school children		B.	8
		(Drink.)			
	Labourer	4 school children, 1 baby, and 1 van boy gets 3*s* 6*d* week		A.	1
		(Won't work at all; wife supports family and is brutally ill-treated by husband, who is now in gaol for not answering summons and non-payment of fine.)			
5.	Portmanteau Maker	2 school children, 1 boy helps		E.	10c
	Painter	1 ,, child and 1 baby		C.	7

			Class.	Sect.
6.	Labourer	1 baby		
	(Has built himself a greenhouse at back of house, and grows cucumbers and flowers, which pay well.)			
7.	Bootmaker (wife old clo' shop)	3 school children, 1 girl imbecile	E.	11
	Labourer	1 ,, child	D.	4
8.	Chandlers' Shop (widow)	2 ,, children	B.	35
	Printer	1 ,, child	E.	10*a*
9.	.....	empty		
10.	.....	no children at school		
11.	Signalman (wife has mangle)	3 school children and 1 baby	D.	13
	.....	no children at school		
12.	Lather	4 school children and 1 baby	B.	7
	Hawker	3 ,, ,, ...	B.	22
	(Worked in stone-yard last winter—makes little wooden toys—industrious, struggling man, and very steady.)			
	Jeweller	1 school child and 2 babies ..... (Out of work.)	B.	10*b*
13.	.....	no children at school		
14.	Engine Driver (wife has a shop)	4 school children and 1 boy over age ..... (Man has a pension.)	F.	13
15.	Bootmaker	3 school children, 1 boy over age	B.	19
	(Makes little slippers and sells them on own account.)			
16.	Casual Labourer	2 school children, 1 baby	B.	2
	,, Bricklayer's Lab.	3 ,, ,, ...	B.	3
	Carpenter	5 ,, ,, 1 girl away	B.	7
	(Very poor, through drinking wife—dirty and careless—always moving about—casual work.)			
17.	.....	no children at school		
18.	Splint-cutter	3 school children	B.	7
	(Summoned 5 times for neglect in sending children to school.)			
	Labourer	3 school children, 1 baby ..... (Works in stone yard.)	B.	2
19.	Match-box Maker (widow)	1 school child	B.	35
	Jobber (widower)	4 ,, children, 1 girl over age at home...	B.	2
	(Was a sailor and did pretty well till wife died.)			
20.	.....	empty		
21.	Bootmaker	3 school children, 1 baby, 2 boys over age...	B.	11
	(Good workman, but lazy and cantankerous.)			
22.	Charwoman (deserted woman)	3 school children	B.	33
	Brushmaker	no children at school		
	Labourer	1 school child and 1 baby	D.	4
23.	Labourer (widower)	1 ,, ,, and 1 boy over age	D.	4
	,, ...	1 ,, ,, 1 girl over age	D.	4
24.	Auction Porter	1 ,, ,, 1 boy over age	F.	6

			Class.	Sect.
25.	Painter's Labourer.....	2 school children ..... (Casual work in stone-yard all last winter.)	B.	3
	Labourer	3 school children and 1 baby	B.	2
	Boot Finisher	2 ,, ,, ,, ...	D.	11
26.	Bootmaker.....	1 ,, child, 1 baby	E.	11
	Caller Up.....	no children at school		
27.	Brass Finisher (wife washes)	1 school child .....(very delicate)	E.	9

General character.—Mostly belong to the casual working class and very poor.

Bendigo Street. (Class B—*dark blue on map.*)

1.	Machinist—Umbrella covers (a widow)	3 school children .....very poor	B.	35
2.	.....	no children at school.....		
3.	General Dealer.....	1 school child.....	E.	23
4.	Washerwoman (widow)	4 sch. children & 1 baby, v. poor	B.	33
5.	Carman	2 school children ..... ,,	B.	3
6.	.....	empty		
7.	Carman	4 school children ..... very poor	B.	3
8.	Painter	3 ,, ,, ... ,,	B.	7
	Boot Mender	3 ,, ,, ... ,,	B.	19
9.	Irregular Labourer	3 ,, ,, ... ,,	B.	3
10.	Carman	3 ,, ,, ... p. reg.	D.	4
11.	Hawker	2 ,, ,, 1 baby... very poor	B.	22
	Casual Labourer.....	3 ,, ,, ... ,,	B.	2
12.	Wood Turner.....	2 ,, ,, ... ,,	B.	8
13.	Irregular Labourer	2 ,, ,, 1 baby... ,,	B.	3
14.	Carman	4 ,, ,, ,, ... ,,	B.	4
15.	.....	no children at school		
16.	Journeyman Confectioner	1 school child & 1 baby, very poor	B.	12
17.	.....	empty		
18.	Irregular Labourer	3 school children .....very poor	B.	3
19.	.....	no children at school.....		
20.	Painter.....	1 school child.....p. ir.	C.	7
21.	Mangler (widow).....	2 ,, children .....very poor	B.	33
22.	.....	no children at school.....		
23.	Cabman	2 ,, ill—insufficient food	B.	14
	.....	no ,, at school		
24.	Washerwoman (widow)	1 school child .....very poor	B.	33
	Cook	3 ,, children..... ,,	B.	15

			Class.	Sect.
25.	Coal Porter—Wife sells toys in street	3 sch. children & 1 baby; very poor	B.	2
	(Out of work, been on tramp a good deal trying for work—children hawk in the street.)			
	Smelter	3 school children and 1 baby	B.	9
	(Earns pretty good money, but both drink, and children greatly neglected.)			
26.	Coal Porter	2 school children ...very poor, ir.	B.	3
	,,	1 ,, child..... very poor	B.	3
	Journeyman Bootmaker	2 ,, children ..... ,,	B.	11
27.	Waiter (discharged soldier)	3 ,, ,, ... ,,	B.	15
	Cabman	3 ,, ,, ... ,,	C.	14
28.	.....	no children at school		
	Timekeeper	4 school children & 1 baby; poor	D.	5
29.	Mason*	1 ,, child	E.	7
	Journeyman Butcher*	1 ,, ,, ...	E.	15
	(*Wives are rackety, drinking women.)			
30.	Paperhanger	3 school children.....poor	C.	7
	.....	no school children		
31.	Painter	3 ,, ,, 1 baby; very poor	B.	7
	Casual Labourer	1 ,, child ..... ,,	B.	2
32.	Carpenter	3 ,, children.....	E.	7
33.	Labourer (wife has stall at Kingsland)	1 sch. ch., 1 older girl helps mother	B.	2
	(Out of work, gone on tramp to Manchester to try for work on Ship Canal.)			
	.....	no school children		
34.	Porter (regular)	2 school children & 1 baby; poor	D.	4
	Carman	2 ,, ,, ,, ,,	D.	4
35.	Porter (regular) wife keeps a small shop	2 ,, ,, ,, comf.	E.	5
36.	(6 or 7 rms.) looks after railway property	3 ,, ,,	E.	6
37.	(4 and kitchen) Decorator	2 ,, ,, ,, poor	C.	7
	Hawker	1 ,, child ..... ,,	C.	22
38.	French Polisher	2 ,, children	E.	16
	Carman (wife chars)	2 ,, ,, ...	B.	31
	(The man is in hospital—consumptive.)			

General character.—Wretchedly poor and improvident—old houses in very dilapidated condition—people work hard when they can get it, but are frequently out of work, and have no idea of thrift.

Thorn Street. (Classes C and D—*coloured light blue on map.*)

1.	Coachmaker—(earns 15*s* week)	2 school children, 1 boy over age	B.	14
	Crossing sweeper	no children at school, 1 boy at work		
2.	Shoemaker	4 school children, 1 boy helps ...	C.	11
3.	Confectioner	2 ,, 1 baby, 1 boy at work	D.	12
	.....	no children at school.....		

		Class.	Sect.
4. Coal Porter	2 school children, 1 baby	E.	5
5. Boxmaker	no children at school, 1 boy at work		
	,, ,,		
6. Ostler	,, ,, 1 over age		
	,, ,,		
7. Washerwoman (a widow)	1 school child	D.	33
	no children at school		
8. Washerwoman (a widow)	3 school children, 1 boy at work	B.	33
(Very poor—receives parish relief.)			
	no school children		
9. Carpenter	3 sch. chldrn. 1 baby, 1 boy at work	C.	7
	no children at school		
10.	,, ,,		
	,, ,,		
11. Labourer (wife chars.)	3 school children, 1 baby	B.	2
,,	1 sch. child (suffers from ill health)	B.	2
12.	no children at school		
13. Porter	2 school children	E.	5
	no children at school		
14. Shoemaker	2 school children	E.	11.
	no children at school		
15. Boot Finisher	1 school child	D.	11
Waiter	3 ,, children	D.	15
16. Labourer	3 ,, ,, 1 baby	D.	4
,,	2 ,, ,,	D.	4
17. Combmaker	5 ,, ,,	D.	10*c*
Dock Labourer	2 ,, ,, 1 girl over age	D.	4
18. Brickmaker	3 ,, ,, 1 baby	D.	7
	no children at school		
19. Brickmaker	2 school children, 1 girl at work	C.	7
Bootmaker	3 ,, ,,	D.	11
20. Painter (wife chars.)	5 ,, ,, 1 baby	C.	7

General character.—Houses consist of 4 rooms and kitchen and let at 8*s* per week. Decent poor people, struggling along. A large proportion of children in the latter part.

Hepworth Street. (Classes C and D—*light blue on map.*)

2. Blacksmith (wife keeps sweets shop)	5 school children, 2 babies	F.	9
4. Irregular Labourer	1 ,, child	C.	3
Labourer (wife invalid)	No children at school, father of above labourer		
6. Gasfitter (regular)	2 school children	E.	7
8. Regular Labourer	4 ,, ,, 1 baby, 1 boy at work	D.	4

			Class.	Sect.
10.	Clerk	2 school children, 1 baby	E.	28
12.	Boot Jobbing	1 ,, child (poor)	C.	19
	,, ,,	3 ,, children, 1 baby (very poor)	C.	19
		(Dirty, man has ill health.)		
14.		empty		
16.		No children at school		
18.	News Shop (widow)	,, ,,		
20.	Greengrocer's Shop	,, ,,		
22.	Painter	4 school children, 2 babies (poor)	D.	7
	Painter's Father & Mother	No children at school		
24.		,, ,,		
26.	Regular Labourer (wife laundry)	2 school children, 1 boy at work (comf.)	E.	5
28.	Regular Porter (warehouse) (wife laundry)	3 ,, ,,	E.	5
28A.	Bootmaker	2 ,, ,,	E.	11
	Caretaker of School	No children at school		
30.	Publican	,, ,, 1 baby		
32.	Regular Labourer	1 school child	D.	4
34		empty		
36.	Regular Labourer	1 school child	D.	4
38.	Foreman Builder	2 ,, children	F.	7
40.	Painter (very irreg.) (wife laundress employs 2 or 3 women)	4 ,, ,, 1 baby, 1 girl helps mother	E.	7
1.	Regular Labourer	1 school child	D.	4
3.	Hairdresser's Shop	2 ,, children (comfortable)	E.	24
5.	Milk Carrier	1 ,, child, 1 boy with father	E.	15
		No children at school		
7.	Irregular Bricklayer (wife mangles)	4 school children, 1 baby (poor)	C.	7
		No children at school		
9.	Tram Driver	4 school children, 1 baby (comfortable)	E.	14
	Coachman, Livery Stables	6 ,, ,, (very poor)	C.	14
		(Only paid by job, irregular.)		
11.	Charwoman (widow)	3 school children (Single men lodgers.)	D.	33
13.	Gardener (regular)	4 school children (poor)	D.	18
	Gardener ,,	1 ,, child	D.	18
15.		No children at school		
17.		empty		
19.		No children at school		
21.	Gardener	1 school child, 1 baby (poor)	D.	18
		No children at school		

			Class.	Sect.
23.	.....	No children at school		
25.	.....	empty		
27.	GARDENER	4 school children, 1 baby..... (poor)	D.	18
29.	.....	No children at school		
31.	REGULAR CARMAN	3 school children ..... (comfortable)	E.	5
	.....	No children at school		
33.	BRICKLAYER (regular)	1 school child, 1 boy bricklayer, 1 girl service	E.	7
35.	.....	No children at school		
37.	BRICKLAYER	,, ,, elder sons married...		
39.	INVALID (wife keeps chandler's shop)	5 school children ..... (poor)	D.	31
41.	.....	empty		
43.	BRUSH SHOP	No children at school		
45.	BUTCHER'S SHOP	4 school children ..... (employs 1 man)	F.	25
47.	DOCK SERVICE (wife grocer's shop)	1 ,, child ... (1 daughter helps mother)	E.	5
49.	CARPENTER (wife green-grocer's shop	4 ,, children ... (2 boys help mother)	F.	7
51.	PUBLICAN.....	3 ,, ,, ...	G.	27
51a.	CARMAN (regular)	4 ,, ,, 1 baby	D.	5

General Character.—Poor working class.

EVERETT STREET. (Mixed Street—*purple on map.*)

1.	REGULAR DOCK LABOURER	2 school children, 1 boy at work earning 4*s* week .....(comfortable)	E.	5
	MANGLER (mother of above)	No children at school		
3.	REGULAR DOCK LABOURER (wife dead)	1 school child, 1 in reformatory..... (Poor in consequence of drink.)	D.	4
	REGULAR ROAD LABOURER (wife in asylum)	4 school children ..... (Poor in consequence of drink.)	D.	4
	LABOURER AT FURNITURE WAREHOUSE	3 school children .....(very poor)	B.	2
	WHEELWRIGHT	3 ,, ,, 2 babies .....(very poor) (Out of work for 2 months.)	B.	8
5.	.....	2 families with no children at school.....		
7.	.....	.....		
9.	JOURNEYMAN BOOTMAKER ...	2 school children, 1 baby.....	C.	11
	PRINTER	1 ,, child .....(comfortable)	E.	10*a*
11.	BEER HOUSE	in course of demolition		
13.	CATSMEAT HAWKER (wife keeps catsmeat shop)	4 school children	E.	22

			Class.	Sect.
15.	Mangler (widow)	2 children at school	C.	33
	.....	no children at school		
17.	Catsmeat Hawker (wife keeps sweet shop)	2 school children	E.	22
19.	Parents of above.....	no children at school		
21.	Coal Dealer.....	,, ,, ...		
	.....	,, ,, ...		
23.	Charwoman (widow)	3 school children (very poor, consumptive)	B.	33
25.	.....	no children at school		
27.	Undertaker	2 school children (man occasionally employs)	E.	19
29.	Weaver (wife general shop)	no children at school, 1 boy earning 6*s* 6*d*, 1 girl in shop		
31.	Weaver	2 school children, 1 boy in City, 1 girl helps	F.	10*d*
33.	Hemp Dresser (wife match-boxes)	3 ,, ,, 1 baby, 1 girl fancy boxes, 1 girl loafs at home ..... (Wife on the drink 2 or 3 days a week).	D.	10*e*
	Charwoman (widow)	1 school child, 1 boy gun factory, 1 girl match boxes .....(very poor.) (Does not get much work.)	B.	33
35.	Beer House	6 school children, 1 baby ..... (A rope-ground here—about a dozen men employed. They work by the piece, and have each to find their own boy. Do very well all the summer.)	E.	27
2.	Weaver (wife helps).....	2 school children	F.	10*d*
4.	Cigar Maker.....	4 ,, ,, 2 babies, 1 boy in City at 6*s* per week.....	E.	12
6.	Weaver	4 school children, 1 baby, 1 boy in City at 5*s* per week.....	F.	10*d*
8.	Journeyman Bricklayer (wife machinist and employs a girl)	3 school children, 1 baby	F.	7
10.	Cabinet Maker (wife bead trimming)	5 ,, ,, 2 girls at fancy boxes ...	E.	8
12.	Journeyman Printer	1 ,, child, 2 babies	E.	10*a*
14.	Turner (wife dressmaker)	1 ,, ,, 2 girls help mother	F.	8
16.	Charwoman (widow)	no children school age, 1 girl delicate		
18.	Cabinet Maker.....	1 school child, 1 boy in City at 5*s* per week	E.	8
20.	Casual Labourer (wife occasionally makes match boxes).....	1 ,, ,, 2 nurse girls.....	C.	3
	Casual Labourer	no children at school, 1 baby		
22.	Regular Carman	1 school child, 2 babies.....	E.	5
	.....	no children a school		
24.	.....	,, ,, ...		

			Class.	Sect.
26.	Casual Labourer	2 schl. children, 1 baby, 2 girls make matches	C.	2
28.	.....	empty		
30.	Porter at London Hospital	3 school children, 1 baby	E.	5
32.	Bricklayer's Labourer ...	4 ,, ,, 1 ,, 2 boys in City ...	C.	3
		(Should do well, but wife drinks.)		
34.	Charwoman (widow)	2 school children, 2 girls make fancy boxes	E.	33
36.	Bricklayer's Labourer ...	1 ,, child, 1 baby	E.	3
38.	Trimming Maker (slack) ...	5 ,, children, 1 baby, 1 boy at 5*s*.....	B.	10*e*
40.	.....	no children at school		
42, 44.	.....	open space		
46.	Foreman, Dung Carts	2 school children, 1 baby	E.	5
		(Plead poverty, but should do well.)		
48.	Bricklayer's Labourer ...	4 school children, 1 baby	C.	3
	Labourer (wife chars.).....	2 ,, ,, ...	A.	1
		(A loafer, will go off for 4 or 5 weeks together, no one knowing what becomes of him. Will then come back and go into the Union. Does no work and has given his wife no money for years.)		
50.	Hemp Dresser	1 school child, 2 girls help father	E.	10*e*
		(They work in a small yard at back.)		
52.	Casual Dock Labourer (wife trousers work)	1 school child, 1 boy at stationer's, 1 girl helps mother	C.	2
	.....	no children at school.....		
54.	Boot Finisher (wife been ill)	2 children at school, 2 babies (irregular and poor).....	C.	11
56.	Regular Carman	5 school children, 1 baby ..... (poor)	D.	5
	.....	3 ,, ,, ... (poor)	D.	5
58.	Bricklayer's Labourer ... (irreg.) (wife disabled) ...	3 ,, ,, ... (2 nurse girls)	B.	3
	.....	no children at school.....		
60.	Casual Dock Labourer (wife makes match-boxes)	2 school children, 1 baby	B.	3
	Charwoman (widow).....	1 ,, child, 1 girl makes matches, 1 girl minds home.....	C.	33
	Casual Dock Labourer (wife left him)	4 school children ..... (helpless and lazy)	B.	2
62.	Bootlaster	2 ,, ,, (2 sons in City, 5*s* and 6*s*)	F.	11
	.....	no children at school		
64.	Trimming Maker (slack)...	4 school children, 1 baby	B.	10*e*
	Casual Labourer	2 ,, ,, ...	B.	2
66.	Casual Dock Labourer (wife has fits of insanity)	2 ,, ,, ...	B.	2
	.....	no children at school		
68.	Hairdresser	1 school child, 1 baby	E.	15

			Class.	Sect.
	Casual Labourer (wife bead-work, and also drinks)	1 school child, and 1 boy, City, at 6*s*	B.	3
70.	Ginger Beer Bottler.....	3 ,, children, 1 baby	B.	3
	In London Hospital (widow)	1 ,, child, and 2 in parish school.....	B.	37
72.	Washing, &c. (widow)	1 ,, child	C.	33
	.....	No children at school.....		
74.	Casual Dock Labourer (wife of doubtful character) ...	3 school children.....	B.	2
	Coal Loader at Station ...	3 ,, ,, 2 babies	B.	3
	(Do very badly in Summer, but better in Winter.)			
76.	Casual Dock Labourer ...	2 school children, 1 baby	B.	2
	Machinist (deserted female)	3 ,, ,, 1 baby...(queer character)	C.	34
	Regular Carman (wife drinks)	3 ,, ,, 1 ,, and 1 girl at home	D.	5
78.	Porter (wife, general shop)	3 ,, ,, 2 at service	B.	5
	.....	no children at school		

General character.—A mixed street, but the poorer class preponderate. Decent kind of small houses overlooking a disused cemetery.

Lanthorn Street. (Classes E and F—*coloured pink on map.*)

1.	Cab Proprietor (a single man)	.....		
2.	Certificated Midwife.....	no children at school, 1 girl pupil teacher		
		(Her mother also lives here.)		
3.	Confectioner (journeyman)	3 school children, 2 babies	F.	12
4.	.....	No children at school.....		
5.	.....	,, ,, ...		
6.	Coal Agent	,, ,, 1 boy aged 13.....		
7.	Draughtsman in a Ship-Building Yard	2 school children.....	F.	28
		(Has left his wife but makes her an allowance.)		
	Compositor	2 school children, 1 baby	F.	10*a*
8.	Agent	3 ,, ,, ...	F.	28
9.	Commercial Traveller ...	2 ,, ,, 1 baby, 1 son on 'bus.....	G.	28
10.	.....	no children at school		
11.	Carpet Planner	1 child at school, 1 baby	E.	15
	Coach Painter	2 school children	F.	7
12.	.....	No children at school		
13.	Cellarman (wife, dress-maker)	1 child at school .....(1 girl helps mother)	F.	15
14.	.....	empty		

			Class.	Sect.
15.	CLERK	3 school children, 1 baby	F.	28
16.	BRICKLAYER (On own acct.)	2 ,, ,,	F.	19
	A WIDOW	No children at school ..... (1 boy, aged 13)		
17.	.....	empty		
18.	SIGN WRITER	1 child at school	F.	19
19.	VELLUM BINDER (wife dress-maker)	2 school children, 1 girl helps mother	F.	10*a*
20.	HATTER (wife keeps grocer's shop)	4 ,, ,,	F.	11
21.	.....	a school		
22.	"SOMETHING IN THE CIVIL SERVICE"	1 child at school (goes to grocer's school)...	G.	29
23.	CHARWOMAN (widow)	3 school children and 1 in Merchant Seamen's Home	D.	33
24.	.....	no children at school		
25.	MACHINE MAKER (journeyman)	2 school children	F.	9
26.	.....	empty		
27.	PAINTER	3 school children	E.	7
	SAILOR	1 child at school, 1 baby	E.	17
28.	RAILWAY OFFICIAL	2 school children, 1 baby	E.	13
	CHEESEMONGER (Journeyman)	1 child at school	E.	15
29.	.....	empty		
30.	BRUSHMAKER	2 school children	E.	10*c*
	CARMAN	4 ,, ,,	E.	5
31.	PACKER	3 ,, ,, 1 girl servant	E.	5
	BRUSHDRESSER (widow)	1 child at school (Just about to be married.)	E.	35
32.	REGULAR LABOURER	2 school children	E.	5
	.....	no children at school		
33.	DYE-MAKER	2 school children, 1 baby	E.	10*e*
	.....	no children at school		
34.	GROCER'S SHOP	1 child at school, 1 boy over age helps	F.	24
35.	BAKER'S SHOP (employ an assistant)	1 ,, ,, 1 baby	F.	25
36.	OIL SHOP	Manager lives here but has no children at school		
37.	DRAPER'S SHOP	no children at school		
38.	.....	empty		
39.	CORNCHANDLER	no children at school, 1 over age		
40.	BEER HOUSE	,, ,, ,,		
41.	FACTORY LABOURER	3 school children	E.	5
	.....	no children at school		

			Class.	Sect.
42.	Railway Ticket Collector	3 school children (1 an idiot)	F.	13
43.	Carman	2 ,, ,, 2 babies	E.	5
44.	Engineer	2 ,, ,, 1 baby	E.	9
	Carman	1 child at school	E.	5

General Character.—All the houses consist of 7 rooms and scullery and let at 13*s* per week. The people are all in good circumstances, and the houses well-built and commodious as a rule, but a few new houses are jerry built.

From such notes I, with the assistance of my secretaries, tabulated the information given in our schedules, each of which represents an immense amount of labour in collating: and from them, also, the map was made which fronts the title-page. The people—those of them with school children, concerning whom only we had information—were classified by their employment and by their apparent status as to means; the streets were classified according to their inhabitants. Such is the nature of our information, and such the use made of it. It was possible to subject the map to the test of criticism, and it was mainly for this purpose that it was prepared. It was exhibited at Toynbee Hall and Oxford House, and was seen and very carefully studied by many who are intimately acquainted, not with the whole, but each with some part, of the district portrayed. Especially, we obtained most valuable aid in this way from the Relieving Officers and from the agents of the Charity Organization Society. The map stood the test very well. There were errors, but on reference they were, in almost every case, found to be due to mistake in the transfer of verbal into graphic description, or consequent on our having made a whole street the unit of colour, whereas different parts of the same street were of very different character. The map was revised, and now equally represents the facts as disclosed by this inquiry, and as agreed to by the best local authorities.

Our books of notes are mines of information. They have

been referred to again and again at each stage of our work. So valuable have they proved in unforeseen ways, that I only regret they were not more slowly and deliberately prepared; more stuffed with facts than even they are. As it was, we continually improved as we went on, and may be said to have learnt our trade by the time the work was done. At first, nothing seemed so essential as speed. The task was so tremendous; the prospect of its completion so remote; and every detail cost time. In the Tower Hamlets division, which was completed first, we gave on the average $19\frac{3}{4}$ hours work to each School Board visitor; in the Hackney division this was increased to $23\frac{1}{2}$ hours. St. George's-in-the-East when first done in 1886 cost 60 hours' work with the visitors; when revised it occupied 83 hours. At the outset we shut our eyes, fearing lest any prejudice of our own should colour the information we received. It was not till the books were finished that I or my secretaries ourselves visited the streets amongst which we had been living in imagination. But later we gained confidence, and made it a rule to see each street ourselves at the time we received the visitors account of it. With the insides of the houses and their inmates there was no attempt to meddle. To have done so would have been an unwarrantable impertinence; and, besides, a contravention of our understanding with the School Board, who object, very rightly, to any abuse of the delicate machinery with which they work. Nor, for the same reason, did we ask the visitors to obtain information specially for us. We dealt solely with that which comes to them in a natural way in the discharge of their duties.

The amount of information obtained varied with the different visitors; some had not been long at the work, and amongst those who had been, there was much difference in the extent of their knowledge; some might be less trustworthy than others: but taking them as a body I cannot speak too highly of their ability and good sense. I also wish to express my warm thanks for the

ready manner in which all—the Divisional Committees themselves, the District Superintendents, and the Visitors; lent themselves to my purpose. For without this nothing could have been done. The merit of the information so obtained, looked at statistically, lies mainly in the breadth of view obtained. It is in effect the whole population that comes under review. Other agencies usually seek out some particular class or deal with some particular condition of people. The knowledge so obtained may be more exact, but it is circumscribed and very apt to produce a distortion of judgment. For this reason, the information to be had from the School Board visitors, with all its inequalities and imperfections, is excellent as a framework for a picture of the Life and Labour of the People.

The population brought directly under schedule—viz., heads of families and school children coming under the ken of the School Board visitors, with the proportion of wives and of older or younger children all partly or wholly dependent on these heads of families and sharing their life—amounts to from one-half to two-thirds of the whole population. The rest have been scheduled by other means or in proportion, according to the three assumptions already noted.

The special difficulty of making an accurate picture of so shifting a scene as the low-class streets in East London present is very evident, and may easily be exaggerated. As in photographing a crowd, the details of the picture change continually, but the general effect is much the same, whatever moment is chosen. I have attempted to produce an instantaneous picture, fixing the facts on my negative as they appear at a given moment, and the imagination of my readers must add the movement, the constant changes, the whirl and turmoil of life. In many districts the people are always on the move; they shift from one part of it to another like "fish in a river." The School Board visitors follow them as best they may, and the transfers from one

visitor's book to another's are very numerous.* On the whole, however, the people usually do not go far, and often cling from generation to generation to one vicinity, almost as if the set of streets which lie there were an isolated country village.

As to the Trade inquiries, the method of investigation adopted is indicated in the first chapter of Part II., and as to the Special Subjects treated, each will tell its own tale.

At every point of the inquiry I have received most valuable assistance from my secretary, Mr. Jesse Argyle, to whose grasp of principle and patient application to details is owing a large share of whatever value it possesses.

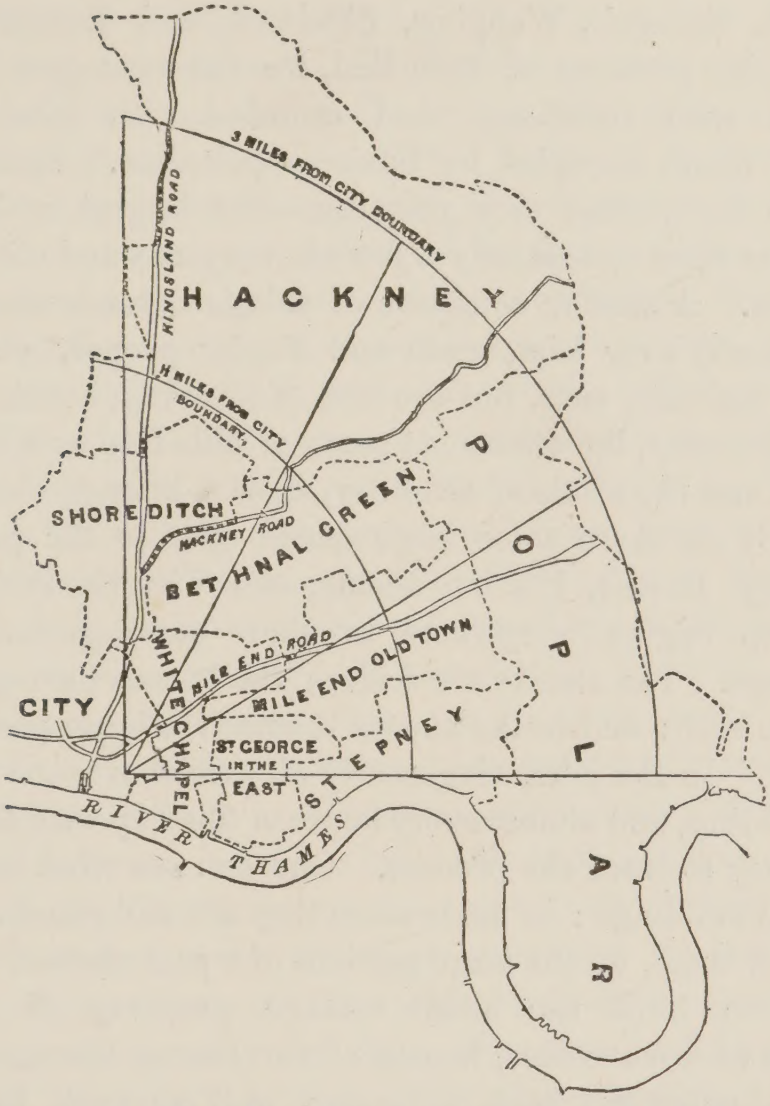
For the rest, I have heartily to thank all those (and they are very numerous) who have helped me at one stage or other, but especially are my thanks due to those who by undertaking to deal with different branches of the subject have enriched its treatment and made a certain measure of completeness possible.

* A return prepared by one of the School Board visitors, who has a fairly representative district in Bethnal Green, shows that of 1204 families (with 2720 children) on his books, 530 (with 1450 children) removed in a single year.

CHAPTER II

CONCERNING THE WHOLE DISTRICT UNDER REVIEW.

If London north of the Thames is considered as a semicircle of which the City is an enlarged centre, the part with which I am about to deal forms a quadrant, having for its radii Kingsland Road running due north, and the River Thames running due east. Between these lies the Mile End Road (continued as the Bow Road to Bow), while a similar division more to the north may be made in the line of Hackney, dividing the quadrant into three equal segments, but the route to Hackney is deflected by Victoria Park, and no street exactly occupies the line. The district also includes Hoxton and De Beauvoir Town lying to the west of Kingsland Road, but is otherwise co-extensive with this quadrant. The City itself has a radius of nearly a mile, and outside of this London extends to the north and east from 3 to 4 miles. The greatest extension is at Stamford Hill, where the boundary is $4\frac{1}{2}$ miles from Southwark Bridge, and the least at Bow, where it is $3\frac{1}{2}$ miles from the same point. There is, however, less difference than these figures would seem to show in the actual extension of London, for from the City to Bow, the entire space is built over, whereas at Stamford Hill and Clapton there are still some open fields, and further south and east the Metropolitan boundary includes some marshy land, unbuilt on, which skirts the River Lea. A circle drawn 3 miles outside the City boundary practically includes the whole inhabited district; and this may be divided into two parts—an inner ring of $1\frac{1}{2}$ miles ending



at the Regent's Canal, and an outer ring of similar width extending to Stoke Newington, Clapton, Homerton, Hackney, Old Ford, Bow, Bromley, and the East India Docks. The line of the Regent's Canal, which very closely follows the curve of the inner ring, marks a real change in the character of the district. Slight as this obstacle might be supposed to be, it yet seems to have been sufficient to gird in the swelling sides of London, and it is in itself a girdle of poverty, the banks of the canal being, along nearly its whole length, occupied by a very poor population.

The inner ring consists of most of Shoreditch, Bethnal Green (excepting the Victoria Park end), all Whitechapel

and St. George's, Wapping, Shadwell, and Ratcliff, with the inlying portions of Mile End, for the most part tightly packed with buildings, and crowded with inhabitants, except where occupied by business premises. Space and air are everywhere at a premium—the largest scale map shows as open spaces only a few churchyards and old burial grounds. A similar condition of things extends along the river bank, over Limehouse and Poplar proper, which lie within the outer ring, but the rest of this ring, consisting of Bow, Bromley, the outermost parts of Mile End and Bethnal Green, and the whole of Hackney, show a different character. Not only are there some large spaces open to the public—Hackney Downs, London Fields, and Victoria Park—but the map begins everywhere to show more ground than buildings. The streets are wider; the houses have gardens of some sort; and in the houses themselves fewer people are packed. In the inner ring nearly all available space is used for building, and almost every house is filled up with families. It is easy to trace the process. One can see what were the original buildings; in many cases they are still standing, and between them, on the large gardens of a past state of things, has been built the small cottage property of to-day. Houses of three rooms, houses of two rooms, houses of one room—houses set back against a wall or back to back, fronting it may be on to a narrow footway, with posts at each end and a gutter down the middle. Small courts contrived to utilize some space in the rear, and approached by archway under the building which fronts the street. Of such sort are the poorest class of houses. Besides the evidence of configuration, these little places are often called "gardens," telling their story with unintended irony. But in other cases all sentiment is dropped, and another tale about their origin finds expression in the name "So and so's rents"—not houses, nor dwellings, nor cottages, nor buildings, nor even a court or a yard, suggesting human needs, but just "rents."

Another sort of filling up which is very common now is the building of workshops. These need no new approach, they go with, and belong to, the houses, and access to them is had through the houses. One I know of is arranged floor by floor, communicating with the respective floors of the house in front by a system of bridges. These workshops may or may not involve more crowding in the sense of more residents to the acre, but they, in any case, occupy the ground, obstruct light, and shut out air. Many are the advantages of sufficient open space behind a house, whether it be called garden or yard, for economy, comfort, and even pleasure. Those who have seen no more, have at least obtained a sort of bird's-eye view of such places from the window of a railway carriage, passing along some viaduct raised above the chimneys of two-storied London. Seen from a distance, the clothes lines are the most visible thing. Those who have not such outside accommodation must dry the clothes in the room in which they eat, and very likely also sleep; while those, more common, who have a little scrap of yard or stretch ropes across the court in front, still suffer much discomfort from the close proximity to door and window of their own and their neighbours' drying garments. From the railway may be seen, also, small rough-roofed erections, interspersed with little glass houses. These represent hobbies, pursuits of leisure hours—plants, flowers, fowls, pigeons, and there is room to sit out, when the weather is fine enough, with friend and pipe. Such pleasures must go when the workshop invades the back yard; and it need hardly be pointed out how essential is sufficient space behind each house for sanitation.

Worse again than the interleaving of small cottage property or the addition of workshops, is the solid backward extension, whether for business premises or as tenements, or as common lodging houses, of the buildings which front the street; and this finally culminates in quarters where house reaches back to house, and means of communication

are opened through and through, for the convenience and safeguard of the inhabitants in case of pursuit by the police. The building of large blocks of dwellings, an effort to make crowding harmless, is a vast improvement, but it only substitutes one sort of crowding for another. Nor have all blocks of dwellings a good character, either from a sanitary or moral point of view.

All these methods of filling up have been, and some of them still are, at work in the inner ring. This is true throughout, but otherwise each district has its peculiar characteristics.

The area dealt with is composed of the following unions of parishes or registration districts, containing in all about 900,000 inhabitants :—

East London—	
Shoreditch	124,000
Bethnal Green	130,000
Whitechapel	76,000
St. George's-in-the-East	49,000
Stepney	63,000
Mile End Old Town...	112,000
Poplar	169,000
Hackney	186,000
Total	909,000*

* The population of Tower Hamlets (and of each registration district therein) for 1887 was estimated by comparing the number of children of school age then scheduled by the School Board authorities with those existing at the date of the census (1881), it being assumed that the population of each parish had increased or decreased in the same ratio as its school children. In the Hackney School Board division, however, no such basis was available, and so (acting on a suggestion kindly made by Dr. Longstaff) the following method has been adopted in dealing with the three registration districts of Shoreditch, Bethnal Green, and Hackney:—Comparing 1881 with 1887, the birth-rate for the whole of England and Wales is found to have decreased by 2·7 per 1,000. A similar rate of decrease is assumed to have taken place in the districts named, and the population is arrived at by multiplying the actual number of births in 1887 by this reduced ratio. The results obtained correspond closely with the estimates of the medical officers for the respective districts, which are calculated in a different way.

The 8 classes into which I have divided these people are:

A. The lowest class of occasional labourers, loafers, and
B. Casual earnings—"very poor." [semi-criminals.
C. Intermittent earnings } together the "poor."
D. Small regular earnings }
E. Regular standard earnings—above the line of poverty.
F. Higher class labour.
G. Lower middle class.
H. Upper middle class.

The divisions indicated here by "poor" and "very poor" are necessarily arbitrary. By the word "poor" I mean to describe those who have a sufficiently regular though bare income, such as 18*s* to 21*s* per week for a moderate family, and by "very poor" those who from any cause fall much below this standard. The "poor" are those whose means may be sufficient, but are barely sufficient, for decent independent life; the "very poor" those whose means are insufficient for this according to the usual standard of life in this country. My "poor" may be described as living under a struggle to obtain the necessaries of life and make both ends meet; while the "very poor" live in a state of chronic want. It may be their own fault that this is so; that is another question; my first business is simply with the numbers who, from whatever cause, do live under conditions of poverty or destitution.

Table I. on the next page shows the division of the population by classes according to means and position and by sections according to employment. The double division is necessary because no possible classification by employment will serve also to divide the people according to means; and, in effect, it will be found that most sections contribute to more than one class, and each class is made up of many sections. The numbers of each class in each district, and the proportion in which each class stands to the whole population, are shown in Tables II. and III., which follow

Divided into Sections according to Character of Employment of Heads of Families

Class.		Description.	Heads of Families.	More or less Dependent.			Unmarried Males over 20 and Widowers.	Total.	Pe ce ag
				Wives.	Children —15	Young Persons 15—20			
Males.									
Labour	1	Lowest class, loafers, &c ...	2,494	2,480	736	1,424	1,916	9,050	1·
	2	Casual day-to-day labour ...	8,725	8,665	16,516	3,965	4,634	42,505	4·
	3	Irregular labour	4,358	4,335	8,553	2,075	1,844	21,165	2·
	4	Regular work, low pay	8,412	8,351	15,636	3,730	3,433	39,562	4·
	5	,, ordinary pay	16,019	15,937	30,949	7,546	6,776	77,227	8·
	6	Foremen and responsible work	3,555	3,529	7,132	1,692	1,486	17,394	1·
Artisans	7	Building trades	10,377	10,324	20,980	5,008	4,226	50,915	5·
	8	Furniture, woodwork, &c...	13,113	13,069	26,878	6,463	5,197	64,720	7·
	9	Machinery and metals	7,314	7,255	14,689	3,481	2,943	35,682	4·
	10	Sundry artisans.....	11,106	11,070	21,797	5,277	4,543	53,793	6·
	11	Dress	11,960	11,904	23,947	6,000	5,251	59,062	6·
	12	Food preparation	4,403	4,384	8,820	2,224	1,961	21,792	2·
Locomotion	13	Railway servants	1,972	1,956	4,008	946	801	9,683	1·
	14	Road service	2,001	1,995	4,092	989	838	9,915	1·
Assistants	15	Shops	4,457	4,442	8,683	2,097	1,835	21,514	2·
	16	Police, soldiers, and subofficials	2,618	2,603	5,192	1,256	1,094	12,763	1·
Other wages	17	Seamen	2,350	2,324	3,899	914	961	10,448	1·
	18	Other wage earners	3,667	3,657	5,480	1,323	1,476	15,603	1·
	19	Home industries (not employing)	3,920	3,911	8,131	1,972	1,606	19,540	2·
Manufacturers	20	Small employers	4,464	4,445	10,167	2,526	1,937	23,539	2·
	21	Large ,, ...	511	510	1,134	279	224	2,658	0·
Dealers	22	Street sellers, &c.	3,004	2,992	6,067	1,500	1,452	15,015	1·
	23	General dealers	1,986	1,975	4,042	1,034	903	9,940	1·
	24	Small shops	5,057	5,030	9,413	2,305	2,155	23,960	2·
	25	Large shops (employing assistants)	3,078	3,064	6,581	1,609	1,296	15,628	1·
Refreshment	26	Coffee and boarding houses	606	599	1,167	285	265	2,922	0·
	27	Licensed houses.....	1,327	1,321	2,497	614	569	6,328	0·
Salaried, &c.	28	Clerks and Agents.....	7,999	7,967	15,461	3,694	3,347	38,468	4·
	29	Subordinate professional ...	1,860	1,848	3,665	878	770	9,021	1·
	30	Professional	913	909	1,847	441	375	4,485	0·
No work	31	Ill and no occupation	605	600	1,176	288	261	2,930	0·
	32	Independent	443	441	627	148	182	1,841	0·
Total		of male heads of families...	(154,674)						
Females	33	Semi-domestic employment	5,328	—	8,189	1,986	—	15,503	1·
	34	Dress	2,524	—	3,773	923	—	7,220	0·
	35	Small trades	1,889	—	3,027	741	—	5,657	0·
	36	Employing and professional	363	—	580	139	—	1,082	0·
	37	Supported	1,072	—	1,566	384	—	3,022	0·
	38	Independent	574	—	774	188	—	1,536	0·
Total		of female heads of families	(11,750)						
	39	Other Adult women	—	—	—	—	—	68,541	7·
	40	Population of unscheduled houses	—	—	—	—	—	40,000	4·
		Total.....	166,424	153,892	317,871	78,344	66,557	891,539	1·
		Inmates of Institutions ...	—	—	—	—	—	17,419	
		Total population	—	—	—	—	—	908,958	

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	9,050	—	—	—	—	—	—	—	9,050
2	—	41,307	1,198	—	—	—	—	—	42,505
3	—	4,541	15,275	—	1,349	—	—	—	21,165
4	—	1,199	—	38,236	127	—	—	—	39,562
5	—	297	—	11,171	65,507	252	—	—	77,227
6	—	—	—	9	343	17,042	—	—	17,394
7	132	4,390	6,624	5,979	28,668	5,122	—	—	50,915
8	106	6,446	7,544	10,551	35,774	4,299	—	—	64,720
9	63	1,458	2,172	3,740	23,845	4,404	—	—	35,682
10	100	3,046	4,811	6,477	27,268	12,091	—	—	53,793
11	63	6,273	9,359	12,670	27,420	3,277	—	—	59,062
12	35	821	1,300	3,602	15,569	465	—	—	21,792
13	8	138	9	726	5,160	3,642	—	—	9,683
14	—	595	801	1,680	6,008	831	—	—	9,915
15	18	899	490	3,121	14,449	2,537	—	—	21,514
16	—	201	50	808	10,827	877	—	—	12,763
17	—	283	759	435	8,949	22	—	—	10,448
18	26	504	775	1,884	10,411	2,003	—	—	15,603
19	17	1,837	3,325	1,708	9,243	3,342	68	—	19,540
20	—	36	27	429	3,224	12,948	6,301	574	23,539
21	—	—	—	—	—	—	1,781	877	2,658
22	302	3,461	4,378	2,266	4,290	318	—	—	15,015
23	69	327	1,514	1,251	4,166	2,415	198	—	9,940
24	—	235	266	2,016	12,320	7,567	1,556	—	23,960
25	—	—	—	—	292	4,766	6,032	4,538	15,628
26	—	—	—	102	80	1,081	1,059	—	2,922
27	—	9	33	75	419	1,226	3,139	1,427	6,328
28	—	483	721	1,937	11,528	15,432	7,260	1,107	38,468
29	—	137	205	553	2,600	3,436	1,915	175	9,021
30	—	—	—	—	—	362	682	3,441	4,485
31	—	2,044	461	200	172	53	—	—	2,930
32	—	—	—	—	801	447	518	75	1,841
33	59	6,990	3,410	2,930	2,074	40	—	—	15,503
34	—	2,058	1,590	2,048	1,485	39	—	—	7,220
35	55	1,842	994	1,315	1,334	107	10	—	5,657
36	—	—	—	140	355	330	257	—	1,082
37	—	406	178	650	1,713	70	5	—	3,022
38	—	—	—	70	639	230	597	—	1,536
39	876	7,799	5,978	10,108	29,444	10,167	3,014	1,065	68,451
40	—	—	—	—	8,500	—	—	31,500	40,000
Total.....	10,979	100,062	74,247	128,887	376,953	121,240	34,392	44,779	891,539
Per cent...	1·23	11·22	8·33	14.46	42·28	13·60	3·86	5·02	100·00

II.—*Numerical Table of Classes.*

	A	B	C	D	E	F	G	H	Total.
Shoreditch	1,170	11,403	12,783	23,273	55,002	13,494	2,534	1,502	121,161
Bethnal Green	1,498	20,396	16,044	18,986	50,883	14,452	3,775	1,607	127,641
Whitechapel	2,487	6,333	7,525	12,157	32,501	7,560	4,087	868	73,518
St. George's East	680	7,164	5,934	9,426	18,171	5,037	1,054	112	47,578
Stepney	898	9,879	3,781	8,946	25,417	7,535	3,848	1,759	62,063
Mile End ...	922	7,448	6,946	13,004	57,718	13,216	7,945	3,122	110,321
Poplar	1,739	21,384	10,756	26,357	74,307	19,471	8,962	3,417	166,393
Total ...	9,394	84,007	63,769	112,149	313,999	80,765	32,205	12,387	708,675
Hackney (scheduled)	1,664	15,693	10,758	15,142	54,216	32,582	11,034	1,775	142,864
									851,539
In unscheduled houses									40,000
In Institutions									17,419
									908,958

III.—*Percentage Table of Classes.*

Classes.	Shoreditch.	Bethnal Green.	Whitechapel.	St. George's.	Stepney.	Mile End.	Poplar.	Hackney.	Whole District
A	1·0	1·2	3·3	1·5	1·5	0·8	1·1	0·9	1·2
B	9·4	16·0	8·9	15·1	15·8	6·8	12·9	8·6	11·2
C	10·6	12·6	10·7	12·5	6·1	6·0	6·2	5·8	8·3
D	19·2	14·9	16·3	19·7	14·7	12·6	16·3	8·4	14·5
	40·2	44·7	39·2	48·8	38·1	26·2	36·5	23·7	35·2
E	45·4	39·8	43·3	38·1	41·5	52·0	45·2	34·3	42·3
F	11·1	11·3	11·3	10·5	13·7	14·9	13·4	17·8	13·6
G	2·1	3·0	4·4	2·3	4·5	4·5	3·1	6·0	3·9
H	1·2	1·2	1·8	0·3	2·2	2·4	1·8	18·2	5·0
	59·8	55·3	60·8	51·2	61·9	73·8	63·5	76·3	64·8
	100·0	100·0	100·0	100.0	100·0	100·0	100·0	100·0	100·0

On the whole it will be seen that St. George's-in-the-East is the poorest district, though run very hard by Bethnal Green in this unenviable race. Taking the number of "very poor," Bethnal Green heads the list, and Stepney stands higher than St. George's. Mr. Jones, the able relieving officer of Stepney, disputes my conclusions here; and it must be admitted that the very high proportion of Class B in Stepney, compared to the very low proportion for Class C, is remarkable. The fact is that the line between casual and irregular employment at the docks and wharves and on the canal, where the men of Stepney find their living, is most difficult to draw, and it is very possible that some of those described as "very poor" should not have been placed below the line of poverty.

Before proceeding further with comparisons of one district with another, I will describe the classes and their manner of living so far as it is known to me. And here I may say that in addition to the information obtained from the School Board visitors, for the division of the population into the 8 classes, I have been glad, in describing the lives of these people, to use any available information, and have received much valuable assistance from relieving officers, rent collectors, officers of the Charity Organization Society, and others.

A. The lowest class, which consists of some occasional labourers, street-sellers, loafers, criminals and semi-criminals, I put at 11,000, or $1\frac{1}{4}$% of the population, but this is no more than a very rough estimate, as these people are beyond enumeration, and only a small proportion of them are on the School Board visitors' books. If I had been content to build up the total of this class from those of them who are parents of children at school in the same proportions as has been done with the other classes, the number indicated would not have greatly exceeded 3000, but there is little regular family life among them, and the numbers given in my tables are obtained by adding in an

estimated number from the inmates of common lodging houses, and from the lowest class of streets. With these ought to be counted the homeless outcasts who on any given night take shelter where they can, and so may be supposed to be in part outside of any census. Those I have attempted to count consist mostly of casual labourers of low character, and their families, together with those in a similar way of life who pick up a living without labour of any kind. Their life is the life of savages, with vicissitudes of extreme hardship and occasional excess. Their food is of the coarsest description, and their only luxury is drink. It is not easy to say how they live; the living is picked up, and what is got is frequently shared; when they cannot find 3*d* for their night's lodging, unless favourably known to the deputy, they are turned out at night into the street, to return to the common kitchen in the morning. From these come the battered figures who slouch through the streets, and play the beggar or the bully, or help to foul the record of the unemployed; these are the worst class of corner men who hang round the doors of public-houses, the young men who spring forward on any chance to earn a copper, the ready materials for disorder when occasion serves. They render no useful service, they create no wealth: more often they destroy it. They degrade whatever they touch, and as individuals are perhaps incapable of improvement; they may be to some extent a necessary evil in every large city, but their numbers will be affected by the economical condition of the classes above them, and the discretion of "the charitable world;" their way of life by the pressure of police supervision.

It is much to be desired and to be hoped that this class may become less hereditary in its character. There appears to be no doubt that it is now hereditary to a very considerable extent. The children are the street arabs, and are to be found separated from the parents in pauper or industrial schools, and in such homes as Dr. Barnardo's. Some are

in the Board schools, and more in ragged schools, and the remainder, who cannot be counted, and may still be numerous, are every year confined within narrowing bounds by the persistent pressure of the School Board and other agencies.

While the number of children left in charge of this class is proportionately small, the number of young persons belonging to it is not so—young men who take naturally to loafing; girls who take almost as naturally to the streets; some drift back from the pauper and industrial schools, and others drift down from the classes of casual and irregular labour. I have attempted to describe the prevailing type amongst these people, but I do not mean to say that there are not individuals of every sort to be found in the mass. Those who are able to wash the mud may find some gems in it. There are, at any rate, many very piteous cases. Whatever doubt there may be as to the exact numbers of this class, it is certain that they bear a very small proportion to the rest of the population, or even to class B with which they are mixed up, and from which it is at times difficult to separate them. The hordes of barbarians of whom we have heard, who, issuing from their slums, will one day overwhelm modern civilization, do not exist. There are barbarians, but they are a handful, a small and decreasing percentage: a disgrace but not a danger.

This class is recruited with adult men from all the others. All such recruits have been in some way unfortunate, and most, if not all, have lost their characters. Women, too, drop down, sometimes with the men, more often from the streets. A considerable number of discharged soldiers are to be found in classes A and B.

Class B—Casual earnings—very poor—add up almost exactly to 100,000, or $11\frac{1}{4}$ per cent. of the whole population. This number is made up of men, women, and children in about the following proportions:—

IV.—*Table showing the Formation of Class B from the various Sections.*

District.	Labour.			Artisans.			Other Wage Earners.	Home Industries	Street Sellers, &c.	Ill and no Occupation.	Female Heads of Families, with Young Persons and Children.	Total.
	Casual.	Irregular.	Regular.	Building and Furniture.	Machinery and Sundry.	Dress and Food						
Sections ..	2.	3.	4 and 5.	7 and 8.	9 and 10	11 and 12	13—18. 28 and 29.	19 and 20.	22—24 and 27.	31.	33—35 and 37.	
Shoreditch.....	3,182	504	70	1,696	778	946	386	258	330	211	2,112	10,473
Bethnal Green ...	5,680	638	231	3,542	1,438	2,190	395	687	1,748	284	2,172	19,005
Whitechapel	2,939	192	90	183	97	1,007	179	53	349	351	575	6,015
St. George's	4,226	182	23	132	122	750	120	10	243	71	802	6,681
Stepney	6,546	378	213	331	249	181	180	71	155	71	693	9,068
Mile End	3,113	575	99	638	254	157	308	117	298	208	1,079	6,846
Poplar.....	12,475	1,130	322	1,827	693	449	632	153	260	520	1,738	20,199
Hackney.....	3,146	942	448	2,487	873	1,414	1,040	524	649	328	2,125	13,976
	41,307	4,541	1,496	10,836	4,504	7,094	3,240	1,873	4,032	2,044	11,296	92,263
Female adults, not heads of families, variously employed												7,799
Total of Class B (very poor)												100,062

Married men	17,000
Their wives...	17,000
Unmarried men	7,000
Widows	6,500
Unmarried women	5,000
Young persons, 15—20	9,500
Children	38,000
	100,000

The table on the preceding page shows the numbers contributed by the different sections of employment in each district.

Widows or deserted women and their families bring a large contingent to this class, but its men are mostly to be found in Section 2 of "Labour." In the schedules I have divided "Labour" into 6 sections, corresponding in effect to the first 6 classes—(1) occasional, (2) casual, (3) intermittent, (4) regular low pay, (5) regular standard pay, (6) highly paid. This classification cannot be made exact. These sections not only melt into each other by insensible degrees, but the only divisions which can be made are rather divisions of sentiment than of positive fact: the line between Nos. 1 and 2 (loafers and casual labourers) is of this character, difficult to test, and not otherwise to be established; and the boundaries of No. 2 are constantly fluctuating; for the casual labourer, besides being pressed on from below, when times are hard is also flooded from above; every class, even artisans and clerks, furnishing those who, failing to find a living in their own trade, compete at the dock gates for work. And on the other hand those of this class who have a preference, and come first in turn for the work of the casual sort that is to be had at the docks or elsewhere, practically step up into Section 4, or may do so if they choose, as obtaining regular work at low pay. Similarly, it is most difficult to divide correctly No. 3 from No. 5 (irregular from regular), or No. 5 from No. 4 (ordinary from low wages); in times of bad trade

many who would otherwise be counted as regularly employed sink for a time into No. 3, and it is in some cases difficult to learn the actual wages, as well as to decide where to draw the line, between No. 5 and No. 4.

Between No. 5 and No. 6 there is the same difficulty, especially where a higher rate of wages happens to be set off by greater irregularity of employment.

Section No. 2, coinciding, so far as it goes, with class B, is intended to include none but true casual labourers, excluding the men already described under No. 1, who are not properly labourers at all; leaving for No. 3 those irregularly employed, who may be out of work or in work, but whose employment, though mostly paid by the hour, has its tenure rather by the week, or the month, or the season; and for No. 4, those whose pay, however low, comes in with reasonable certainty and regularity from year's end to year's end. In East London the largest field for casual labour is at the Docks; indeed, there is no other important field, for although a large number of men, in the aggregate, look out for work from day to day at the wharves and canals, or seek employment as porters in connection with the markets, there seems to be more regularity about the work, and perhaps less competition, or less chance of competition, between outsiders and those who, being always on the spot, are personally known to the employers and their foremen. Dock Labour is treated in a separate chapter. The number of those who are casually employed at the Docks does not seem large compared to the very great public concern which has been aroused, but as a test of the condition of other classes, the ebb and flow of this little sea is really important; it provides a test of the condition of trade generally, as well as of certain trades in particular—a sort of "distress meter"—and connects itself very naturally with the question of the unemployed.

The labourers of class B do not, on the average, get as much as three days' work a week, but it is doubtful if many

of them could or would work full time for long together if they had the opportunity. From whatever section Class B is drawn, except the sections of poor women, there will be found many of them who from shiftlessness, helplessness, idleness, or drink, are inevitably poor. The ideal of such persons is to work when they like and play when they like; these it is who are rightly called the "leisure class" amongst the poor—leisure bounded very closely by the pressure of want, but habitual to the extent of second nature. They cannot stand the regularity and dulness of civilized existence, and find the excitement they need in the life of the streets, or at home as spectators of or participators in some highly coloured domestic scene. There is drunkenness amongst them, especially amongst the women; but drink is not their special luxury, as with the lowest class, nor is it their passion, as with a portion of those with higher wages and irregular but severe work. The earnings of the men vary with the state of trade, and drop to a few shillings a week or nothing at all in bad times; they are never high, nor does this class make the hauls which come at times in the more hazardous lives of the class below them; when, for instance, a sensational newspaper sells by thousands in the streets for 2*d* to 6*d* a copy. The wives in this class mostly do some work, and those who are sober, perhaps, work more steadily than the men; but their work is mostly of a rough kind, or is done for others almost as poor as themselves. It is in all cases wretchedly paid, so that if they earn the rent they do very well.

Both boys and girls get employment without much difficulty—the girls earn enough to pay their mothers 4*s* or 5*s* a week if they stay at home; and if the boys do not bring in enough, they are likely to be turned adrift, being in that case apt to sink into Class A; on the other hand, the more industrious or capable boys no doubt rise into Classes C, D, or E.

Class B, and especially the "labour" part of it, is not one in which men are born and live and die, so much as a deposit of those who from mental, moral, and physical reasons are incapable of better work.

Class C — Intermittent earnings—numbering nearly 75,000, or about 8 per cent. of the population, are more than any others the victims of competition, and on them falls with particular severity the weight of recurrent depressions of trade. In this class are counted most of the labourers in Section 3, together with a large contingent from the poorer artisans, street sellers, and the smaller shops. Here may perhaps be found the most proper field for systematic charitable assistance; provided always some evidence of thrift is made the pre-condition or consequence of assistance.

Section 3 of Labour, which contributes so largely to Class C, consists of men who usually work by the job, or who are in or out of work according to the season or the nature of their employment.* This irregularity of employment may show itself in the week or in the year: stevedores and waterside porters may secure only one or two days' work in a week, whereas labourers in the building trades may get only eight or nine months in the year. They are, all round, men who, if in regular work, would be counted in Section 5, and it is therefore satisfactory to note that the proportion in irregular work is small. The great body of the labouring class (as distinguished from the skilled workmen) have a regular steady income, such as it is.

Some of the irregularly employed men earn very high wages, fully as high as those of the artisan class. These are men of great physical strength, working on coal or grain, or combining aptitude and practice with strength, as in handling timber. It is amongst such men, especially those carrying grain and coal, that the passion for drink is

* In considering the status as to employment and means, a whole year has, so far as possible, been taken as the unit of time.

most developed. A man will very quickly earn 15*s* or 20*s*, but at the cost of great exhaustion, and many of them eat largely and drink freely till the money is gone, taking very little of it home. Others of this class earn wages approaching to artisan rates when, as in the case of stevedores, their work requires special skill, and is protected by trade organization. If these men are to be counted in Section No. 3, as unfortunately many of them must be at present, it is because their numbers are too great. While trade is dull the absorption of surplus labour by other employment is extremely slow. There are also in this section a large number of wharf and warehouse hands, who depend on the handling of certain crops for the London market. They have full work and good work when the wool or tea sales are on, and at other times may be very slack. These classes of irregular labour depend on the shipping trades, and have been put in Section 3, unless the absence of all signs of poverty entitled them to rank with Section 5.

Besides those whose living depends on the handling of merchandise, there are in this section all the builders' labourers, and some others whose work is regulated by the seasons. With regard to these employments the periods of good and bad work are various, one trade being on while another is off; more goods to be handled, for instance, on the whole, in winter than in summer, against the stoppage of building in cold weather. I do not think, however, that one employment is dovetailed with another to any great extent; it would not be easy to arrange it, and most of the men make no effort of the kind. They take things as they come; work when they can get work in their own line, and otherwise go without, or, if actually hard up, try, almost hopelessly, for casual work. The more enterprising ones who fill up their time in some way which ekes out their bare earnings are the exceptions, and such men would probably pass into Section 5 as having regular standard earnings. On the other hand, many fall out of Section 5

into Section 3 through illness, and it is largely in such cases that extreme poverty is felt. The pressure is also very severe where there are many young children; a man and his wife by themselves can get along, improvident or not, doing on very little when work fails; the children who have left school, if they live at home, readily keep themselves, and sometimes do even more. It is in the years when the elder children have not yet left school, while the younger ones are still a care to the mother at home, that the pressure of family life is most felt.

The men of Section 3 have a very bad character for improvidence, and I fear that the bulk of those whose earnings are irregular are wanting in ordinary prudence. Provident thrift, which lays by for to-morrow, is not a very hardy plant in England, and needs the regular payment of weekly wages to take root freely. It seems strange that a quality so much needed, and so highly rewarded, should not be developed more than seems to be the case. There may, however, be more of such thrift among the irregularly employed than is generally supposed, for it is those who do not have it who come most under observation. I understand that death clubs with a weekly subscription of $\frac{1}{2}d$ to $2d$ per head are very commonly subscribed to, and there are instances of a system by which tradesmen are paid small sums all through the summer against the winter expenditure at their shop, receiving the money on a deposit card, and acting in fact as a sort of savings bank. But such cases are exceptional; the reverse would be the rule, credit being given in winter against repayment in summer. Most benefit societies, death clubs, goose clubs, &c., are held at public-houses, and the encouragement to thrift is doubtful. The publican is left too much in possession of the field as friend of the working man, and his friendship does not practically pay the latter, who is apt to spend more than he saves.

There will be many of the irregularly employed who

V.—*Table showing the Formation of Classes C and D from the various Sections.*

District.	Labour.			Artisans.			Other Wage Earners.	Home Industries.	Street Sellers, Small Shops, &c.	Ill and no Occupation.	Female Heads of Families with Young Persons and Children.	Total.
	Casual.	Irregular.	Regular.	Building and Furniture.	Machinery and Sundry.	Dress and Food.						
Sections ..	2.	3.	4 and 5.	7 and 8	9 and 10.	11 and 12.	13—18. 28 and 29	19 and 20.	22—24. 26 and 27	31.	33—35. 37 and 38	
Shoreditch	132	2,061	5,844	8,003	4,679	4,511	3,024	1,128	1,421	71	2,240	33,114
Bethnal Green ...	180	2,050	5,566	7,954	3,466	5,491	1,991	1,317	2,499	43	2,043	32,600
Whitechapel	90	1,184	2,896	865	948	6,652	919	433	2,823	50	1,259	18,119
St. George's	69	2,562	3,500	666	751	3,188	1,122	399	838	78	1,069	14,242
Stepney	210	1,436	4,952	1,095	940	465	893	394	574	79	943	11,981
Mile End	100	1,623	5,595	2,320	1,263	2,091	1,823	444	1,330	71	1,993	18,653
Poplar.....	400	2,823	15,741	5,472	3,125	1,620	2,238	480	1,171	183	2,038	35,291
Hackney.....	17	1,536	5,322	4,323	2,028	2,913	2,944	894	1,245	86	1,740	23,048
Total	1,198	15,275	49,416	30,698	17,200	26,931	14,954	5,489	11,901	661	13,325	187,048
Female adults, not heads of families, variously employed												16,086
Total of Classes C and D (poor)												203,134

could not keep a permanent job if they had it, and who must break out from time to time; but the worst of these drop into Section 2, and for the most part I take Section 3 to consist of hard-working struggling people, not worse morally than any other class, though shiftless and improvident, but out of whom the most capable are either selected for permanent work, or equally lifted out of the section by obtaining preferential employment in irregular work. They are thus a somewhat helpless class, not belonging usually to any trade society, and for the most part without natural leaders or organization; the stevedores are the only exception I know of, and so far as they are here counted in No. 3, are so under peculiarly adverse circumstances; No. 5 is their proper section.

Labour of N . 3 character is very common in London. There may be more of it proportionately in other districts than in the East End. In this class the women usually work or seek for work when the men have none; they do charing, or washing, or needlework, for very little money; they bring no particular skill or persistent effort to what they do, and the work done is of slight value. Those who work the most regularly and are the best paid are the widows, who are separately counted in Sections 33 to 35.

Class D, Small Regular Earnings, poor, are about 129,000, or nearly 14½ per cent. of the population. It must not be understood that the whole of these have quite regular work; but only that the earnings are constant enough to be treated as a regular income, which is not the case with the earnings of class C. Of D and C together we have 203,000, and if this number is equally divided to represent those whose earnings are regular and irregular, which would be to place the standard of regularity a little higher than has been done in this inquiry, the result would be equal numbers of each grade of poverty—100,000 of B or casual, 100,000 of C or intermittent, and 100,000 of D or regular

earnings, out of a total population of 900,000, or one-ninth of each grade.

The class coincides to a very great extent with Section 4 of Labour (or those with regular work at minimum wage), in which section have been included those whose labour may be paid daily and at the casual rates, but whose position is pretty secure, and whose earnings, though varying a little from week to week, or from season to season, are in effect constant.

The men of Section 4 are the better end of the casual dock and water-side labour, those having directly or indirectly a preference for employment. It includes also a number of labourers in the gas works whose employment falls short in summer but never entirely ceases. The rest of this section are the men who are in regular work all the year round at a wage not exceeding 21*s* a week. These are drawn from various sources, including in their numbers factory, dock, and warehouse labourers, carmen, messengers, porters, &c.; a few of each class. Some of these are recently married men, who will, after a longer period of service, rise into the next class; some are old and superannuated, semi-pensioners; but others are heads of families, and instances are to be met with (particularly among carmen) in which men have remained fifteen or twenty years at a stationary wage of 21*s* or even less, being in a comparatively comfortable position at the start, but getting poorer and poorer as their family increased, and improving again as their children became able to add their quota to the family income. In such cases the loss of elder children by marriage is sometimes looked upon with jealous disfavour.

Of the whole section none can be said to rise above poverty, unless by the earnings of the children, nor are many to be classed as very poor. What they have comes in regularly, and except in times of sickness in the family, actual want rarely presses, unless the wife drinks. As a general rule these men have a hard struggle to make ends

meet, but they are, as a body, decent steady men, paying their way and bringing up their children respectably. The work they do demands little skill or intelligence.

In the whole class with which this section is identified the women work a good deal to eke out the men's earnings, and the children begin to make more than they cost when free from school : the sons go as van boys, errand boys, &c., and the daughters into daily service, or into factories, or help the mother with whatever she has in hand.

The comfort of their homes depends, even more than in other classes, on a good wife. Thrift of the "make-the-most-of-everything" kind is what is needed, and in very many cases must be present, or it would be impossible to keep up so respectable an appearance as is done on so small an income.

E. Regular Standard Earnings.—These are the bulk of Section 5, together with a large proportion of the artisans and most other regular wage earners. I also include here, as having equal means, the best class of street sellers and general dealers, a large proportion of the small shop-keepers, the best off amongst the home manufacturers, and some of the small employers. This is by far the largest class of the population under review, adding up to 377,000, or over 42 per cent.

Section No. 5 contains all, not artisans or otherwise scheduled, who earn from 22*s* to 30*s* per week for regular work. There are some of them who, when wages are near the lower figure, or the families are large, are not lifted above the line of poverty; but few of them are *very poor*, and the bulk of this large section can, and do, lead independent lives, and possess fairly comfortable homes.

As a rule the wives do not work, but the children all do: the boys commonly following the father (as is everywhere the case above the lowest classes), the girls taking to local trades, or going out to service.

The men in this section are connected with almost every

form of industry, and include in particular carmen, porters and messengers, warehousemen, permanent dock labourers, stevedores, and many others. Of these some, such as the market porters and stevedores, do not earn regular wages, but both classes usually make a fair average result for the week's work, and only in exceptional cases have been placed in Section 3.

The whole section is instructive as showing the large proportion of the labour class who are in regular work at standard wages, and doubtless what holds good of the East End will not be less true elsewhere in London.

It may be noted that Classes D and E together form the actual middle class in this district, the numbers above and below them being very fairly balanced.

The wage earners of Class E take readily any gratuities which fall in their way, and all those who constitute it will mutually give or receive friendly help without sense of patronage or degradation; but against anything which could be called charity their pride rises stiffly. This class is the recognized field of all forms of co-operation and combination, and I believe, and am glad to believe, that it holds its future in its own hands. No body of men deserves more consideration; it does not constitute a majority of the population in the East of London, nor, probably, in the whole of London, but it perhaps may do so taking England as a whole. It should be said that only in a very general way of speaking do these people form one class, and beneath this generality lie wide divergences of character, interests, and ways of life. This class owns a good deal of property in the aggregate.

Class F consists of higher class labour (Section 6), and the best paid of the artisans, together with others of equal means and position from other sections, and amounts to 121,000, or about 13½ per cent. of the population. The line between Sections 5 and 6 of labour has not been pressed closely, and it is probable that many whose earnings one way or another exceed 30*s* per week have been allowed to

VI.—*Table showing the Formation of Classes E and F from the various Sections.*

District.	Labour.			Artisans.			Other Wage Earners.	Home Industries.	Street Sellers, Small Shops, and Coffee Houses.	Large Shops and Licensed Houses.	Professional and Independent.	Ill and no Occupation.	Female Heads of Families, &c.	Total.
	Irregular.	Regular	Foremen, &c.	Building and Furniture	Machinery and Sundry.	Dress and Food.								
Sections.....	3.	4 and 5.	6.	7 and 8.	9 and 10.	11 & 12.	13—18. 28 & 29.	19 & 20.	22—24. 26.	25 and 27.	30 and 32.	31.	33—38.	
Shoreditch.....	9	7,033	677	14,662	12,942	6,052	11,541	4,455	3,654	873	133	18	772	62,821
Bethnal Green.....	77	8,307	1,042	12,706	8,841	7,525	9,711	5,769	4,676	1,209	86	34	866	60,849
Whitechapel.....	86	5,264	611	2,122	2,880	10,581	4,363	3,786	5,630	676	47	41	655	36,742
St. George's	57	6,102	1,492	1,748	1,992	2,617	2,863	1,667	2,175	419	31	26	292	21,481
Stepney	258	6,927	3,046	4,495	4,672	1,338	6,203	1,364	2,164	503	116	27	628	31,741
Mile End	200	11,144	2,636	8,915	8,304	8,526	15,740	3,717	5,327	1,031	332	18	1,383	67,273
Poplar.....	585	13,835	6,317	15,174	16,882	4,180	23,873	2,520	4,986	1,007	402	44	2,021	91,826
Hackney.....	77	7,274	1,564	14,041	11,095	5,912	24,418	5,479	4,225	985	463	17	1,799	77,349
Total	1,349	65,886	17,385	73,863	67,608	46,731	98,712	28,757	32,837	6,703	1,610	225	8,416	450,082
													Female adults	48,111
													Total of E and F.....	498,193

remain in No. 5; those in Section No. 6 earn certainly more than 30*s*, and up to 45*s* or 50*s*. Besides foremen are included City warehousemen of the better class, and first hand lightermen; they are usually paid for responsibility, and are men of very good character and much intelligence.

This (No. 6) is not a large section of the people, but it is a distinct and very honourable one. These men are the non-commissioned officers of the industrial army. No doubt there are others as good in the ranks, and vacant places are readily filled with men no less honest and trustworthy; all the men so employed have been selected out of many. The part they play in industry is peculiar. They have nothing to do with the planning or direction (properly so called) of business operations; their work is confined to superintendence. They supply no initiative, and having no responsibility of this kind they do not share in profits; but their services are very valuable, and their pay enables them to live reasonably comfortable lives, and provide adequately for old age. No large business could be conducted without such men as its pillars of support, and their loyalty and devotion to those whom they serve is very noteworthy. Most employers would admit this as to their own foremen, but the relation is so peculiar and personal in its character that most employers also believe no other foremen to be equal to their own.

Their sons take places as clerks, and their daughters get employment in first-class shops or places of business; if the wives work at all, they either keep a shop, or employ girls at laundry work or at dressmaking.

There is a great difference between these men and the artisans who are counted with them as part of Class F: the foreman of ordinary labour generally sees things from the employer's point of view, while the skilled artisan sees them from the point of view of the employed. Connected with this fact it is to be observed that the foremen are a more contented set of men than the most prosperous artisans.

The artisans, who are shown under three headings in the

preceding table, are divided in the schedules for the Tower Hamlets into six groups, and these are further sub-divided for Shoreditch, Bethnal Green, and Hackney. Skilled workmen are found in every class from A to F, as the following table will show (the numbers given include wives and children) :—

	A	B	C	D	E	F	Total.
Building trades	132	4,390	6,624	5,979	28,668	5,122	50,915
Furniture, woodwork, &c.	106	6,446	7,544	10,551	35,774	4,299	64,720
Machinery and Metals ...	63	1,458	2,172	3,740	23,845	4,404	35,682
Sundry artisans	100	3,046	4,811	6,477	27,268	12,091	53,793
Dress	63	6,273	9,359	12,670	27,420	3,277	59,062
Food preparation	35	821	1,300	3,602	15,569	465	21,792
	499	22,434	31,810	43,019	158,544	29,658	285,964
		22,933		74,829		188,202	
Deduct dress.....		6,336		22,029		30,697	
Other artisans ...		16,597		52,800		157,505	

From this table it will be seen that, taken altogether, for every 100 artisans on the line of poverty (Classes C and D) or below it (Classes A and B) there are 200 who are above it (E and F), and if those engaged in the manufacture of dress (tailors and bootmakers), with whom the proportion on or below the line of poverty is much greater, are excluded, for every 100 on or below the line there would be 230 above it; while if furniture and woodwork (the other great sweated industry) were also deducted, the proportion of the well-to-do would be again increased.

Later on separate accounts are given of Cabinet-making, Bootmaking, Tailoring, Cigar-making and Silk-weaving. The rest of the artisan trades have no features peculiar to the East End, and would be better considered for the whole of London, but the following remarks may be made:

Building trades.—These show the signs of the depression of trade. The poor and very poor between them are 33·6 per cent. of their numbers. The unskilled labourers employed in building operations are of course not counted amongst the artisans.

Together with furniture, &c., are grouped the shipwrights and coopers. The shipwrights have little work—a large portion of the trade is dead, and the coopers also complain. It is stated at the docks that there is less work for the coopers because sugar and coffee are now imported in bags instead of hogsheads. On the whole, however, the coopers seem better off than most others, and are a large body of men; they are of two sorts, the wet coopers, who are highly skilled, and make good wages, and the dry coopers, some of whom are hardly coopers at all, mending barrels and boxes in a rough-and-ready fashion, and earning but little. The percentage of "poor" is 28 per cent. and of very poor 10 per cent. in this section.

Food production, including slaughtermen, journeyman bakers, brewers' servants, sugar refiners, fish curers, and cigar makers.—Of these the best paid are the slaughtermen and brewers' servants; it has, however, been difficult to distinguish between the brewers and the brewers' labourers. The distinction is not very material, as the other employments in this section are on the whole poorly paid, and rank in that respect little, if at all, above the standard of labour No. 5, in which section brewers' labourers ought to be. Bakers, sugar-refiners, fish-curers, and cigar-makers, all suffer more or less from cheap immigrant labour. The sugar business has been extremely slack, and fish-curing, though prosperous, is an industry of the poor. The percentage of poor in this section is 22½ per cent., and of very poor 4 per cent.

Following the six sections of artisans in my schedules come other wage earners, such as railway servants, policemen, and seamen, and the classification by industry then passes from wage earners—who, to give value to their work, have to please the wage payers—to profit earners, who, in order to be paid, have to please the public—a marked difference. The commonest labourer and the most skilful highly paid mechanic are alike in that whatever they do their labour will be wasted if misapplied, and that as to its

application they have no responsibility: they are paid their wages equally whether they have or have not produced the value in consumption that is to be hoped for out of their work; but the master manufacturer, like the poor flower girl, or the common street acrobat, must please his public to earn anything. The distinction is no question of wealth; with the artisans, as with ordinary labour, we have seen under one denomination very varied conditions of life; and among the profit earners also we shall again find all classes.

First come those who make their profit out of MANUFACTURE, and form the link between the wage-earners and the dealers, insomuch as, while the dealers supply, and must please the public, the makers work to satisfy the dealers. Lowest in the scale are—

Home industries and small manufacturers who do not employ.—These work at home, buying the materials and selling the product. Home industries, where the whole family work together, are such as slipper making, toy making, firewood cutting, &c. Those who work by themselves, but also on their own materials, are small bootmakers and tailors (making and mending), watch and clock makers (entirely repairing), locksmiths, picture frame makers, and many more. With them are here included sweeps and printers, who employ no one, but do not themselves work for wages. Altogether this is a considerable and rather interesting class, the last relic of an older industrial system.

For poverty and manner of life all these are little removed from Sections 2 and 3, or from the poorest artisans, and they often work for an employer when unable to get work on their own account. The poor here are 26 per cent., and the very poor 9½ per cent.

Small employers, employing from one to ten workpeople or servants.—This class is for the most part energetic and well to do, but includes the much vilified "sweaters," many of whom are only a shade better off than those whose labour they control.

The number of large employers (Section 21) is not very considerable. Then follow those who deal direct with the public, beginning at the lowest point of class with—

The street trades, which consist of three main divisions: street performers, street sellers, and general dealers. They include organ grinders and acrobats, professional beggars, those who sell penny notions from a tray in the City streets, and newspaper hawkers, with the poorest of the costermongers; and (amongst the general dealers) the buyers in a small way of old boots for "translating," old clothes for renovation, collectors of old iron, &c., whose whole business, whether in buying or selling, is conducted amongst the very poor. Many of these belong to the lowest class, and hardly a full proportion of them come naturally into the schedules.

Further contingents from the street trades pass into Classes B and C, in company with casual and irregular labour; these are musicians in poor or irregular employ, costermongers without capital, chair caners, street glaziers, and struggling dealers.

The life of these people is much like that of the casual labourer, with some of the vicissitudes of Section 1 of labour. They live from hand to mouth, and go for change of air to Margate sands, or "hopping," in the season.

The remainder of the street sellers and general dealers are pretty well to do, certainly above the line of poverty, and are included in Class E. They include ordinary public musicians with regular work, billiard markers, scene painters, and travelling photographers; costermongers with capital in stock and barrow, and perhaps a donkey; coffee stall keepers, cats'-meat men, and successful general dealers. The section, taken altogether, is a large one in the East End of London. Certain parts of Whitechapel, including the neighbourhood of Petticoat Lane (now called Middlesex Street), serve as a market for outlying districts. To deal "in the Lane" is a sufficient description of many we have met with.

"Dealing" and "street selling" are distinct occupations,

except at quite the bottom level. The dealer is a small itinerant merchant; the street seller is a sort of shopkeeper, whose stock is contained in a stall, a barrow, or a basket. The general dealers are nearly all Jews, and some of them buy and sell in a large way, and handle large sums of money, though their ways of life are hardly removed from those of the quite poor of their nationality. The business of a general dealer is never visible on the surface, and with some it is a mystery, to which, perhaps, the police only could furnish a key; while the street sellers, as a rule, whether in a large or small way, are most open and palpable servants of the public. Costermongers of the upper grade are a very well-to-do set; they have a valuable property in their stock, &c.; they sometimes have both stall and barrow, working as a family; and some step up into the shopkeeping class by establishing the wife in a small shop, while the man still goes round with the barrow. The street trades seem prosperous, and those who drive these trades are better off to-day than many skilled workmen, though of much lower social grade, and in fact a rough lot. In this employment the possession of capital is a very great power. The man who has wit to get together a little money, and resolution enough to keep his capital sacred, spending only his profits, and saving out of them against the loss of a donkey, or the need of a new barrow, will surely prosper. Those who have to borrow pay dear for the accommodation, and besides are probably the men whose character or whose necessities make saving impossible to them. There are men in the East End who make a large income by letting out barrows to this class.

Among the lower grade of costermongers are to be found labourers who take to street selling as an alternative when work is slack, but it is probably difficult to make such a combination successful. The poor among the street sellers are $44\frac{1}{4}$ per cent., the very poor 25 per cent.

Next in order in the industrial classification are—

Small shops, or shops where no assistants are employed,

a very wide class, including people in the greatest poverty attempting to pay rent and obtain a living out of the sale of things of hardly any value to customers with hardly any money, and every grade upwards to the well-to-do tradesman with a prosperous business closely looked after by wife and junior members of the family, who being sufficient in themselves need employ no one.

I have been able roughly to apportion this section to the different classes, but it is often impossible to say whether a shop is making money or not. It perhaps loses, and is closed, and at once another takes its place. It may reasonably be assumed that if they do not drop out of existence as shops, profit is on the whole to be found in the business. This, however, gives an inadequate picture of a class on whom, whether in decrease of sales or increase of bad debts, must fall much of the weight of a depressed condition of trade. It may be that the cheapened cost of what they have to sell, and the full prices, which the credit they give and the hand-to-mouth habits of their customers, enable them to charge, leave a good margin: and so far they have not been seriously attacked by the co-operative system, which may some day step in between them and their profits.

It is to be noted that most of the quite small shops in the district are not included at all in this section, being kept by the wives of men otherwise employed, whose families are here scheduled according to the man's trade. These small shops play only a subsidiary part in the family economy, and it is not to be wondered at if those who try to make an entire living out of a business so handicapped, find it very difficult.

It may be interesting to see, as has been done in the case of the artisans, in what proportion Manufacture and Dealing contribute to the various classes, and the following table will show this.

It will be seen that of those who, not employing, work on their own account, the numbers on or below the line of poverty are (as with the artisans) about half of those

above the line; and the same rule applies to the general dealers; but with the street sellers the proportion is reversed, there being more than twice as many below as there are above the line.

	A	B	C	D	E	F	G	H	Total.
Manufacture.									
Home Industries (not employing)	17	1,837	3,325	1,708	9,243	3,342	68	—	19,540
Employers (large and small)	—	36	27	429	3,224	12,948	8,082	1,451	26,197
Total ...	17	1,873	3,352	2,137	12,467	16,290	8,150	1,451	45,737
Dealing.									
Street Sellers, &c.	302	3,461	4,378	2,266	4,290	318	—	—	15,015
General Dealers	69	327	1,514	1,251	4,166	2,415	198	—	9,940
Shops (large and small)	—	235	266	2,016	12,612	12,333	7,588	4,538	39,588
Total ...	371	4,023	6,158	5,533	21,068	15,066	7,786	4,538	64,543

Note.—I must again warn my readers that the numbers given for Class A have no secure basis, but are (in spite of their apparent nicety of exactness) a very rough approximation to the truth.

G. Lower Middle Class.—Shopkeepers and small employers, clerks, &c., and subordinate professional men. A hard-working, sober, energetic class, which I will not more fully describe here, as they no doubt will be comparatively more numerous in other districts of London. Here they number 34,000, or nearly 4 per cent. It is to be noted that Class G, which in the whole district compares with the class above it as 34 to 45, for East London proper compares as 32 to 12. The exaggeration of Class H, as compared to Class G, is entirely due to Hackney.

H. Upper Middle Class.—All above G are here lumped together, and may be shortly defined as the servant-keeping class. They count up to about 45,000, or 5 per

cent. of the population. Of these more than two-thirds are to be found in Hackney, where one-fifth of the population live in houses which, owing to their high rental, are not scheduled by the School Board visitors. In the other districts scattered houses are to be found above the value at which the School Board usually draws the line; but the visitors generally know something of the inmates. In Hackney, however, there are many streets as to which the visitors have not even the names in their books. The estimated number of residents in these unscheduled houses I have placed in Class H, to which they undoubtedly belong, excepting that the servants (also an estimated number) appear under Class E, from which they are mostly drawn.

It is to be remembered that the dividing lines between all these classes are indistinct; each has, so to speak, a fringe of those who might be placed with the next division above or below; nor are the classes, as given, homogeneous by any means. Room may be found in each for many grades of social rank.

Female heads of families are separately scheduled, and divided into six sections. These are widows or deserted women with their children, and I will restate from the schedules the proportion of them belonging to each class:

Female heads of families.	A	B	C	D	E	F	G	H	Total.
Semi-domestic	59	6,990	3,410	2,930	2,074	40	—	—	15,503
Dress	—	2,058	1,590	2,048	1,485	39	—	—	7,220
Small trades	55	1,842	994	1,315	1,334	107	10	—	5,657
Employing and professional.....	—	—	—	140	355	330	257	—	1,082
Supported	—	406	178	650	1,713	70	5	—	3,022
Independent	—	—	—	70	639	230	597	—	1,536
Total	114	11,296	6,172	7,153	7,600	816	869	—	34,020

Two things are here very noticeable—the one that fully half the women who have to support themselves seek a livelihood in semi-domestic employments, such as washing and charing; and the other, that it is amongst such occupations, as will be seen by the large numbers in Classes A to D, and not amongst the trades, that the greatest apparent poverty exists.

To complete the population it has been necessary to add 68,451 adult women, and I have distributed them amongst the classes in the proportions shown for the rest of the population to which they stand in the relation of sisters or daughters.*

Grouping the classes together, A, B, C, and D are the classes of poverty sinking to want, and add up to 314,000, or 35 per cent. of the population; while E, F, G, and H are the classes in comfort rising to affluence, and add up to 577,000, or 65 per cent. of the population.

Separating East London from Hackney, the same system of grouping gives us for East London 270,000, or 38 per cent. in poverty, against 440,000 or 62 per cent., in comfort; and for Hackney by itself 43,000, or 24 per cent., in poverty, against 140,000, or 76 per cent., in comfort.

The most poverty-stricken district (St. George's) has 23,000, or 49 per cent., in poverty, against 24,000, or 51 per cent., in comfort. It will be noted that this is also the smallest district, and it is possible that an equally large area not less poor might be found by dividing one of the larger districts.

In a separate chapter I develop these figures further and attempt to deal with the question or problem of poverty.

* It may be doubted whether Class B should contain its full proportion of these women, or of girls from 13 to 20.

CHAPTER III.

CONCERNING THE SEPARATE DISTRICTS.

For those who find an interest in such methods, I give on the next page a table showing for each district the percentage which each kind of occupation bears to the whole population. I can hardly hope to make the rows of figures in this table as luminous and picturesque to any other eye as they are to mine, and yet I am constrained to try to do so. I will take Whitechapel as a centre, and trace the figures east and west.

Of the population of Whitechapel 18¼ per cent. appear as employed in making clothes, 6½ per cent. in cigar making and food preparation, 8 per cent. are street sellers and general dealers, and 5¼ per cent. are small employers, mostly of the poor "sweater" type. All these are employments of the Jews.

Stepney, on the other hand, has few, if any, of these—only 7¼ per cent. all told against 38 per cent. in Whitechapel. Stepney is essentially the abode of labour: here the casual labourers reach their maximum of nearly 11 per cent. of the population, and have their homes in a mass of grimy streets and courts; and here are to be found also the largest proportion of regularly paid labour, viz., 24 per cent. of the population. In all, nearly 39 per cent. of the population of Stepney are counted in the five sections of labour against only about 18 per cent. so counted in Whitechapel.

Midway between Whitechapel and Stepney, in character as well as geographically, comes St. George's-in-the-East. Doubtless a line might be drawn which would fairly divide the population of St. George's into two portions, the one

VII.—*Percentage Table of Sections.*

		Shoreditch.	Bethnal Green.	Whitechapel.	St. George's.	Stepney.	Mile End.	Poplar.	Hackney.	Whole Dist.
1. Lowest class		0·7	0·9	2·9	1·3	1·2	0·7	0·9	0·7	1·0
2. Casual labour	Labour.	2·7	4·6	4·1	9·0	10·9	2·9	7·7	1·7	4·8
3. Irregular labour		2·1	2·2	2·0	5·9	3·3	2·2	2·7	1·4	2·4
4. Regular work, low pay		16·1 4·1	18·7 3·9	18·1 2·6	38·2 6·8	38·6 4·7	22·7 2·8	32·1 8·0	11·2 2·8	22·3 4·4
5. ,, ,, ordinary pay		6·6	7·2	8·6	13·4	14·8	12·4	9·9	4·4	8·7
6. Foremen, etc.		0·6	0·8	0·8	3·1	4·9	2·4	3·8	0·9	2·0
7. Building trades	Artisans.	6·9	4·4	1·8	2·4	4·2	5·6	7·5	7·2	5·7
8. Furniture, wood work, &c.		13·2	14·6	2·5	2·9	5·4	5·2	6·1	4·2	7·3
9. Machinery and metals		35·4 4·3	29·8 2·9	9·7 1·2	11·3 1·9	19·0 5·9	19·7 3·6	26·1 8·5	19·1 1·8	23·0 4·0
10. Sundry		11·0	7·9	4·2	4·1	3·5	5·3	4·0	5·9	6·0
11. Dress		9·5 7·9	11·9 9·9	24·8 18·2	13·8 9·4	3·2 1·3	9·7 5·3	3·8 2·3	5·6 4·6	9·0 6·6
12. Food preparation		1·6	2·0	6·6	4·4	1·9	4·4	1·5	1·0	2·4
13. Railway	Sundry wage earners.	0·6	1·0	0·7	0·7	0·5	0·8	2·3	1·0	1·1
14. Roads		1·2	0·7	0·9	0·5	0·6	1·7	0·8	1·7	1·1
15. Shop assistants		2·8	2·5	1·5	1·7	1·5	3·6	1·8	2·8	2·4
16. Sub-officials		9·7 1·2	7·3 1·1	5·3 1·5	6·9 0·7	7·8 1·7	10·8 1·9	11·3 1·8	8·7 1·2	9·0 1·4
17. Seamen		0·1	0·1	0·2	2·0	2·8	1·3	3·4	0·1	1·2
18. Other wage earners		3·8	1·9	0·5	1·3	0·7	1·5	1·2	1·9	1·8
19. Home industries	Small profit earners.	2·9	3·9	1·7	1·9	1·6	1·8	1·0	2·3	2·2
20. Small employers		2·6	3·1	5·3	2·8	2·0	3·1	1·3	2·4	2·7
22. Street sellers		1·5	3·2	3·9	2·0	1·5	1·2	0·8	1·0	1·7
23. General dealers		10·1 0·7	14·2 0·9	19·9 4·1	11·6 0·8	9·2 0·6	11.5 2·3	6·7 0·5	8·2 0·5	10·7 1·1
24. Small shops		2·1	2·8	4·2	3·8	2·8	2·9	2·8	1·8	2·7
26. Coffee houses		0·3	0·3	0·7	0·3	0·7	0·2	0·3	0·2	0·3
21. Large employers	Large profit earners.	0·1	0·3	0·6	0·2	0·4	0·5	0·2	0·2	0·3
25. Large shops		2·4 1·8	2·2 2·1	4·0 2·4	2·4 0·9	3·8 2·2	3·7 2·3	2·3 1·4	1·7 1·3	2·8 1·8
27. Licensed Houses		0·5	0·7	1·0	1·3	1·2	0·9	0·7	0·2	0·7
28. Clerks, &c.		3·1 2·7	2·2 1·8	2·4 1·8	2·1 1·6	4·7 3·4	5·7 5·3	5·8 4·1	9·9 8·7	5·3 4·3
29. Sub-professional		0·4	0·4	0·6	0·5	1·3	1·4	1·7	1·2	1·0
30. Professional		0·3	0·4	0·3	0·1	0·7	0·6	0·7	0·7	0·5
31. Ill or no occupation		0·2	0·3	0·6	0·4	0·3	0·3	0·4	0·2	0·3
32. Independent		0·1	0·1	0·1	0·1	0·2	0·4	0·3	0·3	0·2
33. Semi-domestic	Female heads of families	1·8	1·8	1·5	2·2	1·5	1·7	1·8	1·6	1·7
34. Dress		1·0	0·8	0·6	1·2	0·9	1·2	0·6	0·6	0·8
35. Trades		1·0	1·0	0·7	0·8	0·6	0·4	0·6	0·3	0·6
36. Employing and professional		4·3 0·1	4·1 0·1	3·4 0·1	4·6 0·1	3·8 0·1	4·2 0·2	3·7 0·1	3·2 0·1	3·7 0·1
37. Supported		0·3	0·3	0·4	0·3	0·5	0·4	0·4	0·3	0·3
38. Independent		0·1	0·1	0·1	—	0·2	0·3	0·2	0·3	0·2
39. Other adult women		8·2	7·0	8·5	7·2	7·5	9·0	5·9	8·6	7·7
40. Unscheduled houses		—	—	—	—	—	—	—	21·9	4·5
		100·0	100·0	100·0	100·0	100·0	100·0	100·0	100·0	100·0

side falling naturally with Stepney and the Docks, the other side with Whitechapel and the Jewish quarters. The makers of clothes, 18 per cent. in Whitechapel, become 9½ per cent. in St. George's, and fall away to 1 per cent. in Stepney. The preparers of food and tobacco, 6½ per cent. in Whitechapel, become 4½ per cent. in St. George's, and drop to about 2 per cent. in Stepney. On the other hand, the casual labourers, who are 11 per cent. in Stepney, stand at 9 per cent. in St. George's, and fall away to 4 per cent. in Whitechapel; and so also with the other classes of labour, except those with irregular pay, who seem to bear a larger proportion to the population in St. George's than anywhere else. On the whole, it may be said that St. George's shares in the poor characteristics of both her neighbours, and is more entirely poverty stricken than either.

Passing from Whitechapel to Mile End Old Town, we more quickly get rid of the foreign element, but it is to be found in the westernmost angle or tongue; while in Poplar, where dress and food preparation and general dealers added together are only 4 per cent. as compared to 29 per cent. in Whitechapel, there is hardly any trace of it.

Passing north and west we see the same thing—food and dress fall to 12 per cent. in Bethnal Green—half of what they are in Whitechapel, to 9 per cent. in Shoreditch, and to 6 per cent. in Hackney.

In Bethnal Green and Shoreditch the four sections of artisans take the leading place, and amongst furniture and wood-work find here their home, accounting for 14 per cent. of the population.

Thus it will be seen that Whitechapel is the dwelling-place of the Jews—tailors, bootmakers, and tobacco-workers—and the centre of trading both small and large; Stepney and St. George's the district of ordinary labour; Shoreditch and Bethnal Green of the artisan; in Poplar sub-officials reach their maximum proportion, while Mile

End, with a little of everything, very closely represents the average of the whole district; and finally Hackney stands apart with its well-to-do suburban population.

Each district has its character—its peculiar flavour. One seems to be conscious of it in the streets. It may be in the faces of the people, or in what they carry—perhaps a reflection is thrown in this way from the prevailing trades —or it may lie in the sounds one hears, or in the character of the buildings.

Of all the districts of that "inner ring" which surrounds the City, St. George's-in-the-East is the most desolate. The other districts have each some charm or other—a brightness not extinguished by, and even appertaining to, poverty and toil, to vice, and even to crime—a clash of contest, man against man, and men against fate—the absorbing interest of a battle-field—a rush of human life as fascinating to watch as the current of a river to which life is so often likened. But there is nothing of this in St. George's, which appears to stagnate with a squalor peculiar to itself.

The feeling that I have just described—this excitement of life which can accept murder as a dramatic incident, and drunkenness as the buffoonery of the stage—is especially characteristic of Whitechapel. And looked at in this way, what a drama it is! Whitechapel is a veritable Tom Tiddler's ground, the Eldorado of the East, a gathering together of poor fortune seekers; its streets are full of buying and selling, the poor living on the poor. Here, just outside the old City walls, have always lived the Jews, and here they are now in thousands, both old established and new comers, seeking their livelihood under conditions which seem to suit them on the middle ground between civilization and barbarism.

The neighbourhood of old Petticoat Lane on Sunday is one of the wonders of London, a medley of strange sights, strange sounds, and strange smells. Streets crowded so

as to be thoroughfares no longer, and lined with a double or treble row of hand-barrows, set fast with empty cases, so as to assume the guise of market stalls. Here and there a cart may have been drawn in, but the horse has gone and the tilt is used as a rostrum whence the salemen with stentorian voices cry their wares, vying with each other in introducing to the surrounding crowd their cheap garments, smart braces, sham jewellery, or patent medicines. Those who have something showy, noisily push their trade, while the modest merit of the utterly cheap makes its silent appeal from the lower stalls, on which are to be found a heterogeneous collection of such things as cotton sheeting, American cloth for furniture covers, old clothes, worn-out boots, damaged lamps, chipped china shepherdesses, rusty locks, and rubbish indescribable. Many, perhaps most, things of the "silent cheap" sort are bought in the way of business; old clothes to renovate, old boots to translate, hinges and door-handles to be furbished up again. Such things cannot *look* too bad, for the buyer may then persuade himself that he has a bargain unsuspected by the seller. Other stalls supply daily wants—fish is sold in large quantities—vegetables and fruit—queer cakes and outlandish bread. In nearly all cases the Jew is the seller, and the Gentile the buyer; Petticoat Lane is the exchange of the Jew, but the lounge of the Christian.

Nor is this great market the only scene of the sort in the neighbourhood on Sunday morning. Where Sclater Street crosses Brick Lane, near the Great Eastern Station, is the market of the "fancy." Here the streets are blocked with those coming to buy, or sell, pigeons, canaries, rabbits, fowls, parrots, or guinea pigs, and with them or separately all the appurtenances of bird or pet keeping. Through this crowd the seller of shell-fish pushes his barrow; on the outskirts of it are moveable shooting galleries, and patent Aunt Sallies, while some man standing up in a dog-cart will dispose of racing tips in sealed envelopes to the East End sportsman.

Brick Lane should itself be seen on Saturday night, though it is in almost all its length a gay and crowded scene every evening of the week, unless persistent rain drives both buyers and sellers to seek shelter. But this sight—the "market street"—is not confined to Brick Lane, nor peculiar to Whitechapel, nor even to the East End. In every poor quarter of London it is to be met with—the flaring lights, the piles of cheap comestibles, and the urgent cries of the sellers. Everywhere, too, there is the same absolute indifference on the part of the buyer to these cries. They seem to be accepted on both sides as necessary, though entirely useless. Not infrequently the goods are sold by a sort of Dutch auction—then the prices named are usually double what the seller, and every bystander, knows to be the market price of the street and day, "Eightpence?" "Sevenpence?" "Sixpence?" "Fivepence?" ——— Say "Fourpence?"—well, then, "Threepence halfpenny?" A bystander, probably a woman, nods imperceptibly; the fish or whatever it is passes from the right hand of the seller on which it has been raised to view, on to the square of newspaper, resting on his left hand, is bundled up and quick as thought takes its place in the buyer's basket in exchange for the $3\frac{1}{2}d$, which finds its place in the seller's apron or on the board beside the fish—and then begins again the same routine, "Eightpence?" "Sevenpence?" "Sixpence?" &c.

Lying between Middlesex Street and Brick Lane are to be found most of the common lodging houses, and in the immediate neighbourhood, lower still in reputation, there are streets of "furnished" houses, and houses where stairways and corners are occupied nightly by those without any other shelter. So lurid and intense is the light which has lately been thrown on these quarters, that the grey tones of the ordinary picture become invisible.

As to the registered Lodging Houses, it must be said and remembered that they did, and do, mark a great improvement. However bad their inmates may be, these houses undoubtedly represent the principles of order, cleanliness,

and decency. It is useless to demand impossibilities from them. Those who frequent them come under some sort of regulation, and are under the eye of the deputy, who in his turn is under the eye of the police. Even in the worst of these houses there is a great mixture—strange bedfellows whom misfortune has brought together—and amongst the houses there are many grades. The worst are horrible dens, but the horror lies really in their inmates, who are incapable of any better way of living.

The plan of all alike is to have a common kitchen, with large hospitable fire, and dormitories above. The quarters for single men consist of large rooms packed close with dark-brown truckle beds—room to move between bed and bed, and that is all—the women's rooms are, I believe, the same, while the quarters for the "married" are boxed off by partitions. There are some who are really married, many whose relations though illegal are of long standing, and others again who use the accommodation as a convenience in their way of life.

The registered Lodging Houses are, as I have said, better than the unregistered "furnished apartments," and so long as the low class exists at all, it must evidently lodge somewhere. This class tends (very naturally) to herd together; it is this tendency which must be combated, for by herding together, they—both the quarters they occupy, and their denizens—tend to get worse. When this comes about destruction is the only cure, and in this neighbourhood there has been of late years a great change brought about by the demolition of bad property. If much remains to do, still much has been done in the clearing away of vile spots, which contained dwellings unfit for human use, and matched only by the people who inhabited them. The railways have cleared some parts, the Board of Works other parts. The transformation goes slowly on, business premises or great blocks of model dwellings covering the old sites. Meanwhile the inhabitants of the slums have been scattered, and though

they must carry contamination with them wherever they go, it seems certain that such hotbeds of vice, misery, and disease as those from which they have been ousted are not again created. Many people must have altogether left the district, as the population showed a decrease of 5000 between 1871 and 1881; but with the completion of the new buildings the numbers have again reached the level of 1871. Probably few of those who leave return; but it may be doubted whether those whose houses are pulled down are the ones to leave the neighbourhood. It is not easy to say exactly how an ebb and flow of population works. It may be the expression in large of much individual hardship: but I am more inclined to suppose that pulling down Smith's house drives him into Brown's quarters, and that Brown goes elsewhere, to his great benefit; when the new buildings are ready they do not attract Brown back again, but draw their occupants from the surrounding streets—men of the stamp of Smith or Brown, according to the accommodation they offer; the vacant places are then taken by quite new-comers (in Whitechapel mostly poor foreigners) or by the natural increase in the population. The clearances have been principally confined to Whitechapel and St. George's, the rebuilding almost entirely to Whitechapel.

Stepney is rendered interesting by its long length of river frontage (about 2 miles, including all Wapping), and it is besides intersected by the Regent's Canal. It, like Whitechapel, has its foreign element, its haunts of crime, and strange picturesqueness. It, too, has been greatly changed in recent years. Ratcliff Highway hardly knows itself as St. George's Street; the policeman and the School Board visitor have "put a light in the darkness," and have begun to "make straight the way" here, as well as elsewhere in East London.

Mile End Old Town—commonly denoted by the seeming strange letters M. E. O. T.—lies between the inner and outer ring, and looks very clean and new in spite of its

name. Its streets, even the narrowest, look comparatively wide; the air is fresh and the squares and other small open spaces are frequent.*

Poplar, a huge district, consists of the subdivisions of Bow and Bromley as well as Poplar proper. Bow includes Old Ford, and Poplar itself includes the Isle of Dogs—transformed now into an Isle of Docks. In all it is a vast township, built, much of it, on low marshy land, bounded on the east by the river Lea, and on the south by a great bend in the Thames. In North Bow and other outlying parts there is a great deal of jerry building: desolate looking streets spring into existence, and fall into decay with startling rapidity, and are only made habitable by successive waves of occupation; anything will do so that the house be run up; any tenant will do, who will give the house a start by burning a little coal in it; the first tenants come and go, till one by one the houses find permanent occupants, the streets settle down to respectability and rents rise: or a street may go wrong and get into such a position that no course short of entire destruction seems possible. Among the early troubles of these streets are fevers, resulting it is said from the foul rubbish with which the hollow land has become levelled. This district has had many such troubles, and is steadily living them down.

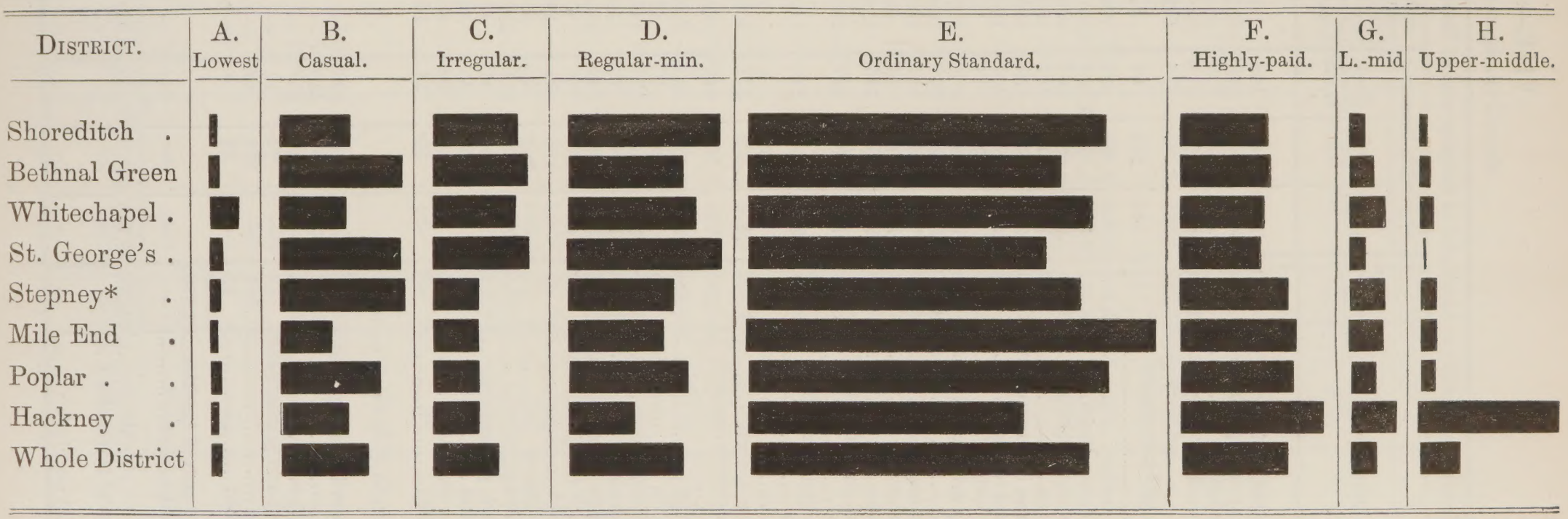
In Bethnal Green are found the old weavers' houses, with large upper room, now usually partitioned off to make two or three rooms or accommodate two families. In some cases the houses had originally only one room on each floor; and each floor, partitioned, now accommodates its family. In several cases a family (not weavers) have taken such a room, and while living in it themselves, let a weaver stand his loom or looms in it, getting rent for each loom. Weaving still lingers, but other trades have for the most part taken its place.

* Mile End is, however, remarkable for the number of brothels to be found amongst its otherwise respectable streets

Of Shoreditch, or rather Hoxton, which is the most characteristic part of Shoreditch, I am tempted to recall a description by Mr. Besant, which will be remembered by all who have read "The Children of Gibeon." There is, he says, nothing beautiful, or picturesque, or romantic in the place, there is only the romance of life in it, sixty thousand lives in Hoxton, everyone with its own story to tell. Its people quiet and industrious, folk who ask for nothing but steady work and fair wages. Everybody quite poor; yet, he says, and says truly, the place has a cheerful look. There may be misery, but it is not apparent; the people in the streets seem well fed, and are as rosy as London smoke and fog will allow.

On the other hand the northern and western part of Hackney, divided from Hoxton only by the canal, is almost entirely a middle class district. The old streets of De Beauvoir Town, or the new ones of Dalston and Upper Clapton, are alike of this kind, and in the old roads running through the new districts large and small houses are pulled down, and those of medium size erected.

PROPORTION OF CLASSES. GRAPHIC REPRESENTATION.



* The proportion of Class B as compared to Class C in Stepney is perhaps exaggerated (*see* page 37).

NOTE.—The figures in these tables must

Divided into Sections according to Character of Employment of Heads of Families.

Class.		Description.	Heads of Families.	More or less Dependent.			Unmarried Males over 20 and Widowers	Total.	Percentage.
				Wives.	Children —15.	Young Persons 15—20			
Males.									
Labour...	1	Lowest class, loafers, &c. ...	300	300	41	148	118	907	0·75
	2	Casual day-to-day labour ...	681	681	1,347	338	267	3,314	2·73
	3	Irregular labour	538	538	1,029	258	211	2,574	2·15
	4	Regular work, low pay	1,093	1,093	1,895	475	430	4,986	4·10
	5	,, ordinary pay	1,709	1,709	3,088	774	672	7,952	6·55
	6	Foremen and responsible work	145	145	271	68	57	686	0·57
Artisans	7	Building trades	1,788	1,788	3,268	822	703	8,369	6·90
	8	Furniture, woodwork, &c. ...	3,365	3,365	6,392	1,604	1,320	16,046	13·25
	9	Machinery and metals	1,095	1,095	2,033	507	431	5,161	4·25
	10	A. Printing.....	977	977	1,845	462	385	4,646	3·86
		B. Watches, instruments, &c.	323	323	600	150	127	1,523	1·26
		C. Furs and leather	497	497	920	230	195	2,339	1·92
		D. Silk weaving	34	34	72	18	13	171	0·14
		E. Sundry artisans	962	962	1,819	457	377	4,577	3·77
	11	Dress	2,012	2,012	3,815	956	789	9,584	7·91
	12	Food preparation.....	414	414	748	187	162	1,925	1·56
Locomotion	13	Railway servants	147	147	274	68	58	694	0·57
	14	Road service	289	289	586	146	114	1,424	1·17
Assistants	15	Shops and Refreshment Houses	731	731	1,301	327	287	3,377	2·78
Other Wages	16	Police, soldiers, and sub-officials	304	304	584	146	119	1,457	1·20
	17	Seamen	17	17	26	6	7	73	0·06
	18	Other wage earners	1,159	1,159	1,482	371	454	4,625	3·83
Manufacturers, &c.	19	Home industries (not employing)	722	722	1,388	348	283	3,463	2·86
	20	Small employers	634	634	1,308	329	249	3,154	2·60
	21	Large ,, ...	34	34	65	16	13	162	0·13
Dealers	22	Street sellers, &c.....	376	376	685	171	147	1,755	1·46
	23	General dealers	178	178	304	76	70	806	0·66
	24	Small shops	550	550	966	242	215	2,523	2·07
	25	Large ,, (with assistants)	434	434	857	214	170	2,109	1·74
Refreshments	26	Coffee and boarding houses...	82	82	156	39	32	391	0·32
	27	Licensed houses	140	140	244	61	55	640	0·53
Salaried, &c.	28	Clerks and agents	719	719	1,239	311	282	3,270	2·70
	29	Subordinate professional ...	111	111	161	41	43	467	0·39
	30	Professional	85	85	140	35	32	377	0·32
No work	31	Ill and no occupation	65	65	115	29	26	300	0·25
	32	Independent.....	36	36	56	14	14	156	0·13
Total		of male heads of families ...	22,746						
Females.	33	Semi-domestic employment	741	—	1,180	296	—	2,217	1·84
	34	Dress	410	—	601	150	—	1,161	0·96
	35	Small trades.....	414	—	640	160	—	1,214	1·02
	36	Employing and professional	52	—	72	18	—	142	0·12
	37	Supported	141	—	198	49	—	388	0·32
	38	Independent	22	—	31	8	—	61	0·05
Total		of female heads of families...	(1,780)						
	39	Other adult women	—	—	—	—	—	9,995	8·25
		Total.....	24,526	22,746	43,842	11,125	8,927	121161	100·00
		Inmates of Institutions ...	—	—	—	—	—	2,839	—
		Total population	—	—	—	—	—	124000	

only be taken as approximately correct.

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	907	—	—	—	—	—	—	—	907
2	—	3,182	132	—	—	—	—	—	3,314
3	—	504	2,061	—	9	—	—	—	2,574
4	—	70	—	4,881	35	—	—	—	4,986
5	—	—	—	954	6,936	62	—	—	7,952
6	—	—	—	9	9	668	—	—	686
7	27	528	1,350	1,350	4,320	794	—	—	8,369
8	27	1,168	2,040	3,263	8,495	1,053	—	—	16,046
9	9	188	387	798	3,125	654	—	—	5,161
10 A.	—	127	218	566	3,001	734	—	—	4,646
10 B.	—	55	126	198	813	331	—	—	1,523
10 C.	—	135	233	476	1,386	109	—	—	2,339
10 D.	—	19	29	10	103	10	—	—	171
10 E.	9	254	536	1,102	2,438	238	—	—	4,577
11	—	872	1,586	2,282	4,496	348	—	—	9,584
12	—	74	160	483	1,134	74	—	—	1,925
13	—	9	—	99	468	118	—	—	694
14	—	38	103	272	973	38	—	—	1,424
15	18	160	169	815	2,002	213	—	—	3,377
16	—	—	—	111	1,126	220	—	—	1,457
17	—	—	8	33	32	—	—	—	73
18	—	145	237	842	3,119	282	—	—	4,625
19	—	258	430	660	1,381	734	—	—	3,463
20	—	—	9	29	343	1,997	767	9	3,154
21	—	—	—	—	—	—	135	27	162
22	36	286	573	340	493	27	—	—	1,755
23	26	35	95	95	346	209	—	—	806
24	—	—	35	238	1,242	982	26	—	2,523
25	—	—	—	—	47	650	595	817	2,109
26	—	—	—	18	210	145	18	—	391
27	—	9	—	27	27	149	253	175	640
28	—	26	87	208	1,357	1,247	336	9	3,270
29	—	8	8	32	162	184	65	8	467
30	—	—	—	—	—	26	26	325	377
31	—	211	62	9	9	9	—	—	300
32	—	—	—	—	74	33	41	8	156
33	—	1,301	500	267	149	—	—	—	2,217
34	—	364	270	344	178	5	—	—	1,161
35	5	398	274	369	158	5	5	—	1,214
36	—	—	—	24	54	30	34	—	142
37	—	49	49	138	152	—	—	—	388
38	—	—	—	5	26	15	15	—	61
39	96	940	1,054	1,918	4,544	1,109	210	124	9,995
Total	1,160	11,413	12,821	23,265	54,972	13,502	2,526	1,502	121,161
Per cent.	0·96	9·42	10·55	19·21	45·39	11·14	2·09	1·24	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Class.		Description.	Heads of Families.	More or less Dependent. Wives.	Children —15.	Young Persons 15—20.	Unmarried Males over 20 and Widowers.	Total.	Percentage.	
Males.										
Labour...	1	Lowest class, loafers, &c. ...	390	390	69	200	136	1,185	0·93	
	2	Casual day-to-day labour ...	1,191	1,191	2,476	580	422	5,860	4·59	
	3	Irregular labour	562	562	1,171	274	196	2,765	2·17	
	4	Regular work, low pay	1,048	1,048	2,011	470	365	4,942	3·87	
	5	,, ordinary pay	1,928	1,928	3,757	878	671	9,162	7·18	
	6	Foremen and responsible work	207	207	451	105	72	1,042	0·82	
Artisans	7	Building trades	1,148	1,148	2,376	557	400	5,629	4·41	
	8	Furniture, woodwork, &c. ...	3,696	3,696	8,025	1,879	1,302	18,598	14·57	
	9	Machinery and metals	738	738	1,575	370	257	3,678	2·88	
	10	A. Printing	592	592	1,214	285	207	2,890	2·26	7·90
		B. Watches and instruments	134	134	284	66	47	665	0·52	
		C. Furs and leather.....	301	301	610	142	105	1,459	1·14	
		D. Silk weaving	284	284	515	120	99	1,302	1·02	
		E. Sundry artisans	776	776	1,585	370	271	3,778	2·96	
	11	Dress.....	2,551	2,551	5,374	1,258	887	12,621	9·89	
	12	Food preparation	528	528	1,104	259	184	2,603	2·04	
Locomotion	13	Railway servants.....	254	254	550	128	89	1,275	1·00	
	14	Road service.....	197	197	379	89	69	931	0·73	
Assistants	15	Shops and refreshment houses	663	663	1,356	317	231	3,230	2·53	
Other wages	16	Police, soldiers, and sub-officials	301	301	601	140	105	1,448	1·13	
	17	Seamen.....	35	35	59	14	12	155	0·12	
	18	Other wage earners.....	568	568	902	210	198	2,446	1·92	
Manufacturers,&c.	19	Home industries (not employing)	981	981	2,172	507	341	4,982	3·90	
	20	Small employers	759	759	1,786	418	266	3,988	3·12	
	21	Large ,, ...	75	75	215	50	26	441	0·35	
Dealers	22	Street sellers, &c.	831	831	1,749	408	290	4,109	3·22	
	23	General dealers	226	226	459	107	79	1,097	0·86	
	24	Small shops	737	737	1,488	348	257	3,567	2·80	
	25	Large ,, (employing assistants)	512	512	1,158	270	176	2,628	2·06	
Refreshments	26	Coffee and boarding houses	77	77	154	35	27	370	0·29	
	27	Licensed houses	187	187	391	91	65	921	0·72	
Salaried &c.	28	Clerks and agents	489	489	953	224	170	2,325	1·82	
	29	Subordinate professional ...	112	112	225	52	39	540	0·42	
	30	Professional.....	117	117	229	53	41	557	0·44	
No work	31	Ill and no occupation.....	74	74	153	35	25	361	0·28	
	32	Independent.....	21	21	24	6	7	79	0·06	
Total of		male heads of families	23,290							
Females.	33	Semi-domestic employment	797	—	1,226	288	—	2,311	1·81	
	34	Dress.....	359	—	558	131	—	1,048	0·82	
	35	Small trades.....	408	—	662	156	—	1,226	0·96	
	36	Employing & professional...	57	—	89	20	—	166	0·13	
	37	Supported.....	133	—	188	44	—	365	0·29	
	38	Independent.....	43	—	51	12	—	106	0·08	
Total of		female heads of families ...	1,797							
	39	Other adult women.....	—	—	—	—	—	8,790	6·89	
		Total	25,087	23,290	50,374	11,966	8,134	127641	100·00	
		Inmates of Institutions	—	—	—	—	—	2,359	—	
		Total population	—	—	—	—	—	130000	—	

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	1,185	—	—	—	—	—	—	—	1,185
2	—	5,680	180	—	—	—	—	—	5,860
3	—	638	2,050	—	77	—	—	—	2,765
4	—	223	—	4,686	33	—	—	—	4,942
5	—	8	—	880	8,199	75	—	—	9,162
6	—	—	—	—	44	998	—	—	1,042
7	8	592	1,204	480	2,873	472	—	—	5,629
	17	2,950	3,100	3,170	8,600	761	—	—	18,598
9	9	253	570	280	1,974	592	—	—	3,678
10 A.	—	86	240	146	1,878	540	—	—	2,890
10 B.	—	61	95	43	310	156	—	—	665
10 C.	—	136	263	170	771	119	—	—	1,459
10 D.	—	160	379	112	523	128	—	—	1,302
10 E.	18	742	460	708	1,714	136	—	—	3,778
11	9	2,010	2,340	2,360	5,494	408	—	—	12,621
12	9	180	283	508	1,519	104	—	—	2,603
13	—	26	9	176	834	230	—	—	1,275
14	—	74	82	141	568	66	—	—	931
15	—	196	94	718	1,897	325	—	—	3,230
16	—	—	—	51	1,160	237	—	—	1,448
17	—	8	16	54	77	—	—	—	155
18	—	91	196	295	1,451	413	—	—	2,446
19	9	660	800	444	2,000	1,060	9	—	4,982
20	—	27	9	64	366	2,343	1,170	9	3,988
21	—	—	—	—	—	—	308	133	441
22	69	1,638	1,175	501	683	43	—	—	4,109
23	8	59	162	162	467	222	17	—	1,097
24	—	51	93	322	1,825	1,183	93	—	3,567
25	—	—	—	—	36	755	1,067	770	2,628
26	—	—	—	33	84	169	84	—	370
27	—	—	17	34	188	230	341	111	921
28	—	—	17	117	830	1,270	91	—	2,325
29	—	—	8	17	79	274	162	—	540
30	—	—	—	—	—	33	50	474	557
31	—	284	26	17	26	8	—	—	361
32	—	—	—	—	46	7	26	—	79
33	19	1,232	590	305	160	5	—	—	2,311
34	—	340	268	277	163	—	—	—	1,048
35	25	555	186	263	172	25	—	—	1,226
36	—	—	—	24	33	61	48	—	166
37	—	45	22	104	189	5	—	—	365
38	—	—	—	4	49	4	49	—	106
39	104	1,400	1,110	1,311	3,500	995	260	110	8,790
Total.....	1,489	20,405	16,044	18,977	50,892	14,452	3,775	1,607	127,641
Per cent.	1·17	15·99	12·57	14·87	39·86	11·32	2·96	1·26	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Section.		Description.	Heads of Families.	More or less Dependent.			Unmarried Men over 20 and Widowers.	Total.	Percentage.
				Wives.	Children —15.	Young Persons 15—20.			
Married Men.									
Labour...	1	Lowest class, loafers, &c....	409	403	139	352	795	2,098	2·85
	2	Casual day-to-day labour...	500	493	825	238	793	3,029	4·12
	3	Irregular labour	295	291	544	158	174	1,462	1·99
	4	Regular work, low pay.....	401	395	678	197	236	1,907	2·59
	5	,, ordinary pay	1,272	1,256	2,377	689	749	6,343	8·63
	6	Foremen and responsible work	115	114	244	70	68	611	0·83
Artisans...	7	Building trades	258	255	511	149	153	1,326	1·80
	8	Furniture, woodwork, &c.	364	359	708	206	216	1,853	2·53
	9	Machinery and metals	185	183	327	95	109	899	1·23
	10	Sundry artisans.....	618	608	1,120	327	362	3,035	4·15
	11	Dress	2,597	2,556	5,221	1,507	1,525	13,406	18·23
	12	Food preparation	913	904	1,940	564	540	4,861	6·61
Locomotion	13	Railway service	107	106	173	49	63	498	0·68
	14	Road service	127	126	253	73	75	654	1·90
Assistants	15	Shops and refreshment houses	226	223	427	124	132	1,132	1·54
Other Wages	16	Police, soldiers, and sub-officials	215	212	429	124	126	1,106	1·51
	17	Seamen	27	26	48	14	15	130	0·18
	18	Other wage earners	76	75	145	42	44	382	0·52
Manufacture, &c.	19	Home industries (not employing)	238	236	474	139	140	1,227	1·66
	20	Small employers	673	662	1,689	488	406	3,918	5·31
	21	Large ,, ...	100	100	148	43	58	449	0·61
Dealers	22	Street sellers, &c.	523	516	1,048	301	468	2,856	3·87
	23	General dealers	577	569	1,163	338	337	2,984	4·05
	24	Small shops	637	630	1,157	336	372	3,132	4·23
	25	Large shops, employing assistants	350	345	690	200	206	1,791	2·45
Refreshments	26	Coffee and boarding houses	96	94	189	54	57	493	0·67
	27	Licensed houses	156	154	265	76	91	742	1·02
Salaried, &c.	28	Clerks and agents	266	262	514	149	155	1,346	1·84
	29	Subordinate professional ...	82	81	173	53	48	437	0·59
	30	Professional	37	37	67	20	21	182	0·25
No work	31	Ill and no occupation	93	91	158	46	54	442	0·60
	32	Independent	14	14	9	2	8	47	0·06
Total of		male heads of families.....	(12,550)						
Females.									
	33	Semi-domestic employment	361	—	578	169	—	1,108	1·50
	34	Dress	151	—	250	73	—	474	0·64
	35	Small trades	141	—	266	77	—	484	0·66
	36	Employing and professional	30	—	39	11	—	80	0·11
	37	Supported	111	—	166	49	—	326	0·44
	38	Independent	25	—	34	10	—	69	0·09
Total of		female heads of families ...	(819)						
	39	Other adult women	—	—	—	—	—	6,199	8·46
		Total.....	13,369	12,376	25,186	7,612	8,776	73,518	100·00
		Inmates of Institutions ...	—	—	—	—	—	2,474	—
		Total population.....	—	—	—	—	—	75,992	

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	2,098	—	—	—	—	—	—	—	2,098
2	—	2,939	90	—	—	—	—	—	3,029
3	—	192	1,184	—	86	—	—	—	1,462
4	—	90	—	1,817	—	—	—	—	1,907
5	—	—	—	1,079	5,264	—	—	—	6,343
6	—	—	—	—	32	579	—	—	611
7	—	53	146	265	809	53	—	—	1,326
8	9	130	139	315	1,195	65	—	—	1,853
9	—	—	63	108	638	90	—	—	899
10	9	97	389	388	1,438	714	—	—	3,035
11	18	924	2,430	3,206	6,348	480	—	—	13,406
12	9	83	—	1,016	3,753	—	—	—	4,861
13	—	17	—	67	364	50	—	—	498
14	—	21	83	147	359	42	—	—	654
15	—	44	18	150	785	135	—	—	1,132
16	—	43	—	164	899	—	—	—	1,106
17	—	5	19	—	106	—	—	—	130
18	—	14	27	27	251	63	—	—	382
19	—	53	366	—	808	—	—	—	1,227
20	—	—	—	67	744	2,234	744	129	3,918
21	—	—	—	—	—	—	300	149	449
22	72	276	938	544	974	52	—	—	2,856
23	18	57	552	450	1,250	607	50	—	2,984
24	—	16	24	305	1,564	922	301	—	3,132
25	—	—	—	—	24	520	720	527	1,791
26	—	—	—	5	79	182	227	—	493
27	—	—	—	5	13	119	386	219	742
28	—	27	54	121	540	444	120	40	1,346
29	—	8	8	32	162	163	56	8	437
30	—	—	—	—	—	16	16	150	182
31	—	351	32	18	32	9	—	—	442
32	—	—	—	—	23	8	16	—	47
33	5	334	329	216	224	—	—	—	1,108
34	—	102	140	167	65	—	—	—	474
35	5	91	123	124	136	5	—	—	484
36	—	—	—	10	40	15	15	—	80
37	—	48	30	120	128	—	—	—	326
38	—	—	—	—	27	5	27	—	69
39	196	551	656	1,047	2,665	695	277	112	6,199
Total	2,439	6,566	7,842	11,980	31,825	8,277	3,255	1,334	73,518
Per cent....	3·32	8·92	10·67	16·33	43·29	11·27	4·39	1·81	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Class.		Description.	Heads of Families.	More or less Dependent.			Unmarried Males over 20 and Widowers.	Total.	Percentage.
				Wives.	Children —15	Young Persons 15—20			
Males.									
Labour...	1	Lowest class, loafers, &c....	181	181	64	87	86	599	1·26
	2	Casual day-to-day labour ...	921	921	1,447	355	651	4,295	9·03
	3	Irregular labour	591	591	1,071	266	282	2,801	5·89
	4	Regular work, low pay	711	711	1,191	296	320	3,229	6·78
	5	,, ordinary pay	1,328	1,328	2,485	613	642	6,396	13·44
	6	Foremen and responsible work	302	302	597	147	144	1,492	3·14
Artisans	7	Building trades	244	244	445	111	117	1,161	2·44
	8	Furniture, woodwork, &c....	300	300	524	129	142	1,395	2·94
	9	Machinery and metals	198	198	348	84	94	922	1·94
	10	Sundry artisans	421	421	739	182	200	1,963	4·12
	11	Dress	928	928	1,751	434	441	4,482	9·43
	12	Food preparation	421	421	840	209	200	2,091	4·39
Locomotion	13	Railway servants	64	64	129	33	30	320	0·67
	14	Road service	48	48	88	21	23	228	0·48
Assistants	15	Shops and refreshment houses	169	169	300	74	80	792	1·66
Other wages	16	Police, soldiers, and subofficials	70	70	125	31	33	329	0·69
	17	Seamen ...—.....	226	226	325	79	108	964	2·02
	18	Other wage earners	139	139	215	54	67	614	1·28
Manufacturers,&c.	19	Home industries (not employing)	183	183	358	88	87	899	1·90
	20	Small employers	258	258	570	140	124	1,350	2·83
	21	Large ,, ...	19	19	45	11	10	104	0·22
Dealers	22	Street sellers, &c.	199	199	350	86	95	929	1·95
	23	General dealers	78	78	156	39	37	388	0·82
	24	Small shops	366	366	740	182	175	1,829	3·84
	25	Large shops (employing assistants).....	85	85	165	40	40	415	0·87
Refreshments	26	Coffee and boarding houses	38	38	54	13	18	161	0·34
	27	Licensed houses.....	132	132	223	56	63	606	1·27
Salaried, &c.	28	Clerks and agents	163	163	296	72	78	772	1·62
	29	Subordinate professional ...	44	44	103	25	21	237	0·50
	30	Professional	7	7	11	2	4	31	0·06
No work	31	Ill and no occupation	40	40	61	15	19	175	0·37
	32	Independent	10	10	11	2	5	38	0·08
Total of		male heads of families	(8,884)						
Females.									
	33	Semi-domestic employment	388	—	547	135	—	1,070	2·23
	34	Dress	204	—	281	68	—	553	1.17
	35	Small trades	128	—	193	48	—	369	0·78
	36	Employing and professional	15	—	17	4	—	36	0·08
	37	Supported	55	—	71	18	—	144	0·30
	38	Independent	2	—	5	2	—	9	0·02
Total of		female heads of families ...	(792)	—	—	—	—	—	—
	39	Other adult women	—	—	—	—	—	3,390	7·15
		Total.....	9,676	8,884	16,941	4,251	4,436	47,578	100·00
		Inmates of Institutions ...	—	—	—	—	—	1,108	
		Total population.....	—	—	—	—	—	48,686	

Divided into Classes according to Means and Position of Heads of Families.

Section	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	599	—	—	—	—	—	—	—	599
2	—	4,226	69	—	—	—	—	—	4,295
3	—	182	2,562	—	57	—	—	—	2,801
4	—	10	—	3,219	—	—	—	—	3,229
5	—	13	—	281	6,102	—	—	—	6,396
6	—	—	—	—	70	1,422	—	—	1,492
7	—	57	172	132	686	114	—	—	1,161
8	10	75	141	221	863	85	—	—	1,395
9	—	38	47	132	508	197	—	—	922
10	20	84	130	442	1,147	140	—	—	1,963
11	18	660	849	1,621	1,204	130	—	—	4,482
12	—	90	209	509	1,163	120	—	—	2,091
13	—	—	—	30	260	30	—	—	320
14	—	—	19	19	142	48	—	—	228
15	—	48	19	160	495	70	—	—	792
16	—	—	—	—	329	—	—	—	329
17	—	26	112	334	492	—	—	—	964
18	18	36	44	214	258	44	—	—	614
19	—	10	169	208	324	188	—	—	899
20	—	—	—	22	324	831	173	—	1,350
21	—	—	—	—	—	—	73	31	104
22	—	223	380	121	196	9	—	—	929
23	—	11	60	39	229	49	—	—	388
24	—	9	—	220	1,089	460	51	—	1,829
25	—	—	—	—	50	158	207	—	415
26	—	—	—	9	126	17	9	—	161
27	—	—	—	9	55	156	350	36	606
28	—	10	29	77	286	313	57	—	772
29	—	—	43	22	53	43	54	22	237
30	—	—	—	—	—	8	8	15	31
31	—	71	26	52	26	—	—	—	175
32	—	—	—	—	15	8	15	—	38
33	—	511	219	253	87	—	—	—	1,070
34	—	131	146	175	101	—	—	—	553
35	5	150	64	113	32	5	—	—	369
36	—	—	—	4	23	5	4	—	36
37	—	10	14	81	39	—	—	—	144
38	—	—	—	—	—	—	9	—	9
39	48	510	423	672	1,295	359	75	8	3,390
Total.....	718	7,191	5,946	9,391	18,126	5,009	1,085	112	47,578
Per cent....	1·51	15·12	12·49	19·74	38·09	10·53	2·28	0·24	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Section.		Description.	Heads of Families.	More or less Dependent.			Unmarried Men over 20 and Widowers.	Total.	Percentage.
				Wives.	Children —15.	Young Persons 15—20.			
Married Men.									
Labour.....	1	Lowest class, loafers, &c. ...	183	183	103	87	196	752	1·21
	2	Casual day-to-day labour ...	1,430	1,430	2,559	656	681	6,756	10·90
	3	Irregular labour	430	430	801	206	205	2,072	3·34
	4	Regular work, low pay	622	622	1,105	283	296	2,928	4·71
	5	,, ordinary pay	1,846	1,846	3,655	940	877	9,164	14·76
	6	Foremen and responsible work	620	620	1,202	309	295	3,046	4·91
Artisans ...	7	Building trades	519	519	1,043	267	250	2,598	4·18
	8	Furniture, wood work, &c....	681	681	1,318	338	323	3,341	5·39
	9	Machinery and metals	751	751	1,440	369	357	3,368	5·90
	10	Sundry artisans	456	456	854	219	217	2,202	3·54
	11	Dress.....	170	170	300	77	81	798	1·29
	12	Food preparation	244	244	479	121	116	1,204	1·94
Locomotion ...	13	Railway servants.....	67	67	125	32	32	323	0·52
	14	Road service.....	81	81	167	43	39	411	0·66
Assistants	15	Shops and refreshment houses	197	197	354	90	94	932	1·50
Other wages	16	Police, soldiers, and sub-officials	224	224	422	108	106	1,084	1·74
	17	Seamen.....	375	375	628	161	178	1,717	2·77
	18	Other wage earners.....	97	97	163	42	46	445	0·72
Manufacture, &c.	19	Home industries (not employing)	196	196	404	104	94	994	1·60
	20	Small employers	237	237	510	131	112	1,227	1·98
	21	Large ,, ...	49	49	95	24	23	240	0·39
Dealers ...	22	Street sellers, &c.	182	182	343	88	86	881	1·42
	23	General dealers	74	74	137	35	35	355	0·57
	24	Small shops.....	352	352	694	177	167	1,742	2·80
	25	Large shops (employing assistants)	262	262	553	141	124	1,342	2·17
Refreshments	26	Coffee and boarding houses	90	90	158	40	43	421	0·68
	27	Licensed houses	174	174	283	73	82	786	1·26
Salaried, &c.	28	Clerks and agents	450	450	803	206	213	2,122	3·42
	29	Subordinate professional ...	174	174	322	83	82	835	1·34
	30	Professional.....	82	82	163	42	39	408	0·66
No work...	31	Ill and no occupation.....	37	37	68	17	18	177	0·28
	32	Independent.....	32	32	40	10	15	129	0·21
Total of		male heads of families	11,384						
Females.									
	33	Semi-domestic employment	350	—	491	126	—	967	1·56
	34	Dress.....	198	—	284	73	—	555	0·90
	35	Small trades.....	125	—	190	49	—	364	0·59
	36	Employing and professional	13	—	19	5	—	37	0·06
	37	Supported.....	101	—	146	37	—	284	0·46
	38	Independent.....	35	—	74	19	—	128	0·21
Total of		female heads of families.....	822						
	39	Other adult women.....	—	—	—	—	—	4,628	7·46
		Total	12,206	11,384	22,495	5,828	5,522	62,063	100·00
		Inmates of Institutions	—	—	—	—	—	657	
		Total population	—	—	—	—	—	62,720	

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	752	—	—	—	—	—	—	—	752
2	—	6,546	210	—	—	—	—	—	6,756
3	—	378	1,436	—	258	—	—	—	2,072
4	—	130	—	2,798	—	—	—	—	2,928
5	—	83	—	2,154	6,927	—	—	—	9,164
6	—	—	—	—	46	3,000	—	—	3,046
7	9	173	129	364	1,611	312	—	—	2,598
8	9	158	134	468	2,272	300	—	—	3,341
9	9	174	73	477	2,642	293	—	—	3,668
10	—	75	195	195	1,021	716	—	—	2,202
11	9	127	15	160	367	120	—	—	798
12	9	54	—	290	851	—	—	—	1,204
13	—	4	—	17	125	177	—	—	323
14	—	35	42	74	233	27	—	—	411
15	—	23	10	99	680	120	—	—	932
16	—	27	—	127	930	—	—	—	1,084
17	—	43	200	—	1,474	—	—	—	1,717
18	—	11	26	26	306	76	—	—	445
19	—	71	222	—	701	—	—	—	994
20	—	—	—	172	123	540	294	98	1,227
21	—	—	—	—	—	—	160	80	240
22	27	131	215	121	368	19	—	—	881
23	—	24	89	48	128	66	—	—	355
24	—	—	14	87	788	627	226	—	1,742
25	—	—	—	—	18	384	544	396	1,342
26	—	—	—	—	42	126	253	—	421
27	—	—	—	—	15	86	481	204	786
28	—	21	—	191	891	554	338	127	2,122
29	—	16	17	64	312	298	112	16	835
30	—	—	—	—	—	32	40	336	408
31	—	71	27	52	27	—	—	—	177
32	—	—	—	—	69	15	45	—	129
33	5	391	242	230	99	—	—	—	967
34	—	153	132	154	116	—	—	—	555
35	5	92	67	68	127	5	—	—	364
36	—	—	—	4	23	5	5	—	37
37	—	57	10	26	191	—	—	—	284
38	—	—	—	10	52	10	56	—	128
39	67	728	284	681	1,910	638	215	105	4,628
Total	901	9,796	3,789	9,157	25,743	8,546	2,769	1,362	62,063
Per cent.	1·45	15·78	6·10	14·74	41·48	13·78	4·48	2·19	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Section.		Description.	Heads of Families.	More or less dependent.			Unmarried Men over 20 and Widowers.	Total.	Percentage.
				Wives.	Children, —15.	Young Persons 15—20.			
Married Men									
Labour...	1	Lowest class, loafers, &c....	224	224	73	104	91	716	0·65
	2	Casual day-to-day labour...	673	673	1,215	302	350	3,213	2·91
	3	Irregular labour	492	492	974	240	200	2,398	2·18
	4	Regular work, low pay.....	688	688	1,183	294	279	3,132	2·84
	5	,, ordinary pay	2,886	2,886	5,418	1,345	1,171	13,706	12·43
	6	Foremen and responsible work	558	558	1,037	256	227	2,636	2·39
Artisans...	7	Building trades	1,290	1,290	2,445	604	523	6,152	5·57
	8	Furniture, wood-work, &c.	1,166	1,166	2,351	582	474	5,739	5·20
	9	Machinery and metals	819	819	1,585	394	332	3,949	3·58
	10	Sundry artisans.....	1,243	1,243	2,326	574	504	5,890	5·33
	11	Dress	1,227	1,227	2,362	582	498	5,896	5·34
	12	Food preparation	1,020	1,020	1,943	482	413	4,878	4·42
Locomotion	13	Railway service	188	188	370	94	76	916	0·83
	14	Road service	378	378	759	186	153	1,854	1·68
Assistants	15	Shops and refreshment houses	831	831	1,565	386	336	3,949	3·53
Other wages	16	Police, soldiers, and sub-officials	441	441	806	200	180	2,068	1·87
	17	Seamen	327	327	542	134	133	1,463	1·32
	18	Other wage earners	375	375	584	146	152	1,632	1·49
Manufacture, &c.	19	Home industries, not employing	396	396	812	202	160	1,966	1·78
	20	Small employers	648	648	1,471	366	262	3,395	3·08
	21	Large ,, ...	89	89	240	60	36	514	0·47
Dealers	22	Street sellers, &c.	277	277	544	136	113	1,347	1·22
	23	General dealers	498	498	1,095	272	201	2,564	2·32
	24	Small shops	663	663	1,283	318	270	3,197	2·89
	25	Large shops employing assistants	511	511	1,046	260	207	2,535	2 29
Refreshments	26	Coffee and boarding houses	46	46	109	26	19	246	0·22
	27	Licensed houses	223	223	384	96	90	1,016	0·93
Salaried, &c.	28	Clerks and agents	1,232	1,232	2,334	580	500	5,878	5·33
	29	Subordinate professional ...	334	334	636	158	135	1,597	1·45
	30	Professional	121	121	256	64	49	611	0·56
No work	31	Ill and no occupation	59	59	123	32	24	297	0·27
	32	Independent	101	101	136	34	41	413	0·37
Total of		male heads of families.....	(20,024)						
Females.									
	33	Semi-domestic employment	651	—	986	244	—	1,881	1·71
	34	Dress	484	—	705	178	—	1,367	1·24
	35	Small trades	184	—	263	66	—	513	0·46
	36	Employing and professional	56	—	112	28	—	196	0·18
	37	Supported	146	—	216	54	—	416	0·38
	38	Independent	105	—	150	38	—	293	0·27
Total of		female heads of families ...	(1,626)						
	39	Other adult women	—	—	—	—	—	9,892	8·97
		Total.....	21,650	20,024	40,439	10,117	8,199	110321	100·00
		Inmates of Institutions ...	—	—	—	—	—	2,008	—
		Total population.....	—	—	—	—	—	112329	

Classes. MILE END OLD TOWN.

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	716	—	—	—	—	—	—	—	716
2	—	3,113	100	—	—	—	—	—	3,213
3	—	575	1,623	—	200	—	—	—	2,398
4	—	45	—	3,087	—	—	—	—	3,132
5	—	54	—	2,508	11,144	—	—	—	13,706
6	—	—	—	—	36	2,600	—	—	2,636
7	9	360	492	738	4,245	308	—	—	6,152
8	9	278	344	746	3,960	402	—	—	5,739
9	9	109	142	288	2,848	553	—	—	3,949
10	9	145	416	417	2,600	2,303	—	—	5,890
11	—	59	58	1,297	3,834	648	—	—	5,896
12	—	98	368	368	4,044	—	—	—	4,878
13	—	11	—	49	514	342	—	—	916
14	—	62	105	275	1,262	150	—	—	1,854
15	—	76	36	295	3,022	520	—	—	3,949
16	—	39	—	174	1,855	—	—	—	2,068
17	—	28	124	—	1,311	—	—	—	1,463
18	—	31	69	69	1,171	292	—	—	1,632
19	—	117	378	—	1,471	—	—	—	1,966
20	—	—	—	66	694	1,552	951	132	3,395
21	—	—	—	—	—	—	350	164	514
22	27	220	310	272	491	27	—	—	1,347
23	—	46	312	310	1,150	700	46	—	2,564
24	—	32	—	126	2,390	480	169	—	3,197
25	—	—	—	—	56	782	714	983	2,535
26	—	—	—	—	15	74	157	—	246
27	—	—	—	—	20	173	539	284	1,016
28	—	29	175	292	1,880	2,272	940	290	5,878
39	—	32	32	128	600	549	224	32	1,597
30	—	—	—	—	—	50	60	501	611
31	—	208	62	9	9	9	—	—	297
32	—	—	—	—	192	90	110	21	413
33	5	567	514	510	285	—	—	—	1,881
34	—	371	306	387	303	—	—	—	1,367
35	5	99	76	77	246	10	—	—	513
36	—	—	—	30	40	63	63	—	196
37	—	42	15	68	291	—	—	—	416
38	—	—	—	10	110	35	138	—	293
39	78	675	601	1,258	5,125	1,466	453	236	9,892
Total	867	7,521	6,658	13,854	57,414	16,450	4,914	2,643	110,321
Per cent....	0·79	6·82	6·03	12·55	52·04	14·91	4·46	2·40	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Section.		Description.	Heads of Families.	More or less dependent. Wives.	Children —15.	Young Persons 15—20.	Unmarried Men over 20 and Widowers.	Total	Percentage.
Married Men.									
Labour	1	Lowest class, loafers, &c.	433	425	89	254	332	1,533	0·92
	2	Casual day-to-day labour	2,705	2,652	5,315	1,184	1,019	12,875	7·74
	3	Irregular labour	952	933	1,876	418	359	4,538	2·73
	4	Regular work, low pay	2,847	2,792	5,445	1,214	1,072	13,370	8·03
	5	,, ordinary pay	3,421	3,355	6,921	1,543	1,288	16,528	9·92
	6	Foremen and responsible work	1,297	1,272	2,676	584	488	6,317	3·80
Artisans	7	Building trades	2,537	2,487	5,294	1,180	956	12,454	7·48
	8	Furniture, wood-work, &c.	2,024	1,985	4,335	966	762	10,072	6·06
	9	Machinery and metals	2,908	2,851	5,933	1,322	1,095	14,109	8·48
	10	Sundry artisans	1,349	1,323	2,804	625	508	6,609	3·97
	11	Dress	779	764	1,617	360	294	3,814	2·29
	12	Food preparation	505	495	1,025	229	190	2,444	1·47
Locomotion	13	Railway service	763	748	1,600	357	288	3,756	2·26
	14	Road service	289	284	556	125	108	1,362	0·82
Assistants	15	Shops and refreshment houses	625	613	1,267	283	235	3,023	1·82
Other wages	16	Police, soldiers, and sub-officials	611	599	1,284	286	229	3,009	1·81
	17	Seamen	1,291	1,266	2,193	488	486	5,724	3·44
	18	Other wage earners	479	470	678	152	180	1,959	1·18
Manufacture, &c.	19	Home industries (not employing)	354	347	727	163	133	1,724	1·03
	20	Small employers	427	419	945	211	160	2,162	1·30
	21	Large ,,	83	82	172	39	31	407	0·25
Dealers	22	Street sellers, &c.	259	254	542	121	98	1,274	0·77
	23	General dealers	183	180	349	78	69	859	0·52
	24	Small shops	1,059	1,039	1,721	383	399	4,601	2·76
	25	Large shops employing assistants	469	460	1,042	233	176	2,380	1·43
Refreshments	26	Coffee and boarding houses	121	119	234	52	46	572	0·34
	27	Licensed houses	219	215	522	117	82	1,155	0·69
Salaried, &c.	28	Clerks and agents	1,411	1,383	2,830	631	531	6,786	4·08
	29	Subordinate professional	583	572	1,176	262	220	2,813	1·69
	30	Professional	230	226	486	109	87	1,138	0·68
No work	31	Ill and no occupation	154	151	313	70	59	747	0.45
	32	Independent	107	105	172	38	40	462	0·28
Total of		male heads of families	(31474)						
Females.									
	33	Semi-domestic employment	1,030	—	1,552	346	—	2,928	1·76
	34	Dress	350	—	522	117	—	989	0·59
	35	Small trades	314	—	505	113	—	932	0·56
	36	Employing and professional	55	—	94	21	—	170	0·10
	37	Supported	213	—	329	74	—	616	0·37
	38	Independent	164	—	191	43	—	398	0·24
Total of		female heads of families	(2,126)						
	39	Other adult women	—	—	—	—	—	9,784	5·88
		Total	33,600	30,866	65,332	14,791	12,020	166,393	100·00
		Inmates of Institutions	—	—	—	—	—	2,838	
		Total population	—	—	—	—	—	169,231	

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	1,533	—	—	—	—	—	—	—	1,533
2	—	12,475	400	—	—	—	—	—	12,875
3	—	1,130	2,823	—	585	—	—	—	4,538
4	—	191	—	13,179	—	—	—	—	13,370
5	—	131	—	2,562	13,835	—	—	—	16,528
6	—	—	—	—	88	6,229	—	—	6,317
7	36	1,014	1,066	1,950	7,554	834	—	—	12,454
8	17	813	756	1,700	6,111	675	—	—	10,072
9	9	456	783	1,452	10,284	1,125	—	—	14,109
10	9	237	445	445	3,284	2,189	—	—	6,609
11	9	341	624	624	1,773	443	—	—	3,814
12	—	108	186	186	1,964	—	—	—	2,444
13	—	46	—	80	1,517	2,113	—	—	3,756
14	—	73	115	295	789	90	—	—	1,362
15	—	84	18	128	2,393	400	—	—	3,023
16	—	84	—	147	2,778	—	—	—	3,009
17	—	159	280	—	5,285	—	—	—	5,724
18	—	55	47	48	1,809	—	—	—	1,959
19	—	153	480	—	1,091	—	—	—	1,724
20	—	—	—	—	454	975	597	136	2,162
21	—	—	—	—	—	—	270	137	407
22	27	180	243	210	578	36	—	—	1,274
23	—	26	175	95	346	209	8	—	859
24	—	54	27	409	2,145	1,398	568	—	4,601
25	—	—	—	—	52	720	670	938	2,380
26	—	—	—	12	40	234	286	—	572
27	—	—	—	—	44	191	595	325	1,155
28	—	75	163	611	2,864	1,832	1,018	223	6,786
29	—	56	56	250	1,048	955	392	56	2,813
30	—	—	—	—	—	88	110	940	1,138
31	—	520	157	26	26	18	—	—	747
32	—	—	—	—	212	102	124	24	462
33	10	1,074	522	655	667	—	—	—	2,928
34	—	306	197	242	244	—	—	—	989
35	5	283	167	168	294	15	—	—	932
36	—	—	—	24	37	61	48	—	170
37	—	75	10	38	493	—	—	—	616
38	—	—	—	15	160	50	173	—	398
39	103	1,261	615	1,604	4,412	1,310	305	174	9,784
Total.....	1,758	21,460	10,355	27,155	75,256	22,292	5,164	2,953	166,393
Per cent...	1·06	12·90	6·22	16·31	45·23	13·40	3·11	1·77	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Class.		Description.	Heads of Families.	More or less Dependent. Wives.	Children —15	Young Persons 15—20	Unmarried Males over 20 and Widowers.	Total.	Percentage.	
Males.										
Labour...	1	Lowest class, loafers, &c. ...	374	374	158	192	162	1,260	0·69	
	2	Casual day-to-day labour ...	624	624	1,332	312	271	3,163	1·73	
	3	Irregular labour	498	498	1,087	255	217	2,555	1·40	
	4	Regular work, low pay	1,002	1,002	2,128	501	435	5,068	2·77	
	5	,, ordinary pay	1,629	1,629	3,248	764	706	7,976	4·36	
	6	Foremen and responsible work	311	311	654	153	135	1,564	0·85	
Artisans	7	Building trades	2,593	2,593	5,598	1,318	1,124	13,226	7·23	
	8	Furniture, woodwork, &c. ...	1,517	1,517	3,225	759	658	7,676	4·20	
	9	Machinery and metals	620	620	1,448	340	268	3,296	1·80	
	10	A. Printing.....	773	773	1,598	374	335	3,853	2·11	5·87
		B. Watches, instruments, &c.	431	431	922	215	186	2,185	1·19	
		C. Furs and leather	296	296	662	155	128	1,537	0·84	
		D. Silk weaving	7	7	15	4	3	36	0·02	
		E. Sundry artisans	632	632	1,293	302	274	3,133	1·71	
	11	Dress	1,696	1,696	3,507	826	736	8,461	4·63	
	12	Food preparation.....	358	358	741	173	156	1,786	0·98	
Locomotion	13	Railway servants	382	382	787	185	165	1,901	1·04	
	14	Road service	592	592	1,304	306	257	3,051	1·67	
Assistants	15	Shops and refreshment houses	1,015	1,015	2,113	496	440	5,079	2·78	
Other wages	16	Police, soldiers, and sub-officials	452	452	941	221	196	2,262	1·24	
	17	Seamen	52	52	78	18	22	222	0·12	
	18	Other wage earners	774	774	1,311	306	335	3,500	1·91	
Manufacturers, &c.	19	Home industries (not employing)	850	850	1,796	421	368	4,285	2·34	
	20	Small employers	828	828	1,888	443	358	4,345	2·38	
	21	Large ,, ...	62	62	154	36	27	341	0·19	
Dealers	22	Street sellers, &c.....	357	357	806	189	155	1,864	1·02	
	23	General dealers	172	172	379	89	75	887	0·49	
	24	Small shops	693	693	1,364	319	300	3,369	1·84	
	25	Large ,, (with assistants)	455	455	1,070	251	197	2,428	1·33	
Refreshments	26	Coffee and boarding houses...	53	53	113	26	23	268	0·15	
	27	Licensed houses	96	96	185	44	41	462	0·25	
Salaried, &c.	28	Clerks and agents	3,269	3,269	6,492	1,521	1,418	15,969	8·73	
	29	Subordinate professional ...	420	420	869	204	182	2,095	1·15	
	30	Professional	234	234	495	116	102	1,181	0·65	
No work	31	Ill and no occupation	83	83	185	44	36	431	0·23	
	32	Independent.....	122	122	179	42	52	517	0·28	
Total of		male heads of families	24,322							
Females.	33	Semi-domestic employment	1,010	—	1,629	382	—	3,021	1·65	
	34	Dress	368	—	572	133	—	1,073	0·59	
	35	Small trades.....	175	—	308	72	—	555	0·30	
	36	Employing and professional	85	—	138	32	—	255	0·14	
	37	Supported	172	—	252	59	—	483	0·26	
	38	Independent	178	—	238	56	—	472	0.26	
Total of		female heads of families.....	1,988							
	39	Other adult women	—	—	—	—	—	15,773	8·63	
	40	Population of unscheduled houses	—	—	—	—	—	40,000	21·87	
		Total.....	26,310	24,322	53,262	12,654	10,543	182864	100·00	
		Inmates of Institutions ...	—	—	—	—	—	3,136	—	
		Total population	—	—	—	—	—	186000		

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H. Upper Middle.	
1	1,260	—	—	—	—	—	—	—	1,260
2	—	3,146	17	—	—	—	—	—	3,163
3	—	942	1,536	—	77	—	—	—	2,555
4	—	440	—	4,569	59	—	—	—	5,068
5	—	8	—	753	7,100	115	—	—	7,976
6	—	—	—	—	18	1,546	—	—	1,564
7	43	1,613	2,065	700	6,570	2,235	—	—	13,226
8	8	874	890	668	4,278	958	—	—	7,676
9	18	240	107	205	1,826	900	—	—	3,296
10 A.	—	50	209	84	1,596	1,914	—	—	3,853
10 B.	9	136	43	154	802	1,041	—	—	2,185
10 C.	—	182	148	182	825	200	—	—	1,537
10 D.	—	—	—	18	18	—	—	—	36
10 E.	17	265	257	621	1,600	373	—	—	3,133
11	—	1,280	1,457	1,120	3,904	700	—	—	8,461
12	8	134	94	242	1,141	167	—	—	1,786
13	8	25	—	208	1,078	582	—	—	1,901
14	—	292	250	457	1,682	370	—	—	3,051
15	—	268	126	756	3,175	754	—	—	5,079
16	—	8	50	34	1,750	420	—	—	2,262
17	—	14	—	14	172	22	—	—	222
18	8	121	129	363	2,046	833	—	—	3,500
19	8	515	480	396	1,467	1,360	59	—	4,285
20	—	9	9	9	176	2,476	1,605	61	4,345
21	—	—	—	—	—	—	185	156	341
22	44	507	544	157	507	105	—	—	1,864
23	17	69	69	52	250	353	77	—	887
24	—	73	73	309	1,277	1,515	122	—	3,369
25	—	—	—	—	9	797	1,515	107	2,428
26	—	—	—	25	84	134	25	—	268
27	—	—	16	—	57	122	194	73	462
28	—	295	196	320	2,880	7,500	4,360	418	15,969
29	—	17	33	8	184	970	850	33	2,095
30	—	—	—	—	—	109	372	700	1,181
31	—	328	69	17	17	—	—	—	431
32	—	—	—	—	170	184	141	22	517
33	15	1,580	494	494	403	35	—	—	3,021
34	—	291	131	302	315	34	—	—	1,073
35	—	174	37	133	169	37	5	—	555
36	—	—	—	20	105	90	40	—	255
37	—	80	28	75	230	65	5	—	483
38	—	—	—	26	215	101	130	—	472
39	184	1,734	1,184	1,668	5,993	3,595	1,219	196	15,773
40	—	—	—	—	8,500	—	—	31,500	40,000
Total	1,647	15,710	10,741	15,159	62,725	32,712	10,904	33,266	182,864
Per cent....	0·91	8·58	5·85	8·35	34·29	17·85	5·98	18·19	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Class.		Description.	Heads of Families.	More or less Dependent.			Unmarried Males over 20 and Widowers.	Total.	Percentage.
				Wives.	Children —15.	Young Persons 15—20.			
Males.									
Labour...	1	Lowest class, loafers, &c. ...	2,120	2,106	578	1,232	1,754	7,790	1·10
	2	Casual day-to-day labour ...	8,101	8,041	15,184	3,653	4,363	39,342	5·53
	3	Irregular labour	3,861	3,837	7,466	1,820	1,627	18,610	2·61
	4	Regular work, low pay	7,410	7,349	13,508	3,229	2,998	34,494	4·87
	5	,, ordinary pay	14,390	14,308	27,701	6,782	6,070	69,251	6·78
	6	Foremen and responsible work	3,244	3,218	6,478	1,539	1,351	15,830	2·23
Artisans	7	Building trades	7,784	7,731	15,382	3,690	3,102	37,689	5·33
	8	Furniture, woodwork, &c. ...	11,596	11,552	23,653	5,704	4,539	57,044	8·04
	9	Machinery and metals	6,694	6,635	13,241	3,141	2,675	32,386	4·57
	10	Sundry artisans	8,967	8,931	17,307	4,227	3,617	43,049	6·05
	11	Dress.....	10,264	10,208	20,440	5,174	4,515	50,601	7·16
	12	Food preparation	4,045	4,026	8,079	2,051	1,805	20,006	2·82
Locomotion	13	Railway servants.....	1,590	1,574	3,221	761	636	7,782	1·09
	14	Road service	1,409	1,403	2,788	683	581	6,864	0·97
Assistants	15	Shops and refreshment houses	3,442	3,427	6,570	1,601	1,395	16,435	2·32
Other wages	16	Police, soldiers, and sub-officials	2,166	2,151	4,251	1,035	898	10,501	1·48
	17	Seamen	2,298	2,272	3,821	896	939	10,226	1·44
	18	Other wage earners	2,893	2,883	4,169	1,017	141	12,103	1·71
Manufacturers,	19	Home industries (not employing)	3,070	3,061	6,335	1,551	1,238	15,255	2·16
&c.	20	Small employers	3,636	3,617	8,279	2,083	1,579	19,194	2·71
	21	Large ,, ...	449	448	980	243	197	2,317	0·32
Dealers	22	Street sellers, &c.....	2,647	2,635	5,261	1,311	1,297	13,151	1·86
	23	General dealers	1,814	1,803	3,663	945	828	9,053	1·28
	24	Small shops	4,364	4,337	8,049	1,986	1,855	20,591	2·91
	25	Large shops (employing assistants)	2,623	2,609	5,511	1,358	1,099	13,200	1·87
Refreshments	26	Coffee and boarding houses	553	546	1,054	259	242	2,654	0·37
	27	Licensed houses	1,231	1,225	2,312	570	528	5,866	0·82
Salaried, &c.	28	Clerks and agents	4,730	4,698	8,969	2,173	1,929	22,499	3·18
	29	Subordinate professional ...	1,440	1,428	2,796	674	588	6,926	0·98
	30	Professional	679	675	1,352	325	273	3,304	0·47
No work	31	Ill and no occupation	522	517	991	244	225	2,499	0·35
	32	Independent	321	319	448	106	130	1,324	0·18
Total of		male heads of families	130,352						
Females.									
	33	Semi-domestic employment	4,318	—	6,560	1,604	—	12,482	1·77
	34	Dress	2,156	—	3,201	790	—	6,147	0·87
	35	Small trades	1,714	—	2,719	669	—	5,102	0·72
	36	Employing and professional	278	—	442	107	—	827	0·11
	37	Supported.....	900	—	1,314	325	—	2,539	0·36
	38	Independent	396	—	536	132	—	1,064	0·15
Total of		female heads of families.....	9,762						
	39	Other adult women	—	—	—	—	—	52,678	7·46
		Total.....	140,114	129,570	264,609	65,690	56,014	708,675	100
		Inmates of Institutions	—	—	—	—	—	14,283	
		Total population	—	—	—	—	—	722,958	—

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G. Lower Middle.	H Upper Middle.	
1	7,790	—	—	—	—	—	—	—	7,790
2	—	38,161	1,181	—	—	—	—	—	39,342
3	—	3,599	13,739	—	1,272	—	—	—	18,610
4	—	759	—	33,667	68	—	—	—	34,494
5	—	289	—	10,418	58,407	137	—	—	69,251
6	—	—	—	9	325	15,496	—	—	15,830
7	89	2,777	4,559	5,279	22,098	2,887	—	—	37,689
8	98	5,572	6,654	9,883	31,496	3,341	—	—	57,044
9	45	1,218	2,065	3,535	22,019	3,504	—	—	32,386
10	74	2,413	4,154	5,418	22,427	8,563	—	—	43,049
11	63	4,993	7,902	11,550	23,516	2,577	—	—	50,601
12	27	687	1,206	3,360	14,428	298	—	—	20,006
13	—	113	9	518	4,082	3,060	—	—	7,782
14	—	303	551	1,223	4,326	461	—	—	6,864
15	18	631	364	2,365	11,274	1,783	—	—	16,435
16	—	193	—	774	9,077	457	—	—	10,501
17	—	269	759	421	8,777	—	—	—	10,226
18	18	383	646	1,521	8,365	1,170	—	—	12,103
19	9	1,322	2,845	1,312	7,776	1,982	9	—	15,255
20	—	27	18	420	3,048	10,472	4,696	513	19,194
21	—	—	—	—	—	—	1,596	721	2,317
22	258	2,954	3,834	2,109	3,783	213	—	—	13,151
23	52	258	1,445	1,199	3,916	2,062	121	—	9,053
24	—	162	193	1,707	11,043	6,052	1,434	—	20,591
25	—	—	—	—	283	3,969	4,517	4,431	13,200
26	—	—	—	77	596	947	1,034	—	2,654
27	—	9	17	75	362	1,104	2,945	1,354	5,866
28	—	188	525	1,617	8,648	7,932	2,900	689	22,499
29	—	120	172	545	2,416	2,466	1,065	142	6,926
30	—	—	—	—	—	253	310	2,741	3,304
31	—	1,716	392	183	155	53	—	—	2,499
32	—	—	—	-	631	263	377	53	1,324
33	44	5,410	2,916	2,436	1,671	5	—	—	12,482
34	—	1,767	1,459	1,746	1,170	5	—	—	6,147
35	55	1,668	957	1,182	1,165	70	5	—	5,102
36	—	—	—	120	250	240	217	—	827
37	—	326	150	575	1,483	5	—	—	2,539
38	—	—	—	44	424	129	467	—	1,064
39	692	6,065	4,794	8,440	23,451	6,572	1,795	869	52,678
Total ...	9,332	84,352	63,506	113,728	314,228	88,528	23,488	11,513	708,675
Per cent.	1·32	11·91	8·96	16·05	44·34	12·50	3·32	1·60	100·00

Divided into Sections according to Character of Employment of Heads of Families.

Class.		Description.	Heads of Families.	More or less Dependent.			Unmarried males over 20 and Widowers.	Total.	Percentage.
				Wives.	Children —15.	Young Persons 15—20.			
Males.									
Labour...	1	Lowest class, loafers, &c.	2,494	2,480	736	1,424	1,916	9,050	1·02
	2	Casual day-to-day labour	8,725	8,665	16,516	3,965	4,634	42,505	4·77
	3	Irregular labour	4,358	4,335	8,553	2,075	1,844	21,165	2·37
	4	Regular work, low pay.....	8,412	8,351	15,636	3,730	3,433	39,562	4·44
	5	,, ordinary pay	16,019	15,937	30,949	7,546	6,776	77,227	8·66
	6	Foremen and responsible work	3,555	3,529	7,132	1,692	1,486	17,394	1·95
Artisans	7	Building trades	10,377	10,324	20,980	5,008	4,226	50,915	5·71
	8	Furniture, woodwork, &c.	13,113	13,069	26,878	6,463	5,197	64,720	7·26
	9	Machinery and metals ...	7,314	7,255	14,689	3,481	2,943	35,682	4·00
	10	Sundry Artisans	11,106	11,070	21,797	5,277	4,543	53,793	6·03
	11	Dress.....	11,960	11,904	23,947	6,000	5,251	59,062	6·63
	12	Food preparation.....	4,403	4,384	8,820	2,224	1,961	21,792	2·44
Locomotion	13	Railway servants.....	1,972	1,956	4,008	946	801	9,683	1·09
	14	Road service.....	2,001	1,995	4,092	989	838	9,915	1·11
Assistants	15	Shops and refreshment houses.....	4,457	4,442	8,683	2,097	1,835	21,514	2·41
Other wages	16	Police, soldiers, and sub-officials	2,618	2,603	5,192	1,256	1,094	12,763	1·43
	17	Seamen.....	2,350	2,324	3,899	914	961	10,448	1·17
	18	Other wage earners.....	3,667	3,657	5,480	1,323	1,476	15,603	1·75
Manufacturers	19	Home industries (not employing)	3,920	3,911	8,131	1,972	1,606	19,540	2·20
	20	Small employers.....	4,464	4,445	10,167	2,526	1,937	23,539	2·64
	21	Large ,, ...	511	510	1,134	279	224	2,658	0·30
Dealers	22	Street sellers, &c.....	3,004	2,992	6,067	1,500	1,452	15,015	1·68
	23	General dealers	1,986	1,975	4,042	1,034	903	9,940	1·11
	24	Small shops	5,057	5,030	9,413	2,305	2,155	23,960	2·69
	25	Large shops (employing assistants).....	3,078	3,064	6,581	1,609	1,296	15,628	1·75
Refreshments	26	Coffee and boarding houses	606	599	1,167	285	265	2,922	0·33
	27	Licensed houses	1,327	1,321	2,497	614	569	6,328	0·71
Salaried, &c.	28	Clerks and agents	7,999	7,967	15,461	3,694	3,347	38,468	4·31
	29	Subordinate professional	1,860	1,848	3,665	878	770	9,021	1·02
	30	Professional	913	909	1,847	441	375	4,485	0·50
No work	31	Ill and no occupation.....	605	600	1,176	288	261	2,930	0·33
	32	Independent.....	443	441	627	148	182	1,841	0·21
Total of		male heads of families ...	(154,674)						
Females.	33	Semi-domestic employment	5,328	—	8,189	1,986	—	15,503	1·74
	34	Dress	2,524	—	3,773	923	—	7,220	0·81
	35	Small trades.....	1,889	—	3,027	741	—	5,657	0·63
	36	Employing & professional	363	—	580	139	—	1,082	0·12
	37	Supported.....	1,072	—	1,566	384	—	3,022	0·34
	38	Independent.....	574	—	774	188	—	1,536	0·17
Total of		female heads of families...	(11,750)						
	39	Other adult women.....	—	—	—	—	—	68,451	7·68
	40	Population of unscheduled houses.....	—	—	—	—	—	40,000	4·49
		Total	166,424	153,892	317,871	78,344	66,557	891,539	100
		Inmates of Institutions ...	—	—	—	—	—	17,419	—
		Total population	—	—	—	—	—	908,958	

Divided into Classes according to Means and Position of Heads of Families.

Section.	Very Poor.		Poor.		Comfortable.		Well-to-do.		Total.
	A. Lowest Class.	B. Casual Earnings.	C. Irregular Earnings.	D. Regular Minimum.	E. Ordinary Standard Earnings.	F. Highly Paid Work.	G Lower Middle.	H. Upper Middle.	
1	9,050	—	—	—	—	—	—	—	9,050
2	—	41,307	1,198	—	—	—	—	—	42,505
3	—	4,541	15,275	—	1,349	—	—	—	21,165
4	—	1,199	—	38,236	127	—	—	—	39,562
5	—	297	—	11,171	65,507	252	—	—	77,227
6	—	—	—	9	343	17,042	—	—	17,394
7	132	4,390	6,624	5,979	28,668	5,122	—	—	50,915
8	106	6,446	7,544	10,551	35,774	4,299	—	—	64,720
9	63	1,458	2,172	3,740	23,845	4,404	—	—	35,682
10	100	3,046	4,811	6,477	27,268	12,091	—	—	53,793
11	63	6,273	9,359	12,670	27,420	3,277	—	—	59,062
12	35	821	1,300	3,602	15,569	465	—	—	21,792
13	8	138	9	726	5,160	3,642	—	—	9,683
14	—	595	801	1,680	6,008	831	—	—	9,915
15	18	899	490	3,121	14,449	2,537	—	—	21,514
16	—	201	50	808	10,827	877	—	—	12,763
17	—	283	759	435	8,949	22	—	—	10,448
18	26	504	775	1,884	10,411	2,003	—	—	15,603
19	17	1,837	3,325	1,708	9,243	3,342	68	—	19,540
20	—	36	27	429	3,224	12,948	6,301	574	23,539
21	—	—	—	—	—	—	1,781	877	2,658
22	302	3,461	4,378	2,266	4,290	318	—	—	15,015
23	69	327	1,514	1,251	4,166	2,415	198	—	9,940
24	—	235	266	2,016	12,320	7,567	1,556	—	23,960
25	—	—	—	—	292	4,766	6,032	4,538	15,628
26	—	—	—	102	680	1,081	1,059	—	2,922
27	—	9	33	75	419	1,226	3,139	1,427	6,328
28	—	483	721	1,937	11,528	15,432	7,260	1,107	38,468
29	—	137	205	553	2,600	3,436	1,915	175	9,021
30	—	—	—	—	—	362	682	3,441	4,485
31	—	2,044	461	200	172	53	—	—	2,930
32	—	—	—	—	801	447	518	75	1,841
33	59	6,990	3,410	2,930	2,074	40	—	—	15,503
34	—	2,058	1,590	2,048	1,485	39	—	—	7,220
35	55	1,842	994	1,315	1,334	107	10	—	5,657
36	—	—	—	140	355	330	257	—	1,082
37	—	406	178	650	1,713	70	5	—	3,022
38	—	—	—	70	639	230	597	—	1,536
39	876	7,799	5,978	10,108	29,444	10,167	3,014	1,065	68,451
40	—	—	—	—	8,500	—	—	31,500	40,000
Total.....	10,979	100,062	74,247	128,887	376,953	121,240	34,392	44,779	891,539
Per cent.	1·23	11·22	8·33	14·46	42·28	13·60	3·86	5·02	100·00

CHAPTER IV.

INSTITUTIONS, ETC.

*Working Men's Clubs.** — The 115 Clubs in East London and Hackney may be primarily divided into those which can be entered by a stranger and those which cannot. Those which open their doors at all, do so very readily and very completely. They have not only nothing to hide, but are very generally proud of their position. They are moreover not infrequently linked by affiliation to the "Working Men's Club and Institute Union," or the "Federation of Working Men's Social Clubs," on terms which provide for the welcome of the members of any one club by any other club in the same association. Thus a very wide natural publicity is given to all their proceedings, and it is not difficult for the social inquirer to obtain trustworthy information about them and even himself to experience their hospitalities.

As to those which decline to open their doors to strangers, I can give no information except as to the reputation they enjoy, which, it must be said, is very bad. They are usually called "Proprietary" clubs, and there can be no doubt that betting and various forms of gambling, but chiefly betting, are their main objects. On my list are 32 such clubs within the limits of the district. Some are dramatic and others make dancing a principal attraction, but in all cases their foundation and *raison d'être* is gambling in one form or other. Some of them are respectable, frequented by bookmakers of good repute. Others are very disreputable indeed, being, it is said, a combination of gambling hell with the lowest type of

* For most of my information on this subject, I have to thank Mr. Norman Grosvenor, who with one of my Secretaries, Mr. Hardy, personally visited every club on my behalf.

dancing saloon. All alike maintain a jealous privacy. An outer door labelled "members only," an inner door of baize; a window with a sliding shutter, through which, as the visitor enters, appears promptly the face of the door-keeper; an entire refusal to give any information or admit any strangers; such are their suggestive characteristics. Grave responsibility evidently attaches to their management, and police raids from time to time justify the precautions taken. These clubs seem to be short-lived, but die in one street only to spring up in the next. Shoreditch is the quarter in which most are found. Those in Whitechapel, of the same sort, but belonging to Jews and foreigners, are more permanent and probably more truly social in character. These clubs are of various grades and cater for every class from A to H; but not one of them can be properly called a working men's club. The total number of members will not be very large.

The clubs which live in the light of day may be conveniently considered in three divisions: (*a*) Philanthropic clubs in connection with churches or missions, started, supported, and managed by outside influence; of these there are 33; (*b*) Social, numbering 18; and (*c*) Political, of which there are 32.

The division between the philanthropic and the true Working Men's Club is not very clearly defined, for while many philanthropic clubs are merely adjuncts to missions; others, such as the "University Club" in Victoria Park Square, and the "United Brothers" in Commercial Street, are practically self-supporting and to a great extent self-managed. All, however, are *superintended*, and so are not as interesting a study as the spontaneous self-managed clubs. A practical distinction between the philanthropic and the self-supporting club is to be found in the question of drink. All the philanthropic clubs but one are teetotal; while, with the sole exception of the Jewish Club in Great Alie Street, all the social and political

clubs are not. To make a club self-supporting without the sale of beer is very difficult. The bar is the centre and support of a working man's club—the pole of the tent. The structure must be upheld in some way, and failing the profits from liquor sold, support must be found in subscriptions from outside; for in no other way but the paying for drinks will any of these clubs make sufficient effort to support itself—a rather striking proof of the preference for indirect taxation. Moreover, the clubs are not only run on the profits of the beer sold, but the prospects of these profits in very many cases raise the funds needed to make a start. Brewers find it to their interest to follow up their customers in this way, and lend money towards the fittings of the club. Repayment is not pressed, nor is the security scrutinized; for the lender is repaid by profit on the beer supplied.

The difference between the Social and Political clubs is slight, lying mainly in the mode in which they are started. Social clubs in East London may or may not acquire a political tinge, but those intended to be political cannot stand unless social, and the social side tends to become more important than the political. For both, the friendly mug of beer—primordial cell of British social life—supplies the social bond, as well as the financial basis. There must be beer, but there is a good deal else. Almost every club has entertainments on Saturday and Monday, and a concert or discussion, lecture, or some other attraction, once or in some cases twice in the day, on Sunday; and billiards, bagatelle, and whist are greatly played. Whether from the publican or from the club, these are the things demanded by the people—beer, music, games, and discussion.

It is said by those hostile to clubs that they are mere drinking dens, sought because they remain open when the public-house is shut. Or they are objected to in a general way as antagonistic to family life.

As to the first charge made, it has, with regard to the

great majority of members, no foundation. As to the second, it is not so much the clubs which draw men, as their own restless spirits which drive them from home. In any case they would go out, and better as I think if they go to the club than elsewhere. Some competition is not amiss : the homes might easily be made more attractive than they are.

In considering these objections and the whole question whether clubs are on the whole an element of good, it would be unfair to take too high a standard. The leaders may consciously realize the higher ideas of the movement, but the rank and file are not above the average of their class, and usually join clubs with no higher motives than those which influence the ordinary club-goer of any class, or would otherwise take them to the public-house. Looked at in this rather low way, clubs seem to me better than the licensed public-houses they tend to replace. Nor do I see that they compare unfavourably, all things considered, with the majority of clubs in other places. The language one hears in them is the language of the streets ; stuffed with oaths, used as mere adjectives ; but in every class, oaths of one sort or other are pretty frequent on the tongues of men, and especially young men, who are numerous in every club. The fashion of the oath is not of much importance, whether beginning with a B or with a D.

Evidence of the spirit of self-sacrifice is not wanting. In many cases the members do all the repairs and alterations of the club after their own day's labour is done. In a new club in Bethnal Green the chairs and tables have been made, walls papered, and bars fitted up, stage erected, and scenes painted in this way. Many, too, are ardent politicians, and begrudge neither time nor money in advancing their political views.

And something more may be said. Coarse though the fabric be, it is shot through with golden threads of enthusiasm. Like Co-operation and like Socialism, though in a less pronounced way, the movement is a propaganda

with its faith and hopes, its literature and its leaders. This, it is true, applies to a few individuals only, but to many more club-life is an education. If the leaders are few, those who belong or have belonged to the Committees of Management are numerous. It may perhaps be thought that enthusiasm might find some better aim, and citizenship some other field, than the management of bar-parlour and "free-and-easy;" but taking things as they are, the working man's club is not a bad institution, and it is one with very strong roots.

To come to some sort of analysis of the clubs. There are among the Religious and Philanthropic 16, with about 2600 members, named after the churches or missions with which they are connected. Most of these are intended for artisans and labourers. There are 3 belonging to the Y.M.C.A., mostly for clerks, &c., and some 7 others, among which are the "University Club" and the "United Brothers," already mentioned as ranking more properly with the self-managed and self-supporting clubs. In addition to these, are 6 Boys' clubs, of which the Lads' Institute, in Whitechapel Road, and the Whittington Club are the most important, having between them about five hundred members.

The Social clubs are, as a class, much older than the political clubs: one half of them date their foundation as far back as 1880, and two of them previous to 1870; and their growth has been steady, in marked contrast to the uneven rapidity with which the political clubs have sprung into existence during the last few years. There are in all 18 social clubs, with about 5530 members. Of these, 4 are Jewish, while in 6 the majority of members are foreigners; 8 belong to the middle classes, and though the remainder may be, and are, called working men's clubs, they contain among their members a large sprinkling of the middle class. The subscription and entrance fee vary with the class of the club, but in most cases are higher

than those of the political working man's club, and the financial position on the whole is stronger.

Of Political, or more strictly Politico-social clubs, there are 32, of which 22 are Liberal and Radical, 6 Conservative, 3 Socialistic, and 1 Irish Home Rule. The Conservative clubs, with about 1800 members, belong mainly to the upper or lower middle class; only one of them, with 200 members, is *called* a working man's club. Of the Liberal and Radical clubs, 7 (with over 2000 members) belong to the upper or lower middle class, 6 (with less than 1000 members) to the working classes, while 9 (with nearly 6000 members) are mixed. The three Socialist clubs count only 200 members amongst them, and the Home Rule club has over 100.

Judging by the clubs there would seem to be no doubt of the political complexion of East London; and the weekly papers mostly taken—*Reynolds's* and the *Dispatch*—tell the same story. But the tone is not so much Liberal or even Radical, as Republican, outside of the lines, authorized or unauthorized, of English party politics, and thus very uncertain at the ballot box. There is also a good deal of vague unorganized Socialism.

It will be seen how large a part the lower middle class plays in East London club life, but it is not easy to draw the line between this class and so-called working men. "What is a working man?" is a question to which no very clear answer can be given. In theory, dealers and small master men would be excluded, but in practice my classes E, F, and G, the central mass of the English people, consort together in a free and friendly way. Some of the clubs draw also from classes C and D. Class H has its own clubs apart, class B has only those provided for it philanthropically.

There are four clubs which from their size deserve special mention:—The United Radical with 2000 members; the Boro' of Hackney with 1800; the Jews' club and institute in Great Alie Street with 1400 members; and the Uni-

versity club with 700 members, besides about 400 belonging to the women's and children's sections. Any of these large clubs almost every evening is full of life, rising on occasion to the climax of a crush. All show what can be done with numbers, and point to the conclusion that in the enlargement of clubs rather than in their multiplication lies the road towards perfection. The possibilities in this direction amongst a dense population are almost unbounded; and it is found that men will come long distances to obtain the advantages which clubs on a large scale can offer.

The Jews' Club, though now ranking as a social club, was practically established on a philanthropic basis, its large and substantial premises having been built at the expense of Mr. S. Montagu, M.P., and others. As a social club it is remarkable in three ways: (1) it is teetotal; (2) it admits both sexes to membership; (3) it prohibits card playing.

No club in East London is more ambitious than the University Club; nor any more strict in confining its membership to the working class. Helped at the start, it now pays its way, and this without the sale of beer. It owes its success to the direction of its President, Mr. Buchanan, who hopes to show "that a people's palace can be built out of the people's pence."

The subscription to an ordinary working men's political club is 6*d* per month with 6*d* entrance fee. The club opens at 6.30 P.M. and closes at 12 or 12.30; on Sundays, 11 A.M. to 1 P.M. and 6.30 P.M. to 11.30 P.M. If the club remains open longer the bar is closed.* Great care is taken not to serve beer to anyone not a member or entitled by affiliation to members' privileges. The ordinary number of members is from 300 to 400. The management is by committee, consisting of president, vice-president, treasurer, secretary, trustees, and a varying number of ordinary members. The duties of door-keeper and bar-tender are in some cases

* Disorderly conduct may occur, but it is rare.

taken by members of the committee in turn. The clubs pay their way, but usually owe more than their assets, if sold up, would discharge. A monthly or weekly statement of accounts is usually posted in the doorway with other notices. Beer, spirits, tobacco, and teetotal drinks are supplied at the bar at a profit of 30 to 50 per cent. The games played are billiards, bagatelle, and cards (chiefly whist and cribbage), draughts, and dominoes. The rule against gambling is strict and is not infringed to any noticeable extent. Billiards are the principal attraction, and the standing of a club may be gauged by the number of its tables. There is usually a small library kept in a room used for committee meetings. Some evening papers are taken, perhaps two *Stars* and an *Evening Standard; Reynolds's* paper, the *Weekly Dispatch,* and some illustrated or comic papers, with a local print, complete the list. The club premises consist of a large room with billiard and bagatelle tables, a hall with small stage, bar room and committee room, library or reading room. The club has a political council whose lead the members usually follow. Entertainments, lectures, and discussions for Saturday, Sunday, and Monday are arranged by the committee. To the entertainments ladies may be brought and do come in considerable numbers, and there will be dancing on special occasions. The entertainments are sometimes dramatic but more generally consist of a succession of songs, comic or sentimental, the comic songs being often sung in character with change of dress. A music hall entertainment is the ideal aimed at. A chairman presides and keeps order, as at the free-and-easy or benefit performances held at public-houses, and as till recently was invariably the practice at the public music halls. The chairman sits at a table with his back to the stage, flanked by his intimates, and sundry jugs or pots of ale which are passed from hand to hand. He alone of all the audience is uncovered and he is faultlessly dressed. At his

right hand lies his hammer of authority, and sometimes a sort of wooden platter to receive the sharp blows with which he calls for silence or emphasizes the chorus. He does not spare this exercise of his authority, and gives out, before each song, the name of the singer, in the ordinary public-house concert room style; the formula being "our friend so and so will now oblige." The singers are sometimes professional, but more commonly semi-professional; those who do a good deal in this way and no doubt make money by it, but have other occupations. Others are purely amateur, members, or friends of members, who really perform to "oblige" their brother members. Two or three songs may be expected from each singer. The more purely amateur, the more purely sentimental the song as a general rule. The performance, though poor enough, serves to amuse the audience, but except on great occasions does not empty the billiard room. The entertainments are at times connected with some charitable object; a member has perhaps had an accident or suffered from illness, and a concert is got up and tickets sold for his benefit. A pleasing feature connected with the entertainments given is a practice recently adopted of having a children's Christmas party. It is now very general, the expense being mainly defrayed by voluntary subscriptions of members. The United Radical Club alone entertained 4,000 children this year.

On the whole these clubs are a bright and lively scene, and very attractive as compared to the ordinary homes of the classes from which the members are drawn.

Classification of Clubs.

District.	Political.	Social.	Philanthropic and Religious.	Proprietary.	Total.
Whitechapel . .	1	3	6	13	23
St. George's . .	3	3	2	1	9
Stepney . . .	2	—	5	—	7
Mile End O. T. .	5	3	3	1	12
Poplar	4	5	4	1	14
Bethnal Green .	5	1	6	4	16
Shoreditch . .	3	2	1	10	16
Hackney . . .	9	1	6	2	18
Total	32	18	33	32	115

List of Clubs.

District.	Name of Club.	Address.	
White-chapel	E. London Hibernian ...	4, Thomas Street	Political.
	Jews' Club & Institute...	Great Alie Street	Social.
	Netherlands Choral	Vine Court	
	Netherlands Dramatic...	Bell Lane	
	United Brothers	Commercial Street (orig. 10, George Yard)	Philanthropic.
	Spitalfields W. M. C.....	Hanbury Street.....	
	All Saints' Club.....	1A, North Place.....	
	Kadima Association.....	Tenter Buildings	
	Whittington Club	Leman Street	
	Lads' Institute	Whitechapel Road	
	United German.....	63, Lambeth Street	Proprietary.
	Prince's Club.....	Prince's Street	
	Somerset Club	Mansel Street	
	Clarendon Social	,, ,, ...	
	Jewish Entertainment...	Spectacle Alley.....	
	Sonnenschein	Colchester Street	
	Imperial.....	Fieldgate Street	
	Nirenberg's	Backchurch Lane.....	
	Social Cigarette Makers'	Church Lane.....	
	Champion Club.....	Spital Square	
	Spital Sq. Club	,, ,, ...	
	Cannon Club	Gun Street.....	
	Jubilee Club	Hanbury Street.....	

List of Clubs—continued.

District.	Name of Club.	Address.	
St. George's	Artisan Radical.....	Dean Street	Political.
	International W. M. C.	Berner Street.....	
	,, ,,	Prince's Square.....	
	German Club..... ...	,, ,, ...	Social.
	German Bakers'	Christian Street	
	German Club.....	,, ,, ...	
	St. John's W. M. C.....	Sanders Street	Philan.
	Working Men's Club ...	Cable Street	
	Warsaw Club.....	Joseph Street.....	Prop.
Stepney	Tower Ham. Rad. Assoc.	Durham Row.....	Political.
	Social Dem. Federation	Burdett Road.....	
	Brasenose Club	Limehouse	
	Phœnix Club & Institute	Butcher Row.....	Social.
	Ratcliffe Club	Narrow Street	
	Old Church Club	Bromley Street	
	Working Lad's Institute	Rhodeswell Road	Philan.
Mile End Old Town	Mile End W. M. C.	Bridge Street.....	Political.
	Tower Ham. Rad. Club	Redman's Road.....	
	,, Lib. Club...	Mile End Road	
	Mile End Conserv. Club	Burdett Road.....	
	Conservative Club	Beaumont Square.....	
	E. London Club	Jamaica Street	Social.
	Gordon Club	Commercial Road	
	Albany Club	Philpot Street	
	St. Dunstan's Club	Cologne Street	Philan.
	Tower Ham. Y. M. C. A.	Mile End Road	
	St. Augustine's Club ...	Settles Street.....	
	Montagu Club	Stepney Green	Prop.
Poplar	Bow Liberal Club.....	Ford Street	Political.
	Liberal Reform Club ...	East India Dock Road.....	
	Conserv. Constit. Club...	Newby Place	
	Bow & Bromley Reform	St. Leonard's Street.....	
	Robson Club	Wick Lane.....	Social.
	North Bow Social.....	Libra Road	
	Millwall Dock Club	West Ferry Road	
	Bow & Bromley Instit.	Bow Road	
	South Bromley Club.....	Woollett Street.....	
	Christ Ch. Mission	East India Dock Road.....	Philan.
	Thames Iron Works.....	Orchard Yard, Blackwall...	
	Messrs. Braby & Co.'s ...	Ida Wharf	
	St. Saviour's Club.....	Northumberland Street ...	
	Carlton Sporting	East India Dock Road.....	Prop.

List of Clubs—continued.

District.	Name of Club.	Address.	
Bethnal Green	Bethnal Green W. M. C.	Green Street	Political.
	Boro' of Bethnal Green	Abbey Street	
	United Radical	Kay Street	
	Gladstone Radical	Baroness Road	
	Conserv. W. M. C.	Bethnal Green Road	
	New Labour Club	Victoria Park Square	Social.
	University Club	Victoria Park Square	Philan
	St. Andrew's Club	Oxford House	
	,, Institute	Mape Street	
	St. Peter's Club	St. Peter's Street	
	Working Men's Club	Church Street	
	St. Bartholomew's Club	Brady Street	
	New Commonwealth	Bethnal Green Road	Prop.
	National Standard	,, ,,	
	Cambridge	Cambridge Road	
	Oxford & Cambridge	Swan Street	
Shoreditch	Boro' of Shoreditch	New North Road	Political.
	Hoxton Radical	Hoxton Square	
	E. Finsbury Radical	City Road	
	Carlyle Club	Scrutton Street	Social.
	Cosmopolitan Club	Charles Square	
	Shoreditch Y. M. C. A.	Kingsland Road	Philan.
	Queen's Club	Hoxton Square	Prop.
	Britannic Club	Hoxton Street	
	Myrtle Club	Myrtle Street	
	Nelson Club	Old Street	
	Thalia Club	Curtain Road	
	Goodwin Club	Kingsland Road	
	Clarendon Club	City Road	
	German Social	Hoxton Street	
	German Dramatic	Brunswick Place	
	Rivington Club	Rivington Street	
Hackney	Boro' of Hackney	Haggerstone Road	Political.
	London Fields Radical	TwemlowTer.,LondonFields	
	Hackney Radical	The Grove	
	S. Hackney Radical	Brooksby's Walk	
	N. Hackney Radical	Church Street	
	Hackney Wick Radical	Victoria Road	
	Reform Club	Well Street	
	Conservative Club	Mare Street	
	,, ,,	Glenarm Road	

List of Clubs—continued.

District	Name of Club.	Address.	
Hackney	Clapton Park Club	Brooksby's Walk	Social.
	Hackney Wick W. M. C.	Gainsborough Road	Philan.
	Eton Mission Club	,, ,, ...	
	Hackney Y. M. C. A. ...	Mare Street	
	All Souls' Club	Overberry Street	
	Amethyst Institute.	Stoke Newington	
	Working Men's Club ...	,, ,, ...	
	Olympia Club	Mare Street	Prop.
	Dalston Club	Dalston Lane	

Friendly Societies.—East London has shared in the development of prudential thrift shown by the growth in recent years of the great Friendly Societies. One with another they have 50,000 members in the district, of whom 17,000 belong to the Ancient Order of Foresters, about the same number to the Loyal United Friends, 7000 to the Hearts of Oak, 5000 to the two orders of the Phœnix (Temperance), 3000 to the Odd Fellows, and a few to the Rechabites and Sons of Temperance.

Of the 700,000 members belonging to the Foresters it is noticeable that 17,000, with 114 Courts, are in the district, while the Odd Fellows, an equally strong society, being located chiefly in the north of England, has here only 3000 members and 18 lodges. These are the premier societies. Similar in the principles on which they are conducted, with well managed sick and death benefits, they are too widely known to need special description.

Of quite another kind is the Order of Loyal United Friends, which is so largely represented in East London. An unregistered society, its system of working is somewhat peculiar. Its lodges are amalgamated into districts, and have no separate purse, but each *district* manages its own

affairs. There is no central fund, nor is any distinction made, as is insisted on with registered societies, between sick fund, burial fund, and management. Candidates for admission are not required to be medically examined, if under 40 years of age, and the society has no doctors. In case of sickness two members are sent to report, followed up, if need be, by the secretary himself, who finally may call in a doctor at the expense of the society. On the other hand, this society is especially careful about occupations, a large number being interdicted. The society numbers, in all, some 50,000 members, and, so far as this country is concerned, is peculiarly a London society, its furthest lodge being at Gravesend. It has, however, a branch in New Zealand. The subscription is from 3*s* 6*d* to 4*s* 6*d* per quarter; the benefits are £10 at death, or £5 at death of wife, and in sickness 10*s* a week for 12 weeks, and then 6*s* for 12 more weeks.

The Hearts of Oak, a large society having in all 115,000 members, dates from 1842, and is registered. Its social level is somewhat above that of the other societies, and its entire management different. A centralized society, with neither lodges nor districts, it employs no collectors, all contributions being paid in, and claims met, at the office of the society. Consequently, it can boast of exceptionally small management expenses; but it is evident that part of the expense saved to the society is thrown on to the individual members. It has no doctors of its own, but has an arrangement with certain "medical agencies" in London and the Provinces, at which members, for a small subscription, can be attended. In East London there are no less than 23 of these agencies.

The contribution to the Hearts of Oak is 10*s* per quarter, and the benefits are £20 and £10 severally for death of member or wife, and an allowance in sickness beginning at 18*s* a week. In addition, to attract young married men, it gives 30*s* for the lying-in of a member's wife, and to gratify

the old, 4*s* per week superannuation allowance. It also pays £15 in case of loss by fire, £5, if needed, to provide a substitute for the militia, and as a relic of a former state of things, 5*s* a week in case of imprisonment for debt. The 7000 East End members of the society are, no doubt, all fairly well-to-do.

There are five total abstinence benefit societies at work in East London, but the principal three are off-shoots of one stem, "The Phœnix." The bone of contention amongst them has been the question of consolidation, the wealthier branches not unnaturally objecting to pool their funds with the poorer ones. So far back as 1862 the present "United Order of Total Abstinent Sons of the Phœnix" seceded from the "Original Grand Order" of the same. The latter was opposed to consolidation, and until December, 1887, employed instead a system of levies in favour of any lodge unable to meet its death payments. It has, however, now adopted consolidation at the cost of a further secession, which has founded a third order called "The Amalgamated Independent Sons of the Phœnix." The estimated deficiency by valuation of these orders is considerable, but their position is always better than would seem, as the failure to maintain the temperance pledge increases the ordinary proportion of lapsed membership. The figures so far bear this out as to make it appear that the societies live by their lapses, being able to trust with scientific certainty to a proportion of their members breaking the pledge.

The Original or "Red" order, as it is called from the colour of its insignia, confines its benefits to the case of death, but the United or "Blue" Order has introduced a separate sick contribution and benefit, which some of the lodges have taken up. The contributions vary with the different lodges, but are about 2*s* 2*d* per quarter; this provides £14 at death of member, and £7 at death of member's wife.

The Rechabites, an old-established Temperance Society

(dating from 1835) with 75,000 members, has too few members in East London to be particularly noticed here. Its peculiarity is that sick as well as death funds are centralized. The Sons of Temperance are also very slightly represented in our district.

On the whole there is evidence of an effort towards *prudent* thrift, falling far short, no doubt, of what it might be, and not equal to what is being done by similar means elsewhere in England, but, in itself, very considerable, and from its growth, very hopeful. Nor does the work of these societies represent the full extent of the spread of this virtue, for the "Prudential" and other companies do a very large business even amongst the quite poor. The system of agents and collectors employed by these companies is no doubt expensive, but pleads that justification which success rarely fails to command. The terms offered by Government are more liberal, but the methods employed do not suit the poor so well.

Besides the agencies already noticed, there are in East London a number of "dividing societies," which, although they appear to partake of the advantages of benefit societies, cannot be included in the agencies which a sagaciously thrifty person would use. To these organizations young men will subscribe 6*d* per week for benefits which, considering their age, might be provided at 3*d*. At the end of the year, the accumulated funds are divided amongst the members, all liabilities having been previously met. Of the 26*s* paid into a new club, each member will often get 20*s* back. This goes on, year after year, but as the members grow older the claims get larger, and the amount to be shared proportionately smaller. Efforts are made to introduce new blood, but the younger men refuse to bear the burdens of the older ones, and the society falls to pieces just at the time when its assistance is most needed.

Then the old members complain that the benefits of

XVIII.—*Table showing the number of Members of Friendly Societies, with the population in each district.*

Per cent. of Poor.	District.	Ancient Order of Rechabites	Sons of Temperance.	O. G. O. of Sons of Phœnix.	U. O. of Sons of Phœnix.	Hearts of Oak.	M. U. of Odd Fellows.	Ancient Order of Foresters.	Loyal United Friends.	Total	Population.
43	Whitechapel	—	—	168	469	243	—	1,716	4,750	7,346	73,518
	St. George's	4	—	68	70	328	—	171	—	641	47,578
30	Stepney	—	48	267	235	305	211	2,865	—	3,931	62,063
	Mile End O. T.	65	—	305	375	690	378	2,115	—	3,928	110,321
36	Poplar	30	35	252	519	1,814	886	2,962	2,000	8,498	166,393
45	Bethnal Green	—	27	53	375	802	67	841	3,280	5,445	127,641
40	Shoreditch	85	—	660	644	907	1,234	3,579	4,220	11,329	121,161
23	Hackney	12	45	168	410	1,668	294	2,790	700	6,087	182,864
	Total	196	155	1,941	3,097	6,757	3,070	17,039	14,950	47,225	891,539

friendly societies are mythical, and so strong is this feeling in some quarters, that these "dividing societies" are said to have done more harm to the Friendly Societies' movement than all other adverse influences put together.

Another form of thrift (of a sort), is to be found in what are called "loan and investment societies." These provide the commonest form of what may be called "publican's thrift." A number of men meeting weekly at some public-house form a society with treasurer (usually the publican), trustee, check steward, and secretary; 3*d* entrance fee is paid, and 3*d* more for the book of rules, including a card on which loans and repayments are noted. Each share taken up involves a weekly subscription of 6*d*; the number of shares that may be taken by one member is generally limited. There is also a small quarterly subscription for working expenses. The funds so subscribed, week by week, are available for loans to the members, who stand security for each other. The interest on the loan (5 per cent.) is deducted when the amount is borrowed, and 1*s* in the £1 is payable every week. The loan is thus repaid in 20 weeks, and a good interest is made by the common purse. Fines are levied if repayments and subscriptions are not punctually met week by week, and great care is exercised not to lend more than is safely secured. The result at the end of the year is a profit of 3*s* or 4*s* per share, and if not in debt to the society at the time, each member receives also the £1. 6*s* accumulated (6*d* per week). The money is divided at Christmas, and comes in handy at that time for expenditure, which is doubtless greatly to the benefit of the house in which the society is held. Every member is expected to borrow to some extent, and may perhaps be obliged to do so or pay the interest, otherwise he would obtain what would be thought an unfair advantage in the division of profit. There is a jovial spirit about this sort of thrift, but it may be doubted whether a man's family will gain anything by it.

A still simpler plan, common among factory girls, is for a number to club together weekly 6*d* or 1*s* each, the whole sum being taken by one of the members in rotation by lot. The object is to get a large enough sum at once to make spending profitable: to buy a hat, or boots, or have a fling of some sort. It is perhaps hardly to be called thrift, and yet it comes very near it. I must confess to feeling great sympathy with this plan.

Co-operative Stores.—In the East End is situated the London head-quarters of the Co-operative Wholesale Society, whose very handsome new building in Hooper Square, Whitechapel, bears testimony to the progress of the movement and is a centre of propaganda. London generally is still behind some other parts of the country as to co-operation, but has made a considerable advance in the last few years, and in our district there are some half-dozen distributive societies. Of these by far the most important is called the Tower Hamlets Co-operative Society, situated in Mile End, with branches at Poplar and Bow. It numbers 1560 members, and has £5000 capital; its sales for 1887 reached £24,000 and net profits were £1400.

The next largest is the Borough of Hackney Co-operative Society, started in 1886 with 87 members, and having in September, 1888, about 400 members and a business of £5000 in sales, with a profit of £250. It has just absorbed the South Hackney Society, an older but less successful concern. Two of the clubs have started co-operative societies—the United Radical about a year ago, and the University Club still more recently. This is a noteworthy extension of club possibilities.

Productive societies have been from time to time started in East London, but their career has been neither long nor brilliant. They have often had a semi-philanthropic basis, and have been well-meant but hopeless efforts to supersede "sweating" by co-operation. None now working are of

sufficient importance to be mentioned. The following are the particulars of the distributive societies.

	Year of establishment.	No. of members.	Liabilities £	Assets. £	Received for goods sold in 1887. £	Net profit made. £
Borough of Hackney ...	1886	396	637	722	4,890	250
South Hackney (¾ of a year)	1885	60	122	95	720	—
East London .	—	169	300	340	3,200	120
Tower Hamlets	1882	1,560	5,000	5,000	24,000	1,400
United Radical (½ a year) ...	1888	316	150	150	1,170	—
University (¼ of a year)...	1888	150	—	—	£250 a week	—
Rock (started Nov. 29th)...	1888	220	250	250	—	—
Total.....		2871				

Public-houses play a larger part in the lives of the people than clubs or friendly societies, churches or missions, or perhaps than all put together, and bad it would be if their action and influence were altogether evil. This is not so, though the bad side is very palpable and continually enforced upon our minds.

A most horrible and true picture may be drawn of the trade in drink, of the wickedness and misery that goes with it. So horrible that one cannot wonder that some eyes are blinded to all else, and there is a cry of away with this accursed abomination. There is, however, much more to be said. Anyone who frequents public-houses knows that actual drunkenness is very much the exception. At the worst houses in the worst neighbourhoods many, or perhaps most, of those who stand at the bars, whether men or women, are stamped with the effects of drink, and, if orderly at the moment, are perhaps at other times mad or incapable under its influence; but at the hundreds of respectable public-houses, scattered plentifully all through the

district, this is not the case. It could not be. They live by supplying the wants of the bulk of the people, and it is not possible that they should be much worse than the people they serve. Go into any of these houses—the ordinary public-house at the corner of any ordinary East End street—there, standing at the counter, or seated on the benches against wall or partition, will be perhaps half-a-dozen people, men and women, chatting together over their beer —more often beer than spirits—or you may see a few men come in with no time to lose, briskly drink their glass and go. Behind the bar will be a decent middle-aged woman, something above her customers in class, very neatly dressed, respecting herself and respected by them. The whole scene comfortable, quiet, and orderly. To these houses those who live near send their children with a jug as readily as they would send them to any other shop.

I do not want to press this more cheerful point of view further than is necessary to relieve the darker shades of the picture. I would rather admit the evils and try to show how they may be lessened and what the tendencies are that make for improvement.

It is evident that publicans, like all the rest of us, are feeling the stress of competition. Walk through the streets and everywhere it may be seen that the public-houses are put to it to please their customers. Placards announcing change of management frequently meet the eye, while almost every house vigorously announces its reduced prices. "So much the worse" some will say. But no! It is a good thing that they should be considering how to make themselves more attractive. Undermined by the increasing temperance of the people, and subject to direct attack from the cocoa rooms on the one side and the clubs on the other, the licensed victuallers begin to see that they cannot live by drink alone. Look more closely at the signs in their windows. There is hardly a window that does not show the necessity felt to cater for other wants besides drink. All sell tobacco, not

a few sell tea. "Bovril" (a well advertised novelty) is to be had everywhere. Hot luncheons are offered, or a mid-day joint; or "sausages and mashed" are suggested to the hungry passer-by; at all events there will be sandwiches, biscuits, and bread and cheese. Early coffee is frequently provided, and temperance drinks too have now a recognized place. Ginger beer is sold everywhere, and not infrequently kept on draught.* These things are new, and though trifles in themselves, they serve as straws to show the way of the wind. The public-houses also connect themselves with benefit clubs, charitable concerts, and "friendly draws." No doubt in all these things there is an eye to the ultimate sale of drink, but every accessory attraction or departure from the simple glare of the gin palace is an improvement. In order to succeed, each public-house now finds itself impelled to become more of a music hall, more of a restaurant, or more of a club, or it must ally itself with thrift. The publican must consider other desires besides that for strong drink. Those that do not, will be beaten in the race.

In all these efforts there is bad as well as good, and a monstrous ingenuity may be exerted in tempting men to drink—gambling and other vices being used to draw people together and open their purses. As public servants, the licensed victuallers are on their trial. The field is still in their possession, but let them be warned; for if they would keep their place they must adapt themselves to the requirements of the times. If they should neglect the larger wants of the great mass of the people, content to find their principal customers amongst the depraved, they would deserve the ruin that would inevitably fall on them.

In such a situation it would be a fatal mistake to decrease the number of the houses in the cause of temperance. To encourage the decent and respectable publican by making

* It is then called "Brewed Ginger Beer,"—a sort of sheep in wolf's clothing.

existence difficult to the disreputable is the better policy, but let us on no account interfere with a natural development, which, if I am right, is making it every day more difficult to make a livelihood by the simple sale of drink.

Cocoa Rooms, and especially Lockhart's cocoa rooms, have become an important factor in the life of the people. At first cocoa rooms, or "coffee palaces" as they were then called, were the result of philanthropic or religious effort. They were to pay their way; but they did not do it. They were to provide good refreshments; but tea, coffee, cocoa and cakes were alike bad. It was not till the work was taken up as a business that any good was done with it. Now it strides forward, and though Lockhart's are the best and the most numerous, others are following and are bound to come up to, or excel, the standard so established. Very soon we shall have no length of principal street without such a place, and we shall wonder how we ever got on without them. In their rules they are wisely liberal: those who drink the cocoa may sit at the tables to eat the dinner or breakfast they have brought from home, or bringing the bread and butter from home they can add the sausage or whatever completes the meal.

Amusements.—There are three theatres in the East End: the Standard in Norton Folgate, the Pavilion in the Mile End Road, and the Britannia in Hoxton; all homes of legitimate drama. Everywhere in England theatre-goers are a special class. Those who care, go often; the rest seldom or not at all. The regular East End theatre-goer even finds his way westwards, and in the sixpenny seats of the little house in Pitfield Street I have heard a discussion on Irving's representation of *Faust* at the Lyceum. The passion for the stage crops up also in the dramatic clubs, of which there are several. But by the mass of the people the music hall entertainment is preferred to the drama. There are fully half-a-dozen music halls, great and small, in the

district, and of all of them it must be said that the performances are unobjectionable—the keynote is a coarse, rough fun, and nothing is so much applauded as good step dancing. Of questionable innuendo there is little, far less than at West End music halls, and less, I noticed, than at the small benefit concerts held at public-houses. At one of these public-houses a more than *risqué* song was received with loud laughter by the men and with sniggering by the married women, but by the girls present with a stony impenetrableness of demeanour, which I take to be the natural armour of the East End young women. The performances, whether at the music halls, or at the clubs, or at benefit concerts, all aim at the same sort of thing, and may be taken as supplying what the people demand in the way of amusement.

Music, moreover, of whatever sort, never comes amiss, and is a pleasure common to every class, for there seem to be as many in whom this faculty is highly developed in one class as another. Of dancing, too, all classes are very fond, but it seems not easy to arrange so as to avoid the scandal which surrounds all dancing saloons, and below class G there is not very much of it. The shilling balls of this class are eminently respectable and decorous so far as I have seen. In the streets the love of dancing bursts out whenever it has a chance; let a barrel organ strike up a valse at any corner and at once the girls who may be walking past, and the children out of the gutter, begin to foot it merrily. Men join in sometimes, two young men together as likely as not, and passers-by stand to enjoy the sight. A couple of ragged, perhaps even bare-footed children, dancing conscientiously the step of the latest *trois-temps,* is a pleasant sight to see.

But the exercise in which the people most delight is discussion. The clubs provide for this on Sundays, but the custom flourishes yet more freely in the open air. Mile End Waste on Saturday night, Victoria Park on Sunday,

are where the meetings are mostly gathered. It may be that those who make up the crowds who surround the speakers and who join in the wordy warfare, or split into groups of eager talkers, are the same individuals over and over again. But I do not think so. I believe keen dialectic to be the especial passion of the population at large. It is the fence, the cut and thrust, or skilful parry, that interests rather than the merits of the subject, and it is religious discussion which interests the people most.

The People's Palace, the idea of Mr. Besant and the work of Sir Edmund Currie, aided by the liberality of the Company of Drapers, stands out conspicuously in East London, as an attempt to improve and brighten the lives of the people. The Queen's Hall and the Library are fine buildings, the technical schools have suitable quarters, and there is a large swimming bath. The rest at present consists of "Exhibition buildings" used (very successfully) for gymnasium purposes. The whole appearance is unfinished. On every feature is stamped "we need more money." The number of members is now* 1800 (two-thirds male, one-third female). There are also 2250 students in the technical classes, 400 boys in the day-school, and 400 more in the junior section for gymnastic training, &c. So that in all about 5000 young persons are connected with the Palace. The subscriptions run from 1*s* to 10*s* a quarter, but all the money obtained from subscriptions goes but a little way towards the expenses. Of endowment there is about £5000—(half from the Charity Commissioners and half from the Drapers' Company)—and beyond this the public must every year be appealed to for large sums to keep the palace in full swing. The exhibitions and entertainments provided for the outside public at a small entrance charge have been without end, very interesting and extremely well attended. The following societies and clubs are held in

* There is a great reduction on last year, due perhaps to the passing of the novelty which attracted numbers at first.

connection with this institution:—Choral, boxing, dramatic, literary, cycling, cricket, football, harriers, chess and draughts, orchestral, Parliament, ramblers, sick, photographic, sketching, ladies' social, shorthand, and military band, with others in course of formation. Each society is composed of members of the institute and managed by its own members.

Here then is a huge growth in the short time since the institute was opened. It must be said that there is about both method employed and results obtained a sort of inflation, unsound and dangerous. Hitherto success has justified the measures taken, but nevertheless a slower growth for such an institution is much to be preferred, and it has even yet to be proved whether the People's Palace is to be regarded as an example or as a warning.

Religion.—It is difficult to say what part religion takes in the lives of the mass of the people; it is not easy to define religion for this purpose. Comparatively few go to church, but they strike me as very earnest-minded, and not without a religious feeling even when they say, as I have heard a man say (thinking of the evils which surrounded him), "If there is a God, he must be a bad one."

A census of the attendance at church and chapel all over London was taken on October 24th, 1886, and the results were published in the *British Weekly*. The attendance at mission halls was similarly taken on November 27th, 1887, and the figures for our district are appended. The synagogues, of which there are several, were not returned.

Missions, &c.—There are at least a hundred agencies of a more or less religious and philanthropic character at work in our district. Most of these are on a small scale, and are local in character, connected with the principal denominations of the parish in which they are carried on. There are, however, a few larger ones, such as the Great

XIX.—East London and Hackney.—*Attendances at Churche*

DISTRICT.	Estimated Population, 1887.	Church of England		Congregational.		Baptist		Wesleyan.	
		Morn.	Even.	Morn.	Even.	Morn.	Even.	Morn.	Even
Shoreditch	124,000	4,167	5,495	526	886	127	142	346	4
Bethnal Green	130,000	3,025	4,314	1,641	2,277	1,823	2,334	711	9
Whitechapel	76,000	1,821	2,127	257	288	488	462	86	1
St. George's-in-the-East	49,000	1,029	1,316	137	175	320	376	425	4
Stepney	63,000	2,304	3,075	172	344	—	—	239	3
Mile End Old Town	112,000	2,529	2,762	1,917	2,878	1,813	1,965	458	5
Poplar	169,000	5,091	6,399	1,641	2,045	1,474	2,557	1,708	2,2
Hackney (excluding Stoke Newington)	186,000	13,300	11,922	6,254	5,751	3,607	3,953	2,415	2,3
Total	909,000	33,266	37,410	12,545	14,644	9,652	11,789	6,388	7,3
Approximate amount of accommodation provided in the district		95,750		20,600		26,000		19,10	

Attendances at Mission H

DISTRICT.	Church of England.			Congregational.			Baptist.			Wesleyan.		
	Morn.	After.	Even.	Morn	After	Even.	Morn	After	Even.	Morn	After	E
Shoreditch	—	54	75	—	—	209	395	261	897	—	—	
Bethnal Green	—	—	60	30	—	91	—	247	404	41	100	
Whitechapel	—	—	100	40	—	397	—	—	—	152	—	
St. George's-in-the-East	110	—	203	—	—	324	—	—	—	—	—	
Stepney	—	—	267	—	—	—	—	—	104	—	—	
Mile End Old Town	—	9	253	—	—	48	—	—	—	160	—	
Poplar	345	559	323	—	—	936	60	—	390	20	—	
Hackney	496	382	1,906	153	45	1,818	243	40	896	403	12	
Total	951	1,004	3,187	223	45	3,823	698	548	2,691	776	112	2

Note.—The generally accepted estimate of Sir Horace Mann is that 58 per cent. o total population the 50,000 Jews, this would give for our district 498,220 as the possible to (and assuming that those who attend more than once in the day are balanced by some v the same method to the whole of London, the actual number of attenders was 1,171,4

l Chapels on Sunday, October 24th, 1886.

er Methodists.		Presbyterian.		Other Denominations.		Roman Catholic.		Hospitals, Workhouses, &c.		Total.	
n.	Even.	Morn.	Even.	Morn.	Even.	Morn.	Even.	Morn.	Even.	Morn.	Even.
1	330	—	—	201	177	132	194	160	120	5,880	7,769
5	99	—	—	—	—	—	—	—	—	7,285	9,939
8	49	—	—	169	159	1,139	880	146	129	4,134	4,203
3	190	—	—	61	—	325	475	—	—	2,470	2,995
8	137	—	—	54	133	424	15	—	—	3,401	4,039
5	257	141	157	132	175	541	606	—	—	7,776	9,309
8	1,598	276	268	109	168	588	984	587	275	12,842	16,508
0	799	364	235	832	860	958	843	142	124	28,612	26,886
8	3,459	781	660	1,558	1,672	4,107	3,997	1,035	648	72,400	81,648
11,400		4,000		7,500		7,600					

Sunday, November 27th, 1887.

London City Mission.			Salvation Army.			Undenominational.			Other Missions.			Total.		
n	After	Even.	Morn	After.	Even.	Morn.	After.	Even.	Morn	After	Even.	Morn.	After.	Even.
	—	96	50	100	190	42	950	263	341	641	565	828	2,006	2,357
	—	162	42	98	205	62	25	770	56	—	737	231	470	2,950
	330	—	71	220	400	210	200	3,880	265	30	297	738	780	5,247
	—	38	—	—	—	148	—	307	—	10	—	258	10	872
	—	381	105	180	300	1,839	875	2,157	—	—	—	1,944	1,055	3,209
	—	—	57	65	110	1,325	140	4,314	100	—	180	1,642	214	5,391
	118	737	549	1,007	1,580	96	224	776	178	65	504	1,323	1,973	5,298
	—	—	113	166	338	30	30	1,448	51	96	364	1,489	771	7,529
	448	1,414	987	1,836	3,123	3,752	2,444	13,915	991	842	2,647	8,453	7,279	32,853

ulation could, if they chose, attend a place of worship once on Sunday. Deducting from the nders, whereas the actual number, taking together all the services given in the above tables y attendance is at an early morning or extra service) was 202,600, or 23·6 per cent. Applying ut 29 per cent.

Assembly Hall Mission, Mile End Road, which, under the superintendence of Mr. F. N. Charrington, is carrying on an extensive work, and draws several thousands of people to its religious services. Harley House, Bow, is the centre of an important evangelical enterprise directed by Mr. and Mrs. Guinness; and some of the music halls and theatres, as also the Bow and Bromley Institute, are utilized on Sundays for the carrying on of religious work on a large scale. An extensive work is also being carried on in the homes and missions organized by Dr. Stephenson at Bonner Road and elsewhere.

Toynbee Hall and *Oxford House* are both efforts by means of residential settlement to bring University culture into direct contact with the poorest of the people. Each connects its action with that of the parish in which it is situated, and each is the centre of a great amount of work of social organization. The amount of life which is thus set and kept in motion may be gathered from the actual bill of fare at Toynbee Hall for a single week, taken haphazard :—

Sunday	7.30 p.m.	Ethical Lecture—"Socrates."
,,	9.0 p.m.	Popular Lecture, with magic-lantern—"Normandy."
Monday	8.0 p.m.	Univer. Exten. Lecture—"Chemistry of Arts and Manufactures."
,,	,,	Reading party—"Spinoza."
,,	,,	*Classes*—Elementary Shorthand.
		Carpentry.
		Beginners in Latin.
,,	7.30 to 9.45 p.m.	Three successive Singing Classes in connection with Popular Musical Union.
Tuesday	4.30 p.m.	Reading Party—"English Literature."
,,	8.0 p.m.	Univer. Exten. Lecture—"Age of Pope."
,,	,,	Recreative School party (of those who attend East End Recreative Evening Classes).
,,	7.0 p.m.	*Classes*—Intermediate Shorthand.
		,, Greek.
,,	8.0 p.m.	Advanced Shorthand.

TUESDAY	8.0 P.M. ...	*Classes*—Elementary Greek.
		Carpentry.
		Embriology (Advanced).
		Botany.
		Elementary French.
,, ...	8.30 P.M....	Physical Geography.
,, ...	7.30 to 9.45 P.M....	Three successive Violin Classes (Pop. Mus. Union).
WEDNESDAY	4.30 P.M.	Reading Party—English Literature.
,, ...	6.0 P.M.	,, ,,
,, ...	8.0 P.M.	Univer. Exten. Lecture — English and European History (Stuart Period).
,, ...	8.0 P.M.	Reading Party—English Literature.
,, ...	,, ...	Elizabethan Society Meeting (monthly, to read paper).
,, ...	7.0 P.M.	*Classes*—Intermediate French for women.
.....	8.0 P.M.	Elementary French ,,
		Decoration.
,,	...7.0 to 9.0 P.M.....	Elementary Chemical Analysis
,, ...	8.30 P.M.	Reading Party—Plato.
THURSDAY	8.0 P.M.	Popular Concert.
,, ...	,, ...	Boy Foresters' Party.
,, ...	8.0 P.M.	Toynbee Shakespeare Club.
,, ...	,, ...	Lecture—Political Economy and Trades Unionism.
,, ...	8.30 P.M.	Lecture—"Starfish," &c.
,, ...	7.30 P.M.	*Classes*—Venetian Art.
		Decoration (Boys).
,, ...	8.0 P.M.	Wood Carving and Clay Modelling (Boys).
		Advanced French.
,, ...	8.30 P.M.	Italian.
,, ...	7.0 to 9.0 P.M.	Elementary Chemistry.
FRIDAY	8.0 P.M.	Univer. Exten. Lecture—"Physiology of the Senses."
,, ...	7.0 P.M.	Two reading parties in connection with above lecture.
,, ...	8.0 P.M.	Reading Party—"Bacon."
,, ...	7.0 P.M.	*Classes*—Intermediate Latin.
,, ...	7.30 P.M.	Elementary German.
,, ...	8.0 P.M.	Mazzini.
		Intermediate French.
		Advanced French.
,, ...	8.15 P.M.	Advanced Latin.
,, ...	8.30 P.M.	Advanced German.

SATURDAY..... 8.0 P.M. ..... Lecture—"The Saxon Chronicle."
,, ... ,, ... ,, "Engraving."
,, ... ,, ... Annual Meeting Pupil Teachers' Assoc.
"Black and White" Exhibition open Saturday and Sunday of this week.
The Library is open all day on Sunday; 1.30 to 10.30 P.M. on Saturday; and 4.30 to 10.30 P.M. on other days.

Something of this sort goes on every week.. There are over 600 members on the register of the classes, and 600 tickets were sold for the last course of University Extension lectures. In all about 1000 people come weekly to Toynbee Hall for concerts, lectures, classes, &c. Outside of all this, the residents—20 members of the Universities living in Toynbee Hall—do what is recognized as their chief work in forming friendships with the people, and coming into touch with their needs in connection with school management, co-operation, local government, charity organization, and children's country holidays. An excursion was arranged for a large party (many being school teachers) to Florence last Easter, and one to Venice is proposed for this year. The Lolesworth Club—a social, self-governing and self-supporting club on teetotal principles, whose members are a happy family drawn from the tenants of Lolesworth and other neighbouring blocks of buildings—provides an opening for, and is provided with, continual lectures and entertainments; and the United Brothers, another club, has been fostered, and the Whittington Club for boys very much helped from this centre.

The value direct and indirect of such work is very great—great to those for whose benefit it is done, and not less so in the education of the educators.

Oxford House is the centre of much social and religious effort, as well as of a ring of clubs, of which the University Club already described is the most important.

The Salvation Army, originated in the East of London in 1865, claims (Christmas 1888) to have 7107 officers, 2587 corps, and 653 outposts, established in 33 countries or colonies; and so rapid is its growth, that 1423 officers

and 325 corps have been added in the past 12 months. Of this grand total a full proportion are situated in our district, where they have services and marches every week. In their slum work and in the provision of "food and shelter for the homeless and starving poor" the needs of East London are specially considered, and in East London is to be found one of the homes established by the Army in connection with their rescue work. Of the slum officers it is said that "they live amongst the people in the darkest and most wretched courts and alleys. They nurse the sick, care for the dying, visit the lodging-houses, hold meetings continually, and by their self-sacrificing lives win hundreds of poor outcasts for Christ."

No one who has attended the services, studied the faces, and listened to the spoken words, can doubt the earnest and genuine character of the enthusiasm which finds in them its expression. The Army claims to be, and is, "a force of converted men and women, who intend to make all men yield or at least listen to the claims of God to their love and service." Its members hold in single faith, and with a very passionate conviction, what are known as the truths of Christianity, and desire that all men should be forced to hear of Salvation. They carry on their flag the motto "Blood and Fire," which is explained to mean "the precious Blood of Christ's atonement by which only we are saved, and the Holy Spirit who sanctifies, energises and comforts the true soldiers of God." It is pointed out that the doctrines they preach are "just those which are deemed essential by all orthodox people of God. Utter ruin through the fall; Salvation *alone* from first to last, through the atonement of Christ by the Holy Spirit; the Great Day of Judgment, with its reward of Heaven for ever for the righteous, and Hell for ever for the wicked." And they add to this a belief that "it is possible for God to create in man a clean heart," granting him thus a sort of present and earthly Salvation. To these doctrines and principles the orthodox can have no objection. Those who give an objective value

at all to the "truths of Christianity," can hardly find fault with the very vivid language which is only a consequence of very vivid belief. Nor will those who seek mental peace in every shade of subjective value which can be attached to the same ideas, recognize anything unfavourable to the Salvation Army in the simplicity with which the orthodox doctrines are expressed. So far the Army occupies a very strong position. Justified as to its faith, is it also justified by its work?

If the student of these matters turns his eyes from those conducting the service to those for whom it is conducted, he sees for the most part blank indifference. Some may "come to scoff and stay to pray," but scoffers are in truth more hopeful than those—and they are the great bulk of every audience of which I have ever made one—who look in to see what is going on; enjoying the hymns perhaps, but taking the whole service as a diversion. I have said that I do not think the people of East London irreligious in spirit, and also that doctrinal discussion is almost a passion with them; but I do not think the Salvation Army supplies what they want in either one direction or the other. The design of the Army to "make all men yield, or at least listen," will be disappointed in East London. On the other hand, they will find recruits there, as everywhere else in England, to swell the comparatively small band of men and women who form the actual Army of General Booth, and who may find their own salvation while seeking vainly to bring salvation to others. Not by this road (if I am right) will religion be brought to the mass of the English people.

In rescue work I should suppose that the methods pursued would touch many, but I should need better evidence than any I have seen to convince me that of those touched many would be permanently affected by the heightened emotions and excitement which are so unsparingly used. On the other hand, something more than their own salvation must result from lives of devotion such as are in truth led by these modern soldiers of the cross.

The ultimate results of providing food and shelter at uncommercial prices can hardly be other than evil, but even this is mitigated by the evident honesty of the effort and the *naïve* desire shown to make it as little demoralizing as possible. Much of the same sort of thing is being done broadcast amongst the poor of the East End by many agencies; and the more of it, the more solid and sodden will the poverty become with which we have to deal.

Dr. Barnardo's Homes.—The work of Dr. Barnardo is most remarkable. There is, I believe, nothing in the world like it. I need not describe either his methods or their results. They are well known. With its motto, "Save the Boy," a large and symmetrical structure has been built up, stone by stone, each stone an individual case of child-destitution. The only remark I would offer is that, with such dimensions as Dr. Barnardo's work has assumed, special dangers show themselves. His intervention may begin to be counted on, and if so, it will finally stand convicted as the cause of misery.

Hospitals.—East London is rich in Hospitals of all sorts. The following are within its confines :—The London Hospital, in Whitechapel Road, which claims to be the largest building of its kind in England, with medical college and training home for nurses. The Metropolitan Hospital, lately established in new buildings in the Kingsland Road. The Homerton Fever and Small Pox Hospitals, supported by the rates. The Poplar Hospital, in East India Dock Road, chiefly devoted to accidents. The City of London Hospital, in Victoria Park, dealing especially with diseases of the chest. The East London Hospital for Children, situated in Shadwell. The North-Eastern Hospital for Children, in Hackney Road, and a small hospital for incurable children, managed by the Vicar of St. Michael's, Shoreditch. The

Mildmay Mission Hospital, in Bethnal Green; and St. John's Hospital, connected with the community of Nursing Sisters of St. John, situated in Poplar. The German Hospital, Dispensary, and Convalescent Home at Dalston. In addition to all these, there are the Spanish and Portuguese Jews' Hospital in Mile End Road; and the French Protestant Hospital to the north of Victoria Park, which are rather asylums for the aged than hospitals in the ordinary sense of the word. Some particulars of the principal of these institutions are appended, and an account of the French Protestant Hospital will be found in the chapter on Silk Weaving, in Part II. of this volume.

The London Hospital dates from 1740, or from 1759 in its present site, and has steadily increased till it has now 800 beds. It treated, in-doors and out, 100,000 cases in 1887; the ordinary expenditure is £50,000 per annum, of which only £16,500 is from assured sources. The medical college is the oldest in London, started in 1785, and added to and improved at various times. A useful adjunct of the hospital is the Samaritan Society, employed mainly in the assistance of needy convalescent patients, or in helping the families in cases of distress. During 1887 this society sent more than 700 patients to convalescent homes at the sea-side or elsewhere.

The Metropolitan Hospital (Kingsland Road) is remarkable for being worked on provident principles. Cases of urgency or accident are freely admitted, but the main object of the hospital is to enable those living in the neighbourhood, who by their position in life are eligible, to obtain the benefits of the hospital for themselves and their families, as in-door or out-door patients, by a small fixed monthly payment. The doctors attend at the hospital in the evenings, so that a man may call after his day's work is done. The books already include 4000 members, representing 8000 individuals, all these having been enrolled in one year.

The East London Hospital for Children, Shadwell, has 102 cots, and connected with it is a dispensary for women. The total number of patients who received treatment during the last financial year was 19,268, of whom 3748 were women and 15,484 children.

The German Hospital contains 125 beds, which are nearly always occupied. At the hospital dispensary last year 18,528 persons were treated as out-patients.

Poor Relief.—The East End is remarkable for successful efforts to put an end to out-door relief. Stepney and Whitechapel have shown what can be done in this way, and have set an example which might with advantage be followed elsewhere. It is not necessary to re-state here the figures which have been published by Mr. Vallance, the Secretary of the Whitechapel Board of Guardians, and by Mr. John Jones, the Relieving Officer of the Stepney Union, which I think prove conclusively that in London out-door relief can be safely dispensed with; the result being that other agencies step in to do the work and therein find a legitimate field of operation, while the Guardians cease to do work which should not rightly be theirs. Side by side with the hardening of the principles of poor relief, has gone the improvement of the treatment of the sick in the infirmaries. On the question of the relations which are in fact to be found existing between poverty and pauperism I hope to say something at a future time.

Board Schools.—Nowhere more than in the East of London does the work done by the "extravagance" of the School Board stand justified. It was necessary to strike the eye and hold the imagination, it was worth much to carry high the flag of education, and this is what has been done. Each school stands up from its playground like a church in God's acre ringing its bell. It may be that another policy should now be followed, that the turn of economy has

come; but I am glad that no niggard spirit interfered at the outset. We have full value for all that has been spent. The effect of the tall school buildings with their characteristic architecture is heightened by the low-browed houses amongst which they are reared. Such situations have been deliberately chosen, and the clearance for the school-house has been made very often in the midst of the worst class of property.

CHAPTER V.

POVERTY.

The Standard of Life.—Omitting Class A, which rather involves the question of disorder, we have in Classes B, C, and D the problem of poverty. In the population under review the 100,000 of "very poor" (Class B) are at all times more or less "in want." They are ill-nourished and poorly clad. But of them only a percentage—and not, I think, a large percentage—would be said by themselves, or by anyone else, to be "in distress." From day to day and from hand to mouth they get along; sometimes suffering, sometimes helped, but not always unfortunate, and very ready to enjoy any good luck that may come in their way. They are, very likely, improvident, spending what they make as they make it; but the "improvidence of the poor has its bright side. Life would indeed be intolerable were they always contemplating the gulf of destitution on whose brink they hang."* Some may be semi-paupers, going into the "house" at certain seasons, and some few receive out-door relief, but on the whole they manage to avoid the workhouse. On the other hand, the 200,000 of "poor" (Classes C and D), though they would be much the better for more of everything, are not "in want." They are neither ill-nourished nor ill-clad, according to any standard that can reasonably be used. Their lives are an unending struggle, and lack comfort, but I do not know that they lack happiness.†

* "A Village Tragedy," by Mrs. Woods.

† An analysis of the elements of happiness would hardly be in place here, but it may be remarked that neither poverty nor wealth have much part in it. The main conditions of human happiness I believe to be work and affection, and he who works for those he loves fulfils these conditions most easily.

By "want" is here meant an aggravated form of poverty, and by "distress" an aggravated form of "want." There is to my mind a degree of poverty that does not amount to want and a degree of want that does not amount to distress.

The table which follows divides classes B, C, and D approximately, according to age, sex, &c. :—

	Very Poor.	Poor.		Total.
	B.	C.	D.	
Married men	16,705	12,822	23,110	52,637
Their wives	16,682	12,760	22,990	52,432
Unmarried men	7,195	5,505	9,955	22,655
Widows	6,495	4,119	5,776	16,390
Unmarried women	5,191	3,986	6,749	15,926
Young persons, male	4,812	3,565	6,164	14,541
,, female	46,23	3,363	5,833	13,819
Children	29,000	20,880	36,032	85,912
Infants	9,359	7,247	12,278	28,884
	100,062	74,247	128,887	303,196

In order to show exactly what I mean by poverty, want, and distress, and thus attach some positive value to the definition of "poor" and "very poor," I have attempted to investigate and analyze the expenditure usually current in Classes B, C, D, and E, and have included a few examples from F. The figures are from genuine and, I believe, trustworthy accounts, and relate to 30 families, of whom 6 are "very poor," 10 are "poor," and 14 are above the line of poverty. This method cannot, however, be employed to reach the lowest level, and the imagination must be drawn upon to complete the picture of Class B.

To facilitate comparison, every family has been reduced to an equivalent in "male adults"—allowing three-fourths for a woman and in proportion for children, and the whole 30 have been arranged in order according to their standard of life. On food, No. 1 spent 2*s* 4½*d* per male adult per week; No. 30 spent 10*s* 1½*d*. On rent, fire, light and insurance,

No. 1 spent 2*s* 2*d*; No. 30 spent 4*s* 7½*d*. On medicine and clothes (very uncertain items), No. 1 spent nothing; No. 30 spent 2*s* 8*d*. Between these extremes lies my scale. The averages for each class are:—

	B.	C. & D.	E.	F.	
	s. d.	*s. d.*	*s. d.*	*s. d.*	
On Food	3 6½	4 1½	5 4½	8 8	per male adult per week.
„ Rent, &c.	2 3½	2 10½	3 8½	5 7	„ „
„ Clothes, &c.....	1	4	1 1	2 2	„ „
	5 11	7 4	10 2	16 5	

The true average of B will be somewhat lower than this, and if we put it at 5*s* we get roughly 5*s*, 7*s* 6*d*, and 10*s* for the average weekly expenditure per "male adult" below, on, and just above the line of poverty. Translated into families of father, mother, and 3 children of, say, 11, 8, and 6, we get as the average expenditure for such a family in each class 15*s*, 22*s* 6*d*, and 30*s* per week; and this, or something very like this, is the truth.

It is to be remembered that the whole income of Class B is absorbed by necessary expenditure. If exceptional hauls are made, they are matched by times of scarcity, when work fails. It is only by evading the payment of rent, or going short of food, that clothes or household things can be bought; and the same is very nearly true with Class D. How else can any unusual call be met, or any indulgence which costs money? The poor are very generous, but out of what fund, except the exchequer of the belly, is generosity to be indulged?

The tables which I append give particulars of each of these 30 families and their expenditure, and also the average for each class in similar detail. The number of cases is too small to provide a perfectly safe basis, and the inferences which can be drawn from them should not be strained too far. My object is attained if by these tables I show exactly what I mean by the line of poverty with

regard to which, as being below it, on it, or above it, I have attempted to classify the people.

Analysis of Tables of Household Expenditure.

(*See pages* 136-7.)

Income.—It will be noted that in almost all the poorer cases the admitted expenditure exceeds the supposed income. The same peculiarity attaches to other investigations of the expenditure of the poor I have met with. The explanation may be (1) the understating of the regular earnings or (2) the use of credit, met either by final evasion of indebtedness or by some windfall outside of the regular earnings.

Expenditure.—Food.—The amount spent by Class B on meat (omitting No. 1, where charity ekes out the supply), varies from 3*s* to 5*s* per male adult for 5 weeks; the amount spent in Class D varies from 3*s* to 8*s*, and in Class E from 3*s* 6*d* to 10*s*. The minimum amount in each class is about the same, being 1*d* per day for each male adult, or 1*d* for men, $\frac{3}{4}d$ for women, and from $\frac{1}{4}d$ to $\frac{3}{4}d$ for children. The maximum in these classes may be called 1*s*, 1*s* 6*d*, and 2*s* per male adult per week, and the average 9*d*, 1*s* 1*d*, *and* 1*s* 7*d*. The amount spent in potatoes varies considerably family by family, but the average for each class is not very different. The same may be said of butter. Fish, the food of those who cannot afford meat, stands higher with Classes B and D than with E. Of bread, Class D eat the most. The greater proportion of children in the examples of Class B may account for a greater amount of milk and sugar consumed by this class. Tea varies as little as anything. On the whole the evident fact is that the three classes live much in the same way, only with increasing liberality, especially as to meat, green vegetables, and cheese. The figures are affected by the "meals out," which play a much larger part in the economy of Class B than D or E.*

* *Meals out.*—This item consists of 2*d* or 3*d* a day taken by daughter, son, or husband, and spent. Bread, or bread and butter, are usually taken from home, and the money goes to provide a cup of cocoa and a "relish."

With Class F, so far as four examples can show it, a marked change occurs. Fish comes in, not as a substitute, but in addition to meat, and eggs are a considerable item; while the amount for fruit, jam, and such things as rice is 5 times that for Class D, and 10 times that for Class B. The housekeeping is altogether different in character.

As to the expenditure on beer, &c., it is perhaps remarkable that so much should have been admitted. It may be taken as showing that a good deal of beer is taken in a moderate sober way, for only such would be voluntarily mentioned.

Fire and Light.—D are more economical than B on the average, but in each class there is a great range of expenditure under this head. Some, but not much, difference may come from the weather, as the 5 weeks, in some of the accounts, extended into April.

Rent varies very closely with the total average expenditure, being a little more than one-fifth in every class. Looked at in this way it falls rather the most heavily on Class D. It is when considered as a first charge on an insufficient income that rent affects the imagination as a grievance of the poor, or too often when compared with the accommodation provided.

Washing and Cleaning.—When the amount is heavy it means that the washing is put out; this may be the case with quite poor people if the wife is engaged in industry.

Clothes.—It would need a full year to show the expenditure, family by family. According to figures given, Class D spends 3 times as much as B, and Class E 3 times as much as D. That for Class E comes to £2 per ann. for an adult man, 30*s* for a woman, and from 5*s* to 30*s* for children. It is improbable that this is all that is spent by Class E and even more so that Class D should clothe themselves on one-third, or Class B on one-ninth of this

	Casual worker, wife, and three children (18, 8, 6).	Pensioner, wife, and four daughters (18, 16, 14, 10).	Pensioner, wife, and one son and daughter (20, 16).	Bricklayer, wife, and six children (13, 11, 9, 3, 2, 1).	Mother, son (21), and daughter (23).	Wharf labourer, wife and five children (10, 9, 5, 3, 1).	Man, wife, and five children (10, 9, 6, 4, 1).	Railway labourer, wife, and three children (11, 9, 5).	Sweep, wife, and five children (10, 8, 6, 4, 2).	Porter, wife, and two sons (17, 8).	Man, wife, boy, and girl (12, 9).	Carman, wife, and three sons (17, 15, 13).	Man, wife, and two
Number of full adults ..	3·35	4·45	3·5	3.7	2·5	3·15	3·25	3·0	3·25	3·0	2·8	4·0	3
	s. *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.* *d.*	*s.*
Supposed income 5 weeks	51 5	96 0	105 0	94 6	110 0	105 0	112 6	105 0	125 0	135 0	105 0	123 0	136
Per week per adult	3 1	4 4	3 $8\frac{1}{2}$	5 1	8 10	6 8	7 2	7 0	7 8	9 0	7 6	6 2	8
Expended in 5 weeks :—													
Meals out.....	12 6	8 $6\frac{1}{2}$	15 0	—	8 9	—	—	7 10	—	5 0	—	—	10
Meat	1 $5\frac{1}{2}$	13 $7\frac{1}{4}$	14 1	13 9	11 7	16 5	11 $8\frac{1}{2}$	10 4	8 $0\frac{1}{2}$	18 1	21 8	23 0	22
Liver, &c.....	$2\frac{1}{2}$	—	2 $2\frac{1}{2}$	2	—	$3\frac{1}{2}$	$1\frac{1}{2}$	4	8	10	$7\frac{1}{2}$	—	
Potatoes	$3\frac{3}{4}$	4 $8\frac{1}{4}$	2 6	3 $2\frac{3}{4}$	2 0	6 $2\frac{1}{2}$	2 $8\frac{1}{2}$	2 4	2 10	1 11	1 $11\frac{3}{4}$	—	4
Vegetables	—	1 $4\frac{1}{4}$	1 $11\frac{3}{4}$	10	—	1 $10\frac{1}{2}$	1	1 7	4 $10\frac{1}{2}$	$9\frac{1}{2}$	1 0	—	
Fish	2 $2\frac{1}{4}$	2 6	—	3 $0\frac{1}{4}$	3 6	6 $1\frac{2}{3}$	3 4	$2\frac{1}{2}$	3 8	2 6	5 $9\frac{1}{2}$	4 0	3
Bacon, &c.	$5\frac{1}{2}$	—	6 6	$8\frac{3}{4}$	8	1 1	1 7	10	5 $2\frac{1}{2}$	1 9	3 $6\frac{1}{2}$	2 $11\frac{1}{2}$	
Eggs	4	—	2 $1\frac{1}{2}$	3	7	$9\frac{1}{2}$	3	$2\frac{1}{2}$	1 3	3 3	1 1	—	
Cheese	—	—	—	$7\frac{1}{2}$	2	—	1 $4\frac{1}{2}$	$2\frac{1}{2}$	1 0	—	1 $5\frac{1}{2}$	1 $6\frac{3}{4}$	1
Suet	—	—	5	$2\frac{1}{2}$	—	—	—	2	1	—	6	7	
Butter and Dripping	3 11	10 $1\frac{1}{4}$	3 9	5 $6\frac{1}{4}$	3 $11\frac{1}{2}$	6 $9\frac{1}{4}$	6 0	3 1	7 $7\frac{1}{2}$	7 6	3 $0\frac{1}{4}$	8 $4\frac{1}{2}$	12
Bread.....	10 $9\frac{1}{2}$	15 $10\frac{1}{4}$	5 11	15 $11\frac{1}{4}$	6 $5\frac{3}{4}$	20 $0\frac{1}{2}$	15 10	11 3	14 3	10 $8\frac{1}{4}$	11 $11\frac{1}{2}$	22 $11\frac{1}{4}$	12
Flour.....	3	—	2 $1\frac{1}{2}$	1 $3\frac{1}{2}$	$8\frac{1}{2}$	1 $6\frac{3}{4}$	$7\frac{1}{2}$	$7\frac{1}{2}$	1 $8\frac{1}{2}$	1	1 $0\frac{1}{2}$	1 3	
Rice, Oatmeal, &c...	—	—	$1\frac{1}{4}$	8	—	2	4	11	1 1	5	5	—	
Fruit, Jam, &c.....	—	—	$11\frac{1}{4}$	—	2	$7\frac{1}{2}$	$8\frac{1}{2}$	$1\frac{1}{2}$	$6\frac{1}{2}$	—	5	1 $0\frac{1}{2}$	
Sugar.....	3 $0\frac{1}{4}$	8 8	1 11	2 6	1 6	2 $11\frac{1}{2}$	3 0	2 10	3 2	2 3	1 3	2 11	4
Milk	1 $3\frac{1}{4}$	3 4	3 $2\frac{3}{4}$	7 $7\frac{1}{4}$	3 4	4 $6\frac{1}{2}$	2 11	1 4	4 3	2 11	2 $4\frac{3}{4}$	2 6	3
Tea.....	3 $0\frac{1}{4}$	5 $2\frac{3}{4}$	4 $4\frac{1}{2}$	5 0	2 6	3 0	3 5	4 1	4 8	2 6	2 $7\frac{1}{4}$	7 0	1
Coffee, Cocoa, &c...	$1\frac{1}{4}$	5	1 0	—	1 $5\frac{1}{2}$	—	—	—	—	3	6	7	4
Pepper, Salt, &c. ..	2	—	5	$2\frac{1}{2}$	$4\frac{3}{4}$	$1\frac{1}{4}$	$1\frac{1}{2}$	1	4	$2\frac{1}{2}$	6	2	
Total of Food ..	40 0	74 4	68 7	61 $6\frac{1}{2}$	47 $8\frac{3}{4}$	72 7	54 $1\frac{1}{2}$	48 $4\frac{1}{2}$	65 3	61 $11\frac{1}{4}$	61 9	84 $5\frac{1}{2}$	84
Beer and Tobacco..	—	—	4 $10\frac{3}{4}$	2 6	1 0	3 $5\frac{1}{4}$	$6\frac{1}{2}$	3 2	4 $3\frac{1}{2}$	—	—	5 6	
Fire and Light	10 $3\frac{3}{4}$	14 8	11 $5\frac{1}{2}$	10 9	7 8	5 $5\frac{1}{2}$	6 $4\frac{1}{2}$	9 $0\frac{1}{2}$	6 8	9 $6\frac{1}{4}$	8 3	14 $7\frac{1}{2}$	7
Rent	21 $6\frac{3}{4}$	21 3	20 0	26 3	20 0	20 0	30 0	25 0	27 6	27 6	25 0	25 0	22
Washing & Cleaning	1 3	1 1	2 1	11 1	3 $1\frac{1}{2}$	1 3	1 3	1 $6\frac{1}{2}$	1 $6\frac{1}{2}$	5	1 11	8 $4\frac{1}{2}$	
Clothes, &c.....	$3\frac{3}{4}$	—	—	5	2 $6\frac{3}{4}$	2 3	7 2	10	3 $7\frac{1}{2}$	—	4 6	2 $1\frac{1}{2}$	7
Education, Medicine, &c.	—	—	—	1 10	—	1 $0\frac{1}{2}$	6	$7\frac{1}{2}$	1 4	5	1 $4\frac{1}{2}$	3 $1\frac{1}{2}$	2
Insurance, &c.	2 6	4 2	—	8 0	1 $5\frac{1}{2}$	1 $5\frac{1}{2}$	2 1	11 6	—	5 0	1 8	2 4	1
Total expended	75 $11\frac{1}{4}$	115 6	107 $0\frac{1}{4}$	122 $4\frac{1}{2}$	82 1	107 $5\frac{3}{4}$	102 $0\frac{1}{2}$	100 1	110 $2\frac{1}{2}$	104 $9\frac{3}{4}$	104 $5\frac{1}{2}$	145 $6\frac{1}{2}$	12
Or per week ..	15 $2\frac{1}{4}$	23 $1\frac{1}{4}$	21 $4\frac{3}{4}$	24 $5\frac{3}{4}$	16 5	21 6	20 5	20 $0\frac{1}{4}$	22 $0\frac{1}{2}$	20 $11\frac{1}{2}$	20 $10\frac{2}{4}$	29 $1\frac{1}{4}$	2
Food per adult per week	2 $4\frac{1}{2}$	3 4	3 11	3 4	3 10	4 9	3 4	3 $2\frac{3}{4}$	4 0	4 $1\frac{1}{2}$	4 5	4 $2\frac{3}{4}$	
Rent ,, ,,	1 $3\frac{1}{2}$	$11\frac{1}{2}$	1 $1\frac{1}{2}$	1 8	1 7	1 3	1 10	1 8	1 8	1 10	1 $9\frac{1}{2}$	1 3	1
Other expenditure (except Clothes and Medicine)	$10\frac{1}{2}$	$10\frac{3}{4}$	1 1	1 $10\frac{1}{2}$	1 2	8	8	1 $8\frac{3}{4}$	$10\frac{1}{2}$	1 $0\frac{1}{4}$	$11\frac{1}{4}$	1 $8\frac{1}{4}$	
Addition	4 $6\frac{1}{2}$	5 $2\frac{1}{4}$	6 $1\frac{1}{2}$	6 $7\frac{1}{2}$	6 7	6 8	5 10	6 $7\frac{1}{2}$	6 $6\frac{1}{2}$	6 $11\frac{3}{4}$	7 $1\frac{3}{4}$	7 2	
Price of Bread (per qtn.)	$3\frac{1}{2}$	$4\frac{1}{2}$	$5\frac{1}{2}$	4	5	$4\frac{1}{2}$	5	$4\frac{1}{2}$	$4\frac{1}{2}$	$4\frac{1}{2}$	$4\frac{1}{2}$	$4\frac{1}{2}$	
,, Butter (per lb.)	6	1 0	1 4	1 0	1 4	1 0	$9\frac{1}{2}$	8	1 0	1 0	10	1 2	
,, Tea.... ,,	1 4	2 0	2 0	2 0	2 0	2 0	2 0	2 0	2 0	2 0	1 8	2 0	
,, Sugar.. ,,	1	$1\frac{1}{4}$	$2\frac{1}{4}$	2	2	1	$2\frac{1}{2}$	2	2	2	2	$2\frac{1}{4}$	
No. of Purchases of Tea	30	72	10	5	5	16	7	5	15	5	5	14	
,, Articles of Food	18	10	29	19	20	20	21	21	29	22	28	21	
,, Other items	13	8	9	17	13	26	16	12	12	13	22	24	
	No. 1	No. 2	No. 3	No. 4	No. 5	No. 6	No. 7	No. 8	No. 9	No. 10	No. 11	No. 12	
	Class B.						Class C. and D.						

NOTE.—I have not restricted myself to

Man and four children (17, 15, 10, 8).	Tin and wire worker, wife, and three children (9, 7, 2).	Man, wife, and four children (10, 7, 2, 1).	Casual worker, wife, and wife's mother.	Man, wife, and girl (3).	Labourer, wife, and five children (8, 6, 4, 2, 1).	Engineer, wife, and four children (12, 9, 6, 3).	City sewers labourer, wife, & two children (5, 3).	Man, wife, and three children (10, 5, 1).	Man, wife, and two sons (12, 2).	Carriage liner, wife, and two sons (13, 9).	Policeman and wife.	Cabman, wife, and three children (6, 3, 1).	Mother and son (18).	Messenger, wife, and child (1).	Carpenter, wife, and three children (6, 3, 1).
3·5	2·65	2·75	2·5	1·9	2·8	3·25	2·15	2·55	2·45	2·85	1·75	2·25	1·65	1·8	2·25
s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
135 0	98 6	125 0	130 0	115 0	125 0	135 0	130 0	125 0	137 6	135 0	100 0	164 6	125 0	160 0	167 10½
7 8½	7 5	9 1	10 5	12 0	8 11	8 4	12 1	9 10	11 3	9 6	11 5	14 7	15 2	17 9	15 0
—	—	12 6	—	—	—	10 0	—	—	—	—	—	—	—	15 4	17 8½
20 0	9 7½	11 11	24 10	8 2½	28 9½	19 7½	14 1	22 9½	19 1	27 9	16 1	21 9½	36 7	8 10	29 2½
3	4¼	1 4½	6½	2½	—	1 5	—	—	—	—	—	1 1	—	5	—
5 5	1 2	3 3	3 6½	6	3 9	4 6	1 8	1 5	2 4	3 2¾	1 7½	2 9	2 8¾	1 8	2 9
1 5	1 2½	1 9	3 0	1 9½	1 11	4	1 11¼	2 5	1 1	2 3½	3 5¼	3 7½	2 6¼	1 4	1 10
1 8	2 8½	1 1½	2 0	9	10	2 6	6	5 7½	2 8	1 6¾	2 2¾	2 10	5 2	3	9 6
4 4½	6	2 4	—	1 3	3	3 2½	2 0½	2 3	1 2	1 9¼	1 3½	1 2	1 5	1 1½	2 6⅓
10	3	1 4	1 10	1 5¼	—	2 3	9	1 4¼	1 0	5 2½	1 1	4	2 0	1 4	4 6½
3 7½	—	2 5	6½	10	—	4 8	2	4	4 10½	1 11¾	2 6	—	—	1 11½	2 5
1	—	7½	—	1 0	—	—	4	1	1 2½	5	2	4½	4	1 0	2
8 1½	6 1	8 5	6 5½	2 9	5 3	15 11	8 8½	4 8	5 10	3 7¾	3 4	8 0	3 0	7 5	5 5
14 3	14 10¼	7 7	8 4¼	8 9¼	18 4	11 0	12 2½	10 0	7 3½	8 2¾	5 0	11 1	6 11	10 3	15 11½
5	1 10	3 2	3 1¼	4 1½	1 8	2 1	1 3	1 5½	1 11½	3 7¾	1 6¾	1 5½	—	3 5½	1 10¾
7½	—	6	5	6	—	—	1	1	8	8¾	—	1 1	2 6	3 0	9
6½	10¾	1 1	1 8½	4 9¼	10	8	2 0	1 7½	6	2 11	1 0½	1 2½	3 8	2 9	2 6
2 4	6 4	1 10½	3 4	3 7	2 6	5 0	3 3½	4 2	3 5½	3 4	2 8½	2 11	1 10½	3 9	3 9
5 1½	2 9	3 10½	10 10½	3 2	2 11	4 7	2 3½	1 6⅕	5 0	4 4	3 7	7 0	8 5½	8 4½	7 11½
5 9	6 10	2 9	5 0	2 3	2 6	3 9	3 7	5 4½	5 3	5 0	2 6	6 0	2 1½	2 11	3 9
4 9	—	2	1 5	1 3	—	3	3	6	2 11	8	2 2¼	—	1 4	1 7	8
6	—	6½	10½	2½	5	8½	0½	5	5½	5	4	2½	1 9¾	2	9
80 1	55 4¾	68 7	77 10	47 4¼	69 11½	92 5½	55 2¼	66 1¼	66 9	77 1½	50 8	72 11	82 5¼	76 11	114 0¾
—	6 2½	1 2¾	3 6	4 3¼	6 0	1 4	—	4 8½	4 10	9 7	3	4 7	—	3 0	6 8½
9 3½	9 4¾	10 4	15 5½	11 4¼	11 4	10 4	11 2	7 10½	9 0	6 8½	6 4½	11 11½	8 11	12 7½	9 9
32 6	18 9	25 0	20 0	20 5	25 0	30 0	17 6	20 0	22 6	31 3	31 3	32 6	25 0	25 0	30 0
2 2	5 9½	1 9¾	2 0½	4 0	5 4	2 7	2 7	4 1¼	3 4	2 5¾	1 0	3 4½	1 2	7 2½	7 0½
9 8	—	7 3¾	2 7	18 3	—	—	32 7¾	14 11	22 9	6 6	3 0¼	24 3¾	4	26 7	28 9½
2 8	—	2 4½	6 8	11½	2 11	4 1	2	2 8	1 0	4 10	—	2 2	5	1 9	1 8
3 10	3 4	9 3½	—	5 9½	3 4	5 0	9 11½	3 4	2 11	3 10	—	14 7	—	6 0	7 9
140 7½	98 6½	125 11¼	128 1	112 5	123 10½	145 9½	129 2½	123 8½	133 1	142 3¾	92 6½	166 4¾	118 3¼	159 1	205 9¼
28 1½	19 8½	25 2½	25 7½	22 5¾	24 9¼	29 2	25 10	24 9	26 7½	28 5¾	18 6	33 3¼	23 8	31 10	41 1¾
4 7	4 2¼	5 0	6 3	5 0	5 0	5 8¼	5 1½	5 2¼	5 5½	5 5	5 9½	6 5¾	10 0	8 6½	10 1½
1 10¼	1 5	1 10	1 7	2 2	1 9½	1 10	1 7½	2 0	1 10	2 2½	3 7	2 11	3 0	2 9½	2 8
1 0¼	1 9¾	1 9½	1 8½	2 9	2 0½	2 2½	2 2½	1 4¼	1 9	1 11	10¼	3 2¾	1 3½	3 4½	2 11½
7 5½	7 5	8 7½	9 6½	9 11	8 10	8 11¾	8 11½	8 6½	9 0½	9 6½	10 2¾	12 7½	14 3½	14 8½	15 9
5	4¾	5	5½	5	5	4	4½	4¾	4¾	5	5	4½	5½	5½	5
1 2	1 0	1 0	1 3	1 0	1 0	1 2	1 0	1 0	1 2	1 2	1 4	1 4	1 4	1 1	1 3
2 0	2 0	1 8	2 0	2 3	2 0	1 6	2 0	2 0	2 0	2 0	2 0	2 0	2 10	1 8	2 0
2½	2¼	2½	2½	2	2	2	2	2½	2	2¼	2½	2½	2¼	2¼	2
6	29	7	5	4	5	5	5	8	8	6	5	6	3	8	6
26	18	35	31	33	14	24	29	31	21	23	25	22	26	27	35
33	17	25	21	33	19	12	28	26	23	21	16	22	8	24	36
No. 15	No. 16	No. 17	No. 18	No. 19	No. 20	No. 21	No. 22	No. 23	No. 24	No. 25	No. 26	No. 27	No. 28	No. 29	No. 30

Class E. Class F.

families, though many or most are so.

XXI.—*Expenditure of an average family in each class.*

	B.		C. & D.		E.		F.	
Number of full adults	3·44		3·12		2·5		2·0	
	s.	*d.*	*s.*	*d.*	*s.*	*d.*	*s.*	*d.*
Supposed Income, 5 weeks	87	0	117	6	125	9	154	4
Per week per adult	5	1	7	6½	10	0¾	15	5½
Expended in 5 weeks :—								
Meals out	7	5½	2	3¼	2	3	8	2¼
Meat	11	10	16	4	19	3¾	24	1¼
Liver, &c.	0	5¾	0	5½	0	4¼	0	4½
Potatoes	3	2	2	11¾	2	7	2	5¾
Vegetables	1	0	1	7¼	2	0	2	4
Fish	2	10¾	2	10¼	1	11¾	4	5¼
Bacon, &c.	1	7	2	3¼	1	6¾	1	6¾
Eggs	0	8	0	9	1	7½	2	0¾
Cheese	0	1½	1	0½	1	10	1	1¼
Suet	0	1¼	0	2½	0	4¾	0	5¾
Butter and Dripping	5	8	6	8	6	6	5	11½
Bread	12	6	13	7½	9	8¼	11	0½
Flour	1	0	0	11¼	2	4¾	1	8½
Rice, Oatmeal, &c.	0	1¾	0	5¼	0	3½	1	10
Fruit, Jam, &c.	0	3½	0	6½	1	8½	2	6½
Sugar	3	5	3	1½	3	4	3	1
Milk	3	10¾	2	10¼	4	2½	7	11½
Tea	3	10¼	4	1¾	3	9½	3	8½
Coffee, Cocoa, &c.	0	6	1	1½	0	11½	0	10¾
Pepper, Salt, &c.	0	2½	0	3¼	0	5¼	0	8¾
Total of Food	60	9½	64	6	67	2½	86	7
Beer and Tobacco	1	11¾	2	4¾	3	6¾	3	7
Fire and Light	10	0½	8	10	10	0	10	10
Rent	21	6	26	1½	23	7¼	28	1½
Washing and Cleaning	3	3¾	2	9	2	11	4	8¼
Clothes, &c.	0	11	3	0½	10	5¾	17	8½
Education, Medicine, &c.	0	5¾	2	2¾	2	10½	3	9½
Insurance, &c.	2	8¼	3	7½	4	4¼	7	1
Total expended	101	8½	113	6	125	0	162	4¾
or per week	20	4	22	8½	25	0	32	5¾
Food per Adult per week	3	6½	4	1½	5	4½	8	8
Rent ,, ,,	1	3	1	8	1	10½	2	9¾
Other Expenditure per week (Except Clothes and Medicine)	1	0¾	1	2½	1	10	2	9¼
Addition	5	10¼	7	0	9	1	14	3
Price of Bread (per qtn.)	0	4½	0	4¾	0	5	0	5
,, Butter (per lb.)	1	0	1	0	1	1¼	1	3
,, Tea ,,	1	11	2	0½	1	11¼	2	1½
,, Sugar ,,	0	1¾	0	2¼	0	2¼	0	2¼
No. of Purchases of Tea	23		10		6		6	
,, Articles of Food bought	19		23		27		28	
,, Other Items bought	14		19		22		22	

NOTE.—For the purposes of comparison, each family is reduced to an equivalent in male adults. Thus, a male aged 20 or upwards counts as 1 male adult; a female aged 15 or upwards as ¾: and children in proportion, according to their age. For example, Case 1 in previous table consists of husband, wife, and 3 children, as follows:—

Husband	= 20
Wife	= 15
Son aged 18	= 18
Daughter aged 8	= 8
,, ,, 6	= 6
	67÷20 = 3·35 male adults

amount. The explanation is partly that clothes (like beer) may be bought with money intercepted before it reaches home; partly that small windfalls go in this way—both of which assume a rather larger income than is put down; but on the other hand the need to pay for clothes may also mean a desperate pinch on other things for the time. To Class B fall many gifts of cast-off clothing. Finally, no doubt, a great deal is done with very little money in this direction.

Insurance and Club Money.—Out of the 30 families only 5 spent nothing, and these exceptions to the general rule are found in all classes. The amounts paid in B, D, and E, vary from $3\frac{1}{2}d$ to $2s$ $3d$ per week, or from $1\frac{1}{2}$ per cent. to $11\frac{1}{2}$ per cent. of the whole expenditure.

Prices.—Those given are such as might be expected to vary class with class. In a note (*) I give others by which the quantities of the article consumed can be calculated if desired.

Number of purchases of tea made in 5 weeks varies in all from 72 at most to 3 at least. On the average, there were in the 5 weeks 23 journeys to the shop in Class B, 10 in D, and 6 in E.

* *Prices of Articles.*

	B.	C. & D.	E.	F.
Meat—highest	8*d* per lb.	8*d* per lb.	9*d* per lb.	9*d* per lb.
,, lowest	4*d* ,,	6*d* ,,	$5\frac{1}{2}d$,,	6*d* ,,
,, average	6*d* ,,	$7\frac{1}{4}d$,,	7*d* ,,	8*d* ,,
Potatoes—average	$\frac{1}{2}d$,,	$\frac{1}{2}d$,,	$\frac{1}{2}d$,,	$\frac{3}{4}d$,,
Bacon—highest	8*d* ,,	10*d* ,,	9*d* ,,	1*s* ,,
,, lowest	6*d* ,,	5*d* ,,	5*d* ,,	$5\frac{1}{2}d$,,
,, average	$7\frac{3}{4}d$,,	$7\frac{1}{4}d$,,	$7\frac{1}{4}d$,,	8*d* ,,
Eggs—average	1*d* each	$\frac{3}{4}d$ each	1*d* each	1*d* each
Cheese—highest	—	10*d* per lb.	9*d* per lb.	—
,, lowest	—	5*d* ,,	6*d* ,,	—
,, average	7*d* per lb.	$7\frac{1}{4}d$,,	8*d* ,,	8*d* per lb.
Milk—average	4*d* quart	4*d* quart	4*d* quart	4*d* quart
Coffee—average	1*s* 2*d* per lb.	1*s* 2*d* per lb.	1*s* per lb.	1*s* 4*d* per lb.

Number of articles of food noted in the account books varies on the whole from 10 to 35; by classes it rises from 19 in B to 27 in E.

Number of other items of expense vary from 8 to 36, and rise according to class from 14 to 22.

Description of Families.

It remains to describe the lives of some of these families as told by the details of the accounts :

No. 1.—This is the poorest case on my list, but is typical of a great many others. The man, Michael H——, is a casual dock-labourer aged 38, in poor health, fresh from the infirmary. His wife of 43 is consumptive. A son of 18, who earns 8*s* regular wages as carman's boy, and two girls of 8 and 6, complete the family. Their house has four rooms but they let two. Father and son dine from home; the son takes 2*d* a day for this. The neighbouring clergy send soup 2 or 3 times a week, and practically no meat is bought. It figures the first Sunday only: "3 lbs. of meat at 4*d*." Beyond the dinners out, and the soup at home, the food consists principally of bread, margarine, tea and sugar. Of these the quantities are pretty large. No rice is used nor any oatmeal; there is no sign of any but the most primitive cookery, but there is every sign of unshrinking economy; there are no superfluities, and the prices are the lowest possible—3½*d* per quartern for bread, 6*d* per lb. for so-called butter, 1*s* 4*d* for tea, and 1*d* for sugar. I suppose the two rooms in which the family live will be those on the ground floor—bedroom (used sometimes as parlour) to the front, kitchen, where they eat and sit, to the back. In the kitchen the son will sleep, his parents and sisters occupying the front room. Neither of these rooms will exceed 10 ft.square; both, I am told (for I have not seen them), are patterns of tidiness

and cleanness, which with Class B is not very common. This accommodation costs about 17*s* a month. On firing, &c., the H——s spent 10*s* 4*d* in the 5 weeks—as much as, and more than, many with double the means; but warmth may make up for lack of food, and invalids depend on it for their lives. Allowing as well as I can for the meals out, and the charitable soup, I make the meals provided by Mrs. H—— for her family to cost 1*d* per meal per person (counting the two little girls as one person). A penny a meal is very little, but expended chiefly in cheap bread, cheap butter, cheap tea, and cheap sugar, it is perhaps as much as would be taken, providing rather more than ½ lb. of bread, and ½ oz. of butter, besides tea, milk, and sugar. This diet (which, if strictly adhered to, would be unendurable) is somewhat varied, so as to bring in some fish, a little bacon, and a few eggs, besides the charitable soup.

These people are, undoubtedly, "very poor," an example of great poverty as it appears when accompanied by respectability and sobriety, and protected from distress by charitable assistance. Imagine the man a drunkard, or the woman a slattern, or take away the boy who earns half the income and put in his place a child of 10 or 12, who earns nothing and must be fed, and it is easy to realize that extremer form of want when distress is felt, or complete pauperism supervenes. From the poor living of the family there is no room to subtract anything; but Class B, none the less, contains numbers who are worse off than this family.

No. 2 furnishes another example of what I mean by "very poor." Mr. R——, the father, is old and blind, and has a weekly pension of 5*s* 6*d*; his wife only earns money at "hopping" or "fruiting." She keeps the house clean, and both she and her husband are reputed to be quite sober. There are 5 daughters, but one is married and gone away. The eldest at home, a rough girl,

who ruined her health at the lead works, does sack-making or bottle washing, but (in March) had only earned 2*s* since Christmas. The second girl works in a seed factory and gives her mother 6*s* a week. The third, similarly employed, gives from 5*s* to 6*s* 6*d*, making the family house-money about 17*s* 6*d* a week. The fourth girl is a child at school.

This family live, to the greatest possible extent, from hand to mouth. Not only do they buy almost everything on credit from one shop, but if the weeks tested are a fair sample of the year, they every week put in and take out of pawn the *same set of garments*, on which the broker every time advances 16*s*, charging the, no doubt, reasonable sum of 4*d* for the accommodation. Fourpence a week, or 17*s* 4*d* a year, for the comfort of having a week's income in advance! On the other hand, even on credit they buy nothing till actually needed. They go to their shop as an ordinary housewife to her canisters: twice a day they buy tea, or three times if they make it so often; in 35 days they made 72 purchases of tea, amounting in all to 5*s* $2\frac{3}{4}d$, and all most carefully noted down. The "pinch of tea" costs $\frac{3}{4}d$ (no doubt this is $\frac{1}{2}$ oz. at 2*s* per lb.). Of sugar there are 77 purchases in the same time.

The R——s are a large family, the seven members counting as 4·5 male adults. Their expenditure comes to 5*s* $2\frac{1}{4}d$ per "male adult" per week. They pay about the same rent, and no doubt get much the same for it as the H——s. On firing and light they spend 14*s* 8*d*; this large amount may be explained by the age and infirmity of the man, but I am rather disposed to think that bad management has most to do with the excess shown in these items, as compared to other accounts. On washing materials they spend about the same as the H——s, but their insurance payments amount to 10*d* a week, every member of the family being in a burial club. The girls who work at the seed factory dine away, taking 2*d* a day each in money, and

most likely a provision of bread and butter. Counting the family as equal to 5 adults to feed—that is counting the three younger girls as equal to 2 adults—the meals in the house seem to cost about 3*d* a head for Sunday dinner, 2*d* a head for dinner on other days, and 1½*d* a head for the other meals.

No. 4. This family run largely on credit, and are evidently used to better things. They pay a large amount of club money, and the baby's milk and biscuits cost a good deal. The expenditure is considerably more than the acknowledged income, and poverty must be very much felt by them. The man (a bricklayer) gets something as caretaker, very little by his trade. The wife works as dressmaker, and has to put out the washing. There are 6 children (aged 13, 11, 9½, 3½, 2, and 4 months).

No. 5 is the case of a widow, herself earning 7*s* a week, with two grown up children : a daughter of 23, an envelope folder, making from 9*s* to 15*s* a week, and a son of 21 "out of work," earning casually 2*s* 6*d* to 5*s*. Altogether they do pretty well, the joint income reaching about 20*s* a week, but they would certainly be classed in B in my tables. Their meals cost, on the average, 1¾*d* a head. The living is very bare, the only luxury (?) an occasional bottle of ginger beer.

[Another widow on my notes, who, however, does not appear in the tables, earns 10*s* 6*d* a week bottle washing. She has 3 children, of whom the eldest, a boy, earns 8*s* a week, of which he keeps 1*s* as pocket money, leaving the household money at 17*s* 6*d* a week. The youngest, a child of 3, is boarded out at 2*s* 6*d* a week to relieve the mother for her work, and so finally there is 15*s* a week for the mother and two boys to live on. Counting the three as equal to two male adults, the meals served cost about 2*d* each on the average.]

In No. 6 we have a case fairly representing the line between B and C or D. Thomas B—— is a wharf labourer

with irregular work, earning 20*s* to 21*s* per week. He has five children under 10 years of age at home, and a girl at service who still receives both money and clothes from home. His wife, besides looking after all these children, occasionally earns money by needlework, and 3*s* 6*d* appears to have been received from this source one week. Irregular earnings such as these would, on a *primâ facie* view of the case, place this family in Class B, though by steadiness on the man's part, and good management on the part of the wife, they live as well as many families in Class D. Comparing the B——s with the H——s (No. 1), we notice that although Mrs. B—— does much more cooking, she spends only half as much for fire and light (both books are dated March); on rent and cleaning they spend the same. Putting the items together, the H——s spend fully as much as the B——s on everything, except meat and drink ; but on these the difference is great—76*s* as compared to 40*s*—and for a smaller family counted in adults. Mr. B—— has all his meals at home; he may probably take something to eat with him to the wharf, and perhaps buys beer to drink with it; but the work is usually over early, and he will take his chief meal when he gets home. In the 5 weeks he and his wife and their young children used 40 lbs. of meat at 5*d*, 25 lbs. of fish at 3*d*, 150 lbs. of potatoes, 172 lbs. of bread, 15 lbs. of flour, 6 or 7 lbs. of butter, and 36 lbs. of sugar, besides minor matters. This may not be choice fare, but there is something like plenty about it. The cost per meal, counting the family of husband, wife, and five small children as 4 persons, is 2*d*, or just double that of the H——s' meals.

No. 7 are just a shade better off than No. 6, and probably spend rather more than is put down, especially on food. The remarkable feature is the rent at 6*s* a week. The husband pays for his own clothes, giving his wife 20*s* out of 22*s* 6*d*.

No. 8. The husband takes 4*d* a day for his dinner. Wife and children do not eat much.

Nos. 9 and 10. Income acknowledged is greater than expenditure; the money, I suppose, does not come home.

No. 11. Husband keeps back 4*s* a week, but pays for boys' boots and such things.

No. 12. Man, wife, and 3 sons; eldest son out of work. Are spending more than is coming in. Are not used to poverty—pay for cat's-meat and put out washing. "Terribly behindhand."

No. 13. "Father out of work, but as we had a trifle saved up before, it helps us to live for a little while, until he gets something to do."

No. 14. Widow and three children, practically supported by daughter of 17, who earns 17*s* 6*d*, keeping 6*d* pocket-money. The boy of 13 earns 4*s* 6*d*, and keeps 3*d* pocket-money.

No. 17. Much more variety in diet and better housekeeping.

No. 18. Man, wife, and wife's mother—caretakers, earning a little by odd jobs. Spend largely for medicine and medical comforts for the mother, an invalid.

No. 19. Regular wages 21*s* per week. Man, wife, and one young child. A very conscientiously kept book. "The club money is paid once a quarter, so we put it away every week." Expenses on one Sunday were: "Newspaper, 1*d*. Give my two cousins 2*d*. Winkles, 2*d*. Milk, 1*d*. Sweets, $\frac{1}{2}d$." Another day we find: "$2\frac{3}{4}d$ spent on something and not put down." Husband dines at home, but only 8*s* is spent on meat in 5 weeks.

No. 20. Large expenditure on meat for man and wife and five children under 8; 9 lbs. a week at about 8*d* a lb. Total number of articles of food drops to 14. Very primitive housekeeping. Education deficient; spelling remarkable: "insharin 8*d*," "arstone 1*d*," "meet 2*s*."

No. 22. Husband earns 24*s* and gives his wife 21*s*. She

earns 4*s* 6*d* to 5*s*. Housekeeping money 25*s* 6*d* a week; actual earnings 28*s* 6*d*. The heavy amount for clothes, &c. (32*s* 8*d*) includes 6*s* 6*d* for furniture and 8*s* 5*d* repayment of debt for funeral expenses.

No. 25. "Man, carriage liner, has worked since childhood for same firm, wages 30*s*, gives wife 27*s*, and keeps 3*s*; has meals at home at irregular hours. Extras done in evening provide "Hearts of Oak" Club money. Wife gets charge of a house in autumn, and a very few chance days' work from a friend. What she earns provides clothes and pays 20*s* for children's country visit in August—2 weeks, 5*s* each child. Boys save prize money and choir money for clothes. Parents have no savings."

This is the wife's own account of their position.

No. 26. Young couple—policeman and his wife. Wife gets 20*s*, and the husband keeps the rest of his wages, which goes to pay for the furniture on the hire system.

No. 28. Mother and son. Income under 30*s* a week. Eat good meat and plenty of it, spending 1*s* a day on meat.

No. 30. Husband a carpenter, makes in five weeks 237 hours at 8½*d*, longest hours 56, shortest 36, in a week; average, 47½, or 33*s* 8*d* a week.

The Causes of Poverty.

Questions of employment—Lack of work* or low pay—Questions of habit, idleness, drunkenness or thriftlessness—Questions of circumstance, sickness, or large families. Under these heads fall all the causes of poverty.

To throw some light on the proportion which these troubles bear to each other, and so on to the ultimate question of what cure can be found, I have attempted to analyze 4,000 cases of the poor and very poor known to selected School Board visitors in each district, and give the full results in a table which follows. As with the tables

* This cause includes incapacity.

of expenditure, it would not be safe to generalize very confidently from an analysis of this sort unless it can be supported by other evidence. The figures have, however, statistically one great element of value. They are representative of *all* the poor in the districts from which they are drawn, and not only of those who apply for relief.

Analysis of Causes of "Great Poverty" (Classes A and B).

		Per Cent.		Per Cent.	
1. Loafers	—	—	60	4	
2. Casual work	697	43			
3. Irregular work, low pay	141	9	878	55	Questions of employment
4. Small profits	40	3			
5. Drink (husband, or both husband and wife)	152	9			
6. Drunken or thriftless wife	79	5	231	14	Questions of habit
7. Illness or infirmity	170	10			
8. Large family	124	8	441	27	Questions of circumstance
9. Illness or large family, combined with irregular work	147	9			
	—	—	1,610	100	

Analysis of Causes of "Poverty" (Classes C and D).

		Per Cent.		Per Cent.	
1. Loafers	—	—	—	—	
2. Low pay (regular earnings)	503	20			
3. Irregular earnings	1,052	43	1,668	68	Questions of employment
4. Small profits	113	5			
5. Drink (husband, or both husband and wife)	167	7	322	13	Questions of habit
6. Drunken or thriftless wife	155	6			
7. Illness or infirmity	123	5			
8. Large family	223	9	476	19	Questions of circumstance
9. Illness or large family, combined with irregular work	130	5			
	—	—	2,466	100	

Of the 4000 cases, 1600 heads of families belonged to Classes A and B (the "very poor"), and of them 60 are

admitted loafers—those who will not work. After these come 878 whose poverty is due to the casual or irregular character of their employment, combined more or less with low pay; then 231 whose poverty is the result of drink or obvious want of thrift, and finally 441 more, who have been impoverished by illness, or the large number of those who have to be supported out of the earnings.

Of the remaining 2400 cases from Classes C and D, there are 1600 who are poor because of irregular earnings or low pay, 300 whose poverty can be *directly* traced to drink or thriftless habits, and 500 with whom the number of their children or the badness of their health is the cause. No loafers are counted here. The amount of loafing that brings a man's family down part way to destitution is not very noticeable, or may perhaps pass as irregular employment. Such men live on their wives.

It may be observed that the proportion of Classes C and D who owe their poverty to questions of employment is greater, while that of those owing it to questions of circumstance is less, than with the very poor, while drink accounts for about the same proportion in both tables. In the case of very poor, low pay and casual or irregular work are combined, and account for 55 per cent. With the "poor" these causes can be separated, and we have 43 per cent. whose poverty is traced to the irregularity of their work, and 25 per cent. whose poverty is traced to their low pay.

Drink figures as the cause of poverty to a much greater extent everywhere else than in Whitechapel, where it only accounts for 4 per cent. of the very poor, and 1 per cent. of the poor. This is no doubt to be explained by the Jewish population, who, whatever their faults may be, are very sober. To those who look upon drink as the source of all evil, the position it here holds as accounting for only 14 per cent. of the poverty in the East End may seem altogether insufficient; but I may remind them that it is only as principal cause that it is here considered; as con-

tributory cause it would no doubt be connected with a much larger proportion.

The Unemployed.

It will be seen that this analysis takes no account of incapacity for work except so far as consequent on illness. But incapacity of two sorts is no doubt common : that which leads especially to low pay and that which leads especially to irregularity of employment. There are those who never learn to do anything well on the one hand, and those who cannot get up in the morning on the other; those who are slow, taking two or three hours to do what another man will do in one; and those who are too restless to keep any employment long; those who are adapted only for some employment for which there is a fitful demand, or no demand at all; those who, without being counted as ill, or infirm, or disabled, are yet incapacitated for profitable work by bad sight, or failing nerves, or deficient strength; and lastly there is every degree of weakness of intellect.

I wish it were possible for me to break up the mass of those who owe their poverty to questions of employment, and to show what is their economic value compared to that of the better paid and regularly employed working people of Class E, for it is essential to have such evidence before any hopeful attempt to deal with the question of the unemployed can be made; not that I desire to make too much of such inferiority of skill or character as may sometimes have cost them their place or lost them a chance, when places and chances are not plentiful. I do not doubt that many good enough men are now walking about idle; but it must be said that those of their number who drop low enough to ask charitable aid rarely stand the test of work. Such usually cannot keep work when they get it; lack of work is not really the disease with them, and the mere provision of it is therefore useless as a cure. The un-

employed are, as a class, a selection of the unfit, and, on the whole, those most in want are the most unfit. This is the crux of the position. As to their numbers, it must be remembered that it is the men who figure in my tables as *irregularly* employed, who also may be, and are, counted as the "unemployed."* This is it which makes these numbers so elastic. In this sense the whole of Sections 2 and 3 of labour, as well as Section 1, might be counted, besides all the artisans to be found in Classes B and C. Here are the plentiful materials from which a Sunday mass meeting of the unemployed may be drawn.

As to the 4400 adult men of Section 1, or whatever their numbers in the district may be, it is not only quite certain that they do not really want work, but also that there is very little useful work for which they are fitted. Whatever the duty of society may be towards these men, the offer of work has been shown over and over again not to fulfil it; the work is either refused or soon dropped, and the men return to more congenial pursuits. Work may be of use as a test, but that is all; and the problem of the "unemployed" only touches those of them who, by standing the test, prove themselves to belong to Section 2.

As to Section 2, with its 13,000 adults, there are weeks when most of them are or might be at work, and other weeks when but few of them do a stroke; such is their life. Their position can only be altered for the better by a greater regularity of work, or by a higher scale of pay; they are not unemployed, they are badly employed.

* At the time when the Government house-to-house inquiry was made into the numbers of those out of work in St. George's-in-the-East, I was at work upon the same district, and made special inquiries from the School Board visitors, who had themselves only just completed their schedules for the year, but was surprised at the very small number of heads of families returned by them as out of work. It may be that men with school children are in more settled employment than those without, but after making every allowance, it seems clear that, with regard to that inquiry, to be out of work must be taken as meaning to be irregularly or casually employed.

It is much the same with most of Section 3; a man who gets good work through the summer, and is somewhat short of work in winter, is not even to be called badly employed, unless he does so badly in summer as not to be able to face the winter slackness.

It would be pedantic to stretch this argument very far; the insufficiently employed, those who might very well accomplish in the due seasons of their employment more work than is offered them, are truly unemployed to that extent. They are, however, very difficult to count, because for many of them an entire year is the shortest unit of time that will serve to test the shortness of work; and because, finally, we have to deal not with individuals out of work, but with a body of men, of whom some are superfluous, though each individual may be doing a share of the work. The total number of the superfluous is the true measure of the unemployed.

Hence I conceive that to inquire into the condition of the people by groups of trades is the only plan that will cover the ground completely, or show the facts at all as regards the *definitely* unemployed, viz., those whose trade should be, and has been regular, who now look for work and find none. These men make no outward sign of distress, but their numbers are said to be large all over London, as well as at the East End. I do not for a moment suppose the number of these to be large compared to the number regularly employed in the same trades, but I can well believe that as a percentage it is considerable, and as a total the figure may be greater than can be faced with complacency, or than the organization of industry ought to require.

Connected with this—with the ebb of this or that industry, or all the industries together for a time—is the saddest form of poverty, the gradual impoverishment of respectability, silently sinking into want.

The very large proportion of both poor and very poor

who are continually short of work suggests various considerations. When they do not work, what do they do? What use do they make of their unoccupied time? Organization of work needs to be supplemented by organization of leisure. In this direction the interests of employers are not opposed to those of labour; but the movement must come from the men themselves, and here we meet the usual difficulty. The present system suits the character of the men. They suit it and it suits them, and it is impossible to say where this vicious circle begins. It has been suggested* that adult educational classes might be used in this direction—used, that is, in connection with some systematic treatment of want of work. As it now is, the men claim that their time is occupied, or at least made otherwise useless, by the search after work; that they need to be always on hand or they may miss some chance. This state of things is evidently fraught with evil, and seems a needless aggravation of competition. The trades unions, clubs, or co-operative societies might, one should think, provide a system which would make good use of days that would otherwise be wasted. It is strange if no useful results for themselves or for each other can be obtained from the combined efforts of the partially employed in their leisure hours.

The modern system of industry will not work without some unemployed margin—some reserve of labour—but the margin in London to-day seems to be exaggerated in every department, and enormously so in the lowest class of labour. Some employers seem to think that this state of things is in their interest—the argument has been used by dock officials—but this view appears shortsighted, for labour deteriorates under casual employment more than its price falls. I believe it to be to the interest of every employer to have as many regularly employed servants as possible,

* By Mr. Auberon Herbert.

but it is still more to the interest of the community, and most of all to that of the employed. To divide a little work amongst a number of men—giving all a share—may seem kind and even just, and I have known such a course to be taken with this idea. It is only justifiable as a temporary expedient, serving otherwise but to prolong a bad state of things.

If leisure were organized, we should at least know the extent of the want of employment, and we might also learn something definite about the effect of seasons of work: learn to what extent the dovetailing of employments is practicable or is at present effected, or to what extent work for the slack season may be arranged in the trade itself, and now is arranged, by those employers who think it well to keep their workpeople together. Further, there is, with regard to female industries, the question of work which never pretends to be other than the employment of leisure time. If the higher organization of industry brought it about that a value not to be found in desultory work were found in the entire service and undivided energies of the worker, a division would follow, as to women's work, between those who earn their living and those who only help to do so, or work for pocket-money. Such special value ought to exist. In connection with great skill, I believe it does exist to a very marked extent. The same argument applies more or less to all industry. Some suppose that the introduction of machinery tends in an opposite direction, imagining that all men are equal before the machine, but this is a mistake. Machinery may tend to accentuate the difference between skilled and unskilled labour, but the machine hand is always a skilled worker, not lightly to be discharged, and the regularity of his employment carries with it that of the unskilled hands. The value of the machine itself tends in the same direction. It is where machinery is most used that employment is most constant, and where it is least used that it is most

precarious. The higher organization of industry tends against every cause of irregularity of employment.

However it is to be explained, the fact remains that neither Class B nor Class C work much more than half their time, and that there is no month in the year, taking the people together, when this is not so. It is also a fact that most of the work done by Class B is inefficiently done, both badly and slowly. It may not be too much to say that if the whole of Class B were swept out of existence, all the work they do could be done, together with their own work, by the men, women, and children of Classes C and D: that all they earn and all they spend might be earned, and could very easily be spent, by the classes above them; that these classes, and especially Class C, would be immensely better off, while no class, nor any industry, would suffer in the least. This view of the subject serves to show who it is that really bear the burden. To the rich the very poor are a sentimental interest: to the poor they are a crushing load. The poverty of the poor is mainly the result of the competition of the very poor. The entire removal of this very poor class out of the daily struggle for existence I believe to be the only solution of the problem. Is this solution beyond our reach?

If it is true, as we are taught and as I believe, that the standard of life is rising, and that the proportion of the population in very poor circumstances never has been less, and is steadily decreasing, it follows, as I think, that some day the individualist community, on which we build our faith, will find itself obliged for its own sake to take charge of the lives of those who, from whatever cause, are incapable of independent existence up to the required standard, and will be fully able to do so. Has this time come yet? In spite of the poor way in which all, and the miserable way in which many, of these people live, they do not keep themselves; and in spite of the little pay they get I believe no work is so dear as that which they do. Indeed it must

be so, or else they would have more work given them. Those who obtain better wages and more regular employment receive only in proportion to what they give, and are more profitable servants.

Beyond the malefic influence which the imperative needs and ill-regulated lives of the class we are considering exercise over the fortunes of those who might otherwise do well enough, and beyond the fact that they do not support themselves, but absorb the charities of both rich and poor, they are also a constant burthen to the State. What they contribute, whether in taxes or rates, is little compared to the expense they cause. Their presence in our cities creates a costly and often unavailing struggle to raise the standard of life and health.

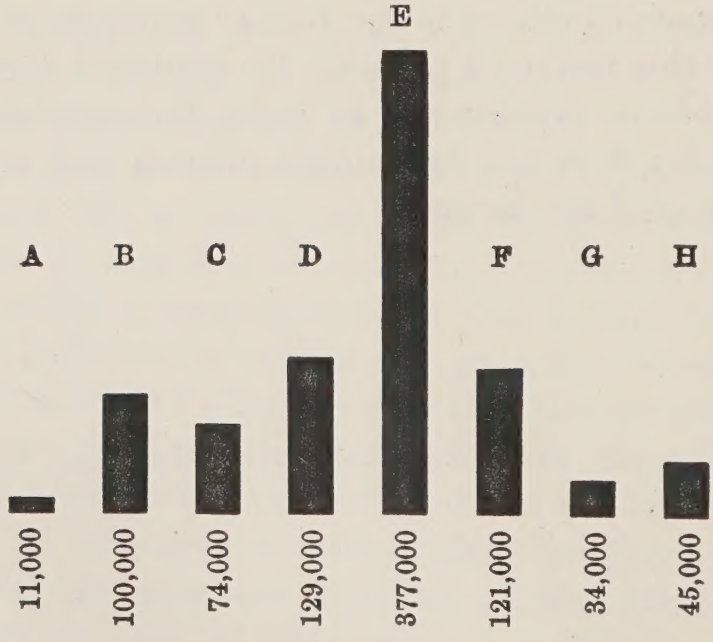
The question of those who actually suffer from poverty should be considered separately from that of the true working classes, whose desire for a larger share of wealth is of a different character. It is the plan of agitators and the way of sensational writers to confound the two in one, to talk of "starving millions," and to tack on the thousands of the working classes to the tens or hundreds of distress. Against this method I protest. To confound these essentially distinct problems is to make the solution of both impossible; it is not by welding distress and aspirations that any good can be done.

CHAPTER VI.

CLASS RELATIONS.

In my second chapter I have attempted to provide an analysis of the condition of nearly one-fourth of the inhabitants of London. The rest of the volume seeks to add life and warmth to the columns of figures which, taken by themselves, are somewhat colourless and cold. In order further to consider the relations in which the various classes stand to each other, I will once more marshal the 900,000 figures and pass them in review class by class in companies, repeating for this purpose the graphic representation already used.

Graphic Representation of the Classes (East London and Hackney).



It will be seen that, in this population, classes D and E, containing together half a million people, occupy the centre,

and that their lot must be accepted as the common lot of humanity in East London. The degree of poverty of one population as compared to another, of that with which we are dealing compared to that of London as a whole or to the population of England at large, would be expressed, if all were treated in the same graphic way, by a shifting of the central body from E towards F or towards D as the case might be. It is certain that for the whole of London the centre of gravity would move towards F, and the same is almost certainly true for all England. I therefore propose to accept the classes E and F together as truly representing the standard of life in England, from which that of the classes above or below diverges by some happy or unhappy accident, or owing to some cause which calls for explanation and justification. My first object, then, is to show who and what are this large body of men whose lot may be counted as the lot of humanity in this country, and what are the conditions under which they live.

It is not easy for any outsider to gain a sufficient insight into the lives of these people. The descriptions of them in the books we read are for the most part as unlike the truth as are descriptions of aristocratic life in the books they read. Those who know, think it a matter without interest, so that again and again in my inquiries, when some touch of colour has been given illuminating the ways of life among the people who are above the need for help, it has been cut short by a semi-apology: "But that is not what you want to know about." Something may be gleaned from a few books, such for instance as "Demos;" something perhaps may be learnt from the accounts of household expenditure in the preceding chapter. Of personal knowledge I have not much. I have no doubt that many other men possess twenty or a hundred times as much experience of East End people and their lives. Yet such as it is, what I have witnessed has been enough to throw a strong light on the materials I have used, and, for me, has made the dry bones

live. For three separate periods I have taken up quarters, each time for several weeks, where I was not known, and as a lodger have shared the lives of people who would figure in my schedules as belonging to classes C, D and E. Being more or less boarded, as well as lodged, I became intimately acquainted with some of those I met, and the lives and habits of many others came naturally under observation. My object, which I trust was a fair one, was never suspected, my position never questioned. The people with whom I lived became, and are still, my friends. I may have been exceptionally fortunate, and three families are not many, but I can only speak as I have found: wholesome, pleasant family life, very simple food, very regular habits, healthy bodies and healthy minds; affectionate relations of husbands and wives, mothers and sons, of elders with children, of friend with friend—all these things I found, and amongst those with whom I lodged I saw little to mar a very agreeable picture, fairly representative of class E, and applicable to some at least of classes C and D. Of others, belonging to the lower of these classes, who came under my observation, I cannot give so good an account. In the room above mine at one of the houses, a room about nine feet square, lived a carman and his wife and their two children, girls of 7 and 13. The man, though a heavy drinker, was not a bad fellow, and steady enough over his work. It was the wife who was bad. She also drank, and as to work, "never did a thing." Late to bed and late to rise was her rule. The father went out early and returned to breakfast, which was prepared for him by the child of 13, who made the tea and toast and cooked the herring at a fire in the washhouse, which, the weather being warm, served for the cookery of the entire household. She also made ready her own and her sister's breakfast, left the tea for her mother (who was too lazy to make it even for herself), and then proceeded with her sister to school. The little sister was the pretty one and the pet of her parents; the elder one was the drudge, and twice this

child had run away and stayed out all night before or after a beating. What chance of respectable life had she? This is an example of class D, with bad wife and bad mother. No less disreputable was a woman of the same class or lower, who with her daughter lived in another room of the same house. She had a small allowance from her husband, which went mainly in drink. He lived elsewhere. The daughter earned a trifle and tried vainly to keep her mother sober.

I do not mean to suggest that such specimens predominate in class D, or that they are never to be found in E or F, with which we are more particularly dealing. There is no gulf set between adjoining classes; E passes imperceptibly into either the irregular position of C or the bare remuneration of D, but from each of these there is another step as wide to reach the wretched casual character of class B. I watched with much interest the relations existing between classes E and D in the persons of my landlady and her other tenants. *Mutatis mutandis*, they were not very different from those which exist in the country between hall and village. There was the present of a dress altered to suit the hard-worked, ill-dressed child (it was forthwith pawned, the poor girl never wore it); the rebuke, dignified, well-timed, and, as it appeared, efficacious, of the father's drunken ways; amounting in the end to "amend your ways or go;" and the word in season to the little girl whose "tongue was too long and must have a bit cut off" (she having told some tale about her sister); the women met over their washing in the yard, and the children were allowed to play together—play at house, or plant a garden with cut flowers stuck in the earth, or swing, or dress their dolls, but if there were sweets to be eaten it was my landlady's little girl who paid for them. In short, there was evinced a keen sense of social responsibility, not unaccompanied by a sense of social superiority.

The children in class E, and still more in class D, have

when young less chance of surviving than those of the rich, but I certainly think their lives are happier, free from the paraphernalia of servants, nurses and governesses, always provided they have decent parents. They are more likely to suffer from spoiling than from harshness, for they are made much of, being commonly the pride of their mother, who will sacrifice much to see them prettily dressed, and the delight of their father's heart. This makes the home, and the happiness of the parents; but it is not this, it is the constant occupation, which makes the children's lives so happy. They have their regular school hours, and when at home, as soon as they are old enough, there is "mother" to help, and they have numbers of little friends. In class E they have for playground the back yard, in class D the even greater delights of the street. With really bad parents the story would be different, but men and women may be very bad, and yet love their children and make them happy. In the summer holidays, when my carman had a load to carry for some building in the country, he would take two of the children with him. Supplied with bread and butter and 2*d* to buy fruit, they would start off early and come home in the evening happy, tired, and dirty, to tell of all the sights they had seen.

I perhaps build too much on my slight experience, but I see nothing improbable in the general view that the simple natural lives of working-class people tend to their own and their children's happiness more than the artificial complicated existence of the rich. Let it not be supposed, however, that on this I propose to base any argument against the desire of this class to better its position. Very far from it. Their class ambition as well as their efforts to raise themselves as individuals deserve the greatest sympathy. They might possess and spend a good deal more than they now do without seriously endangering the simplicity of ther lives or their chances of happiness, and it would be well if their lot included the expenditure of a larger

proportion of our surplus wealth than is now the case. Moreover, the uncertainty of their lot, whether or not felt as an anxiety, is ever present as a danger. The position of the class may be secure—some set of men and their families must hold it—but that of the individual is precarious. For the wife and family it will depend on the health, or habits, or character of the man. He drinks or he falls ill; he loses his job; some other man takes his place. His employment becomes irregular and he and they fall into class C, happy if they stop there and do not drop as low as B. Or it may be the woman who drags her family down. Marriage is a lottery, and child-bearing often leads to drink. What chance for a man to maintain respectability and hold up his head among his neighbours if he has a drunken wife at home, who sells the furniture and pawns his clothes? What possibility of being beforehand and prepared to meet the waves of fortune? Or it may be that trade shrinks, so that for a while one man in ten or perhaps one in seven is not wanted. Some must be thrown out of work. The lot falls partly according to merit and partly according to chance, but whatever the merit or the lack of it, the same number will be thrown out of work. Thus we see that the "common lot of humanity," even though not much amiss in itself, is cursed by insecurity against which it is not easy for any prudence to guard.

It must be said that in respect of security of position the men who belong to class F are much better off than those of E. They live better, but beyond this they save more. The risk of loss of work through bad trade does not usually affect them, and drink is less prevalent, and except in extreme cases less ruinous.

Such, taking E and F together, is the standard of life on which we hope to improve, and from which, upwards or downwards, we may measure the degrees of poverty or wealth of the rest of the community. This standard,

provided there be no social cataclysm or revolution, is fairly secure. The fear that any reduction in the cost of living will be followed by an equal reduction in the remuneration or regularity of their labour, still a danger with the classes below, is no longer a danger for them. The foundations are laid. Add but a very little to the favourable chances, take away but a little from the forces adverse to their prosperity, and we, or succeeding generations, should see a glorious structure arise, to be the stronghold of human progress. It is to improvement in the condition of the classes beneath them that they must look. The low-paid work of class D, and the irregular employment of class C, and the fact that these classes are too poor or too irregularly employed to co-operate or combine, causes them to hang as a heavy weight on class E. They in their turn suffer even more from the wretched lives of class B. The disease from which society suffers is the unrestricted competition in industry of the needy and the helpless.

Enough has been said in other chapters about the condition of class D. Though not as a rule unwholesome or unhappy, it is certainly very meagre. Nor does his low estate provide any security for the individual against changes for the worse. Below D we have B, and below B we have the workhouse. If hand or foot slip, down they must go. "Easy the descent, but to step back is difficult."

Class C, too, has been sufficiently described. With the poverty due to irregular employment, it lies alongside of rather than below the regular but low-paid labour of class D. Of the part which class C plays in industry much is said in the second and third parts of this book. Both C and D for their own sakes badly need the lift which I maintain is also needed for the progress of E and for the advancement of the standard of life.

It is class B that is *du trop*. The competition of B drags down C and D, and that of C and D hangs heavily upon E.

I have already said, and I repeat, that industrially we gain nothing from B. All that B does could be done by C and D in their now idle hours. Nor is this so impracticable as it might at first seem. At least, we might move in that direction. What I above all desire is to arouse the interest and ingenuity of the classes who are themselves so vitally concerned in this matter, as not till then shall we approach with any chance of success the solution of the problem of poverty as it is presented in England to-day.

In the meantime we are face to face with the immediate difficulty of the relief of indigence, and with the fact that mere giving as a remedy for poverty no longer holds the field. That the rich of their abundance should humbly, and in the name of God, give to the poor, help the unfortunate, and succour the distressed, was the solution of religion, but in these latter days the efficacy and even the virtue of mere giving has been denied, and, on the other hand, our faith in the new doctrine, lacking somewhat on the positive side, is not very firmly established. Of the change of feeling, however, there is no question. Although a certain stimulus has been given in late years to mendicity by sentimental appeals and such efforts as the Mansion House Relief Fund, no student of the history of England can fail to see that begging, though it still exists among us, is falling into discredit; that as a profession its palmy days are over, its great prizes things of the past. It is driven to assume new shapes to lull suspicion. Even in the tales of Miss Edgeworth, who in her time occupied the van of enlightenment, we find the good ladies recommending their children to give their pennies to the hungry with an indiscriminateness to which even the most unenlightened mother of our own days would impose some limits; whilst among the number of those who have thought seriously about the matter at all—and the number who think seriously about it is a constantly increasing figure—it has become a sort of commonplace to

hold that almsgiving without inquiry, method, or personal labour serves only to intensify and perpetuate the evil it desires to relieve. In this respect, and in the growing intelligence and care with which the Poor Law is administered, we tend towards firmness, even hardness, of treatment of each individual case, and yet I can assert without fear of contradiction that towards ephemeral or even deserved suffering greater general tenderness is felt than ever, so that to support us in our principles, and confirm us in our resolution to abstain from the enticements of personal almsgiving, we need to be assured that in some way suffering is really relieved. If we lay aside personal giving, we are constrained to employ professional almoners; we no sooner limit the action of the Poor Law in one direction than we begin to consider its extension in another. It is this condition of the public mind which might I think be taken advantage of to get rid of class B, or at least to mitigate the harm which their unregulated existence does to others as well as to themselves.

Already several ingenious and thoughtful schemes for dealing with the unemployed are before us. The leading idea is to provide the labourer with land on which to work and so find his own living. Unoccupied or ill occupied land in England, says one; unoccupied land in our colonies, says another; a temporary occupation in England to lead to a permanent occupation in the colonies, says a third, seeking in this way to obviate the rather evident difficulties in the way of the first two. The ingenuity of this last scheme, which combines training with relief, must be admitted; yet it no less than its cruder companions fails to satisfy the broader conditions of the problem of poverty. All these schemes profess to deal with the unemployed —an imaginary army of men; they would really deal with a very limited number of picked out-of-work cases. Such may doubtless be found, and when found deserve the utmost consideration, but they do not really

touch the problem of poverty which is wrapped up in the whole of class B, employed, partially employed, or unemployed, as the case may be, but rarely to be described correctly as "out of work."

My own ideas on this subject have taken shape gradually in the course of my work. In beginning my inquiry I had no preconceived ideas, no theory to work up to, no pet scheme into agreement with which the facts collected were to be twisted or to which they would have to be squared. At the same time the consideration and the hope of remedies have never been out of my mind. In laying my ideas before my readers, I trust that if they are considered futile and visionary, the facts I have brought to light may not be discredited by being brought into company with theories from which I can honestly say they have taken no colour, but that out of the same material some other hand may be able to build a more stable structure.

The state of things which I describe in these pages, though not so appalling as sensational writers would have us believe, is still bad enough to make us feel that we ought not to tolerate it in our midst if we can think of any feasible remedy. To effectually deal with the whole of class B—for the State to nurse the helpless and incompetent as we in our own families nurse the old, the young, and the sick, and provide for those who are not competent to provide for themselves—may seem an impossible undertaking, but nothing less than this will enable self-respecting labour to obtain its full remuneration and the nation its raised standard of life. The difficulties, which are certainly great, do not lie in the cost. As it is, these unfortunate people cost the community one way or another considerably more than they contribute. I do not refer solely to the fact that they cost the State more than they pay directly or indirectly in taxes. I mean that altogether, ill-paid and half-starved as they are, they consume or waste or have expended on them more wealth than they create.

If they were ruled out we should be much better off than we now are; and if this class were under State tutelage—say at once under State slavery—the balance-sheet would be more favourable to the community. They would consume more, but the amount they produced would be increased in greater proportion by State organization of their labour and their lives. It is not in the cost that the difficulty lies, but in the question of individual liberty, for it is as freemen, and not as slaves, that we must deal with them. The only form compulsion could assume would be that of making life otherwise impossible; an enforcement of the standard of life which would oblige everyone of us to accept the relief of the State in the manner prescribed by the State, unless we were able and willing to conform to this standard. The life offered would not be attractive. Some might be glad to exchange their half-fed and half-idle and wholly unregulated life for a disciplined existence, with regular meals and fixed hours of work (which would not be short); many, even, might be willing to try it; but there would be few who would not tire of it and long for the old life of hardship and vicissitude, saying

> "Give me again my hollow tree,
> A crust of bread and liberty."

If we could adopt this plan, there is no cause for fearing that it would encourage idleness or weaken the springs of energy. No! the difficulty lies solely in inducing or driving these people to accept a regulated life.

To bring class B under State regulation would be to control the springs of pauperism; hence what I have to propose may be considered as an extension of the Poor Law. What is the Poor Law system? It is a limited form of Socialism—a Socialistic community (aided from outside) living in the midst of an Individualist nation. Socialistic also to a great extent are our Board schools, hospitals, and charitable institutions, where the conditions of relief are not the services which the applicant can render in return,

but the services of which he stands in need. My idea is to make the dual system, Socialism in the arms of Individualism, under which we already live, more efficient by extending somewhat the sphere of the former and making the division of function more distinct. Our Individualism fails because our Socialism is incomplete. In taking charge of the lives of the incapable, State Socialism finds its proper work, and by doing it completely, would relieve us of a serious danger. The Individualist system breaks down as things are, and is invaded on every side by Socialistic innovations, but its hardy doctrines would have a far better chance in a society purged of those who cannot stand alone. Thorough interference on the part of the State with the lives of a small fraction of the population would tend to make it possible, ultimately, to dispense with any Socialistic interference in the lives of all the rest.

This, in rough outline and divested of all detail, is my theory. It is rather with a view to discussion that I put it forward; and save in a very guarded and tentative way I shall not venture to base upon it any suggestions for immediate action.

Put practically, but shortly, my idea is that these people should be allowed to live as families in industrial groups, planted wherever land and building materials were cheap; being well housed, well fed, and well warmed; and taught, trained, and employed from morning to night on work, indoors or out, for themselves or on Government account; in the building of their own dwellings, in the cultivation of the land, in the making of clothes, or in the making of furniture. That in exchange for the work done the Government should supply materials and whatever else was needed. On this footing it is probable that the State would find the work done very dear, and by so much would lose. How much the loss would be could only be told by trying the system experimentally. There would be no competition with the outside world. It would be merely

that the State, having these people on its hands, obtained whatever value it could out of their work. They would become servants of the State. Accounts would have to be kept, however, and for this purpose the work done would have to be priced at the market rate. It would even be well that wages should be charged and credited each person at the fair proportionate rate, so that the working of one community could be compared with another, and the earnings of one man or one family with others in the same community. The deficiency could then be allotted in the accounts proportionately to each, or if the State made no claim for interest or management, there might be a surplus to allot, opening out a road back to the outside world. It would, moreover, be necessary to set a limit to the current deficiency submitted to by the State, and when the account of any family reached this point to move them on to the poor-house, where they would live as a family no longer. The Socialistic side of life as it is includes the poor-house and the prison, and the whole system, as I conceive it, would provide within itself motives in favour of prudence, and a sufficient pressure to stimulate industry. Nor would hope be wanting to those who were ambitious to face the world again.

As I reject any form of compulsion, save the gradual pressure of a rising standard of life, so, too, I suggest no form of restraint beyond the natural difficulty of finding a fresh opening in an ever hardening world. The only desirable return to the individualist life (except in the case of children) would be with funds in hand earned by hard work and good conduct, saved within the cost the State was prepared to bear. For the future of the children careful provision would be made. Incompetence need not be hereditary; it should, on the contrary, become less so than is now the case.

It is not possible that action of this kind could be rapid. To open a little the portals of the Poor Law or its adminis-

tration, making within its courts a working guild under suitable discipline; to check charitable gifts, except to those who from age or infirmity are unfit for any work; to insist upon sanitation and to suppress overcrowding; to await and watch the results, ready to push forward as occasion served —this is all that could be done. Much would be learnt from an experiment. It might be tried in some selected district—for instance, in part of Stepney, where official relief already works hand in hand with organized charity. The law as it stands would, I believe, admit of this; the cost, if shared between private and public sources, need not deter. Such an experiment is what I venture to suggest.

The good results to be hoped for from such an extension of "limited Socialism" as I have suggested would be manifold. Class A, no longer confounded with "the unemployed," could be gradually harried out of existence. The present class B would be cared for, and its children given fair chances. The change could only come in a very gradual way; a part, sharing the improved chances of classes C and D, would be pushed upward into self-supporting habits, and another part, failing to keep itself even when helped by the State, would pass into the ranks of paupers, so that the total numbers to whom the proposed State organization would ultimately apply would be very much less than the present numbers of class B. Class C would then have more work, class D more pay, and both be able to join hands with the social policy of classes E and F. Trades unions and co-operative societies would be able to build from the bottom, instead of floating, as now, on the top of their world. Great friendly societies might hope to include the mass of the population in their beneficent net. Improved *morale* of labour would go hand in hand with better organization of industry. The whole standard of life would rise, and with its rise the population difficulties, whether of internal increase or of immigration, would become more manageable.

What should we lose by such a change? We are always losing something of the poetry and picturesqueness of the past. The rags of the beggar, his rare orgies, his snatches of song and merriment, his moments of despair, his devil-may-care indifference to the decencies of civilized life—all these touch the imagination and lend themselves to art; they are excellent theatrical properties, less imposing but not less attractive than the personal state and impulsive changes of feeling of the absolute monarch, or the loyal devotion of the feudal dependant, and a hundred characteristics of a fallen society—gone, never to return. Yet audacity, daring, generosity, devotion, impulsive affection, still exist and flourish among us; the setting alone is changed. In the same way, there would be no less room than now or than always for charity, whether the stately generosity of endowment or self-sacrificing service of man, or pity which seeks its exercise in the relief of suffering; all these would find their place in softening the inevitably hard action of the State, but would be required to fall into line with it.

And what of the position of the rich? It is difficult to say whether, at the end of all—when poverty no longer drags down industry, and industry itself controls the profits of production and distribution—whether even then there will be in England less wealth accumulated in individual hands or handed down by inheritance than is now the case. Whether or no matters very little, and any change would come slowly. It is, however, by no means true that "by no conceivable plan can the poor become less poor unless the rich become less rich." It may be expected that the rate of interest (as distinguished from profit) would continue to fall. It has fallen in no long period from 5 per cent. to 3 per cent., and might well reach the true "simplicity" of 1 per cent. But the less the capital of the rich is needed at home, being driven out by the savings of the mass of the people, the more it would seek investment abroad in the service of less advanced communities, and its profits would return, through the

channels provided by the rich, to the continual benefit of home industry. Similarly as to profits: extraordinary achievements in industrial management might meet, as now, with extraordinary and sometimes enormous rewards, but the field at home for such efforts would become more and more restricted, and the ordinary level of profit would be very low. Those bent on winning wealth would increasingly seek their fortunes abroad, and it would be through their hands that the surplus wealth of the rich would seek new fields of operation. Rich people would doubtless continue to be; they would only be less rich by contrast with the common lot of humanity. Their social functions would remain what they are now, and they would fill their place more usefully and profitably, and above all more happily, under a state of things which would secure the final divorce of poverty from labour.

PART II.—THE TRADES.

THE TRADES.

CHAPTER I.

THE INDUSTRIAL POSITION OF EAST LONDON.

THE following table shows the industrial position of East London and Hackney, as compared (1) to the rest of London, (2) to the whole of London, (3) to the whole of England, stated in a very simple and general way by percentages of the employed population in 1881.

	East London and Hackney.	Rest of London.	All London.	All England.
Agriculture and Breeding	·76	1·39	1·25	11·5
Fishing and Mining	·16	·25	·24	5·1
Building	6·15	8·44	7·93	6·8
Manufacture	39·95	25·25	28·38	30·7
Transport	11·77	8·06	8·87	5·6
Dealing	11·29	11·12	11·24	7·8
Industrial Service (or labour not allotted to any particular industry)	8·84	8·10	8·26	6·7
Public and Professional Service	5·34	9·15	8·30	5·6
Domestic Service	12·62	23·99	21·53	15·7
Indefinitely employed or Independent	3·12	4·25	4·00	4·5
	100·	100·	100·	100·

NOTE.

IF we add to each class by occupation the numbers of those who may be supposed to be dependent thereon, and so include the whole population, we get the following figures for East London and Hackney. The difference between this statement and that in the text, lies chiefly in Domestic Service, which (rightly) assumes a less important position, as those so employed consist largely of women and young people who support themselves only:—

Agriculture and Breeding	·97
Fishing and Mining	·21
Building	7·97
Manufacture	37·95
Transport	14·01
Dealing	12·65
Industrial Service	10·62
Public and Professional Service	5·33
Domestic Service	6·91
Indefinitely employed and Independent	3·38
East London and Hackney	100·

From this table it will be seen that, as compared with the figures for the whole country, East London is strong in manufacture, transport, dealing, and industrial service; whilst, compared to the rest of London, the preponderance of those engaged in manufacture is still more marked. In public and professional service the remainder of London has nearly double the proportion of the East End, and this is the case also with domestic servants.

Industrial service includes clerks and such labourers as do not claim the status of any particular trade: of both of these large numbers are to be found in East London. Similarly, dealing, *i.e.*, buying to sell again, is largely represented, but it is when we come to transport and manufacture that we touch the industries special to the locality.

Subdividing these general headings (Table C, pages 180 and 181), we find that navigation and docks account for the surplus under transport; and tailoring, bootmaking, and cabinet-making for that under manufacture. In the chapters that follow, each of these subjects is separately treated, as well as tobacco-working and silk-weaving, which, though not either of them involving such large numbers, are no less characteristic of East London.

Looking at the subject in another way: comparing East London in 1881 with East London in 1861, we get the table on the next page, prepared from the census returns, in which the approximate numbers as well as percentages are given.

It will be seen by this table that the whole population of the district increased in the 20 years from 654,000 to 879,000. Every class by occupation increased numerically more or less, but several of them decreased in proportion to the rest, notably manufacture, which in 1861 absorbed nearly 42 per cent., but in 1881 had fallen to 38 per cent., while on the other hand dealing had increased from 11·73 per cent. to 12·65 per cent., and industrial service from 8·25 per cent.

A.—*East London and Hackney.*

Table showing approximate numbers supported by each class.

	1861						1881					
	Occupied or Self-supporting.		Dependent wives, children, &c. (estimated).		Total.	Per Cent.	Occupied or Self-supporting.		Dependent wives, children, &c. (estimated).		Total.	Per Cent.
	Males.	Females.	Males.	Females.			Males.	Females.	Males.	Females.		
Agriculture	2932	218	1761	3710	8621	1·30	2864	116	1790	3759	8529	·97
Fishing and Mining	561	3	336	708	1608	·25	630	13	386	809	1838	·21
Building	16,594	44	10,034	21,138	47,810	7·30	24,045	71	14,848	31,183	70,147	7·97
Manufacture	81,761	49,311	45,904	96,691	273,667	41·82	98,078	58,555	57,051	119,814	333,498	37·95
Transport	34,628	219	19,053	40,133	94,033	14·37	45,872	287	24,834	52,155	123,148	14·01
Dealing	25,236	5626	14,757	31,085	76,704	11·73	36,011	8265	21,574	45,308	111,158	12·65
Industrial service	19,179	156	11,142	23,471	53,948	8·25	34,181	472	18,958	39,815	93,426	10·62
Public and Professional do.	10,784	3479	6392	13,465	34,120	5·21	14,097	6834	8392	17,624	46,947	5·33
Domestic do.	3972	35,977	1909	4021	45,879	7·02	6753	42,738	3634	7632	60,757	6·91
Indefinitely employed and Independent	4680	3468	3192	6723	18,063	2·75	8145	4100	5647	11,860	29,752	3·38
Total population	200,327	98,501	114,480	241,145	654,453	100·	270,676	121,451	157,114	329,959	879,200	100·

to 10·62 per cent. These changes were part of a general movement, the change over all England in the same period being from 29·6 to 28·2 for manufacture, from 8·4 to 9·0 for dealing, and from 5·3 to 8·5 for industrial service.

The next table (B) shows us the number of persons who were actually occupied (or self-supporting) in each class in 1861 and 1881, and this is followed by a third table (C) in which the composition of the three great classes, manufacture, transport, and industrial service—which between them include more than 60 per cent. of the population—is analyzed. These tables also are prepared from the Census returns.*

In constructing the longer table care has been taken to give in greater detail the sub-divisions of those employments which are more largely followed in East London than in other parts of the metropolis or in the country generally. The figures tell the story of waning as well as prospering trades. We notice that the numbers of those occupied in shipbuilding decreased from 4877 to 3684, the percentage these bear to the whole employed population falling from 1·63 to ·94. Here we have a brief record of an unsuccessful strike, and the bodily removal of an industry to the North. Shirtmakers and seamstresses fell from 8223 to 6929, or from 2·75 to 1·76 per cent., a decrease due, it is said, to Irish competition. Sugar refiners decreased from 1437 to 616, or from ·48 to ·15 per cent., in consequence, it is said, of the importation of bounty-fed sugar; whilst silk and satin workers dropped from 9611 to 3309, or from 3·22 to ·84 per cent.—a result attributed mainly to the Cobden Treaty with France. On the other hand, trimming and artificial flower makers increased from 1510

* Only the totals for all London are published with the Census, and to the courtesy of the Registrar-General we owe the information from which our tables are prepared. It has been unfortunate that the date of the Census is so remote as 1881. The need of a more frequent Census is badly felt. Changes occur so rapidly that before 10 years have passed, the information obtained becomes dangerously stale.

B.—East London and Hackney.

Table showing the actual number of persons occupied or self-supporting in each class.

	1861						1881					
	Males.		Females.		Total.	Per cent.	Males.		Females.		Total.	Per Cent.
	under 20	over 20.	under 20.	over 20.			under 20	over 20	under 20.	over 20.		
Agriculture.....	350	2582	11	207	3150	1·06	282	2582	14	102	2980	·76
Fishing and Mining	68	493	3	—	564	·19	74	556	4	9	643	·16
Building	1881	14,713	10	34	16,638	5·56	2631	21,414	13	58	24,116	6·15
Manufacture*	14,459	67,302	11,855	37,456	131,072	43·86	15,799	82,279	16,375	42,180	156,633	39·95
Transport*.....	6693	27,935	95	124	34,847	11·66	10,056	35,816	126	161	46,159	11·77
Dealing	3599	21,637	1385	4241	30,862	10·33	4897	31,114	1818	6447	44,276	11·29
Industrial service*	2842	16,337	104	52	19,335	6·47	6839	27,342	137	335	34,653	8·84
Public and Professional do.	1412	9372	878	2601	14,263	4·77	1994	12,103	1153	5681	20,931	5·34
Domestic do.	1173	2799	10,329	25,648	39,949	13·37	1512	5241	14,533	28,205	49,491	12·62
Indefinitely employed and Independent ...	—	4680	—	3468	8148	2·73	—	8145	—	4100	12,245	3·12
Total employed or self-supporting	32,477	167,850	24,670	73,831	298,828	100·	44,084	226,592	34,173	87,278	392,127	100·

* For sub-divisions of these classes see Table C, pages 180 and 181.

C.—*East London and Hackney.*

Occupied or Self-supporting. Division of certain Classes.

Occupation.	1861						1881						
	Males.		Females.		Total	Per Cent.	Males.		Females.		Total.	Per Cent.	All England.
	under 20	over 20	under 20	over 20			under 20	or 20	under 20	over 20			Per Cent.
Manufacture.													
Machinery and tool-makers	596	3421	8	93	4118	1·38	651	4367	11	52	5081	1·30	1·91
Ship-building — Ship and boat-builders, ship-wrights, ship-carpenters	210	3221	1	8	3440	1·15	210	2461	1	—	2672	·68	·40
Ship-building — Mast, oar, and blockmakers, riggers, and sail makers	102	1332	3	—	1437	·48	56	941	4	11	1012	·26	·07
Carriage and harness-makers	283	1348	16	34	1681	·56	308	1871	22	65	2266	·57	·74
Metal-workers	1407	6555	69	110	8141	2·73	1474	7094	93	181	8842	2·25	4.08
Earthenware, &c.	161	740	23	105	1029	·34	170	658	32	45	905	·23	·62
Gas and chemicals — Gas works service	43	723	—	—	766	·25	57	1084	—	—	1141	·29	·16
Gas and chemicals — Match makers	54	—	220	—	274	·09	72	61	289	177	599	·15	·03
Gas and chemicals — Dye, paint and chemicals manf.	82	945	8	—	1035	·35	123	779	10	112	1024	·26	·22
Furs and leather — Furriers and skinners	105	252	240	133	730	·24	157	945	315	667	2084	·53	·07
Furs and leather — Others	186	652	38	131	1007	·33	171	985	50	136	1342	·34	·22
Hair, grease, bone, &c. — Brush and broom makers	256	607	204	315	1382	·46	229	890	268	691	2078	·53	·11
Hair, grease, bone, &c. — Others	197	1158	307	204	1866	·63	154	999	403	444	2000	·51	·14
Wood and furniture — Cabinet makers & upholsterers	1304	4857	91	368	6620	2·21	1289	7660	120	410	9479	2·42	·51
Wood and furniture — French polishers	168	505	64	60	797	·27	261	1039	84	164	1548	·40	·08
Wood and furniture — Wood carvers	102	293	1	—	396	·13	102	741	1	2	846	·21	·03
Wood and furniture — Carvers and gilders	254	791	4	—	1049	·35	203	1027	6	28	1264	·32	·07
Wood and furniture — Sawyers	137	1005	—	—	1142	·38	127	964	—	—	1091	·28	·21
Wood and furniture — Wood turners	277	941	340	356	1914	·64	311	1037	447	811	2606	·66	·12
Wood and furniture — Coopers	241	2117	—	—	2358	·79	156	2045	—	4	2205	·56	·16
Wood and furniture — Others	270	1971	47	219	2507	·84	183	952	62	253	1450	·37	·15
Paper, floorcloth, and waterproof — Paper and envelope manf.	90	104	212	126	532	·18	102	251	278	363	994	·25	·18
Paper, floorcloth, and waterproof — Paper box and bag makers	23	—	481	56	560	·19	90	242	632	1060	2024	·51	·08
Paper, floorcloth, and waterproof — Waterproof goods makers	8	—	20	—	28	·01	26	164	26	120	336	·09	·06
Paper, floorcloth, and waterproof — Others	205	634	88	64	991	·33	250	620	115	130	1115	·28	·08
Textiles, &c. — Silk and satin manufacture	149	4306	407	4749	9611	3·22	67	1423	233	1586	3309	·84	·50
Textiles, &c. — Trimming makers	75	—	147	433	655	·22	56	297	469	888	1710	·43	·05
Carried forward	6985	38,478	3039	7564	56,666	18·75	7055	41,597	3971	8400	61,023	15·52	11·05

	1861						1881						
	Males.		Females.		Total.	Per Cent.	Males.		Females.		Total.	Per Cent.	All England.
	under 20	over 20	under 20	over 20			under 20	over 20	under 20	over 20			Per Cent.
Brought forward....	6985	38,478	3039	7564	56,066	18·75	7055	41,597	3971	8400	61,023	15·52	11·05
Textiles, &c. (*continued*) ..... Artificial flower makers.....	34	—	480	341	855	·29	17	141	288	785	1231	·31	·05
Rope, &c., makers	357	708	38	36	1139	·38	282	577	68	68	995	·25	·10
Others	236	2016	390	1637	4279	1·43	229	1572	418	1239	3458	·88	7·53
Dress..... Tailors	791	3689	1070	4916	10,466	3·50	719	5528	2344	7083	15,674	4·02	1·37
Milliners and dressmakers ..	46	—	1988	9046	11,080	3·71	46	358	2952	10,327	13,683	3·51	3·08
Shirt makers and seamstresses	15	—	990	7218	8223	2·75	43	252	1201	5433	6929	1·76	·71
Boot and shoemakers	2758	8315	1326	3035	15,434	5·18	1970	10,966	1545	2837	17,318	4·46	1·85
Others	324	1650	749	2721	5444	1·82	274	1700	434	1106	3514	·89	1·12
Food, drink, and smoking ..... Sugar-refiners	25	1411	1	—	1437	·48	49	560	2	5	616	·15	·03
Bakers and confectioners	452	2901	315	248	3916	1·31	689	3295	414	641	5039	1·28	·83
Brewers	27	798	—	2	827	·28	33	783	—	2	818	·21	·21
Tobacco and cigar manf.	276	1342	292	46	1956	·65	442	2054	383	394	3273	·83	·09
Others	184	776	65	3	1028	·34	155	880	85	225	1345	·34	·39
Watch and instrument makers	343	2004	27	50	2424	·81	396	2385	36	88	2905	·74	·34
Fishing-tackle and toy makers	66	318	25	135	544	·18	66	317	33	121	537	·14	·04
Printing & Book-binding ..... Bookbinders	234	530	519	395	1678	·56	359	1094	681	903	3037	·77	·17
Printers and others	965	2057	66	63	3151	1·06	1949	4031	87	91	6158	1·58	·58
Unspecified ..... Machinists (undefined)	—	—	177	—	177	·06	76	164	1054	2081	3375	·86	·10
Others	341	309	298	—	948	·32	950	4025	379	351	5705	1·45	1·11
Total of Manufacture.....	14,459	67,302	11,855	37,456	131072	43·86	15,799	82,279	16,375	42,180	156,633	39·95	30·75
Transport.													
Navigation and docks.....	5467	22,126	91	106	27,790	9·30	7767	23,727	120	126	31,740	8·09	2·96
Railways	199	1116	1	2	1318	·44	551	2921	2	14	3488	·89	1·18
Roads	1027	4693	3	16	5739	1·92	1738	9168	4	21	10,931	2·79	1·44
Total of Transport.....	6693	27,935	95	124	34,847	11·66	10,056	35,816	126	161	46,159	11·77	5·58
Industrial Service.													
Commercial.....	1208	5287	84	—	6579	2·20	3928	9795	111	260	14,094	3·59	1·92
General labour	1634	11,050	20	52	12,756	4·27	2911	17,547	26	75	20,559	5·25	4·78
Total of Industrial Service.....	2842	16,337	104	52	19,335	6·47	6839	27,342	137	335	34,653	8·84	6·70

to 2941, or from ·51 to ·74 per cent.; printing and bookbinding from 4829 to 9195, or from 1·62 to 2·35 per cent.; furriers, skinners, and leather workers from 1737 to 3426, or from ·57 to ·87 per cent.; paper box and bag and envelope makers from 1092 to 3018, or from ·37 to ·76 per cent.; tobacco workers from 1956 to 3273, or from ·65 to ·83 per cent.; tailors from 10,466 to 15,674, or from 3·50 to 4·02 per cent.; cabinet makers, &c., from 6620 to 9479, or from 2·21 to 2·42 per cent.; bootmakers show an actual increase from 15,434 to 17,318, but by percentage a decrease from 5·18 to 4·46 per cent.

The schedules of occupations according to census, which we have had for each of the registration districts comprising East London, have been used by us as the first basis of our trade inquiries. In addition we have had the figures yielded by our own inquiry, giving the probable number of adult men engaged in 1887 in each of the trades selected for special study. Our estimate bears out the general impression that from 1881 onwards, the tailoring, bootmaking, and cabinet-making industries have been still on the increase, both numerically and by percentage.

Our second basis has been found in the Factory Inspector's books (kindly laid open to us by the authorities) from which, aided by some information from private sources, we have been able to construct a fairly complete directory of the factories and workshops in East London, belonging to each group of occupations.

In studying each trade we have begun by trying to distinguish the different branches of the trade, and to learn the *modus operandi*. We have then communicated with, and have seen and talked to, as many representatives as possible of all classes connected with the industry—from the wholesale dealer to the poorest of the wage-earners, obtaining from them what information they could or would give us, hearing from each his own story. In this way, at some cost of time and trouble, we have been

able to form a distinct picture of each trade studied. This picture we trust we may succeed in transferring to the mind of anyone who reads the following chapters.

CHAPTER II.

THE DOCKS.*

THE London Docks are the scapegoat of competitive industry. They may be safely placed in the category of those unfortunate individuals who are always in the wrong; on the one hand they are expected to find work for all the failures of our society; on the other, they are roundly abused for doing so. "Go to the docks" might be used for a nineteenth-century equivalent of a mediæval expression which has become meaningless in these agnostic days. For the popular imagination represents the dock labourer either as an irrecoverable ne'er-do-well, or as a down-fallen angel. It does not recognize that there are "all sorts and conditions" here as elsewhere in the East-end. And the companies that employ this unduly typified being stand, in the public mind, between two fires of contradictory criticism. The economist in his study frowns sternly as he deplores the attractions of low-class labour into London; the philanthropist, fresh from the dock gate, pleads, with more sensational intonation, the guilt of the dock and the waterside employer in refusing to this helpless labour more inducement to remain, more possibility to live decently and multiply freely. The indifferentist alone stands by the side of the existing institution, and talks glibly of the inevitable tendency of inevitable competition in producing an inevitable irregularity of employment, failing to realize that these so-called "inevitables" mean the gradual deterioration of the brain and sinew of fellow-countrymen. But happily the public has a taste for facts, and we may hope a growing sense of proportion. I venture, therefore, to describe the life of the

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East London Docks, and to distinguish between and characterize the different classes of labour. I am, moreover, enabled, through the courtesy of dock officials, to give the actual numbers of those employed; and to preface this sketch by a short notice of the circumstances which have led to the present state and methods of employment.

The three docks of East London are the London and St. Katherine, the West and East India, and the Millwall. The two former were opened at the end of last and the beginning of this century respectively, and during the first fifty years of their existence possessed the virtual monopoly of the London trade. For in those days of large and easily earned profits, companies were bolstered up by extensive charters, and suicidal competition was as yet an undreamt of end to industrial enterprise. But towards the middle of this century the owners of the riverside woke up to the value of their possession. The small wharf which had sufficed for the unloading of the mediæval craft and the eighteenth-century sailing vessel or barge, but which had been supplanted by the magnificent chartered premises of the inland dock, sprang again into active life. Restrictions were swept away, and in 1850 wharfingers were recognized by the Custom House authorities. From London Bridge to Woolwich, year by year, one by one, new wharves rose up out of the mud of the Thames bank—until the picturesque outline of broken-down building and shore was exchanged for one continuous line of warehouse and quay. In 1868 the Millwall Dock covered the space left over by the West and East India in the Isle of Dogs. The competition of the wharves had at that time become severe, and the Millwall was started with all the newest appliances and methods of saving labour and reducing the cost of operations. The trade of London was meanwhile advancing by leaps and bounds, and until, and for some years after, the opening of the Suez Canal profits increased and labour was freely employed. But even during the good times the two big companies were beginning

to scrutinize their paymaster's sheets; for, with the daily increasing competition, the lavish and leisurely employment of unnecessary hands was no longer possible if these companies were to hold their supremacy of the London trade. In 1865 the directors of the London and St. Katherine introduced piece-work and the contract system. The good times, however, did not last. The tide of commerce turned against the greatest port in the world. The slow increase in the volume of goods handled was accompanied by shrinking values and rapidly declining profits; the opening of the direct route to the European Continent and foreign competition strengthened by foreign protection revolutionized the transhipment trade. Goods formerly housed in London were unloaded straight from the oceanic vessel into the continental boat. The loss of trade to the metropolitan port consequent on the development of the outports was intensified, as far as East London is concerned, by the opening of steam docks further down the river by the two great companies. Greater economy in the cost of operations became a life and death necessity to the dock and waterside employer. And the pressure came from below as well as from above, for the wages of all classes of employés had risen during the days of large profits. Corn and timber porters and stevedores were making £2 to £3 a week. In 1872 the casuals of London and St. Katherine's and of the West and East India had struck for and gained fivepence an hour in exchange for two shillings and sixpence a day. The Millwall, to defeat a combination among their men, had imported country labour. The masters were powerless to reduce wages; but they gave the usual alternative answer —more efficient management, labour-saving machinery and piece-work; meaning to the manual worker the same or even higher wages calculated by the hour, but fewer hands, harder worked, and more irregularly employed.

And the fierce competition for a declining business was not the only agency at work in producing spasmodic and

strained demands for labour. The substitution of steam for sailing vessels, while it distributes employment more evenly throughout the year, increases the day to day and hour to hour uncertainty. In bygone days at certain seasons of the year a fleet of sailing vessels would line the dock quay. The work was spread over weeks and months, and each succeeding day saw the same number of men employed for the same number of hours. At other periods of the year there was no work, and the men knew it. Now the scene is changed. Steamers come and go despite of wind and tide. The multitudinous London shipowners show no sign of wishing to organize their business so as to give as regular employment as is practicable ; the value of a steamer to its owner does not admit of leisurely discharge : the owner insists that the steamer shall be out in so many hours ; and a tonnage which a few years ago would have taken so many weeks to unload is now discharged in a day and night worked on end at high pressure. Hence the introduction of steam, besides the indirect effect of heightening competition, has a special influence in reducing the number of hands needed, in increasing the irregularity of the hours, and in rendering casual labour still more casual and uncertain.

Such, in briefest outline, are the trade events which have helped to bring about the present state of dock employment in East London, and which are still at work effecting further transformation. The futility of the attempt to separate the labour question from the trade question is becoming every day more apparent; and unless we understand the courses of trade we shall fail to draw the correct line between the preventable and the inevitable in the deep shadows of East End existence. I think it will add reality to a picture of life in and about the docks if the reader will follow me in a short account of the actual work undertaken by the docks, the different varieties of which have an important bearing on the classes of men employed and on the methods of employment.

Dock labour in London is, properly speaking, the employment offered by the import trade. In the export trade the shipowners contract directly with a body of skilled men called stevedores, for whose work the dock company are in no way responsible. These men act under master stevedores, and are the only section of dock or waterside workmen who have formed themselves into a trades union.*

The import work of the docks consists of five operations. In the first instance the sailing vessel or steamer enters the dock waters in charge of the transport gang, and is placed in the proper berth for discharging. In old days there she would have waited until it suited the dock company to pay her some attention. Now, at whatever time of day, and, in the case of steamers, at whatever time of night, the vessel settles into her berth, the ship-gangers with their men swarm on to her deck and into her hold. Then begins the typical dock labour—work that any mortal possessed of will and sinew can undertake. The men run up and down like the inhabitants of an ant-hill burdened with their cocoons, lifting, carrying, balancing on the back, and throwing the goods on the quay. It is true that in the discharging of grain and timber special strength or skill is required. With timber a growth on the back of the neck called a "hummie," the result of long friction, is needful to enable a man to balance a plank with any degree of comfort. But timber and grain are in East London practically confined to the Millwall Docks, and it will be seen that more difficulty in the work means a higher class of men, and in the case of timber porters of a body of men who stand outside the competition of low-class labour. Now, leaving the dock quay, we watch the warehousing gang. Here, again, it is heavy, unskilled work. To tip a cask, sack, or bale on to a truck, and run it into a warehouse or down into a vault, or on to

* Since the first publication of this article, a union of labourers has been formed, supported by subscriptions from the general public. It remains to be seen whether it is a *bonâ fide* Trades Union.

the platform of a crane, to be lifted by hydraulic power into an upper chamber, is the rough and ready work of the warehousing gang. Next, under the direction of the warehouse or vault keeper, the goods are stowed away awaiting the last and final operation. For the dock company not only shelter the wares committed to their charge, but prepare them for sale, and in some instances make them "merchantable." A large body of coopers mend the casks and plug them, after Government officials have tested the strength of the contents; the company's foremen sort and sample all articles for the importing merchant, and in some cases operate on the goods under his directions. For instance, sugar is bulked which has been partially "washed"; rum vatted, coloured, and reduced to standard strength. It is in these various operations that the docks prove their capacity for absorbing all kinds and degrees of human faculty. The well-educated failure, that unlucky production of the shallow intellectualism of our Board schools, can earn fivepence an hour as tally-clerk, setting down weights and measures, and copying invoices; aged men and undeveloped boys are equal to the cleaning and the sorting of spices, while "the Wools" and "the Teas" attract the more vigorous class of irregular labour, for the sales of these articles take place at certain fixed periods of the year, and the employment dependent on those sales is heavy, worked under pressure for time, and during long hours.

In truth the work of the docks is typical of the life of a great city. Extremes meet, and contrasts are intense. There is magnificence in the variety and costliness of the multitudinous wares handled by the most decrepit and poverty-stricken worker—a hidden irony in his fate, touching all things and enjoying none. All the necessaries and most of the luxuries of our elaborate civilization pass familiarly through the dock labourer's hands, or under his feet. The fine lady who sips her tea from a dainty cup, and talks sentimentally of the masses, is

unaware that she is tangibly connected with them, in that the leaves from which her tea is drawn have been recently trodden into their case by a gang of the great unwashed. And it is in this work of unpacking, preparing, and repacking goods that the numberless opportunities for petty thefts occur, which supplement the income of the less scrupulous, and which necessitate the large body of dock police, with the custom of "rubbing down" each labourer as he passes the dock gates. Sometimes the honesty of the worker is severely tried. Imagine the tantalizing spectacle to a born lover of tobacco of masses of this fragrant weed actually consigned to the flames, as "undeclared" by Custom House officials. To see it burning and not to be able to take so much as a pinch! I know a socialist whose grievances against society are centred in this burning pile of the great comforter, and who enters his paltry protest against this ungainly order of things by lining his coat pockets at the risk of two months' hard labour and dock ostracism.

I herewith give the numbers of those employed by the three East London docks, classed according to regularity or irregularity of employment.

West and East India Docks.

Outdoor staff:			
Foremen, &c.	457	Total	818 regularly employed
Police	114		
Permanent labourers	247		
Irregularly employed:			
Maximum	2355	Average	1311 irregularly employed
Minimum	600		
Preferred for employment or "Royals"	700		2129

London and St. Katherine Docks.

Outdoor staff:			
Foremen, &c.	400	Total	1070 regularly employed
Police	100		
Artisans	150		
Permanent labourers	420		

Irregularly employed:

Maximum	3700	Average 2200 irregularly employed
Minimum	1100	
Preferred for employment or "Ticket men" . .	450	3270

MILLWALL DOCKS.

Outdoor staff:

Contractors' permanent staff of labour . . .	300
Irregularly employed (gaining livelihood here) .	500
	800

It will be observed that the Millwall Docks employ comparatively few hands. The trade is chiefly corn and timber, the discharging of which needs special skill and sinew. The Millwall Dock hands are therefore superior to the ordinary dock and waterside labourers. And there are other reasons for excluding the majority of workers at these docks from any general description of London labour. They are for the most part countrymen imported some years back to break a combination of corn porters. Cut off by their residence in the interior of the Isle of Dogs from the social influences of the East-end, they have retained many traits of provincial life. As a rule they belong to some religious organization, and are united together in clubs and benefit societies. And the system of employment prevalent at the Millwall Docks appears to be efficient and satisfactory in its results to men and masters. The whole work is let out to large labour contractors. This form of the contract system is not open to the objection rightly advanced against the small working-man contractor. The men who undertake the whole responsibility and liability of the various operations of discharging, warehousing, and overside delivery at the Millwall Docks are naturally, if only from self-interested motives, above the temptations of treating and bribery from candidates for employment. They combine the close personal supervision of the practical man earning profit instead of drawing

a fixed salary, with the long-sighted policy of the large employer anxious for the physical and moral well-being of the workman. Moreover, in this case the contractors live near their work and associate freely with their men. Each master has a small permanent staff of labourers, guaranteed £1 a week and averaging 33*s* all the year through. The irregular hands, most of whom in the past times of good trade were on the permanent staff, are well known to the contractors, and shift about from one to another earning a more or less regular livelihood, and rarely leave the Millwall Docks in search of other work. The true casual is seldom employed, for from lack of skill or power of endurance, the loss on his work is excessive.*

The methods of employing the lowest class of labour differ in the West and East India and in the London and St. Katherine Docks, though the work undertaken by these companies is practically the same. The West and East India Company have resisted the pressure in favour of piece-work and the contract system; and have shown a laudable desire, from the working-man's point of view, to retain a large permanent staff. On the other hand there is no recognized class of "preference" labourers, but the foreman of each department has on his books a certain number of men called "Royals," who are actually preferred for employment on account of superior power, long service, or more regular application for work. These men and others

* Evidence has been given before the House of Lords Committee on the Sweating System proving that dock labourers of the ordinary type are employed in certain operations of an unskilled character at the Millwall Docks, and the existence of "Sweating" (*i.e.* a systematic deduction from the men's earnings, either by sale, contract, or bribery to secure employment) has, I think, been ascertained. These evils, however, are admitted by the working men witnesses to prevail exclusively in the employment of the unskilled labour, and therefore to affect only a small minority of Millwall Dock hands. But the presence of sub-contracting and bribery under large contractors demonstrates that these evils are not dependent on any peculiar system of employment, but arise out of the character of those employed.

are taken on each morning according to the needs of the day. They are chosen by the company's foreman and are paid 5*d* an hour. As an encouragement to good work, and supposing the task has been accomplished at a certain rate of profit to the company, a "plus" is divided in definite proportions among the different members of the gang. This "plus" averages a halfpenny an hour to the ordinary worker. The daily earnings of the irregular hands at the West India Dock varied last year from 2*s* 9*d* to 4*s* 3¼*d*, and averaged about 3*s* 6*d* without "plus."

The London and St. Katherine's Company have a smaller permanent staff in proportion to the work done, and depend more on casual labour. A considerable number of men, possessing a preferred right to employment, act as an intermediate class between the permanent staff and the "casualty" men. This company has also introduced a mixed system of employing their casualty men. The casuals who work directly for the company are paid 5*d* an hour; but half the work of these docks is let out to small contractors, generally their own permanent or preference labourers. In 1880, the casuals struck against this system. They declared that they were being "sweated"—that the hunger for work induced men to accept starvation rates. The company responded to their appeal. Now the ganger is bound to pay his hands a minimum of 6*d* an hour. It is to be feared, however, that the struggle for work overleaps this restriction, and that a recognized form of sweating has been exchanged for an unrecognized and more demoralizing way of reducing wages—by the bribery and corruption necessary to secure employment.

It will be seen from the foregoing that the two big dock companies employ three classes of workers—permanent, preference, and casual. As this distinction runs through waterside as well as dock employment, and is built up in the most important labour formation of East London, I shall attempt to describe the larger features distinguishing

these social strata; and I shall try to give the more important economic, social, and moral conditions under which they are formed and exist.

At least the docks are free from the reproach of other London industries; they are not overrun with foreigners. The foreign element is conspicuous by its absence—unless we are to persuade ourselves that the Irish are foreigners. For Paddy enjoys more than his proportional share of dock work with its privileges and its miseries. He is to be found especially among the irregular hands, disliking as a rule the "six to six business" for six days of the week. The cockney-born Irishman, as distinguished from the immigrant, is not favourably looked upon by the majority of employers. In a literal and physical sense the sins of the forefather are visited tenfold upon the children, intensifying the evil of a growing Irish population.

Unfortunately the presence of the foreigner is the only unpleasant feature common to East London which is omitted from the composition of dock and waterside life. In another general characteristic the life of the docks is typical of metropolitan existence. There is no union for trade or other purposes among dock or waterside labourers —there is even antagonism, or at least utter indifference and carelessness, between the different classes of dock employés. The foreman is distinctly the official. Directly the day's work is over he hurries from a disreputable neighbourhood back into the odour of respectability which permeates a middle-class suburb. There, in one of those irreproachable houses furnished with the inevitable bow window, and perchance with a garden, or at least with a back-yard wherein to keep and ride the hobby, he leads the most estimable life. Doubtless he is surrounded by a wife and family, perhaps keeps a maid-of-all-work, and has a few selected friends. He meddles little with the public business of the district, leaving that to retail tradesmen: he belongs to no political, and frequently to no religious,

organization, and he disapproves of working men's clubs, which he fails to distinguish from the "public." Bred up from childhood in dock uniform, he has however the interests of his trade at heart. He has watched subsidized foreign vessels stealing the business from English hands; hence the one article of his political creed—the one bond uniting him to all grades of dock labour—faith in protection. Otherwise he lives unto himself. And in this he only follows the example of his superior in social position and culture, the wealthy East-end brewer or dock shareholder. All alike obey the eternal formula of the individualist creed: Am I my brother's keeper?

It is hardly fair, however, to cite the want of sympathy between the dock foremen and the dock labourers as peculiar to metropolitan dock life. In many trades foremen look at all questions from the employer's point of view, and distrust of the men is proved by a rule which prevails in some trade unions disallowing the membership of foremen. But in the provincial town the foreman and the labourers will inhabit the same street, or at least the same district, and usually there will be some tie, political, religious, or educational, which will bind all classes together. In London it is the exception that proves the rule. Men of the upper and middle class who fulfil their duty towards those of a lower class with whom they are naturally connected by neighbourhood or by business, are forced by the pressure of work to be done to undertake more than their duty. Overtaxed energies, depressed spirits induce the more earnest minds to renounce the interests and amusements of their own station. Grey tones overcast the mind as well as the complexion; and the duty-loving citizen is gradually transformed into the professional philanthropist, viewing all things with the philanthropic bias which distorts judgment and lends an untrue proportion to the fact of existence. His mental vision is focussed on the one huge spot of misery, and in his solicitude to lessen it he

forgets, and would sometimes sacrifice, the surrounding area of happiness.

But the universal dislocation of the social life of East London manifests itself in the docks, not only by the absence of all ties between employer, foremen, and men, but in the complete severance of the different grades of labour, and, among the more respectable of the working class, in the isolation of the individual family. The "permanent" man of the docks ranks in the social scale below the skilled mechanic or artisan. With a wage usually from twenty to twenty-five shillings a week and an average family, he exists above the line of poverty, though in times of domestic trouble he frequently sinks below it. He is perforce respectable, and his life must needs be monotonous. His work requires little skill or intelligence—the one absolute condition is regular and constant attendance all the year through. He has even a vested interest in regularity—the dock company acting as a benefit society in sickness and death—an interest which he forfeits if he is discharged for neglect of work. By the irregular hands the permanent man is looked upon as an inferior foreman and disliked as such, or despised as a drudge. He, in his turn, resents the popular characterization of dock labourers as the "scum of the earth."

As a rule the permanent men do not live in the immediate neighbourhood of the docks. They are scattered far and wide, in Forest Gate, Hackney, Upton, and other outlying districts; the regularity of their wage enabling them to live in a small house rented at the same figure as one room in Central London. And if the temptation of cheap food, and employment for the wife and children, induces a permanent man to inhabit St. George's-in-the-East or Limehouse, he will be found in a "Peabody" or some strictly regulated model dwelling. He will tell you: "I make a point of not mixing with anyone," and perhaps he will sorrowfully complain "when the women gets thick

together there's always a row." It is the direful result of the wholesale desertion of these districts by the better classes that respectability means social isolation, with its enfeebling and disheartening effect. In common with all other working men with a moderate but regular income, the permanent dock labourer is made by his wife. If she be a tidy woman and a good manager, decently versed in the rare arts of cooking and sewing, the family life is independent, even comfortable, and the children may follow in the father's footsteps or rise to better things. If she be a gossip and a bungler—worse still, a drunkard—the family sink to the low level of the East London street; and the children are probably added to the number of those who gain their livelihood by irregular work and by irregular means.

But the foremen and permanent men are, after all, the upper ten of dock life, and our interest is naturally centred in the large mass of labour struggling for a livelihood, namely, in the irregular hands employed by the docks, warehouses, and wharves of East London. I have not been able to collect complete statistics of waterside employment; but from the evidence I gathered both from masters and men the condition of wharf employment does not materially differ from that of dock labour, and the ratio between the number of applicants for work and the number of hands taken on would be much the same along the waterside as at the dock gates.

Now, we believe, from our general inquiry, that there are 10,000 casual labourers, exclusive of waterside labourers, resident in the Tower Hamlets, employed principally at the docks. The average of irregular hands employed by the three dock companies stands at 3,000*—that is, there is daily work at 3*s* 6*d* a day for 3000 men, supposing the business could be spread evenly throughout the year, and

* This calculation excludes "ticket men" of L. and St. K.

worked during regular hours. I do not wish to maintain that these figures represent the exact equation between those who desire, or are supposed to desire, work and the number actually employed. But I believe it is an approximately true statement, and that the qualifications on either side may be fairly balanced against each other. Neither do I wish to imply that the earnings of an irregular hand can be calculated by a rule of three sum, working out at 6*s* 3*d* a week. On the contrary, the most striking fact observed by those who live among these people is that there are definite grades of wage-earning capacity or wage-earning luck corresponding to a great extent with distinct strata of moral and physical condition noticeable in the dock and waterside population of Tower Hamlets.

First, there is the broad distinction of those who are "preferred" for employment, and those who are not. At the London and St. Katherine Docks 400 of the irregular hands have an actual preference right to employment. These "ticket men" will earn from 15*s* to £1 a week; and, as before said, are sometimes transformed into labour contractors working off their own bat. At the West and East India, and at most of the wharves and warehouses, there are a certain number of men who are usually secure of work if there be any. They are for the most part an honest, hard-working set, who have established themselves by their regular attendance and honesty in the confidence of their employers. These men, together with the more constant of the casuals, are to my mind the real victims of irregular trade: if they be employed by small contractors, unprincipled foremen, or corrupt managers, they are liable to be thrust on one side for others who stand drink, or pay back a percentage of the rightful wage. Physically they suffer from the alternation of heavy work for long hours, and the unfed and uninterested leisure of slack seasons: and the time during which they are "out o' work" hangs heavily on their hands. For not only are

they and their families subject to the low moral tone of the neighbourhood in which they pass their days and nights, but they habitually associate with the lower class of casuals, keeping company with them at the gates and drinking with them at the "public." From my own observation as a rent collector, and from other evidence, we know that the professional dock labourer (as distinguished from the drift of other trades, and from the casual by inclination) earns from 12*s* to 15*s* a week, supposing his earnings were to be spread evenly throughout the year. But a large wage one week and none the next, or—as in the case of the wool sales—six months' work and six months' leisure, are not favourable conditions to thrift, temperance, and good management. Payment by the hour, with the uncertainty as to whether a job will last two or twenty-four hours, and the consequently incalculable nature of even the daily income, encourages the wasteful habits of expenditure which are characteristic of this class. The most they can do in their forlorn helplessness is to make the pawnbroker their banker, and the publican their friend. Many of the professional dock labourers live in common lodging-houses of the more reputable kind. If married they must submit to the dreariness of a one-roomed home which, even in its insufficiency, costs them from 3*s* to 4*s* 6*d* out of their scanty earning. More likely than not the wife spends her day straining, by miserably paid work, to meet the bare necessities of existence. I say that the work is miserably paid; but I do not wish to imply that it does not usually realize its worth: my experience being that the work of the women of this class, owing to a lack of training and discipline, is not worth subsistence wage. And the fact that the wife can and frequently does work weakens the already disheartened energies of the husband, and with the inevitable neglect of children and home tends to drag the whole family down into the lower ranks of casuals.

The earnings of the professional dock labourer are not only dependent on the vicissitudes of dock trade. The uncertainty resulting from variation in the demand is intensified by the day-to-day alteration in the supply of labour. As far as my experience reaches, dock and water-side employers are the only masters of importance who neither give nor require characters. A strong man presents himself at the gate. He may be straight from one of Her Majesty's jails, but if he be remarkable for sinew he strikes the quick eye of contractor or foreman. The professional dock labourer is turned away and the newcomer is taken on. I have heard it argued that the docks fulfil a special mission towards society in giving men a chance who have lost their position through one false step. I answer that for one man taken on, another is pushed on one side and hundreds are demoralized. The professional dock labourer retires disgusted; why exert himself to rise early and apply regularly if he is to be unofficially dismissed, not for any lack of duty or any special failure of strength, but simply because another has sunk from a higher plane of physical existence and is superior to him in brute force? The widely known fact that a man without a character can live by dock labour becomes the turning point in many lives: it decides the man trembling in the balance to choose the evil course—to throw on one side the irksome shackles of honesty and regularity. And I altogether deny that the newcomer, if he has sunk from better things, is "given a chance." If so, it is the same description of chance yielded by indifferent relatives to the unfortunate individual with a tendency to drink when they dispatch him to an outlandish colony, away from the restraints of public opinion, and far from the influence of family affection. It is a chance to go quickly and irretrievably to the bad. For the casual by misfortune is subject to exactly the same economic and social conditions as the casual by profession. Taken on one day, he is

overlooked the next. He may stave off starvation, but he cannot rise to permanent employment. To have worked at the docks is sufficient to damn a man for other work. Indeed his condition is more actively miserable than that of the professional dock labourer. He at least is acclimatized to his surroundings : his mind and body have become by a slow process of deterioration adapted to the low form of life which he is condemned to live. But far more depressing to those who work among these people even than this indifference to their own condition is the sickening cry of the sinking man or woman, dragging the little ones down into a poverty from which there is no arising. Apart from work, and away from the comfortless and crowded home, neither husband, wife, nor children have any alternative or relief except in the low level of monotonous excitement of the East-end street. Respectability and culture have fled; the natural leaders of the working classes have deserted their post; the lowest element sets the tone of East-end existence. Weary of work, and sick with the emptiness of stomach and mind, the man or the woman wanders into the street. The sensual laugh, the coarse joke, the brutal fight, or the mean and petty cheating of the street bargain are the outward sights yielded by society to soothe the inward condition of overstrain or hunger. Alas! for the pitifulness of this ever-recurring drama of low life—this long chain of unknowing iniquity, children linked on to parents, friends to friends, ah, and lovers to lovers—bearing down to that bottomless pit of decaying life.

And decay breeds parasites. The casual by misfortune tends to become the casual by inclination. The victims of irregular trade, and of employment given without reference to character, are slowly but surely transformed into the sinners of East-end society. Like attracts like. The ne'er-do-well of all trades and professions, the haters of the dull monotony of country labour, drift to East London,

the centre of odd jobs and charitable assistance. Dock and waterside employers acknowledge this fact; for they unanimously assert that after they have taken on the average number of hands they strike a quality of labour which is not worth subsistence wage. As an instance I give a case, for the truth of which I can personally vouch. One day last year a flush of business obliged a labour-contractor to "clear the gates." Two gangs composed of equal numbers were employed on the same job, the one made up of permanent hands, the other of casuals. Working during the same hours, the first gang discharged 260 tons, the second 60 tons. I need hardly add that the one operation, besides yielding a handsome wage to the men (it was worked by the piece), was profitable to the employer; while the work of the casuals was a dead loss to the contractor, forced to pay the minimum wage of fivepence an hour.

In truth, the occasional employment of this class of labour by the docks, waterside, and other East-end industries is a gigantic system of out-door relief—and anyone desirous of studying the inevitable effect of outdoor relief in the East-end should come and live amongst those people. Rise early and watch the crowd at the St. Katherine or the West and East India gates. The bell rings, the gate opens, and the struggling mass surge into the docks. The foremen and contractors stand behind the chain, or in the wooden boxes. The "ticket men" pass through, and those constantly preferred are taken on without dispute. Then the struggle for the last tickets. To watch it one would think it was life and death to those concerned. But Jack having secured a ticket by savage fight, sells it to needier Tom for twopence, and goes off with the coppers to drink or to gamble. Or, if the flush of business forces the employers to "clear the gates," many of those who on a slack morning would be most desperate in their demand for work will "book off" after

they have earned sufficient for a pint of beer and pipe of tobacco and a night's lodging. Or take a day which offers no employment—watch the crowd as it disperses. The honest worker, not as yet attracted by the fascinations of East-end social life, will return to his home with a heavy heart: there he will mind the baby, while his wife seeks work; or, if not entirely hopeless, he trudges wearily along the streets searching in vain for permanent work. But the greater part of the crowd will lounge down the water-side and stand outside the wharf and dock gates. As the day draws on the more respectable element will disappear, while its place will be taken by the professional "cadger" and dock lounger. These men would work at no price. They gain their livelihood by petty theft, by cadging the earnings of their working friends, through gambling or drink, and by charitable assistance. From all accounts I very much fear that these are the recipients of the free breakfasts with which the well-to-do West-end, in times of social panic, soothes its own conscience, and calms its own fears. But, apart from this semi-criminal class, the staple of the dock and waterside population subsisting by means of the extreme fluctuation and irregularity of employment is made up of those who are either mentally or physically unfit for worthful and persistent work. These men hang about for the "odd hour" or work one day in the seven. They live on stimulants and tobacco, varied with bread and tea and salt fish. Their passion is gambling. Sections of them are hereditary casuals; a larger portion drift from other trades. They have a constitutional hatred to regularity and forethought, and a need for paltry excitement. They are late risers, sharp-witted talkers, and, above all, they have that agreeable tolerance for their own and each other's vices which seems characteristic of a purely leisure class, whether it lies at the top or the bottom of society. But if we compare them with their brothers and sisters in the London Club and West-end drawing-room we must

admit that in one respect they are strikingly superior. The stern reality of ever-pressing starvation draws all together. Communism is a necessity of their life: they share all with one another, and as a class they are quixotically generous. It is this virtue and the courage with which they face privation that lend a charm to life among them. Socially they have their own peculiar attractiveness; economically they are worthless; and morally worse than worthless, for they drag others who live among them down to their own level. They are parasites eating the life out of the working class, demoralizing and discrediting it.

I venture to think that the existence, and I fear the growth, of this leisure class in our great cities, notably in London, is the gravest problem of the future. For we have seen that the employment offered by the docks and wharves of East London is of necessity declining. There is a movement downward in the grades of labour. Permanent men are being everywhere dismissed, while preference men are becoming mere casuals. And as regards the export trade, the secretary of the Stevedores' Union informed me that a short time after the opening of the Suez Canal the Union numbered 2000. To-day the Union numbers 1700, and he assured me that 500 could do the work offered.* The case of the non-union stevedores is still worse. Moreover not only is the direct employment offered by the docks and waterside decreasing, but the dependent industries, such as sack-making and cooperage, have almost ceased to exist: sugar comes packed in bags instead of casks, and the sacks needed here are manufactured wholesale at Dundee. And yet in spite of this steady shrinkage of employment we have an unceasing drift of foreign and provincial labour into London, pressing

* This does not represent the want of employment at the East-end, but in the Port of London. Stevedores are a compact body of men employed at the Tilbury, Royal Albert and Victoria Docks, as well as the East London Docks.

the native-born worker out of the better-paid employments into the ranks of those who live by unskilled or casual labour.

It is not difficult to decipher the conditions through which this leisure class is formed and exists. They may be summed up in the seemingly paradoxical statement: *the difficulty of living by regular work, and the ease of living without it.*

Let us take the first condition—the difficulty of living by regular work. It is evident that the docks and water-side employers cannot augment their business; the question remains whether it is possible for them to give more regular employment—that is, to increase the earnings of the honest and capable worker, while discontinuing the outdoor relief to the "casuals by inclination." I think we may rest assured that if a practical plan were suggested by which this might be effected, the employer would be the first to take advantage of it; for the loss entailed by the bad work of the casual is a fact unpleasantly realized in the balance sheet. But anyone who has glanced through the *résumé* of trade events prefacing this article will have perceived that the docks and wharves of East London are about as helpless as the labourers at their gates. In many instances we are railing at dying men. With a declining business and rapidly disappearing profits, the docks and wharves are played off, one against another, by multitudinous London shipowners and merchants, until, as a wharfinger pathetically remarked, "We shall soon be forced to pay them handsomely for the privilege of discharging and housing their goods." Neither do I wish to localize the evil one step further up. Shipowners and merchants are, in their turn, the victims of the dislocated state of metropolitan life. In the "individualism run wild," in the uncontrolled competition of metropolitan industry, unchecked by public opinion or by any legislative regulation of employment, such as the Factory Acts, it seems im-

possible for any set of individuals, whether masters or men, to combine together to check the thoughtless and useless caprices of that spoilt child of the nineteenth century—the consumer. A possible remedy is a kind of municipal socialism, which many of us would hesitate to adopt, and which in the case of the docks and waterside would take the form of amalgamation under a Public Trust —a Trust on which the trader, consumer, and labourer would be duly represented.* This would facilitate a better organization of trade and admit the dovetailing of business. And supposing the Public Board did not undertake to provide the labour, they could at least throw open the gates to a limited number of labour contractors working under legislative regulations, who would be enabled by the extent of their business to maintain permanent staffs of workmen. I believe that the idea of a Public Trust is not regarded as without the sphere of practical politics by dock and waterside authorities. But if any form of amalgamation should be adopted, if any description of monopoly should be sanctioned by the State, I would earnestly plead that the true interests of the working class should not be neglected, and their economic and social condition entirely sacrificed to the convenience of the trader and the dividend of the shareholder. The conscience of the country was awakened to the iniquity of allowing the whole factory population to be deteriorated and brutalized by overstrain and absence of all moral and sanitary regulations. Why should we suffer the greater evil of a system of employment which discourages honest and persistent work, and favours the growth of a demoralized and demoralizing class of bad workers and evil livers ?

* In connection with this proposed remedy a careful study of the condition of labour in these provincial Docks which are under the government of Trusts (though these trusts are not of a representative character), would be of great value.

The second condition—the ease of living without regular wage—is at once the result and the cause of irregular employment. For supposing low-class labour ceased to exist round about the docks, it is clear that the employer would be forced to arrange his work so as to provide employment for a permanent staff. A limited and high-class labour market would be an "inevitable" before which even the "inevitables" of spasmodic trade and competition would bend and give way. If we cannot make employment more regular, how can we lessen the evil from the other side, and, by discouraging the stagnation of low-class labour in London, force employers to use permanent hands? For, besides the subsistence yielded by the odd jobs of metropolitan industry, there are other forces working towards the same end—encouraging and enabling the worker to cast off wage-earning capacity and deteriorate into the industrial parasite. First and foremost the extensive charitable assistance doled out in the metropolis. The well-to-do West-enders, unwilling to dedicate persistent thought and feeling to their fellow-citizens, suffer from periodical panic, and under the influence of a somewhat contemptible combination of fear and stricken conscience, fling huge sums of money into the yawning gulf of hopeless destitution. Eighty thousand pounds* dribbles out in shillings and pence to first comers. The far-reaching advertisement of irresponsible charity acts as a powerful magnet. Whole sections of the population are demoralized, men and women throwing down their work right and left in order to qualify for relief; while the conclusion of the whole matter is intensified congestion of the labour market—angry, bitter feeling for the insufficiency of the pittance or rejection of the claim. And allied to this sin of thoughtless gifts is the desertion of the educated

* The amount of the Mansion House Fund for the relief of the Unemployed: 1885.

classes of their posts as leaders of public opinion. The social atmosphere of the East-end favours idleness varied by gambling and drink; public opinion is against worthful and persistent work. Many fall who might have stood, and in spite of hundreds of unemployed it is hard to find honest and capable workmen. These are evils which an awakened conscience and a better understanding of the conditions of the people among rich and poor alike will alone cure.

CHAPTER III.

THE TAILORING TRADE.*

In this time of burning controversy a description of the life and conditions of the East End tailors would be without value if it ignored their exact position in the metropolitan clothing trade. We might with equal advantage write the history of a country and forget its relation to other powers. For we have here a new province of production, inhabited by a peculiar people, working under a new system, with new instruments, and yet separated by a narrow and constantly shifting boundary from the sphere of employment of an old-established native industry. On the one side of this line we find the Jewish contractor with his highly organized staff of fixers, basters, fellers, machinists, button-hole hands, and pressers, turning out coats by the score, together with a mass of English women, unorganized and unregulated, engaged in the lower sections of the trade; whilst on the other side of the boundary we see an army of skilled English tradesmen with regulated pay and restricted hours, working on the old traditional lines of one man one garment. The "new province" is popularly known as the "Sweating System:" it is the area over which the present inquiry of the Select Committee of the House of Lords extends (in so far as it regards the tailoring trade); it is one, though perhaps not the first, destination of that flood of foreign immigrant poor which engrosses the attention of a committee of the Commons. In both inquiries the English

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trade union appears in the background as a threatened vested interest. We have therefore two distinct questions to deal with—(1) the economic and moral effect of this class of producers on the English working man; and (2) the actual condition of these people, judged not only by our standard of life, but by their own—a question which, I think, resolves itself into this: Is their condition physically and mentally progressive? I do not wish at present to discuss the relative importance, from a national point of view, of these two questions. But I venture to submit that in an impartial picture of the East End tailoring trade the two issues must be kept clear and distinct.

Before I attempt to map out the new province or to describe the life of its inhabitants, I shall try to indicate briefly whether it be an industrial discovery or simply an invasion of the English labour market, and if the latter to what extent: in other words, whether these two entirely different methods of production, represented on the one hand by the Jewish contractor and his Jewish staff, on the other hand by the English journeyman tailor, are equally adapted to supply the same demand—whether, as a matter of fact, they do, or could, execute the same orders.

Take a morning coat made by an English journeyman tailor for a first-class West End firm (say Messrs. Poole & Son), and the same article turned out by a Jewish contractor for the wholesale trade in slop garments. Lay them side by side. There may be no difference in the material; that is settled by the taste of the customer. There may be no difference in the cut, for cutters trained at good places command high salaries from all classes of merchant tailors and wholesale clothiers. But look at each garment closely and examine the workmanship. At a glance you will perceive that the one is hand-sewn and the other machine-made. Examine further into the work of the English journeyman tailor: you will note that in those parts of the coat that need lining the latter will be

fitted to the material and felled over; while if the coat be lined throughout, the lining will be attached by a slight tack to one or other of the seams of the material and in all cases felled over. There are fewer stitches, yards less thread or silk, and yet in all places material and lining lie compactly together. Now turn to the coat of a Jewish contractor. Take the material in one hand, the lining in the other. Pull them apart. Why, it is not a coat at all —it is a balloon. Snip the two or three hidden tacks at the base of the collar, and even this opens out and loses all individual form. Fill it with light gas and hermetically seal the pores of the stuff—and behold! "the thing" floats up to heaven, formless and without shape, never again to trouble its owner or the English tailor. This garment is not made at all: to use a trade expression, it is "bagged together," material and lining seamed up separately, laid back to back, run round the edges by the heavy-treading machine, the coat turned inside out through an armhole, the machine process repeated. Now the difference to the customer between these two representative coats is, as I said before, not one of material or of cut. In the first place it is one of wear. The coat made by the individual Englishman will wear three times as long as that made by the staff of the Jewish contractor. Still more it is a question of fit. Fit, that one constant test of the art of a tailor or dressmaker, untouched by changes in cut or material, is as much dependent on good workmanship as on the skill of the fitter. A fashionable ladies' tailor knows this when he pays 18*s* for the making of a lady's bodice fitted by himself. There is no fit—there can be no fit—in a coat made by the machine and by subdivided and unskilled labour. Walk behind the wearer of a sweater's coat; if the material be light, it will sway to and fro with a senseless motion; if heavy, it bulges out first here, then there. The reason is self-evident. With a few weeks' wear the material and the lining stretch different ways,

and to a varying extent; and presently the coat hangs on its owner's back like linen on a clothes-line, at the mercy of every movement or gust of wind.

Clearly, then, the order of the gentleman who knows how to clothe himself, and is able to pay for it, cannot be executed by a Jewish contractor. In the making of hand-sewn garments the English journeyman tailor has no rival.

On the other hand the English tailor cannot compete with the Jewish contractor in supplying wholesale houses with ready-made clothing. This is not only a question of the quality and price of the labour; it is, to a great extent, the result of that transformation of a large section of the tailoring trade from a retail to a wholesale business which has taken place within the last thirty years. We may say, if we like, that this transformation was itself effected by the introduction of the sewing machine and sub-divided labour—by the demand for machine-made goods of the balloon type by a middle and working-class public and in the colonial markets. But in a practical discussion of the problems of to-day a Darwinian inquiry as to origin is somewhat out of place. The transformation is an accomplished fact. Wholesale distribution necessitates wholesale production. As the trade at present stands, the English journeyman, even if he were able and willing to make coats at the same figure, could not compete with the contractor for orders from wholesale houses. It would be impossible for a firm handling £500,000 worth of cheap clothing annually to give each garment out to an isolated individual working on the principle of one man one garment. The orders of wholesale traders must to a large degree be executed by one or another form of contract—in the case of clothiers, either by provincial factories supplying design, cloth, and labour; or by contractors, large and small, organizing labour only. The actual competition here is not between the English journeyman tailor and the Jewish contractor, but between the latter and the pro-

vincial factory—not between English trade-unionists and immigrant foreigners, but between Jewish and female labour. With the character and extent of this competition, in so far as it is found within and without the new province, I shall deal later on. At present I will only point out that in so far as the new method of production meets the enormous outgrowth in the demand for cloth-made garments created by the transformation of the tailoring industry from a retail to a wholesale trade, it is not an invasion of the area of employment of the English journeyman tailor, but may fairly be termed an industrial discovery made by the organizers of Jewish and female labour.

I do not wish, however, to deny that there is a debatable land—a battle-field of living competition between the English tailor on the one hand and the inhabitants of the "new province" on the other. The whole of the "bespoke" trade for retail shops might be executed by English journeymen tailors. As it is, only a certain and, I fear, a decreasing proportion of orders are made under the old system. A large number of "ordered" coats are made by Jews; a still larger proportion of "ordered" trousers and vests are made by women. Speaking generally, the West End and City trade in "ordered" garments may be divided into three classes: the first, made on the premises by skilled English tailors, by men who work regular hours (nine to seven) and earn good wages;*

* A journeyman tailor working in a good shop will earn £2 10*s* per week during the busy season; throughout the year he may average £1 to £2 according to his skill. The work is paid by the piece; but the price per garment is based on a time-log of 7*d*, 6*d*, and 5*d* an hour, according to the class of shop. The time-log was constructed many years ago by the Society of Amalgamated Tailors, and was doubtless an attempt to substitute time-work for piece-work, and to equalize wages within the Union. By a calculation of the number of hours taken by a man of average skill to execute a job the payment per garment is worked out and definitely fixed. As, however, the journeyman tailor is paid per garment, the amount of his earnings depends on the

the second class made by English or German tailors* at their own homes, the third class turned out by the Jews and by women.

Now the tailor who works at home is the intermediate step between the shop-worker and the foreign contractor. He takes out work at a lower figure than the statement price paid at the shop: for instance, a frock coat, for which a shop-worker will receive 18*s* and upwards, he will undertake for 14*s*. He slips in machine work where it will not be noticed; he employs unskilled labour (his wife or a plain hand to whom he will pay 12*s* a week) in those parts of the garment in which lack of skill will not be superficially visible. He works for long and irregular hours—the night through if needful to bring the "order" in to time. The workshop is frequently the bedroom and the living room. I have known a home-worker clearing, according to his own account, £5 a week during the busy season, living, working, and sleeping in the same room, with a wife and five children. In bad sanitation, overcrowding, long and irregular hours, the life of the English home-worker too often presents the worst features of the "sweating system." Further, by the introduction of machine-work and female labour, by escaping trade-union regulations as to hours and wage, he deteriorates workmanship, reduces the price of labour, and favours the

rate at which he works, and the fiction of a time-log is probably maintained by the Trade Union as a formal barrier against competition. The master tailors refuse to recognize the Trade Union statement; but there has been no attempt to beat down the price of the best work. In fact, it appears that payment for the most skilled work has risen; but the journeymen tailors assert that their total earnings have decreased owing to irregularity of employment.

* Many of the German tailors employ female hands, and are, to all intents and purposes, small contractors. They nevertheless belong to the Amalgamated Society of Tailors; and apparently they have not attracted the attention of the reformers: a circumstance due to the higher standard of comfort prevailing in their homes and workshops. This is an additional proof that it is not a system of employment which is popularly defined as "Sweating," but certain conditions originating in the character of the workers.

ever-increasing pressure of seasonal employment. The Society of Amalgamated Tailors have fully recognized the evil of home work; and I think every understanding person will sympathize with them in their efforts to check it. It is to this class of journeymen tailors that the better class of foreign contractors are becoming every day more formidable competitors. Certain evils of home-work, namely, inadequate accommodation, long and irregular hours, and an indefinite elasticity to seasonal employment, are stereotyped in the Jewish method of production and wrought into a system. But, as it will be seen hereafter, among this class of Jewish workers there is no *sweating*, either in the price paid by the retail shops to the contractor or in the rate of wages the latter pays to his hands. The workers are skilled and well paid: the machinist a first-rate mechanic, the general hand an all-round tailor, the presser an artist, and the master himself not infrequently a skilled tradesman. We may consider the English home-worker a good instrument out of repair, the Jewish "bespoke" workshop an inferior instrument sharpened to its highest pitch. From the customer's point of view, the difference between the coat made by an inferior English journeyman and that turned out by the superior class of Jewish workshop is somewhat similar to the difference between bad butter and first-rate butterine. And in some, though, I believe, rare instances the foreign contractor manufactures the genuine article, making coats practically on the old method, with the distinction that the seams of the material are machined and not hand-sewn, though the linings are fitted and felled on the English system. In short, to carry out the former analogy, the Jewish method of production is an instrument in the process of perfection, which is cutting its way upwards through all classes of the coat trade, stopping short only at the hand-sewn garment made for the gentleman "who knows how to clothe himself." The comparative demand

for coats made by the three classes of workers will depend first on the price customers are willing to pay, and secondly on their capacity for judging and appreciating workmanship.

It is difficult for me to define with the same degree of exactness the nature and extent of the competition between women and the English journeymen tailors in the trousers and vest trade. Whereas the rival coat-making industry is practically engrossed by a compact Jewish community resident mainly in Whitechapel, the rival trousers and vest makers in the "bespoke" trade are distributed all over the metropolis. They are therefore to a great extent outside the field of my inquiry, which has been limited to the East End. I shall simply give the prices paid to women working (either at home or under contractors) on the "ordered" trousers and vests which have drifted to the East End; and those prices will, I think, be sufficient to prove that they do not work for bare subsistence wage. Vests seem to me more suited to female than to male labour, for after they are cut and fixed there is little needed but neat sewing. It is probable that vests have been to a very large extent transferred to women. Entirely hand-sewn trousers are still exclusively made by men; the making of hunting-breeches is an especially skilled industry and highly paid; a Scotch tailor engaged in it remarking to me: "Our prices are never beaten down; if anything, they go up; gentlemen as wears these will pay anything so long as they fit." This is comforting to those who were beginning to brood over the vanity of our national pastimes and the extravagance of our leisured class, and proves the scientific theory that "compensation" comes in strange ways. In the trouser trade the female competition is to a large extent with journeymen tailors of German birth and extraction; and, curiously enough, the contractors who organize this competition are, with few exceptions, German. That women are formidable and

successful competitors in the making of trousers and vests is, I think, indicated by the census statistics of the entire metropolitan tailoring trade, which show that while the male workers have actually decreased in the decade 1871-81, the female workers have increased in numbers by twenty-five per cent.*

As there is no sign of a decrease of male labour relatively to female in Jewish coat-making, it is evident that it is the English journeymen tailors who are being largely displaced either by foreigners or by women. For this state of things the journeymen working at home are mainly responsible; for home-work has not only been the downward step to the small contractor, but the training-ground for female labour. A man's wife and daughters may be his helpmates; they are other men's rivals.

Such, in briefest outline, are the relations of the new province of production to the old-established native industry. I shall now attempt a picture of the Jewish coat-makers at the East End, as well as a slight sketch of the distinguishing features of the female population engaged in the lower section of the tailoring trade. The sources of my information are, (1) the collectors of the sewing-machine companies,† (2) school board visitors, (3) wholesale

* In the census of 1871 we find a total of 38,296 workers—23,516 males, and 14,780 females; in 1881 a total of 41,221—22,744 males, and 18,477 females.

† The sewing machines supplied to the Jewish master tailors, and to the Gentile women engaged in the trouser and vest trade, are almost exclusively purchased on the *hire system: i.e.* weekly instalments, extending over many months, are paid by the customers until they have cancelled the debt. This necessitates a large body of collectors, who visit the customers every week and spend the remainder of their time in touting for custom. Thus the whole of the East End is mapped out into districts; and the past, present, and possible customers in each street scheduled by the thirty collectors who represent Messrs. Singer in East London. Messrs. Bradbury's business, though not so extensive, is organized on the same principle. Through the kindness of Messrs. Singer Mr. Booth's secretaries were allowed to interview each collector separately, and take from him detailed particulars about each individual sweater. Messrs. Bradbury supplied our office with similar information. We were thus able to verify and add to the list of workshops supplied us by the Home Office,

houses, (4) labour contractors, and (5) workpeople of all sorts and conditions. To this I add a slight personal experience of work in the lowest class of coat and trouser shop, and a somewhat extended experience of East End life previous to four months' investigation of the East End tailoring trade.*

The Jewish coat-making industry is practically concentrated within an area of less than one square mile, comprising the whole of Whitechapel, a small piece of Mile End, and a part of St. George's-in-the-East. In this quarter thirty or forty thousand Jews of all nationalities and from all countries congregate, and form in the midst of our cosmopolitan metropolis a compact Jewish community. *Jüdisch* is a language of the streets, and Hebrew characters are common in shop windows and over doorways. Overcrowding in all its forms, whether in the close packing of human beings within four walls, or in the filling up of every available building space with dwellings and workshops, is the distinguishing mark of the district. The percentage of persons *per acre* rises to 227; the highest at the East End. This would seem to entitle the Jewish community to the first place in Mr. Booth's "Tables of Poverty," if it were not that by another test of poverty—rateable value of property per person—this district compares favourably with other East End parishes. These two facts point out two leading features of East End Jewish life—the habit of excessive crowding of dwellings and workshops, and the willingness and ability to pay high rents.

and we were moreover enabled to classify the sweaters according to the number of sewing machines in use, and therefore by the number of persons employed. We took the further precaution of picking out certain streets for a special inquiry by School Board visitors and others: and we were satisfied by the results of these inquiries that our list of small employers was complete, and our classification of them correct.

* I am also indebted to Mr. Lakeman, senior factory inspector at the East End, and to Mr. John Burnett, of the Board of Trade, for general information.

Within the borders of the Jewish settlement we have the names and addresses of 901 Jewish coat-makers employing hands other than their own family, with general information as to (1) the number of sewing machines, (2) the character of the work turned out, and (3) the position and condition of the workshops. In the table given below these shops have been classified according to number of hands usually employed, and cross-divided into sections according to the character of the work done.

CLASSIFICATION ACCORDING TO NUMBERS USUALLY EMPLOYED.

		No.	Per Cent.*
A.	Shops employing over 25 hands . .	15	1·6
B.	,, ,, 10 to 25 ,, . .	201	22·3
C.	,, ,, under 10 ,, . .	685	76·1
		901	100·0

CROSS DIVISION INTO SECTIONS ACCORDING TO QUALITY AND PRICE OF WORK.

		Total	A	B	C
I. Best Bespoke . .	Morning coat, 12*s* to 9*s* Lounge jacket, 9*s* to 6*s*	54	—	28	26
II. Bespoke and stock .	Morning coat, 9*s* to 4*s* Lounge jacket, 6*s* to 3*s*	192	6	68	118
III. Stock and common	Morning coat, 4*s* to 1*s* 6*d* Lounge jacket, 3*s* to 1*s*	459	8	88	363
IV. Very common (*slop*)	Morning coat, 1*s* 6*d* to 9*d* Lounge jacket, 1*s* to 5*d*	196	1	17	178
		901	15	201	685

I feel satisfied that our list includes all shops belonging to the classes A and B; but I think it highly probable that a certain number of class C have been overlooked, which would affect more especially section iv. of the second table. It is difficult, however, to establish any exact relation between these two classifications based on broad but rigid lines; as general facts the reader will note that the pro-

* These percentages compare very closely with the results of a similar classification of 300 to 400 East End Tailors' workshops prepared for Mr. Booth by the chief of H.M. Factory Department, viz. class A, ·83 per cent.; class B, 18·78 per cent.; class C, 80·39 per cent.

portion of small shops rapidly increases as the work grows commoner; while the contractors employing over 25 hands are, with one exception, confined to the two medium sections of the trade. But our inquiry has brought one fact into strong relief: the sanitary condition and general comfort of the workshop will vary according to its position in the first classification, *i.e.* it will depend more on the importance and wealth of the contractor than on the class of work which he turns out. For the masters who simply superintend and organize the actual workers—they who toil not, neither do they spin—monopolize the best shops of the district; they will secure light (a marketable commodity to the tailor, as it saves artificial lighting), they will substitute the more effectual gas-stove for the objectionable coke fire, and they are more amenable to government inspection in regard to sanitation and space. I have seen workshops belonging to well-to-do contractors which realize a higher standard of comfort than an ordinary provincial factory. I do not wish to credit the owners with any special philanthropic spirit; but while the provincial manufacturer lives in his counting-house or in his own home, the Jewish master spends the day with his workers, helping, encouraging, or driving them, according to his individual nature. The condition of his workshop has therefore a direct effect on his own comfort.

On the other hand, it is in class C (a class which unhappily forms 80 per cent. of the East End trade)—masters who, as Mr. Burnett* tells us, work as hard, if not harder, than their hands—that we discover the most deplorable instances of noisome and overcrowded habitation. The large employer will engage special premises for his work—the better kind of "garden" shop,† or the entire floor of a comparatively large house. The small employer seldom

* See *Report to the Board of Trade on the Sweating System at the East End of London*, p. 7.

† Workshop built into backyard—the garden of a past state of things.

knows the distinction between a workshop and a living-room; if he himself sleeps and eats in a separate room, some of his workers will take their rest on a shake-down between the presser's table, the machines, and scattered heaps of garments. And this living and working in one room intensifies the evil of the high percentage of persons per acre which is characteristic of this district. Other workers who crowd together during the night seek their day's bread at the dock gates, in the warehouse, the factory, or along the open streets; but here it is over-crowding day and night—no ventilation to the room, no change to the worker. Still, there are two stubborn and incompressible facts in the tailor's shop against which I would warn the imaginative journalist who calculates the exact cubic space per person in an unseen and purely hypothetical "sweater's den." I allude to the presser's table and the bulky coat machine. These necessitate a certain minimum space. Moreover, the proportion they bear to human workers increases in the lowest class of trade; hence I have seen worse cases of overcrowding in small "bespoke" shops than among the slop-workers. But, taking the East End tailoring industry as a whole, the presence of bulky machinery and the marketable value of light are physical impediments to the cellar accommodation and huddled misery of the lowest class of boot finishers. This comparison does not deny the evil which exists, but in a picture of East End Jewish life it changes, by contrast, black into a shade of grey.

In the table on the following page the reader will see four different types of Jewish coat-shops, with the rate of wages prevailing in each, together with the customary hours of labour, not counting overtime. The wages of the worker are reckoned by the day, but paid weekly. Piece-work is rare in the Jewish coat-shop; but the more driving masters insist on a certain stint of work, and the day, if needful, is lengthened out at the worker's expense

Types of Jewish Coat-shops.

Section I., Class C.—Best Bespoke. One machine; four hands.

	Wage per day.	Hours of work.	Rate per hour.	Remarks.
Tailor (baster)	7*s* to 9*s*	13 to 14	6*d* to 8*d*	3 to 4 coats per day.
,, (presser).....	7*s* to 9*s*	,,	,,	
,, (machinist) ...	7*s* to 10*s*	,,	6*d* to 9*d*	Contractor one of the tailors Tailoress wil make button-holes.
Tailoress.....	4*s* to 6*s*	12	4*d* to 6*d*	

Section II., Class C.—Bespoke and Stock. Two machines; eight hands.*

General tailor	7*s* 6*d* to 8*s* 6*d*	13 to 14	6½*d* to 7½*d*	10 to 12 coats per day.
,, ,, ...	6*s* to 6*s* 6*d*	,,	5½*d* to 6*d*	
Machinist (best)	7*s* to 7*s* 6*d*	,,	6½*d* to 7*d*	Contractor will be one of the general tailors.
,, (plain)	5*s*	,,	4½*d*	
Presser	7*s* 6*d* to 8*s* 6*d*	,,	6½*d* to 7½*d*	
General hand (male)	5*s*	,,	4½*d*	An apprentice may be kept at 12*s* per week to fell sleeve linings and sew on buttons, and learn trade.
,, ,, (female)	2*s* 6*d*	12	2½*d*	
Buttonholer (girl) ...	3*s* 6*d*	Piecework	4*d*	

Section III., Class C.—Stock and Common. Two (or three) machines; eight or nine hands.*

Machinist (best)	6*s* to 7*s*	13 to 14	5*d* to 6½*d*	15 to 25 coats per day.
,, (plain)	3*s* to 4*s*	*Indefinite*	2*d* to 3*d*	
Baster.....	4*s* to 5*s* 6*d*	13 to 14	3¾*d* to 5*d*	Contractor will be baster or first machinist.
Presser	6*s*	,,	5*d*	
General hand (female)	3*s* 6*d*	12	3½*d*	The general hand will probably work a third machine when needed, or there may be third machinist and wife as general hand.
Feller (girl)	2*s* 6*d*	,,	2½*d*	
,, ,, ...	2*s*	,,	2*d*	
Buttonholer (girl).....	3*s*	Piecework	3¼*d*	

Section IV., Class C.—Very Common. Two machines; five hands.*

Machinist (best)	6*s*	13 to 14	5*d*	15 to 20 coats per day.
,, (plain)	3*s*	*Indefinite*	1*d* to 2½*d*	
Presser	6*s*	13 to 14	5*d*	Contractor will be presser or first machinist. Indef. hrs.
General hand (female)	1*s* 6*d*	*Indefinite*	1*d* to 1½*d*	
Feller (girl)	*Nominal*	,,	*Nominal*	May employ "greener" as second machinist at nominal wage.
				Buttonholer: outdoor hand, 1½*d* to 2*d* per hour.

* The following are actual examples of other classes of shops :—

Section II., class B. Contractor, baster; wife, buttonholer. First

in order to accomplish it. Otherwise a day's work for a man is thirteen to fourteen hours; half a day seven hours; a quarter of a day four hours. The wages of women are based on a twelve hours day; but since the partial enforcement of the Factory and Workshop Act (which allows only ten and a half hours' actual work) one and a half hours for meal-time is deducted from the daily wage as it appears in our table. There are, however, two important qualifications to a paper rate of wages: the question of overtime (whether it be paid or not) and the average number of days worked per week throughout the year. Overtime may be accounted for in two ways: it may be paid extra, or a very long day may be married to a short day—seventeen hours' work on Thursday may be compensated by the early closing of the Sabbath Eve. Now, in regard to overtime, our inquiry leads us to this conclusion: that it is paid or otherwise compensated for to all classes of hands in the shops of large contractors, and that it is accounted for to all skilled hands throughout the trade. But among the imperfectly taught workers of the slop and stock trade, and more especially in the domestic workshop, under-pressers, plain machinists, and

machinist, 8*s* 6*d*; second ditto, 6*s*; fixer, 9*s*; presser, 8*s* 6*d*; under-presser, 5*s*; gen. hand (male), 5*s*; gen. hand (male), 4*s*; gen. hand (female), 2*s* 6*d*; feller, 2*s*; buttonholer, 3*s* 6*d*; apprentice, 9*s* per week (thirteen hands in all).

Section III., class A. Contractor superintends; son-in-law manager, £3 per week. Fixer, 7*s* per day; presser off, 8*s*; under-presser, 7*s*; seven machinists, (male), first, 9*s*; second, 8*s*, 8*s*, 7*s*; (female), 4*s* 4*d*, 4*s*, 2*s* 6*d*; general hands (female), four at 18*s* per week, one at 16*s* per week, two at 15*s* per week; fellers (girls), one at 12*s* and one at 9*s* per week; buttonholers, six, earning 2*s* 6*d* to 3*s* 5*d* per day (twenty-six hands).

Section IV., class A. (This contractor works on 3*s* to 1*s* coats). Contractor himself superintends. Fixer, 8*s* 6*d*; four basters, 6*s* 6*d*, 6*s*, 5*s*, 5*s*; thirteen machinists (male) 8*s*, 7*s* 6*d*, 5*s*, 5*s*, 6*s*, 4*s*, 4*s*, 3*s* 6*d*, 3*s*, 2*s* 6*d*, (female) 4*s* 9*d*, 3*s* 6*d* per day; (apprentice) 7*s* 6*d* per week; four pressers (male), 8*s*, 7*s*, 5*s*, 3*s* 6*d* per day; seven general hands (female), 4*s*, 3*s*, 3*s*, 2*s* 6*d*, 2*s* 6*d*, 2*s* 6*d*, 2*s* 6*d* per day; two fellers, 2*s*, 1*s*, per day; two apprentices, 5*s*, 4*s* 6*d*, per week; six buttonholers earning 1*s* 6*d* to 3*s* 6*d* per day. (Thirty-nine hands.) This contractor is said to drive his hands.

fellers are in many instances expected to "convenience" their masters, *i.e.* to work for twelve or fifteen hours in return for ten or thirteen hours' wage. We must, however, in noting the scanty earnings of unskilled labour in Jewish coat-making, recognize one striking distinction—I mean the difference between permanently low wage and what may be considered a form of trade apprenticeship. Machinists and pressers receiving less than five shillings for thirteen hours' work may be regarded as learners—a state from which they are bound to rise if they have the average strength and capacity. For instance, a "greener" will work three months for a nominal wage in a slop-shop: in six months he will be earning three to five shillings for an "indefinite" day: in a year's time he may be earning (according to the class of trade for which he is fitted) 6*s* to 10*s* 6*d* per day of thirteen to fourteen hours; or he may be himself a small master. Female fellers working in shops turning out coats from 2*s* 6*d* and upwards are termed apprentices if they earn less than 9*s*, and "improvers" if they earn less than 12*s* for a full week's work. From the position of feller they rise to that of "general hand," and will receive in that capacity 2*s* 6*d* to 5*s* a day, according to the quality of work they are equal to. But this is emphatically not the case with the general hand of the small slop-shop, who helps in the manufacture of 1*s* to 1*s* 6*d* coats. She will be expected to "convenience" her master, and her maximum pay will be 1*s* 6*d* a day. And the sewing needed in this class of garment is in no sense a training for better work; indeed it unfits her for it. Therefore we have a limited class of women working in the Jewish coat trade whose earnings can never exceed 1*s* 6*d*, and frequently fall below 1*s*, for twelve hours' work. But, excluding the general hand of the domestic slop-shop, we may consider that in East-End coat-making a rate of 4½*d* per hour for male workers, 2½*d* per hour for female

workers, is the low-water mark of ordinary but mature labour; while 9*d* an hour for men and 6*d* an hour for women may be regarded as the high-water mark of exceptional skill.* The full significance of this distinction between permanently unskilled and imperfectly trained labour will be appreciated by contrasting the greener of the coat-trade, with his foot on the ladder of a rising scale of earnings, with his brother in the lowest class of boot finishing, whose labour, like that of the general hand of the slop-shop, cuts out no step to better things. The distinction is broad indeed—it is the difference between hope and despair.

The second qualification to a paper rate of wages, namely, the number of days' work actually secured throughout the year, varies greatly according to the class of shop and the position of the worker. In the best bespoke shop the work is fast and furious during the busy season (from March to August, from October to Christmas), and tends to heap itself up at the latter end of the week, frequently extending through the better part of Thursday night. On the other hand the workers are locked out for weeks together, and they are often unfitted to take work, even if they could get it, in other sections of the trade. It is, therefore, most difficult to calculate their average earnings. In the manufacture of stock and slop coats the current flows more smoothly, and I am inclined to think that its irregularity is caused quite as much by the competition between small masters as by seasonal demand. But undoubtedly the larger contractors offer the most constant employment; for owing to the heavy rent and other standing charges of their workshops they must obtain orders or fail. Again, skilled workers stand, in regard to continuous employment, at a

* It would be well to contrast this rate with that of the trades-union statement (given in note to p. 164). The Jewish contractor saves, not by "sweating" skilled labour, but by employing imperfectly trained workers, or a lower grade of workers, for that part of coat-making that needs little or no skill.

great advantage; for during the slack season the staff of the workshop contracts, and throws off the less skilled and more incompetent worker—the master endeavouring to provide work for those of his staff without whom he cannot execute an order if it should fall to his lot; while during the busy time first-class machinists and pressers will be actually bribed by one master to leave another, and will, to some extent, dovetail employment at different shops. I think it would be fair to state the average work per week throughout the year as four to four and a half days in the shops of large contractors and for the most competent and skilled hands throughout the trade; three days for medium shops and average labour; and two and a half days and under for the great majority of permanently unskilled or imperfectly trained workers.

In constructing the four different types of Jewish workshops we have taken class C (shops employing under ten hands) as being the most typical of East End tailoring, the class in which the contractor is invariably one of the staff, and worked it out in the four different sections of the trade, adding in the notes three actual instances of classes A and B. But the difficulty of clear-cut generalization, in Jewish tailoring, is extreme; for beyond the elementary facts that the male workers are exclusively Jewish and the female workers principally so, that the use of the sewing machine and the importance of the presser's table vary inversely with the quality of the work turned out, I have discovered no distinct organization peculiar to the different sections of the trade. For instance, *a priori* reasoning would have led us to suppose that subdivision of labour, the characteristic feature of the Jewish as compared with the English method of coat-making, would be most elaborate in the cheapest branches of the trade. But this is not so. Subdivision of labour increases with the size of the shop, and not with the cheapness of the garment turned out; and as the large contractor cannot take the very best, and will not take the very

worst, kind of work, it is developed in its most perfect form in the medium shops of sections ii. and iii., shops working on 2*s.* to 6*s.* coats. Here you not only find fixers, basters, machinists, pressers, and fitters, but, as Mr. Burnett says, "of every branch enumerated it is difficult to find two of the same branches who are paid at the same rate." For instance, it needs less skill to machine the linings than the material of a coat, a lower grade still for sleeve linings, while the machinist who makes cuffs and sews in pockets must be a first-class mechanic; hence we have already four machinists receiving different rates of pay, and exercising different degrees of skill. The work is honest and good of its kind; but the art of the English tailor has been exchanged for the perfect mechanism of Jewish organization. In a typical Jewish workshop a razor is never used to cut wood; the hatchet is sharpened.

But on either side the line of good medium work subdivision of labour exists only to a very limited extent. In the best bespoke shops the staff are all, or nearly all, skilled tailors; they will stop the machine, or lay down the iron, to baste, fell, stitch, or make buttonholes. Their work may be specialized, but their skill is uniform. On the other hand, the lowest slop trade drifts into the domestic workshop with its small and imperfect staff of workers: the same man may baste out and "press off" the 1*s* coat; a mere machinist may pick 5*d* jackets from off the heap by his side, run up the seams and round the edges, the garment flying backward and forward to the general hand who will do all the soaping, felling, and buttoning that is required. I place soaping first in the list; for soap replaces the needle in the lowest slop trade; and it needs little but muscle to soap the seams of shoddy cloth, or the face of the coarse canvas which lies between material and lining, and lends to the coat its temporary form. And lower still we find the Gentile women—the fringe of the coat trade—who make coats throughout for 7*d*; who will take bundles across the

counter of the wholesale house which have been indignantly refused by the smallest Jewish sweater. Thus subdivision of labour, yesterday the fetish of the economist, to-day the bugbear of the trade-unionist, is, in the tailoring industry, innocent alike of art or fraud; incapable of producing the coat for "the gentleman who knows how to clothe himself," but utterly disdainful of the soaped-up garments which lose shape and substance in the first London fog. Honestly made balloons, adapted to the wear of a tasteless middle class, are its only, but its numerous, progeny.

I now pass to the relation the profit of the contractor bears to the wages of his hands, together with the general condition of all classes engaged in the tailoring trade. But I wish first to dispel an illusion which, judging from articles in leading papers, seems to have taken firm hold of the public mind.

Besides the labour contractor we are told that there are a class of middlemen who stand between the wholesale or retail house and the master of the workshop—a series of parasites all of whom "sweat" profit out of the actual worker at the bottom of the scale. This class of middlemen was a fact of the past; with equal certainty we may assert that it is a fiction of the present. That there exist isolated instances of middlemen who are not superintendents of labour, I could hardly deny, unless I knew every coat-shop in London; but we have overwhelming evidence that these individuals (if they exist at all) do not constitute a class, for though we have full particulars of shops in all sections of the coat-trade, we have in every case traced the work direct to the retail or wholesale house. I have heard of an overflow of work, of instances in which a labour contractor has taken out too great a quantity for his own staff, and has retailed it to his friend; but that is simply a trade accident and not a trade custom. If, therefore, the term "sweating" be limited to sub-contract, there is no sweating in the Jewish coat-trade, unless you choose to regard the wholesale houses

as the first contractor. But this would lead us to the conclusion that all descriptions of merchandise are made under the "sweating system"; for throughout our industrial organization the wholesale house stands between the producer and the retailer, and the cloth manufacturer becomes as much a "sweater" as the Jewish coat-maker. Even in the working men's co-operative movement—that shortest cut between the producer and the consumer—we have watched the rise of two great wholesale societies, under distinct management and with a separate profit and loss account, buying from the manufacturers and selling to the retail stores.

There is, however, one curious exception to this absence of middlemen in the coat trade, namely, in Government work. The wholesale orders given to Government contractors are sublet to labour contractors, who either work on the premises of the first contractor or in their own workshops. It is questionable whether, in this peculiar case, we ought not to regard the first contractor as the wholesale house and the Government as a body of consumers. But any way the reason for this exception is obvious, and is moreover intimately associated with the explanation for the present absence of sub-contracting from the coat-trade at large. In Government work there is a margin between the price at which the work is given to the first contractor and the price at which he can get it executed, with profit, *to the satisfaction of her Majesty's viewers.* Part of his margin of possible profit the Government contractor hands over to a labour contractor; it saves him the personal supervision of a workshop, and he secures through contract a cheaper and more efficient superintendence than through a salaried foreman. Now the middleman, who formerly existed in the coat-trade at large, lived on the margin between the price to the wholesale house and the cost of labour in an unexplored labour market. This margin has been absorbed by the enterprise of rival traders. The prices at which stock

and slop garments are given across the counter of wholesale houses are 25, some say 50 per cent. lower than they were twenty years ago. In fact the nineteenth century patent sounding-machine of competitive trading has pierced through the series of middlemen and has at length struck the low level of the actual rate at which labour is willing to sell itself in the East End market; and any unusual variation produced by an additional depression of wage, or by a temporary inflation of price, will in many cases be handed over by the so-called "sweater" in the form of a bribe to the foreman of the wholesale house by whose favour he secures the work. Hence, if there exist middlemen in the Jewish coat trade, they pass under the disguise of the salaried foremen of large trading firms. Bribery has replaced sub-contract, in so far as the keen-eyed profit instinct of the wholesale trader permits it. But the position of the actual maker of the garments is in no way affected by the change. Neither would it be altered if to-morrow the principal of the firm himself stepped into the position of the corrupt foreman.

Closely connected with the bribery of foremen and the low prices current in the stock and slop trade lies the question of the actual profit of the contractor compared with the wages of his hands. First let us distinguish between the different classes of contractors, as we have distinguished between different classes of workers. The typical sweater—"the prince of the sweating system"—the man who employs over twenty-five hands—has been narrowly watched by the representatives of comic and sensational papers. He is pictured sauntering about his workshop with his hands in his pockets, with a cigar in his mouth, and with the East End equivalent to an orchid in his button-hole—though in a workshop which "reeks of the smell of human flesh, and in which thirty or forty workers are huddled together like cattle in a pen," even this must be an unpleasant and, I should have thought, a

somewhat needless, occupation for a man who "sweats" a large income out of the labour of his "hands." No doubt the representatives of these journals have had opportunities of analyzing his year's balance-sheet that I have been unable to obtain. All the information that I can give about a master of this class—and I fear it will sound prosaic and lacking in the picturesque—is that his work-shop realizes a greater degree of comfort, that his hands are more regularly employed, and are more secure of the payment of overtime and of their wage at the end of the week, than is the case with the small master who gains himself a precarious and uncertain livelihood. From what I have seen of the private apartments, and from what I have noticed of the personal expenditure of this class of contractors, I should imagine that they made a very fair, perhaps, in one instance, a large income relative to the turn-over of their business. Men in a large way escape the blackmail of foremen, for they deal direct with principals of the wholesale firms; and I am told that one of these contractors has himself a share in the capital and direction of the business of his chief customer. Still there is a paradoxical fact which the creators of the typical sweater will find hard to explain. If contracting on this scale be so lucrative and so easy, how is it out of 900 Jewish coat-makers at the East End there are only fifteen who employ as a rule twenty-five hands. And in striking opposition to this enigmatical fact we see the eighty per cent. of small masters employing under ten persons; while there remains nineteen per cent. of the intermediate class belonging more especially to the better paid sections of the trade. Clearly, then, the small master who manufactures, with the help of imperfectly taught and permanently unskilled labour, the balloon and soaped-up garment for the working class home and colonial markets—the man "who works himself as hard or harder than any of his employés"—is the typical sweater of East End coat-making.

In truth it is exactly the absence of the capitalist employer, independent of, and distinct from, the wholesale trader, able, to some extent, to resist the constant pressure of competing firms in the direction of cheap, intermittent, and low-class production, that is the curse of the East End. Unhappily, the large and responsible employer is severely handicapped by the economic conditions of the metropolis as compared with those of the provinces—the extravagant rent for factory or workshop, the heavy rates and taxes, the high price of gas and coal, and, intensifying all these inequalities, the irregularity of the London trade, which leaves him with serious liabilities during the slack seasons of the year.

And while the large contractor is placed at a serious disadvantage, two circumstances tend to an indefinite multiplication of small masters in the Jewish coat trade, competing vigorously with each other, not only for the work of the shops, but for the services of the most skilled hands: the ease with which a man becomes a master, coupled with the strongest impelling motive of the Jewish race—the love of *profit* as distinct from other form of money-earning. The ease with which a man may become a master is proverbial at the East End. His living-room becomes his workshop, his landlord or his butcher the security; round the corner he finds a brother Israelite whose trade is to supply pattern garments to take as samples of work to the wholesale house; with a small deposit he secures on the hire system both sewing machine and presser's table. Altogether it is estimated that with 1*l.* in his pocket any man may rise to the dignity of a sweater. At first the new master will live on "green" labour, will, with the help of his wife or some other relative, do all the skilled work that is needed. Presently, if the quantity of his work increases, or if the quality improves, he will engage a machinist, then a presser. His earnings are scanty, probably less than those of either of the skilled hands to whom he pays

wages, and he works all hours of the day and night. But the chances of the trade are open to him; with indefatigable energy and with a certain measure of organizing power he may press forward into the ranks of the large employers, and if he be successful, day by day, year by year, his profit increases and his labour decreases relatively to the wage and the labour of his hands.

In the East End tailoring trade the characteristic *love of profit* in the Jewish race has a two-fold tendency; to raise the workers as a mass of individuals, and to depress the industry through which they rise. Contractors and workers alike ascend in the social scale; taken as a mass they shift upwards, leaving to the new-comer from foreign lands the worst paid work, the most dilapidated workshop, and the dirtiest lodgings.

On the other hand, the prices at which work is taken are constantly reduced by a race of workers who have neither the desire nor the capacity for labour or trade combination, and who are endowed with a standard of life that admits of an almost indefinite amount of work in the worst possible conditions.* At present, however, the comparative scarcity of *skilled* labour, joined with the growth in all directions of Jewish tailoring, both in an increased export trade and in the partial invasion of the bespoke work of the City and West-end—this combination of a limited labour market (as regards skill) and trade growth checks the downward tendency of cost of production and maintains a level of good wage and fair profit in the higher branches of the trade. Thus whatever may be the effect on the English working man, and whatever may lie hidden in the future for a race of producers with an indefinitely low standard of life and apparently without the capacity for combination, the present condition of the

* Portions of the article published in the *Nineteenth Century* have been omitted in the present chapter, as the characteristics of the Jews are fully dealt with in the chapter on the Jewish community.

East End Jewish tailors may be fairly stated as "mentally and physically progressive." If they alone were concerned, no inquiry would be needed.

An account is given in the chapter on "Working Women," of the manufacture of trousers, vests, and juvenile suits by Gentile women. The workers in this case are the wives and daughters of the irregularly employed and of the purely parasitic population of East London. I have described this population in treating of the Docks. If the Jewish community is like a reservoir continuously rising and overflowing, the mongrel population surrounding it may be compared to a stagnant pool; the worthless and the unfortunate of all districts, of all industries, of all classes, trickle into it; as a mass it sinks downwards; infants, young children, weaklings are pressed out of existence by the struggling mass above; while individuals once floating on the surface are sucked downwards by currents of drink, vice, or sheer misfortune, and drop into the nethermost place.

The women have been fitly termed the Chinamen of this class: they accept any work at any wage. They grasp after the leavings of the Jews in the coat-trade; in some instances they act as general hands in the Jewish slop-shop; and they monopolize the East End trouser and juvenile suit trade. And when Jews and Gentile women come into direct competition (as they do in vest-making) they accuse each other loudly of ruining the trade. I think as a general fact the Jews carry off the best paid work, while the struggling wives and mothers of drunken husbands and starving children slave day and night for a pittance which even a greener would despise, except as apprenticeship to better things. But notwithstanding this, the striking feature of the female labour engaged in the East End tailoring industry is the extraordinary range in the earnings. For, even if we exclude the best bespoke work (corresponding to section i. of the Jewish coat trade), which in

the case of trousers and vests is accidental to, rather than characteristic of, East London, we find women in the shops of German contractors, working on second-class order or good stock trousers, who will clear 5*s* for 10½ hours' work, either as machinists or as finishers. The rule of the trade is piece work; the wages of women in the better class trouser and vest trade (corresponding to section ii. of the coat trade) vary from 3*d* to 6*d* an hour according to the rate at which they work. On the other hand, directly we lose sight of garments requiring neat and skilful workmanship and descend into the permanently unskilled work of the vast majority of the trouser, vest, and juvenile suit hands at the East End, if we leave the workshop and step into the home, we may watch women and girls straining every nerve, who cannot earn more than 2*d*, and must frequently content themselves with ¾*d*, for an hour's labour. This sudden fall is partly due to the vigorous and growing competition of the provincial factories—a competition most acutely felt in the juvenile suit trade, which, by the way, is the only section of metropolitan tailoring that suffers from foreign as well as from provincial competition. The provincial factory cannot undertake "ordered" goods, neither can it turn out garments with "form." Hence the Jewish coat-shop is very slightly affected by the rival factory system; for with a coat style—"form" as it is called in the trade—is of the first importance, and female labour (whether at home, in the workshop, or in the factory) has always been found fatally deficient in "form." But for strong and sound work, the provincial factory with its greater sub-division of labour, with its superior machinery, excels in all ways (except cheapness) the slipshod output of the demoralized and poverty-stricken home. Therefore trousers and juvenile suits corresponding to the honestly made balloons of the large Jewish contractor are chiefly manufactured in the provinces; while the women at the East End who are not skilled or fortunate enough to secure

"order" work are for the most part engaged on trousers, vests, and juvenile suits for the working-class home and colonial markets—garments that are "flattered" into temporary shape by the presser's iron, and in the making of which soap largely replaces the use of thread —fit companions for the soaped-up coat of the domestic sweater.

The women engaged in this lowest branch of the tailoring industry work either direct for a wholesale house or for a distributing contractor. The latter are more especially characteristic of the trouser trade; they may be Germans or English women; in rare instances they are Jews. They take large orders from shipping or wholesale firms, form centres of employment throughout the East End, give the work out, first to be machined, then afresh to be finished, while they press the garments either themselves or see it done on their own premises. In other cases women will take small quantities from a wholesale house or from one of these contractors, machine the garment either alone or with help, and give out the finishing to their neighbours. Thus, I have known a shipping order pass through the hands of a series of individuals before it reached the homes of the finishers. We have, therefore, clear evidence of sub-contract in the trouser trade. But while sub-contract exists to a small extent, distributing contractors, as a class, are being swept away. Small wholesale trading firms are springing up in all parts of the East End, turning dilapidated barns or old stables into workshops for indoor workers, and distributing far and wide their commoner work in the homes of the women.

And I have analyzed carefully the earnings of women working on exactly the same class of garments for a contractor or sub-contractor on the one hand and for a wholesale house on the other, but I have failed to discover any difference in the price paid per garment; while undoubtedly the worst paid work is made under the direction of East

End retail slop-shops or for tallymen*—a business from which contract, even in the equivocal form of wholesale trading, has been eliminated. Here again the sweeping away of the contract system has in no way lessened the evils of the so-called "sweating system"; the position of the actual worker remains unchanged.

These are the main facts of the East London tailoring trade, the leading features of this new province of production. Each year adds to the number of its inhabitants, not only at the East End, but throughout the United Kingdom.† The Jews occupy one portion of it, the Gentile women the other—both alike constantly shift their boundary further and further into the domain of the English journeyman tailor; while on the opposite side the factory system (also a province of women) competes vigorously with the female home-workers in the trouser and juvenile suit trade, but makes little headway against the Jewish industry of coat-making. Within the boundary, the new province may be mapped out into sections according to the skill of the workers and the quality of the garments turned out. In all cases a definite class of producers, receiving certain rates of wage, corresponds to a definite body of consumers paying a certain range of prices. Thus the highly paid staff of the Jewish or German contractor, working on ordered coats or trousers, manufactures for well-to-do commercial or professional customers; the makers of first-class balloons, with their subdivided labour and sliding scale of earnings, supply shopkeepers, clerks, artisans, and the better class colonial markets; and lastly the small master of "green"

* The tallyman takes orders direct from the actual wearer, and is paid for the garments in small instalments. He usually manufactures on his own premises, and takes the measurements of the customer himself. He unites in his person the functions of a credit-shop and a sweater.

† At Leeds the ready-made clothing industry has attracted some 8000 Jews within the last twenty years. In the Stroud Valley (a newly formed centre of the trade), two hundred Jews have recently settled. They confine themselves almost exclusively to coat-making in both instances. In Manchester, Birmingham and Bristol Jewish coat-making colonies are to be found.

labour and the permanently unskilled female home-worker, struggling and striving for bare subsistence wage, serve the African gold-digger, the East End lounger, or the agricultural labourer with soaped-up garments of shoddy cloth.

In regard to the lowest class of trade, it is needless to remark that it is dependent for its existence on the presence in the labour market of a class of workers—such as Jews or women—*with an indefinitely low standard of life.* Without a constant supply of destitute foreigners and of wives forced to supplement their husband's irregular earnings, the low-class tailoring trade would cease to exist. This would be no great evil, for while the workers are starved, the consumers are defrauded. No one profits by this extreme form of sweating except the more grinding wholesale house and the unknown landlord who secures, through the transformation of backyard or living-room into workshop, a double rent. The real "sweater," therefore, has a threefold personality—an ignorant consumer, a grinding and fraudulent wholesale or retail slop trader, a rack-renting landlord; in some instances, we might add a driving labour contractor. This is the body of the sweater; the soul is the evil spirit of the age, unrestrained competition.

[The 900 shops tabulated and classified in the foregoing paper are all situated in Whitechapel or in the parts of St. George's or Mile End Old Town, lying contiguous to Whitechapel and inhabited by the Jews. The boundary to the east in St. George's is Cannon Street Road, and is continued as New Road through that piece of Mile End which intervenes between St. George's and the northern part of Whitechapel; the boundary to the south is Cable Street. This district is the seat of the coat-making trade, and to this district our investigations were chiefly directed. To complete the information for the whole East End, I append a table showing the total number of shops on our list and their character so far as we were able to ascertain it:—

Whitechapel Section.

Source of Information.	Whitechapel.	St. George's (part)	Mile End Old Town (part)	Total.
Factory Inspectors	614	125	124	863
Other Sources	89	48	15	152
	703	173	139	1015

Coat and General shops.....	901
Vests	10
Juvenile Clothing	7
Trousers	97
	1015

Remainder of District.

Source of Information.	St. George's (part).	Mile End Old Town (part)	Stepney	Poplar	Bethnal Green.	Shoreditch.	Hackney.	Total.
Factory Inspectors	17	23	14	22	20	51	20	167
Other Sources	9	33	3	32	11	1	1	90
	26	55	17	54	31	52	21	257

Coat and General shops.....	57
Vests	1
Juvenile Clothing	65
Trousers	61
	184
Unclassified (Shoreditch and Hackney)	73
Grand Total 1272	257

Classification according to Size.

	A 25 workers and upward.	B 10 to 25 workers.	C Under 10 workers.	Total.
Whitechapel Section:				
Coat and General	15	201	685	901
Vests, Trousers and Juvenile Clothing	6	35	73	114
	21	236	758	1015
Remainder of District:				
Coat and General shops	6	4	47	57
Vest, Trousers, and Juvenile Clothing	15	25	87	127
	21	29	134	184
Unclassified (Shoreditch and Hackney)				73
Grand Total.....1272				257

In addition to these shops, there are a large number of domestic workshops, occasionally employing outside labour and entirely escaping the notice of the factory inspector. This is particularly the case in the eastern portion of Mile End Old Town, and Stepney and Poplar, the districts in which the slop trouser and juvenile suit trades are principally located.

It will be seen that to arrive at our total of 1272 shops, we add 242 as to which information came to us from other sources than the factory inspector's books. It is probable that many of these 242 shops represent removals or change of name or the rapid springing up of new concerns. It is not possible for the factory inspectors to keep fully abreast of their work in so fast growing and shifting a trade. We believe our numbers to be somewhat swollen in this way.

On the other hand, it is probable that some of the smaller shops have escaped notice, especially in Bethnal-green, in which direction the trade is extending. We do not think any of the larger shops can have been omitted, and but few even of the smaller ones in the older districts. To test this we made a special inquiry as to seven selected streets, and the results show a rather smaller number than on our lists, especially in the Whitechapel district.—C. B.]

CHAPTER IV.

BOOTMAKING.

WITHIN the district dealt with in these pages (East London and Hackney) the large majority of the London bootmakers reside, and in many parts of it form a considerable fraction of the total population; as will be seen by the following figures, based upon the occupation returns of the last census (1881).*

—	Total Population.	Not engaged in any occupation (including children and other dependent persons).	Engaged in the Boot Trade.†					Engaged in other occupations.	Percentage of occupied persons who are engaged in the boot trade.
			Males.		Females.				
			Under 20.	Over 20.	Under 20.	Over 20.	Total.		
Tower Hamlets‡.....	439,186	250,945	645	3,620	422	789	5,476	182,765	Per cent. 3
Shoreditch and Bethnal Green	253,552	138,574	1,036	5,613	945	1672	9,266	105,712	8·77
Hackney	163,681	87,110	287	1,733	178	376	2,574	73,997	3·48
Total...	856,419	476,629	1,968	10,966	1545	2837	17,316	362,474	4·78

* These figures include manufacturers, factors, dealers, artisans of every description, warehousemen, packers, &c., vendors and makers of lasts, boot-trees, laces, tags, bows, tips, pegs, &c., repairers, and "translators" (who patch up for sale cast-off boots).

† The figures obtained by Mr. Booth point to an increase of about 2,000, or nearly 12 per cent., in the number of persons engaged in the boot-trade in our district at the present time, while the whole population is supposed to have increased by 52,000, or about 6 per cent., with the result that rather over 5 per cent. of the present employed population may be considered to gain their livelihood in this industry.

‡ Including Whitechapel, St. George's-in-the-East, Stepney, Mile End Old Town, and Poplar.

It will be convenient to treat first and separately of the hand-sewn trade, which is chiefly concerned with the production of "bespoke" goods—goods ordered by and specially designed to fit a customer. Suppose, then, that the reader has been measured by the shopkeeper or his manager. The next thing to be done (by the measurer or by a subordinate under his supervision) is to produce a copy in wood of the customer's foot—the last.* The boot is then built up by the workmen upon the last, much as a plaster cast is formed by a sculptor upon the features of his subject.

The construction of the boot is commenced by the "clicker," who makes in paper a pattern from which he proceeds to cut out the leather required for the upper—that is, all that part of the boot which is above the sole. The upper in most cases consists of several distinct parts, each of which has to be cut out very nearly in its final form, while great waste can easily be caused if the skin is not divided in such a manner as to yield the greatest possible number of these pieces. The clicker is therefore required to possess a high degree of skill.

The average earnings of an experienced clicker in City shops doing a bespoke trade are generally from 30*s* to 35*s* a week, his hours of employment seldom exceeding ten in the day (including meal-times), with the usual Saturday half-holiday.

The clicker having done his work, the different parts of the upper, together with the fitted last and with the pattern, or some other indication of the measurements, are given out to the workman whose duty it is to put these parts together—the "closer."

When the closer has brought back the top of the boot

* In former times the shopkeepers made their own lasts; but last-making is now a separate profession, and all that is done by the shopkeeper or his "last-fitter" is to take a last already modelled on normal lines and by careful alterations to make this accurately represent the idiosyncrasies of the customer's foot.

completed, this, together with the last and the necessary materials for the lower portion, is handed over to the "maker," who has to put on the sole and heel.

The description which has just been given will explain the number of different workmen required to make a boot under the orthodox system of boot-making. But, in the City, even more than in the West End of London, this system is fast dying out. There are now, even in the good-class bespoke trade, but few masters who get their tops cut out and closed in the primitive manner by men working in their homes.* More and more it is becoming the custom to make use of uppers made up in a factory carried on upon a wholesale scale.

If we watch the closer at work, we shall find that the preparation of the different parts for being sewn (called "fitting") is done to-day in much the same manner as fifty years ago. But the sewing, which was then done by hand by the closer himself, or, very often, by boys working for him, is now in most cases performed with the sewing-machine. The part of the boot-closer's profession which has suffered the smallest amount of disturbance from the novel instrument of production is that which is concerned with what is technically known as "long work," *i.e.*, riding boots and "Wellingtons." Still, even in the case of the long work closers (for this branch is for the most part in the hands of a special class of men), although some few dispense almost entirely with the aid of the machine, it is more common to find that only about one half of the closer's task has been performed by hand.

Probably the average long work closer in the City, employed by shopkeepers and working single-handed, may be taken to earn, one week with another, at least £1. 5*s* (nett).† There are, however, some closers who do

* The total number of the closers working in our district does not exceed 50.

† The manager of a shop in the City, which has an excellent reputation among the workpeople, assured me that their long work closer takes only 18*s*

long work for wholesale firms manufacturing uppers for the hand-sewn trade. These men get "stock" to make when the bespoke trade is slack, and in some cases, as I was informed by an employer and can well believe, receive an average of from £2 to £2 5*s* per week, from which totals we must, in calculating the nett remuneration of the men's labour, deduct from 2*s* 2*d* to 2*s* 5*d* for grindery* and repairs to machine, and—since a closer of this type seldom works without more or less assistance—a further sum in respect of the value of the work done by wife or daughter.

Turning now to the short work, we shall find that the average weekly earnings of a closer, working single-handed on good bespoke work, amount to about 33*s* (nett).† As to those who get their machines worked for them, the men paying regular wages to a machinist (a woman of this class generally receives from 18*s* to 21*s* a week) are, for the most part, men with a good "seat of

(gross) even in a good week. Another closer, employed principally upon long work, gave me very full details as to his work and earnings. I find from his work-books that during the past twelve months his average nett weekly gains, after he has paid for his "grindery"—this is the trade name for materials such as, in this case, thread, silk, bristles, &c., supplied by the workman—amount to £1 2*s* 10*d*. This man is a first-class craftsman, but is advanced in years, and, therefore, slower at his work than formerly. He has now no children dependent upon him, and works, say, an hour a day less than most long work closers. He is also too conservative to avail himself, except to the smallest extent, of the labour-saving machine.

For the meaning of this term see the last note.

† That some of these closers make an income much above this amount is proved by the instance of a man who informed me that in 1887 (which was the worst year that he has ever had), he received a gross sum of £117, and that in the current twelve months (of 1888) he expected to take £140. This would give him in that year, after allowing for grindery and repairs to machine, a nett average of £2 10*s* 9*d* per week. On some few occasions this man has earned as much as 18*s* (nett) between 6 P.M. on one day and the same hour on the next; and in the same way another closer, also working single-handed, boasted to me that he had "in the Jubilee week of 1887" made £3 15*s* 8*d* nett. But it is quite exceptional for a man to get such a quantity of work in so short a time; nor could he long continue to work at such high pressure.

work," taking £3 gross per week, leaving the closer, after he has paid the cost of his grindery, wages, and all other expenses, a nett remuneration of 36*s* to 39*s*. More commonly the closer will be found to avail himself, from time to time, of the assistance of some member of his family. The position of a closer of this type may be illustrated by the earnings of a man whose work-books I have analyzed. His wife is a good machinist, and helps him when he has work enough on hand to require her assistance. He makes about £2 1*s* (nett) per week throughout the year. Being specially quick, this man devotes rather less than nine hours a day to labour; most closers, however, when in full work (say for five months in the year) seldom work less than eleven hours in the day.

Forty years ago—as I am informed by the secretary of the City (Closers') Branch of the Amalgamated Society of Boot and Shoemakers, himself an old man and the son of a closer still living—men could not earn more than £1 a week. When the sewing-machine was introduced, the price paid per pair fell greatly; but the men found that their output was much increased, and the earning power of those who could obtain plenty of work was not injuriously affected. Of late years many closers have left the trade; no one is learning it. Those who remain admit that the price paid for the work is well maintained, but say that it is now difficult for closers living in our district to obtain full employment.* For, although there are some closers (doing long work) living in the West who are employed by City firms, yet few, if any, West End shops give work to closers living in the East. Unfortunately, the hand-sewn trade in the City is in a languishing condition; and the shopkeepers, in many cases, instead of employing closers working at home in the manner which has been described,

* On the other hand the employers complain that on account of the scarcity of closers they find great difficulty in getting their tops made with anything like reasonable expedition, especially in the case of long work.

prefer to get their "tops" supplied by a wholesale manufacturer, and so avoid the expense of keeping a stock of leather.

So far we have been dealing mainly with the *bonâ fide* bespoke boot—that which is made throughout to the order of the customer. But a very large number of boots in our district are constructed with ready-made uppers, though these are joined to the sole, and the boot is completed by makers working upon the fitted last. The vast majority of these ready-made uppers for the hand-sewn trade are made, not in the homes of the workers, but in factories, mostly in Wellingboro', Northampton, and other places out of London. There are, however, several of these establishments in our district, and a few details in regard to one of the best-conducted of them may be of interest. In this factory, which has an extensive *clientèle* both in London and in the country, from one thousand to eleven hundred pairs of uppers are turned out every week, of which about one hundred and fifty will be "special orders," *i.e.*, made specially for the customer of the shopkeeper, who sends a ticket indicating the character of the leather to be used, the mode in which it is to be made up, and the necessary measurements, together, in some cases, with the fitted last; the other eight hundred and fifty or nine hundred and fifty are "stock." Long work is given out by this manufacturer to be made by men working in their own homes; the uppers of "short" boots are made in workrooms on his premises.

The earnings of the workpeople in this factory, their hours of employment, and the terms of apprenticeship, closely resemble those prevalent in the workshops of a manufacturer of goods of the better class in the machine-sewn trade, with which we shall deal later on, and need, therefore, no separate description. The manager of this closing factory, who, in addition to general supervision, also attends to the fitting of the "special orders," is not a foreman in receipt

of time-wages, but undertakes with his employer to get the work done at a fixed sum per pair, his remuneration consisting in the difference between the aggregate price of the output and the total amount of the wages of the operatives employed in its production.

Turning from the conditions to the nature of the employment, in these workrooms we note the novel features which the wholesale scale of manufacture has introduced. Sub-division of labour is carried further than before. Here not only is the pattern-cutter a distinct man from the clicker, but, instead of the closer working alone or with a single machinist, we now find (*a*) fitters* who prepare the work for the machine, (*b*) machinists, (*c*) button-holers, and (*d*) table hands who sew on buttons, &c. And the workers of all four classes are female. Male labour is too costly a luxury to be employed by the manufacturer when he can get the work done well enough for his purposes by women willing to accept wages much lower than those demanded by men.

We will now suppose the shopkeeper to have his uppers ready; the next step is to give these out, together with the leather required for the construction of the soles and heels (the "bottom stuff"), to the maker. It is the duty of the maker to cut out the inner and the outer soles and the stiffenings, puffs, shanks, and other minor portions, to add all these to the upper, and to complete the structure by building the heel and giving the final touches known as "finishing."

The makers do their work either in their own homes or in what may be termed associated workshops—places where a rent of 1*s* per week is paid for a seat.† There are

* The full title of these operatives is "paste-fitters"; they are so called from the material used in putting together the surfaces, which are then sewn by the machine.

† These workshops—it will be understood—are not provided by the men's employers. The landlord who lets accommodation of this kind is generally

very few (I know of only one) such common workshops in our district; but in the West they are numerous, and are a great convenience to men living at a distance from their shops, as is the case with some makers in our district who work for West End employers.

Like the closers, the makers are paid by the piece, and the amount of the men's earnings varies widely according to the industry and dexterity shown by each, there being a difference of quite 25 per cent. between the *maximum* possible out-put of different men of the same age and doing work of the same class. But an investigation embracing a large number of instances shows that the main factor in the financial position of these workmen is the greater or lesser continuity of their employment. There are men in our district who—as I know from the statements of both employers and employed—frequently earn from £2 2*s* to £2 5*s* (nett) in a week, and who, if they work with reasonable steadiness, can average from £1 16*s* to £1 18*s* throughout the year.* These, however, are quick workers, unusually fortunate in the regularity of their employment. Most of the makers living in the district get full work for five months or less in each year; and an

himself one of the makers working in the place. Neither closers nor makers, as a rule, can be induced to work in a workshop provided by the employers. The men like to work when they please and as they please, without restrictions as to hours or otherwise. Those who work at home in some cases do so for the sake of occasional assistance rendered by their wives.

* The men in question work for a City shop. As a rule, the complaints as to irregularity of employment are greater among makers working for City than those employed by West-End masters. By the work-book of a steady man, working for a West-End shop, now before me, I find that he made £1 18*s* 3*d* (nett) in his best week; but his weekly average for the year is only £1 4*s* 3¼*d*. Another industrious maker (working for a different master) is shown by the wage-sheets of his employer to have earned in one exceptionally busy week £2 4*s* (nett), while his average through the year is only £1 5*s* 3¾*d*. There are, however,—I have reason to believe—among the men working for West-End shops a considerable number who average more than this.

industrious man will have reason to think himself fairly fortunate if he averages £1 3s to £1 5*s* (nett) per week. Not a few take less than this. But some of those who earn an average smaller than £1 3*s* could, beyond question, increase their actual takings if they were less unsteady in their habits.

When in full employment, most makers work eleven or twelve (occasionally thirteen or fourteen) hours in the day, often snatching their meals without leaving the seat. Few work during these hours day after day without a break. And, indeed, the severe nature of this sedentary occupation makes occasional relaxation a necessity. In the busy season—I can say from my own knowledge—the time spent in actual labour is, in the case of many men, not less than seventy, and, I believe, in most cases about sixty hours in the week.

The industry of the hand-sewn makers has been very materially affected by the introduction of the sole-sewing machine. Not that the price paid per pair is lower now than in the old days. For years past very few youths have been put to this trade,* and many of its former devotees have gone into the machine-sewn trade. So that, although the demand for hand-sewn boots has fallen off in a marked degree, yet an important diminution in the supply of labour capable of producing this work has also taken place, and the strong Trade Union which exists among the makers has been able to put considerable pressure upon the masters. The price paid per pair is, in fact, higher to-day by more than fifty per cent. than in 1860 (in the pre-machine era), by far the greater part of this improvement having been gained within the last fifteen years.

It is, however, proper to observe that this increase in

* The hand-sewn makers appear to deliberately discourage the entry of youths into their trade, hoping in this way to keep down the supply of available labour, and so make it more easy to maintain the present level of wages. Compare Leno on *Boot and Shoe-making*, 2nd ed., p. 210.

price does not imply a general and proportionate augmentation of the men's weekly earnings. One maker says that his actual average to-day is £1 18*s* 9*d* per week (nett), while in 1860 he would have received only £1 1*s* 3*d* (nett) for the same amount of work. This is a man with an exceptionally good "seat of work." But in the majority of instances the increased difficulty of obtaining full and continuous employment has done much to counteract the increase in the wage-scale.* The causes of this difficulty among the hand-sewn makers of our district are not far to seek. The substitution of the peg or the rivet for the stitch has done much to drive the cheapest class of hand-sewn boots out of the market; and each year brings into existence some new variety of screwed, "combination" (*i.e.* partly screwed, partly sewn), or other travesty of the genuine hand-sewn article. More and more every day does the sole-sewing machine (first introduced into our district in the year 1866) take the place of the maker's awl. And while the demand for hand-sewn boots is everywhere diminishing the makers of our district are especially affected by the changed conditions of the trade. The cheaper class of bespoke goods, now sold in the London shops, are made, for the most part, out of London; nor is the case different with the ready-made hand-sewn boot of every grade. While in former years the London maker used to fill up the slack season in the "custom" trade by working on stock goods, the manufacture of ready-made hand-sewn boots—an article still much in demand for men's wear—has almost entirely abandoned our district, the chief

* This statement refers principally to men employed by City shopkeepers, and making high-class work at the rate of wage accepted by the trade union. The number of boots of this class sold in the City has for a long time been steadily decreasing. Some makers in our district working for City or suburban shops at less than the recognized piece-wage obtain full employment nearly all the year round. In the West-End a first-class maker can often still get employment as regular as thirty years ago; but he can, as pointed out in the text, no longer fill up his slack time with stock work.

sources of supply being the provincial seats of the boot industry. As for women's boots, the vast majority of purchasers are nowadays content with the machine-sewn boot, generally ready-made. But it is by no means an uncommon thing for a shopkeeper to send the order of his customer of either sex, even for bespoke goods, to be executed by the wholesale manufacturer with the aid of the sole-sewing machine.

It will be seen that the hand-sewn makers have to contend against a host of adverse influences; all the same, it appears to be certain that their average earnings exceed those received in 1860 by something like 20 per cent.

We have so far been considering what may be termed the normal organization of the hand-sewn industry in our district. The simplest form of the trade, that in which one man manufactures the boot throughout and sells it to the customer, is practically defunct in London. The nearest approach to this primitive type is made by a class of workmen scattered through the metropolis, who carry on business in their own homes upon a diminutive scale, acting as both producers and vendors. They buy their uppers from a warehouse (generally ready-made, but occasionally to order), and put the sole and upper together themselves. These men also take job-work (repairs). I have found it impossible to ascertain, even approximately, the average profits made by men of this class, who, of course, have no work-books to show, and who seldom, if ever, keep accounts. Next in order comes the ordinary shopkeeper, whose establishment we began by examining. With this trader, who, in most cases, takes but a small part in the actual labour of production, differentiation of function commences. The shopkeeper is a middleman between producer and consumer. Not infrequently, indeed, he is only one link in a chain of middlemen. In addition to the wholesale manufacturers who supply to the shopkeeper, not alone uppers,

but also in many cases complete boots, there exists in relation to the hand-sewn trade a special class of sub-contractors, members of which may be found in different parts of our district. These are the "chamber-masters," men who seldom make stock, and whose business it is to carry out orders for bespoke work, which the retail vendor passes on to them for execution. A chamber-master of this type will probably act as his own clicker, his family assisting him in his work. He will get his uppers closed by machinists in his own house or by women who do the work (sometimes with the assistance of subordinate labour) in their homes. The completion of the boots is entrusted to makers, mostly inferior workmen, to whom they are given out at prices usually much lower than the piece-wage fixed by the trade union.*

When we pass from the hand-sewn to the other branches of the boot-making industry—branches mainly concerned with the production of ready-made goods—the organization of industry becomes in a marked degree more complex, both by the multiplication of middlemen and by the increased tendency to specialization of function in the worker. The purchasers of stock goods being less wealthy and less fastidious than the fortunate few who can afford to pay for an article specially designed to correspond with the idiosyncrasies of the customer's foot, cheapness is, in the ready-made trade, an indispensable element; and, since the profit of the vendor, under whose supervision the work is done, upon the sale of each pair is, as a rule, much smaller in the case of ready-made than of "custom" boots, an increase in the scale of production becomes almost a necessity. The retailer of these ready-made goods has nothing to do with

* The description given relates only to chamber-masters in our district, most of whom are in a small way of business and make very meagre profits. In the West End there are some chamber-masters working on a larger scale, some of whom pay the highest rate of wages specified in the standard of the union.

their production, but is a mere middleman,* a distributor, whose wares, however conspicuously his name may be stamped upon them, are purchased from the wholesale manufacturer. What is more, the wholesale "manufacturer" himself is very often no more than a middleman. When a wholesale vendor finds that, for one reason or another, some other manufacturer can produce an article at a lower cost than himself, he "buys in" this article in order to re-sell it to the shopkeepers or other dealers whom he supplies.†

In addition to the "manufacturers" who themselves make a part, at any rate, of the goods which they sell, there exists a class known as "factors,"—men who do not own a manufactory, but buy up the produce of manufacturers, generally of the smaller manufacturers, and re-vend it. The factor is, of course, a middleman pure and simple.

To turn now from distribution to production, we shall find that in the industrial organization of the wholesale trade, the "saving" of labour occupies an all-important position. The "saving" of labour—that is to say, the reduction of the cost of labour by the utilization of labour to the greatest possible advantage—may be attained in several distinct modes. Thus it was discovered that a boot could be made up sufficiently well to satisfy a not too critical wearer if its component parts, instead of being sewn, were put together with wooden pegs or metal rivets. Now a man can knock in pegs or rivets much faster than he can sew stitches. Here we have the substitution of one operation for another. But a method of "saving labour" of

* In certain cases the middleman retailer is dispensed with; for some manufacturers sell part of the goods which they produce, or which they purchase from other manufacturers, in shops owned by themselves; but this is exceptional.

† This practice of buying in will be further alluded to when we come to deal with the question of the wage-scale established by the trade unions, which makes it practically impossible for certain firms to produce the inferior grades of boots.

much greater importance is the substitution in relation to operations practically identical of a better for a worse instrument of production, the simpler instruments being called tools, while the more complex are, in many cases, referred to as machines.* We have seen how, even in the bespoke trade, the sewing-machine has to a very great extent supplanted the closer's awl; in the ready-made trade we shall find that machinery plays a part still more remarkable.

Another and a potent method of utilizing labour to the greatest possible advantage remains to be considered. This is known as the division of labour. Subdivision of labour affects production in two distinct directions, qualitative and quantitative. By allotting to each of several workmen a single part of a task, that task may be done better than if one man did the whole. "Jack of all" parts of a trade is often "master of none."† And thus, in regard to hand-sewn boots, as we have seen, the "all-round" workman, who can "box the trade," is, and has long been, replaced by the united forces of workmen of four, or (if we omit the comparatively unimportant operative by whom the bottom stuff, for the soles and heels, is cut out, and reckon only the clicker, the closer, and the maker) of three distict types. It is, however, rather as increasing the quantity than as improving the quality of the output that division of labour is adopted in the wholesale trade. A worker whose whole life is spent in performing one particular class of operations will attain a rapidity of performance rarely to be met with

* In numerous industries, of course, labour is further saved by the substitution of gas or steam for human energy as the motive power of the instruments of production. But in the boot trade of East London and Hackney very little use is made of either gas or steam in driving machinery.

† Specialization of function is incidental to all skilled industry. Thus we find closers who devote themselves exclusively to the making of uppers for men's or for women's boots, as the case may be; and makers who, if "men's men," can only make a lady's boot with difficulty and cannot make a lady's slipper at all; and *vice versâ*.

in the man whose work embraces a wider range.* Even in the bespoke hand-sewn trade we have observed that in the production of the upper the old-fashioned closer is being driven from the field by the subdivided industry of fitters, machinists, button-holers, and table hands; while in the construction of a complete machine-sewn boot we may find, each engaged upon a distinct operation or small group of operations, as many as twenty different workers.

The visitor whom the courtesy of an employer allows to examine the details of labour organization in a boot manufactory will count in the clicking-room perhaps ten men and youths at work. The principal of these cuts out in cardboard or zinc the patterns for the different parts (some fourteen in number) of the upper, which are then cut out by clickers working from these patterns, and taken to the machine-room.† Here from twenty to thirty girls and women are employed under the supervision of a foreman. Most of these are fitters, machinists, or table hands; possibly there will be one or more whose special vocation it is to work button-holes by hand or with a button-holing machine, or an "eyeletter," whose duty consists in inserting metal eyelets by means of a simple machine into holes made by a punch. Bows and buckles are put on at a later stage by another class, the "trimmers." Young untaught "room-girls" are employed to carry the work about and do odd jobs.

Our upper is now complete, and we must look after our bottom stuff. At one end of a room we shall see a man cutting out the outer soles by means of a sole-cutting press;

* In fact the ideal workman—from the point of view of rapidity of performance—is one who never has to pause to think what he is going to do, but works on with the steady speed of a well-regulated machine. The nearest approach to this type of perfection is, of course, made by a man who day after day performs the same fraction of the total processes necessary to the production of the complete article.

† The sewing-machines used in making uppers can be driven by steam. But the application of motive power to these machines is very uncommon indeed in our district.

a second may be similarly cutting out the inner soles; next to him stands a third "rough-stuff-cutter," turning out from yet another press the pieces required for the heel; while a couple of boys, each working a separate machine, produce the minor portions necessary to the completion of the base of the boot. These several fragments and the upper to which they correspond are collected by the fitter-up (there will probably be two of these men) and given to the laster. In the lasters' workshop some twenty or five-and-twenty workmen are engaged under the supervision of a special foreman upon what among themselves they call "the tapping." The upper is drawn over an iron last, and the inner and outer soles are joined to the upper and to each other by nails; after which the soles are further fastened together by the sole-sewing machine. This is generally worked by a treadle moved by the foot of the operator, but in some instances by a gas engine.

We shall already have observed that the laster, before adding the outer sole, took it over to a boy, who placed it between the grooved surfaces of a "channelling" machine, and, after turning a handle, handed back the sole scarred by a deep furrow, destined, we now remark, to receive the stitches of the machine. At a subsequent stage the edges of this furrow are pressed together so as to close over and conceal the stitches. In some instances the "channels" are "put down" by a boy, who commences his industrial career as a specialist in this work.

We must not forget our heel. This is generally added by the laster. But boots of the inferior descriptions now often have their heels built, attached, pared, and breasted by machines invented to perform these distinct processes, and demanding special operatives. The boot is now completed in the rough. "Finishing"—that is, trimming into their proper shape the sole and heel, colouring these black, yellow, or white, and adding the final polish—is, in this wholesale trade, in the hands of a separate class of workmen, who

(with very rare exceptions) are employed, not upon the premises of the manufacturer, but out-doors. When the finisher has brought back the boot, it is placed in the drying-room, where efficient ventilation, superintended by a careful attendant, soon gets rid of a certain amount of moisture imbibed during manufacture. Nothing now remains except a final brush-up; when this has been deftly given by the young women of the cleaning-up department the boots are deposited in the neat cardboard boxes in which they are forwarded to their ultimate destination.

The hours of employment in most boot factories are from 8 A.M. to 7 P.M., with an hour allowed for dinner and half an hour for tea; on Saturdays from 8 A.M. to 2 P.M., with a short interval for lunch. Overtime is occasionally worked, and, in most cases of time-wage, is paid for at about the same rate as ordinary work. The men employed on piece-wage not infrequently take less than the normal time for meals.

Our inspection has made us acquainted with the different classes of workers engaged in the construction of a machine-sewn boot. But it must be clearly understood that what we have seen is typical of but a small percentage of the boot factories to be found in the metropolis. Most of the London manufacturers, instead of getting all the work (except the finishing) done in their own manufactories, give much of it to out-workers. The work of the clickers and that of the rough-stuff cutters is always done on the premises; the closing of the uppers is, in the large majority of cases, performed by outside workers; the lasters, in very many instances, work out-doors; the sole-sewing machine is also very frequently dispensed with, that part of the work being also given out. Even where the output is of considerable dimensions, the factory itself may be so minute that a few rooms in an ordinary dwelling-house suffice to accommodate staff, plant, and stock. As we descend the scale we rapidly leave behind the giants of the trade—men

who turn out ten thousand and more pairs in a week*—and find ourselves among manufacturers of Lilliputian proportions,† whose weekly output is limited to a few gross, and whose tiny workrooms contain little more than a sole-cutting press and a table for the clicker; until at last we reach the lowest level of all, the owner of a couple of rooms in a tenement house‡, who buys his leather, cuts his uppers, gets his wife or daughter to close them, and lasts and finishes the boots himself, selling a gross or a gross and a half at a time to a large "manufacturer" or to a "factor."

This explanation having been made, the reader is invited to examine the financial position of the principal among the different classes of workers. A good pattern-cutter gets 60*s* per week; a first-class clicker earns from 42*s* to 38*s*; less experienced men 37*s*, 36*s*, 34*s*, down to 28*s*; young hands 25*s* to 14*s*. Apprentices (seldom regularly bound)§

* For many reasons the practice of giving work to out-workers tends to produce industrial conditions less advantageous to the workers than those which prevail when the work is carried on in large factories. But there is something to be said in favour of a method which enables the working-man who has saved a few pounds to start as a manufacturer, and, if he has the necessary business ability, to rise step by step. I borrow this remark from a gentleman who commenced operations as a manufacturer with a capital of £12, put by out of his wages as a workman, and who now turns out his eight hundred pairs weekly. A not inconsiderable number of the manufacturers in our district have in a similar manner risen from the ranks of the employees or are the sons of men who rose in this way.

† These very small manufacturers correspond to the chamber-masters in the hand-sewn trade. In the branches with which we are now dealing the term "chamber-master" is chiefly applied to those who work with the assistance principally of members of their own family.

‡ Much of the work done by these small men is rivetted work, generally for children's wear; some of it is "needle-and-thread" work (for infants' use).

§ When serving under indentures, clicker apprentices, for whom a premium of £10 has been paid, usually get 4*s* to 5*s* a week in their first year, rising to 12*s*—15*s* at the end of three, or 15*s* to 17*s* 6*d* at the end of four years; exclusive of bonus.

serve for five (sometimes for four) years, generally beginning at from 3*s* to 5*s* a week, with a rise of about 1*s* every six months. In addition, a bonus of about 2*s* 6*d* a week is often given to industrious pupils. The earnings of clickers are reduced, if full work cannot be found for them, but increased if overtime is worked. On the whole a thoroughly competent clicker is not much affected by irregularity of employment. Less experienced men, however, are taken on as extra hands in the busiest season (say from the middle of February to the middle of July) and discharged at its close.

In the machine-room the foreman or forewoman is an important person and well-paid. A first-class foreman will get 50*s* a week. Among the hands in this room, who are all female, first-class machinists or fitters earn from 18*s* to (exceptionally) 22*s*; less experienced hands generally get 14*s* to 16*s* a week. Apprentices or learners serve for three years, giving their time for three months, and then rising gradually to 7*s* or 7*s* 6*d*. Button-holers can make from 16*s* to 18*s*.* The earnings of table hands vary greatly: some are experienced workers, who take 10*s* to 12*s*, 12*s* 6*d*, or even 14*s*; many are young girls receiving from 6*s* upwards, according to ability. Eyeletting is done by young hands getting 6*s* to 9*s*. Trimmers may earn 12*s* to 14*s* on good work, but on common goods less competent and experienced girls will receive 5*s* to 10*s*. Room-girls get 2*s* 6*d* to 3*s* 6*d*. These figures represent the normal wages of the hands, wages increased when overtime is worked and diminished when work is slack. Their actual average weekly earnings (ascertained from inspection of pay-sheets and the statements of employees) are never much more than 90 per cent. of the normal wage, of which, in some factories, as the hands assert, not more than 85 or

* Button-holers are paid in some cases by week-wage, in others by piece. Button-holes worked by hand seem to be generally paid for by piece-wage.

80 per cent. can be earned, one week with another, through the year.

While the better class of uppers is generally manufactured upon the premises of the manufacturers, the commoner work, by far the larger part of the whole output of the trade, is given out to persons (generally women) who do the work in their homes,* in some instances single-handed, but in most cases with the assistance of subordinate employees, varying from one or two to twenty in number. Establishments on this larger scale are, however, rare; staffs of five or less are much more numerous. The women employed by these sub-contractors being, as a rule, far less skilled than those who work in the machine-rooms of the manufacturers, their wages are on a lower scale. A machinist or fitter† of this type, may, if thoroughly efficient, take 15*s* to 18*s*, but as a rule receives from 12*s* to 14*s* a week; girls just beginning to know their business will get 9*s*, 10*s*, 10*s* 6*d*, while novices, mostly unable to do more than machine linings, will take 5*s* to 8*s* a week. Hands of "general utility" (frequently combining the functions of table-hand, room-girl, and porteress), earn from 4*s* 6*d* to 8*s*. The regular working-day in these work-rooms is longer as a rule by half an hour, in some cases by about one hour, than in the factories.‡ Overtime (say one

* Parts of the work are occasionally given out again by these sub-contractors. Thus they sometimes get the eyelets inserted by a woman owning a machine for that purpose. The paste-fitting is in some cases given out to a woman who works in her own home. When the uppers are ornamented with an elaborate pattern, the sub-contractor may get this put on by a "flowerer" who does this part of the machining at home. The making of the button-holes is also sometimes given out in this manner.

† Among these out-door hands machinists seem to be usually paid by time; fitters are sometimes paid by the piece.

‡ That longer hours are not worked in these work-rooms does not appear to be the direct result of the operation of the Factory Acts. For there are hundreds of these places into which the Factory Inspector has never set his foot and of whose existence that official is probably unaware. Still, the

or one and a half hours) is occasionally worked, and seems to be generally paid for; on the other hand, their normal earnings are much diminished by slack time, the irregularity of employment among these out-door upper-makers being very great indeed. The standard of wages current among the operatives has fallen about 6 per cent. in the last few years; but the profits of the sub-contractors by whom they are employed seem to have suffered to a far greater extent. Many of these sub-contractors are married women or widows with household duties to attend to as well as their work; and these appear to earn but little more than their own machinist or fitter. It is a saying among these subordinate employers that 2*s* 6*d* per week ought to be gained upon the labour of each machinist or fitter; and, if an employer of this class devotes her whole time to the work and can get enough to do to keep her hands employed with some little regularity, this calculation is—I believe—fairly correct. But, now that it is so easy to hire a machine, the number of these contractors is continually being augmented. The competition among them is keen; the prices paid to them are constantly falling; and every year the amount of slack time tends to increase.

To give an idea of the profits made in a fairly busy week, I have, after making careful inquiries, framed two typical balance-sheets, based upon the actual receipts and expenditure of two of these small contractors. A. is the wife of a hand-sewn maker who does not live on very good terms with her, and does not give her enough money to keep up the family establishment. She was the widow of a sea-captain and has two children, a girl of 15 years and a boy of 12 years. She only took up the trade after

regulation of labour in the large factories has had a beneficial effect by setting up a standard to which the "out-door" workers conform from a natural dislike to work much longer hours than their more fortunate friends employed "in-doors."

her second marriage. She has three machines, of which she herself works one. Her profit and loss account for a week in last May is as follows :

		£	s.	d.	£	s.	d.
Gross Receipts	£2. 15*s* 5½*d*.						
Expenses.—Wages:	1 fitter	0	13	0			
	1 machinist (improver) ...	0	9	0			
	1 machinist (daughter, only able to machine linings)	0	6	0			
	1 shop-girl (table-hand and room girl) ...	0	8	0			
					1	16	0
	Grindery and repairs to machines ...				0	9	0
	Rent (say)				0	3	0
	Light				0	0	4
	Railway fares of shop-girl taking work to warehouse				0	0	6
					£2	8	10

	£	s.	d.
Gross Receipts	2	15	5½
Expenses	2	8	10
Nett Earnings	£0	6	7½

Thus this woman's nett profit, which includes the remuneration of her own labour and interest on her capital (three machines bought for cash for £18) is 6*s* 7½*d* for the week.

B. is a single woman, a brisk, business-like person of some 22 years, who understands her trade thoroughly. She has three machines purchased on the hire system (two are paid for already at £8 each, the third is being paid for at 2*s* 6*d* per week). But she has, at present, only work enough to keep two machines going. B. is employed by the same firm as A.; but has a second string to her bow; the prices received by her from both employers are similar to those which I found in the work-books of A. Taking her receipts and expenditure for the same week, we find this :

		£ s. d.	£ s. d.
Gross Receipts	£3 3 0		
Expenses.—Wages: Machinist		0 14 0	
Fitter (sister)		0 13 0	
Shop-girl (can do no part of the work except the inking)		0 4 6	
			1 11 6
Grindery and repairs to machines ...			0 9 9
Rent (say)			0 2 9
Light			0 0 2
Omnibus fares of shop-girl			0 0 6
			£2 4 8

	£ s. d.
Gross Receipts	3 3 0
Expenses	2 4 8
Nett Earnings ...	£0 18 4

B. therefore gets, over and above the value of her own work, something like 5*s* as her contractor's profit (out of which she has to pay 2*s* 6*d* to the sewing-machine company); and I think that these figures may be taken to show the earnings of a competent woman, managing one of these small upper-making businesses, during the busy part of the year. But the irregularity of employment in this department (as I have ascertained both by the statements made to me by some scores of these small mistresses, and from figures which I have examined both in the work-books of the employed and in the pay-sheets of the employer) is so great that their takings on the average, one week with another through the year, are generally less than one-half of what they receive in a busy week; while in slack and busy seasons alike the rent of the work-room has to be paid, and the claims of the sewing-machine company for the hire of machines satisfied.* However, notwithstanding

* Here are some figure from the pay-sheets of a manufacturer as to the takings of his out-door machinists. It should be observed that it is impossible to say whether or not these women work for this employer alone,

the severe competition, a few of the larger contractors still earn considerable profits.

The houses in which these upper-makers carry on their trade are, as a rule, ordinary dwelling-houses (not erected with a view to being used for manufacturing purposes) scattered through Bethnal-green, Hoxton, Hackney, and other parts of our district. Some of these work-people are going to Clapton, Homerton, and other localities on the north-eastern and northern fringe of the boot-making quarters, but find it a far cry to the warehouse. The houses get larger and more pleasant to the eye as you get away from the centre. The sanitary condition of the abodes of these upper-makers is neither better nor worse than that of other dwellings in the same locality; but their workrooms are not, of course, large enough to provide the same amount of air-space per worker as exists in those of most wholesale firms.

and the figures are stated to show, not the total receipts from all sources, but the degree of irregularity of employment:—

Machinists (sub-contractors).	Number of weeks in the year in which work was taken out.	Maximum weekly takings.			Average weekly takings for 52 weeks.			Average weekly takings for weeks in which work was taken out			Remarks.
		£	s.	d.	£	s.	d.	£	s.	d.	
A	51	2	13	6½	1	8	8	1	9	7	
B	49	4	11	4	1	15	2	1	17	4	This is a sub-contractor working on a relatively large scale and employed by 3 or 4 manufacturers.
C	47	1	19	6½	0	16	4	0	18	1	
D	45	2	7	9½	0	19	3½	1	2	3½	
E	45	1	9	3	0	11	2	0	12	11	Gets a low class of work.
F	23	2	0	9	0	8	8½	0	19	8	

But, with some exceptions in the lowest department of the fancy shoe and slipper trade (which is dealt with separately later on), the standard of comfort among these out-door upper-makers is by no means low.

Passing to the rough-stuff department, we find that a good fitter-up takes 30*s* to 35*s* a week; the presses are worked by hands who, if very competent, receive as much as 24*s* or 25*s*, but who more generally take from 20*s* to 22*s*, while youths and boys get from 17*s* to 18s, down to 5*s* 6*d*, according to ability.* In the laster's workshop the foreman will probably get a weekly wage of about 40*s* (I came across one large workshop in which the foreman was paid by results, agreeing with his principals to get the boots lasted at a fixed price, and taking as his remuneration the difference between that price and the actual cost of the labour employed),† and a few other lasters may also be found doing bespoke work at from 35*s* to 40*s* a-week. But, with insignificant exceptions, piece-work is the rule. A slow worker will often turn out only three pairs, while in the same time his neighbour will have produced four. But, here again, the factor which exercises the greatest influence upon the amount of a man's income is the greater or less regularity of his employment. As a rule, lasters may be taken to get full work for only five or six months in the year. In one representative manufactory I find, by referring to the pay-sheets of the employer and the wage-books of the men, and by taking an average of the wages of six men, that a laster, if steady at his work, can

* The principal hands in the rough-stuff cutting department are required to possess a considerable degree of judgment, without the exercise of which their work cannot be properly done. It seems agreed on all hands that the remuneration received by rough-stuff cutters is somewhat unduly low.

† It is proper to remark that this form of sub-contract does not appear to exercise an injurious effect upon the earnings of the workpeople, which in this instance are very high (I saw the men's work-books). In the parallel case of the upper factory above mentioned, the wages paid to the hands working under the sub-contracting foreman were also good.

earn in his busiest week £1 18*s* 3½*d*, but, taking one week with another for a year, only averages £1 5*s* 8¼*d* per week. In another factory the figures (average of earnings of six men) are, maximum weekly wage £2 2*s*. average for year £1 9*s* 10¾*d*. Among the men working for a third firm one man takes £1 18*s* 11*d* in his best week, but only averages £1 5*s* 0½*d* through the year; another laster can earn as much as £1 18*s* 6*d*, but does not actually average more than £1 3*s* 5½*d*. (These figures are given nett, *i.e.* after deducting cost of grindery—nails and other materials supplied by the workmen.)*

It is necessary to point out most distinctly that the figures here submitted represent the *minimum* and not the average extent of the irregularity of employment among lasters and finishers in our district. The men whose earnings we have examined are indeed fair samples; but the circumstances of their industrial position are superior to those of very many among their compeers. Our statistics are, of necessity, confined to the cases of men who had worked for their employer throughout the whole year. These are the permanent staff, the picked *noyau*. When the busy season is over the manufacturer will probably be unable to find employment for a large fraction (perhaps one-third) of his lasters, and these unlucky workmen will have to pick up what work they can, where they can. While, therefore, the figures given prove that competent workmen on the regular staff of a factory can average about £1. 7*s*† a week, this amount must be taken to be materially in excess of the actual average earnings of the whole of the London lasters. It is, unfortunately, true that

* The details upon which these figures are based may be of interest and are given on the next page; the earnings stated are nett.

† It will be observed that these figures are calculated on the basis of the number of weeks actually worked. In the factories in question, as in many others, work is suspended during one or two weeks in the year; so that the actual average weekly income, even of men on the permanent staff, is somewhat lower than their earnings in their average working week.

Employer.	Remarks on Employer.	Laster.	Number of weeks in the year in which the man worked.	Total earnings for one year.			Maximum weekly earnings.			Average weekly earnings for weeks in which the man worked.			Remarks on Laster.
				£	s.	d.	£	s.	d.	£	s.	d.	
X	Pays wages according to agreement with trade union at nearly the highest rate of piece-wage. Does a good class of work.	A	51	62	10	5½	1	13	6½	1	4	6¼	Generally steady at his work; a good worker; on women's boots; middle-class all-round work.
		B	51	80	10	9½	2	4	7	1	11	7	Always steady, but takes a day's holiday in the country occasionally.
		C	51	61	5	2½	1	11	5½	1	4	0¼	Always at work: a good craftsman, but slow.
		D	51	65	5	10	1	14	10	1	5	7¼	Very steady; on girls' boots of good quality.
		E	50	52	11	2	2	1	6½	1	1	0¼	Very steady; on girls' boots of middle-class quality.
		F	49	67	4	0½	2	3	8	1	7	5	Generally steady; on women's boots of middle-class quality, all-round work.
Y	Has no agreement with trade union, but pays what wages he thinks fit. Does medium to common work.	G	50	74	7	5¾	1	17	4	1	9	9	
		H	50	74	0	4¾	2	13	0	1	9	7¼	
		J	50	73	0	2½	2	2	10½	1	9	2½	
		K	50	65	10	9½	1	13	4¾	1	6	2½	
		L	50	81	3	1	2	3	8	1	12	5½	
		M	49	79	13	3	2	1	10½	1	12	6	Steady, but works rather short hours; lost one week through illness.
Z	Ditto. Two only of the lasters employed by this manufacturer are taken as examples in this table; because most of his lasters employ a certain amount of assistance. These men, however, work single-handed.	N	50	58	12	11	1	18	6	1	3	5½	Very steady.
		O	43	53	16	9½	1	18	11	1	5	0½	Very steady; has been a soldier, and has a pension.
	Average of 14 men.....			67	16	7¼	1	19	11¼	1	7	3¾	

some hundreds of these lasters—men often of considerable skill in their craft—can for many, and those the bitterest, months of the year obtain little or no employment, and frequently suffer great privations.*

To revert, however, to our figures, it must be noted that these refer to the earnings of men working single-handed. Many of the out-door lasters, especially of those engaged on common work, increase their income by employing subordinate labour. The English lasters seldom have more than one assistant, often the man's own son, and hardly ever an adult.† The learners employed under this method of working are not regularly bound as apprentices, no such thing as apprenticeship existing among lasters.‡ Where

* The irregularity of employment in the London boot trade is to a great extent accounted for by the fact that the London artisan, though unexcelled in making light boots for women's wear, cannot compete with the provincial workmen in heavy goods, whether men's boots or those fitted for out-door use in winter by women. It must be borne in mind that a manufacturer, as a rule, only begins to manufacture when he has received an order, and manufactures only the quantity ordered. If it were possible to anticipate the demands of the busy season by making up "stock" goods in the slack, the work could, of course, be spread more equally over the year. Several reasons have been given to me by manufacturers showing why this course cannot be adopted. (1) Stock deteriorates by being kept; (2) fashions change so rapidly that it would not be safe to reckon on being able to sell to advantage goods made up some time before sale; (3) a manufacturer who makes stock is, of course, unable to know beforehand what price he will get for his goods, and could guard against possible loss only by paying for their production somewhat lower wages than he pays in the busy season on boots, his profit on which he knows beforehand; but the payment of lower wages at one time in the year than are paid at another would meet with resistance on the part of the operatives, who would fear that the lower prices of the slack season would not be raised when the busy time came round.

† In London few English boys are put to the work of lasting; the ranks of the lasters are for the most part recruited by men who migrate to the metropolis from the provincial seats of the boot-making industry.

‡ I find from an old work-book (1886-87) that an out-door laster and his son (of fifteen) made an average of £1 8*s* 6*d* per week for twelve months; while the pay-sheets of one manufacturer prove a specially steady man working with his son (of eighteen) and assisted by his wife to have averaged £2 3*s* 9*d*; a third laster, who employs a boy during the greater part

these inferior workers are employed, a special subdivision of the work is necessitated. Thus the laster himself will put on all the bottom stuff except the heel; to build and pare the heel and to open the channel is the unskilled balance of the task which can be entrusted to the tyro. These boys and youths, who, when they know enough to be of service, get from 5*s* to 10*s* a week, work about the same hours as their masters, as a rule about ten in the day, usually knocking off work at tea-time on Saturday.* While the out-door lasters who work single-handed will frequently be found working in associated workshops, where their stand costs them from 6*d* to 1*s* a week, those who employ boys usually work in their own homes.

The employment by lasters of subordinate labour (except in the case of father and son working together) is strongly discouraged by the trade unions; but the system under which adults are thus employed is doubly obnoxious. In the first place it is a "team system," a novel subdivision of labour introduced with the special object of lowering the technical qualifications necessary in the worker, and so bringing into the trade unskilled labour. The supply of available labour being thus increased almost indefinitely, the endeavours of the skilled craftsman to maintain the present level of wages are hampered, if not frustrated. The key-note of the team system is that a series of operations, formerly entrusted collectively to a single artisan, is split up in such a manner that one part of the work—that which requires the greatest degree of skill—is performed by a workman who, possessing a relatively high degree of ability, is fairly able to insist upon an adequate remuneration, while the remainder of the work is placed in the

of the year (when engaged on very common work), is shown by the books of another manufacturer to take an average of £2 1*s* 5*d*. These earnings are stated clear of grindery.

* Some of the lasters who work in their own houses appear to work longer hours than those stated in the text; but the practice of working for more than the normal hours is condemned by the public opinion of the men in the trade.

hands of men whose greatly inferior competence in their craft forces them to accept a much lower rate of wage. The head laster rounds the insole and gets it and the upper into their correct position on the last. When he has done this, he "drafts" the boot by putting in the first nails at the toe, collects and prepares the various pieces required for its completion, and hands over the remainder of the task to be performed by his subordinates, who, provided that their superior has done his part properly, can with but a small amount of skill successfully accomplish the laborious, but incomparably less difficult, balance of the work, all the more so as this balance is, in many cases, parcelled out among them, each performing only a fraction of the task.

Then, again, the adverse tendency of the team system, regarded as an instrument for lowering wages, is further emphasized by the fact that, with few exceptions, the men working under it are of foreign race—men possessing in an exceptional degree the qualities of industry, perseverance, frugality, and temperance; capable of working, and willing to work, from fifteen to seventeen, or even eighteen hours in the day at a rate of pay which to English eyes appears altogether inadequate, and contriving to get a living even out of the most meagre and precarious earnings.

The competition of the Hebrew operatives cannot, indeed, be said to have diminished the earning power of the majority among the English lasters (all the best men among whom obtained in 1872-75 a substantial increase in their piece-wage which they have since maintained). But the introduction of the team system has, without doubt, exercised an influence anything but beneficial upon the position of the English lasters employed on common goods, and has also, by enabling cheap boots* to take the

* The uppers of many of these common house-boots are of German manufacture, but, as I am informed, very often of English material made up abroad.

place to a great extent of the low-class shoes and slippers formerly sold for house wear, seriously affected the hands engaged in producing this grade of "sew-rounds"*—hands, for the most part, also belonging to the same foreign race.

This "team" work is carried on under what is known in the trade as the "sweating system." The "sweating master" is a fairly skilful laster, who takes out work from the warehouse and gets it done in his own house with the assistance of other less skilled men employed by him. These men receive, in some cases, weekly wages (reduced in slack time), in others a proportion of the price paid by the warehouse. The master in addition to "fitting up" the work for his men in the manner described, fetches it from the warehouse and returns it (these journeys involving much loss of time and often the hire of a barrow), and pays for grindery, gas, and rent of workshop. In a busy week a comparatively competent "sweatee" may earn from 18*s* to 25*s*; less skilful hands may get 15*s* or 16*s*; but boys and newly-arrived foreigners take 10*s*, 8*s*, 7*s*, or less, while the masters, after paying all expenses, would, according to their own estimates, make not less than 30*s*, and must in many cases net much higher sums. Owing, however, to the irregularity of their employment, the average weekly earnings of both masters and men through the year fall very greatly below the amount which they can earn when in full work.†

Glancing now at the process which immediately follows the lasting, we find that the sole-sewing machine demands in the operator the possession of considerable skill, and (except when motive power is supplied) of great strength. A first-class sole-sewer is by no means easy to get, and will command as much as 43*s* or 42*s* 6*d*, less skilled operators receiving from 36*s* to 28*s* a week.

* The sew-round trade is described in detail later on, p. 284 *et seq.*

† I append two estimates for a workshop on the team system in full work. The first is that of an out-door laster working with one man and one

The earnings of the sole-sewers are in most cases affected by the slack time, though I have known a man to be so valuable that his employer was glad to give him his 42*s* 6*d* a week through both slack and busy seasons. But, as a rule, a sole-sewer must expect to be put upon three-quarter wages when trade is dull; or, if, as is frequently the case, he receive a fixed *minimum* wage with an extra sum in respect of all boots over a stated number sewn in the week, the operator will lose this bonus in the slack season. This latter method of payment is often adopted by the owners of out-door sole-sewing machines. For, when a manufacturer does not possess a sole-sewing machine, he gets this part of the work done by "sole-sewers to the trade," who own machines conveniently scattered through the regions where the out-door lasters most do congregate. Some of these machines belong to men in a large way of business, often also carrying on the trade of dealer in leather and grindery, others are the property of small men, each of whom works his own machine; and an owner of this class finds his earnings seriously diminished by the stagnation of the slack season. The price paid per pair for sewing has fallen to a marked extent

boy, and is, I believe, fairly accurate, being based upon the statements of all three workers:

	£	*s.*	*d.*	£	*s.*	*d.*
Week's out-put.—9 dozen at 4*s*				1	16	0
9 „ 3*s* 9*d*				1	13	9
Gross receipts...				£3	9	9
Expenses.—Wages of man	£ 1	*s.* 5	*d.* 10½			
„ boy		6	0			
				£ 1	*s.* 11	*d.* 10½
Grindery ...					6	0
Rent.. ...					1	6
	£	*s.*	*d.*			
Gross receipts ...	3	9	9	£1	19	4½
Expenses	1	19	4½			
Nett earnings of master...	£1	10	4½			

My second estimate is based upon information supplied to me by a sweating master in the presence of his staff of three men and two boys, all of

of late years; on the other hand, the cost of the machines is less than when they were first introduced, and few of them are now subject to the royalty upon each boot sewn which was formerly paid to the patentee. The machine in general use costs some £62, and it will be understood how great a convenience it is to a small manufacturer to save, not alone the cost of a machine which his own work could not keep fully employed, but also the wages of the operator, and the space required for the sole-sewing machine with its attendant channel-making machine by giving out his sewing to a sole-sewer to the trade.*

whom acquiesced in its accuracy. I am not inclined to place implicit confidence in these figures, but think them approximately correct:

	£	*s.*	*d.*
Week's out-put.—12 dozen at 4*s* 6*d*	2	14	0
,, ,, 4*s*	2	8	0
,, ,, 3*s*	1	16	0
	£6	18	0

	£	*s.*	*d.*	£	*s.*	*d.*
Expenses.—Wages of 3 men... ...	3	6	0			
,, 2 boys... ...		15	0			
				4	1	0
Grindery					12	0
Hire of barrow for porterage					1	2
Rent					3	6
	£	*s.*	*d.*			
Gross receipts ...	6	18	0			
Expenses	4	17	8	£4	17	8
Nett earnings of master...	£2	0	4			

It will be observed that nothing is in either case put down for firing or for light; for my visits to these workshops were paid in the height of summer; nor have I reckoned interest on capital; the sweating master finds all plant and tools required. In both the cases cited the adult sweatees are paid by the piece. No. 1 gives his man the price which he himself gets from the warehouse less 1*s* per dozen in all cases; No. 2 deducts as follows; from 4*s* 6*d* — 1*s* 6d; from 4*s* — 1*s* 3*d*; from 3*s* 6*d*—1*s*; as far as I am able to ascertain, this appears to be the scale most generally in force. The boys in both workshops are paid by the week.

* I am informed that sole-sewing establishments of a similar nature are to found scattered through the boot-making villages round Leicester and Northampton, villages in which boots are lasted and finished by men working in their homes.

Coming now to the finishers, we shall find that the introduction of the team system has transferred into the hands of the foreign workmen the greater portion of the work in this branch of the trade. The Englishmen now engaged in it are, for the most part, the *élite* of their craft, finishers employed upon goods of a fairly high-class, and receiving, as a rule, the full rate of wages fixed by the trade unions in 1872-75. A man of this type works at home, frequently assisted by a boy (for the employment of a boy is, in the case of a finisher, not discouraged by the unions), and sometimes by his wife, or pays rent to a chum for a seat in his room. With regard to the earnings of these finishers I have not found it possible to obtain from the pay-sheets of their employers information sufficiently exact to justify the statement of precise figures. For in each case it is necessary to know, and not always possible to discover, what money, if any, the finisher has paid out of his gross takings in respect of assistance.* On the other hand, a finisher is often employed by more than one firm, so that, in order to arrive at the total earnings of a number of men of this class, with a view to stating a fair average, an amount of investigation would be required which the circumstances of the case make practically impossible. On the whole, after an examination of the wage-sheets of several representative employers, and after making minute enquiries among a large number of finishers engaged upon different grades of work, I believe that the nett gains of a finisher working upon the orthodox system will, in most cases, be found to be very similar to those of a laster of similar competence, employed upon boots of the same grade. Among the finishers, as among the lasters, there are some men who obtain work much more regularly than others; these are thoroughly good and reliable workmen who are kept fairly well employed all the year round. But, for the most part,

* These finishers pay their boys from 7*s* to 10*s* a-week; the boys do not appear to be bound as apprentices.

these finishers are quite as much affected by slack times as the lasters.

Finishing includes one series of operations requiring a moderate degree of skill—"knifing"—and a host of subordinate processes which are within the meanest industrial capacity. Under the team system the knifing is placed in the hands of a special workman. When this man has trimmed the edge of the sole and the surface of the heel into the required shape, he passes the boot on to a much inferior worker, by whom these parts are rubbed down, coloured, and polished. The sock—*i.e.* the lining of the insole—is then put in, as a rule, by yet another person, a worker lower still in the industrial scale. In the team system we have thus a further extension of that fundamental principle of competitive enterprise—the saving of labour. In this case labour is saved (*i.e.*, the labour-cost is reduced) by the utilization to the greatest advantage of the superior ability of the knifer, no part of whose energies are now thrown away upon work, which, under this system, is performed by labour of the most unskilled, and therefore of the cheapest, description—labour which, under the old-fashioned methods of the trade, could not have been used at all. The introduction of the team system into the finishing industry accompanied the adoption of improved tools, which, while greatly diminishing the difficulty, materially augmented the speed of the knifer's work, and thus enabled the number of subordinate workmen "following" him to be increased. In this way the gates were thrown open, and the flood of foreign labour rushed in.

Only in the very rarest instances (I am acquainted with but one such case) is this team-work finishing performed "indoors" by men employed directly by the manufacturer. Almost always the work done under this method is performed by out-workers under the sweating system. The master finisher, who takes the work out from the warehouse, in most cases himself knifes the boots, his team

of three (less often four)* journeymen finishes them; his wife cleans the linings, and (unless a socking hand is employed at the factory) puts in the socks. Some of these sweating masters, however, employ knifers under them (among whom the knifing itself is sometimes subdivided),† and can then keep going a much larger team (say from four to eleven journeymen finishers). In this case much of the master's time is taken up by the supervision of his workers and by the search for work wherewith to keep them employed—a task involving many weary hours of patient waiting, and a lavish expenditure of tact, and also, in many cases—it is alleged—the bestowal of a certain amount of *douceurs* upon the manufacturer's foreman.

The normal length of the working-day among the foreign finishers is, during many weeks in succession, from seventeen to eighteen hours on five consecutive days of the week, and some twelve or thirteen hours‡ on another. The Jewish Sabbath, commencing at sunset on Friday, puts an end, in most cases, to the work of the week; and brings to the journeyman, at any rate, a period of repose which lasts until the following Sunday morning. But Saturday evening is very frequently devoted by the master finishers to knifing the boots upon which their men are to start work on the following day.

It is worthy of notice that the wives of the masters have to stop up, even after the working-day of the journeymen is ended, in order to sock the boots which the men have finished, in order that the goods may be ready for delivery next morning.

* There are some knifers who are unable to work with sufficient rapidity to keep pace with more than two or even one subordinate worker.

† Thus one of these subordinate knifers will be found to occupy himself exclusively with the heel, being incompetent to undertake the more difficult work required for the knifing of the "forepart."

‡ It may occur that a small part of these hours is spent by the journeymen in waiting for work to be brought back from the warehouse by the master: but very frequently their labour is carried on without intermission.

Residing, for the most part, in those squalid and overcrowded quarters of East London in which the foreign population has centred itself, in houses often, like the majority of the homes of the East London artisans, replete with sanitary defects, the master finishers provide for their men and themselves workrooms (some of which are also used for sleeping in) frequently devoid of the requirements of comfort, or even of health. The journeyman finisher, and his master divide equally between them the price per pair paid by the manufacturer, the master paying the rent of the workshop and providing lasts, tools (which he gets ground and sharpened at frequent intervals), gas for heating the irons and for lighting purposes, all materials required, and porterage, and giving his hands coffee in the morning and tea in the afternoon to wash down the scanty food which, in very many cases, they eat without leaving their work. For a journeyman thinks himself exceptionally lucky if, in the busy season, he can spare the time to run home for his mid-day meal.

The earnings of these finishers vary very greatly according to the amount of dexterity possessed in each case. Those masters, upon whom the manufacturers can depend to bring back the boots finished in a manner thoroughly satisfactory, not only get better prices for the work, but obtain employment much more regular than the majority; and the position of these better-class sub-contractors and of the journeymen whom they employ forms a strong contrast to that of those engaged upon the common and low-priced work. Yet, even where the prices received by the master finisher are good, and, by consequence, the piece-wage which he pays to his hands is fairly high, the earnings of the journeyman, if he is a slow worker, may be very low. It is no uncommon thing to find one of these journeymen unable to work much more than half as fast as his neighbour in the workshop.* In some cases this

* Here are some figures as to the earnings of three men employed in the

arises from want of experience; for many of these foreigners enter the trade without any previous knowledge of the craft in any form. Even when a man has been working at the finishing for several years, he will, in some instances, be found to work with very little more rapidity than in his novitiate, owing either to the want of natural aptitude for the work or to the deteriorating effects produced by the hard life, which is destructive of energy.

Few of these master finishers keep systematic accounts; while if a journeyman possess anything in the shape of a wage-book (and many of them have none), it will generally be found to indicate receipts for a few weeks only. For these reasons it has been impossible to arrive at any general statistics as to the financial position of the operatives engaged in this branch of the trade. To the best of my belief, which is based upon inquiries made among both master and journeymen finishers of all classes and upon an examination of a number of their pay-sheets and wage-books, the general average earnings of an ordinary competent hand in the busy season are about 26*s* a week. This season, however, lasts for little more than four months; in the remaining part of the year the dearth of employment is so great that a man taking 26*s* when in full work, will —according to the statements of these journeymen— average, one week with another through the year, no more than 16*s*. Some of the finishers, both masters and journeymen, fill up the slack time in this industry by working in another department of the trade (*see post*, p. 292), and so obtain continuous employment almost throughout the year. But the men who have no other source of livelihood than the finishing must be very hard pressed in the slack season.

same workshop in three successive weeks taken at random from their wage-books. All three work the same hours:—

	£	*s.*	*d.*	£	*s.*	*d.*	£	*s.*	*d.*
A made	1	9	0	1	18	11	1	8	0
B „	1	6	9	1	8	6	1	6	2
C „		18	3		18	9		17	8

The figures last stated refer to the financial position of a journeyman of average capacity engaged on moderately well-paid work. As an instance of what can be earned by a quick man upon a good class of work, I have known a journeyman to take as much as 12*s* 9*d* as the result of one day's work.* A very quick and steady man was found to have gained in four successive weeks, taken at random, £7 1*s* 0½*d*, showing an average of £1 15*s* 3⅛*d*, with a *maximum* of £2 0*s* 5*d*. From the wage-book of another capable journeyman I find that between the middle of May and the middle of December (a period embracing more slack time than busy) he earned £47 6*s* 3*d* in 29 weeks, giving an average of £1 12*s* 7½*d* per week; the earnings of his best week being £2 16*s* 7½d. Another competent journeyman in the same workshop as the last made, in the heart of the slack time (9 weeks ending middle of December), a weekly average of £1 4*s* 9*d* with a *maximum* of £1 10*s* 8*d*.

On the other hand, while there are certainly some among the journeymen who, as we have seen, can earn more than our representative finisher, yet there are others who take much less. The price paid by the warehouse in the case of the man earning 26*s* in a busy week may be taken to be from 4*s* to 5*s* per dozen pairs. But there are men engaged upon work for which no more than one half of this price is paid by the manufacturer; and, although this very common work can be executed with somewhat greater rapidity than the better-priced boots, yet the earnings of a journeyman employed upon work of this kind, even if he be a fairly quick workman, are much smaller than those of our typical finisher; while if he be slow and incompetent, he will—as I

* This is an exceptionally quick man; but said by his master to be a great gambler, to have been known to come to work without coat or boots, having pawned these articles, and to be in the habit of not working more than four days a week. Even so, his earnings for six successive weeks amount to £10 3*s*, giving an average of £1 13*s* 10*d* per week, with a *maximum* of £1 17*s* 5*d*.

have ascertained from the statements of both masters and men—earn, even in a busy week, no more than from 10*s* to 15*s*.

Much that has been said concerning the financial circumstances of the journeymen will apply equally in the case of their masters. The general ratio between their respective earnings may be illustrated by the case of a sweating master supposed to employ three journeymen, each of whom earns 26*s* in a busy week. After deduction of all expenses the nett gains of this master will be found to be £3.*

Of this sum the master may fairly claim about 39*s* as earned by his knifing,† and, say, 5*s* more for his wife's

* The actual receipts and expenditure of our representative sweating master will be as follows :—

	£	*s.*	*d.*
Gross receipts—24 dozen at 5*s* per dozen	6	0	0
9 „ „ 4*s* „	1	16	0
	£7	16	0

	£	*s.*	*d.*
Expenditure.—Wages of 3 journeymen at 26s ...	3	18	0
Rent		4	0
Grindery		3	6
Benzoline (for cleaning linings) and packing paper...			9
Kit-cutting (sharpening tools)... ...		2	0
Interest on and depreciation of plant...		1	2
Porterage		1	6
Gas (for heating irons and for light) ...		4	0
Coffee and tea (supplied *gratis* to journeymen)		1	1
	£4	16	0

	£	*s.*	*d.*
Gross receipts (as above)	7	16	0
Expenditure...	4	16	0
Nett gains ...	£3	0	0

† It is, of course, not easy to say what is the fair value of the work performed with his own hands by the master. The remark in the text is based upon the price allowed for knifing by two manufacturers whom I found to get part of their finishing done upon their own premises by men employed by themselves without the intervention of a sub-contractor. This price

labour (socking, cleaning linings, sewing on buttons, and packing); so that his remuneration for seeking work, "shopping" the boots, and supervision is 16*s* per week. But the master suffers at least as much as his men from the long months of slackness; and, taking the calculation made by the journeymen of the ratio borne by the amount of their own earnings in a busy week to that of their weekly average through the year to be correct, this small employer and his wife will between them net (taking one week with another) no more than 34*s* or 35*s* a week, which includes the remuneration of their labour as well as all profit whatever.*

(one-fourth of the total sum paid for the double operation of knifing and finishing) is identical in each case, and in one case was settled by the manufacturer in agreement with the trade union of the journeymen finishers. The indoor finishers employed by the last-mentioned manufacturer have—it may be noted—since left his service, having been withdrawn by their trade union, not, however, in consequence of any dissatisfaction with this arrangement, or, indeed, of any dispute as to wages.

* The figures as to the actual average gains of the sweating master and his wife, one week with another through the year, upon the above basis are as follows:—

	£	*s.*	*d.*
Average gross receipts ($\frac{16}{26}$ of £7 16*s*)	4	16	0
Average expenditure.—			
Wages of 3 journeymen at 16*s* ($\frac{16}{26}$ of £3 18*s*)	2	8	0
Rent		4	0
Grindery ($\frac{16}{26}$ of 3*s* 6*d*)...		2	2
Benzoline & packing paper ($\frac{16}{26}$ of 9*d*)			$5\frac{1}{2}$
Kit-cutting ($\frac{16}{26}$ of 2*s*)		1	$2\frac{3}{4}$
Interest and depreciation		1	2
Porterage (say)...		1	0
Gas ($\frac{16}{26}$ of 4*s*)		2	$5\frac{1}{2}$
Coffee and Tea...		1	1
	£3	1	$6\frac{3}{4}$

	£	*s.*	*d.*
Average gross receipts	4	16	0
Average expenditure	3	1	$6\frac{3}{4}$
Average nett gains ...	£1	14	$5\frac{1}{4}$

The figures just stated relate to the financial position of a sweating master engaged upon a class of work fairly high-priced. The earnings of a master employed upon boots, for which the low prices, of which we have spoken, are paid by the manufacturer, are in a marked degree more meagre. And it is proper to observe that the smaller payment per pair diminishes the profits of the master even more than the wages of his men. For, whether the price paid for getting a boot finished be 2*d* or 10*d*, the cost of the grindery and other expenses incidental to the work (all of which are defrayed by the master) is much the same; so that, as the price gets lower, the proportion of the moiety of this price taken by the master which is absorbed by these disbursements must be a constantly increasing fraction.*

Those, however, among the master finishers who get work at prices higher than the average, and whose

* The actual character of the budget of a workshop in which the work is of the lowest-priced class may be illustrated by the case of A. B. who was found to be in possession of a set of books very well kept, which he was good enough to hand over for inspection. His total takings for the year 1888 were £81 7*s* 4¾*d*, giving a weekly average of £1 11*s* 3½*d*. A. B. was, up to the end of 1887, a journeyman finisher, and is a novice at the knifing. He is too slow to keep more than one journeyman "following" him; but he has more work than this journeyman can finish, so that A. B. not only knifes all, but also finishes some of the boots. He also "shops" the work, and his wife socks the boots, and cleans the linings. In an average week the journeyman would earn about 11*s* 3½*d*. We cannot allow A. B. less than about 5*s* for grindery, rent, hire of barrow, and the other expenses indicated in the preceding tabular estimate; and 3*s* is scarcely too large a sum to fix as the value of his wife's work. Thus the nett remuneration received by this sweating master, including his profit as sub-contractor, will average 12*s* per week. On the second of the two occasions on which this man was visited he had begun work before 5 A.M., and was left with an hour's work still to do at 11.30 P.M. He had devoted two hours out of this long day to "shopping the work," and another interval of the same duration to sleep. This was upon a day not specially busy, and in the slack time. A. B. has been working at the trade for four years (three of which he spent as a journeyman). No doubt, when he has improved in skill, he will be able to get better work, to employ a larger team, and to earn more money.

employment is comparatively regular in character, make, of course, considerably more money than the 34*s* or 35*s* per week of our typical sub-contractor. But the number of these better-paid masters does not appear to be large.

There exists—it should be observed—a class of sweating masters whose financial circumstances are generally superior to those of their rivals. These are the men, already alluded to, who employ subordinate knifers,* and are in consequence able to take on a large number of journeymen, and to produce an out-put much in excess of that possible where a smaller team is engaged. While the gains of a master working upon this larger scale are considerably in excess of those made by the smaller men, it is of much importance to him to secure an abundant supply of work with which to keep all his hands fully employed. With this object he—it is alleged—underbids his rivals; and it is in a great measure to the competition of these larger sub-contractors that the present depressed condition of this industry is attributed by the men in the trade. Whatever may be the cause, it is certainly asserted on all hands that the prices paid for finishing by the manufacturers have within the last few years fallen to a serious extent.

We have now concluded our investigation of the machine-sewn trade, by far the greater part of the boot-making industry of the metropolis. Neither the pegged boot nor the rivetted demands any detailed treatment in these pages.

* I have found it impracticable to ascertain with exactness the average earnings of these knifers. Some of them are paid weekly wages which are subject to diminution in slack time; while some masters assert that in certain instances the knifers are engaged at a fixed sum which is not reduced when work is scarce. These wages seem to range from 30*s* a week for a really competent all-round knifer down to 20*s* for a man who can only pare and breast heels. Other knifers are paid a part of the price received from the manufacturers. Thus a knifer, only able to knife heels, was said to receive out of 10*s* per dozen, 10*d*; out of work below 10*s* and above 6*s* 6*d* per dozen, 9*d*· from 6*s* 6*d* to 5*s* per dozen, 8*d*.

The makers of pegged boots* are few and far between in our district. I know one man who some little time back had continuously for two years a "seat of work" of pegged boots, which brought him in a wage of 42*s* or 43*s* nett per week. But regularity of employment such as this is—my inquiries lead me to believe—very exceptional; and the figures are cited as showing, not what the "pegged" men in general actually average, but what a good worker can earn, if only he can get the work to do.

Rivetted boots are made in considerable quantities in different parts of our district, especially in the eastern part of Bethnal Green. These boots are in demand for the children of the working-classes and, to a certain extent, for women's wear. Few boots of good or middling grades are in our district made with rivets; and the men who are principally engaged upon rivetted work appear to be, for the most part, somewhat inferior craftsmen; though a really good workman may be driven to this work when the machine-sewn trade is slack. As to their earnings, men on rivetted work seem to take much the same wages as men of similar industrial capacity engaged upon sewn work of a corresponding grade. These remarks apply to the men by whom a rivetted boot is put together; as to the finishing, there is no distinction worthy of note between rivetted and machine-sewn boots, whether in regard to the nature of the work or the wages of the workers.

There remains for consideration the class of goods called "sew-rounds," goods in the manufacture of which a large number of persons are engaged in our district, which, indeed, is the principal centre of this industry in England. Sew-rounds are fancy shoes and slippers, and are distinguished from all other kinds of boots and shoes by certain peculiarities in the process of joining the upper to the

* Some men can make either a pegged, a sewn, or a rivetted boot; but this is not always the case.

sole which it is not necessary to describe technically in this place.*

In dealing with the sew-round trade it is necessary to distinguish between the different grades; for the industrial conditions of the workers vary greatly according to the quality of the work.

First, as to the manufacturers by whom the sew-round hands are employed, the very best goods are made chiefly for large firms; but the inferior grades are often made up by men in a very small way of business, whose produce is "bought in" by the great houses or by factors. Some of these miniature manufacturers sell part of their slippers to hawkers; indeed, I came across one man who saved all intermediate profits by himself hawking his own goods; and you may find a man "manufacturing" sew-rounds one season and working as the employee of a "manufacturer" the next.

As to the industrial position of the workers, before noticing the points of difference between the operatives engaged upon different classes of work, we may note one important circumstance which affects all alike. The busy season in the sew-round trade lasts for only about six months in the year. Some few houses keep all their hands fairly well employed, even in the slack season. But this is quite the exception.

Dealing in detail with the position of the workers, we will take first those who "bind" the uppers of these goods. These uppers, which, as a rule, are much simpler in construction than those of any other foot-gear (though often elaborately decorated with beads, etc.), are made in the work-rooms of the manufacturers only in the case of the very best goods. The binding of all other sew-round

* The sew-round has no welt, and its construction is begun by lasting it inside out, after which it is "turned," with its inner surface now next to the last, the position in which all other boots and shoes are lasted throughout.

uppers is given out to be done at home by persons, in some cases working single-handed, in others employing subordinate labour. These sew-round upper-binders resemble in their industrial circumstances the out-workers who make the uppers of boots (as described *ante*, p. 260 *et seq.*)*

Some of the work given out in this manner is of fair quality and not badly remunerated. Thus a woman who is working single-handed on the uppers of satin shoes tells me that in a busy week she can earn (after paying all expenses except the hire-purchase instalment of 2*s* 6*d* due on one of her two machines) about 28*s*. But there do not appear to be many women of this more fortunate type.

In the case of the lowest class of goods the prices paid by the manufacturers appear to have fallen greatly in the last few years and to be steadily diminishing, a fact which—as far as I have been able to ascertain—has affected the profits of the sub-contractors even more injuriously than the rate of pay of the subordinate workers. A paste-fitter engaged on the lowest class of work can still earn 2*s* 6*d* a day; a machinist similarly employed says she gets 2*s* a day; a few years back she could get 2*s* 6*d*. For the uppers upon which she is working 7*d* per dozen pairs was paid only one year ago; now the middlewoman is only getting 5*d* (this reduction I know to be general; and one manufacturer tells me that he gets work of this class done for 4½*d* per dozen). The sub-contractor in question calculates her profit upon this kind of work to be between 1*s* and 1*s* 2*d* a day; and since she has to pay, not alone wages, but also rent of work-room and hire of sewing-machines (these two items having to be paid in busy and slack times alike), and to provide grindery, light, and firing, it will easily be understood that not very much of what she receives for these 5*d* per

* In the higher branches of the sew-round binding the workers appear, like those who close the uppers of boots, to be almost exclusively English women. In the lower branches some of the work is done by foreign operatives, in some cases by males.

dozen uppers remains at the end of the week as the reward of her own labour (she works one of her four machines) and of her supervision.*

So far we have been speaking of leather uppers, which are sewn with the machine. Felt and carpet uppers are generally bound by hand, for the most part by women who are partially supported by their husbands; and indeed no one could get a living out of this work; for, even if a woman give her whole time to the work (most of them only ply the needle in odd half-hours), she cannot earn more than about 1*s* 3*d* per day.

To turn now to the operatives engaged in making the soles of sew-rounds, joining the uppers to these, and finishing the shoes, we shall remark that, while the better class of work is almost exclusively in the hands of persons of English blood, the operatives engaged upon the inferior work are mainly of the Hebrew race, most of them foreigners who have arrived in this country within the last few years.

Of the sew-round makers engaged upon best to middling work a few work upon the premises of the manufacturers, but the majority in their own homes. The indoor hands, in some instances, do the whole of the work (lasting, sewing, and finishing) single-handed, but in others have the shoes sewn for them by a sew-round machine; there are, however, but few of these sew-round machines in London. The outdoor hands get their sewing done by some member of their family, or employ a boy, girl, or young woman to sew for them. In many places you will find that the services of several persons are called into requisition, not only for the sewing, but also for cutting soles, making socks, and for finishing. These subordinate

* The hours of work in this upper-binding workshop are 8 A.M. to 8 P.M.; overtime is rarely worked, and is paid for at 1*d* per hour above the normal rate. The sub-contractor is a married woman, and carries on this trade in order to supplement the earnings of her husband.

workers are often called in only for occasional hours or half-hours during the day. The principal operatives (who last the shoes) in some instances work long hours. Those whose employment is most regular spend about eleven hours a day at the seat. But when a man is without work for half the year, he has to make up for lost time, and in the height of the busy season will work from twelve to fourteen hours a day for many consecutive weeks.

As to the rate of pay earned by these operatives, their weekly takings naturally vary greatly, not alone by reason of the difference between the piece-wage paid for different qualities of work, but still more because the amount of assistance received by each is so diverse. When in full employment, a man engaged on best goods, with help, say, from his wife and daughter, will (as the pay-sheets of the manufacturers show and the men agree) be able to earn from 50*s* to 70*s* (nett, *i.e.*, after paying cost of grindery) per week; on *medium* grades he might earn from 35*s* up to 55*s* (nett). But in order to gauge the earning power of the hands it will be best to take the case of those men who work with no other assistance than that of a single sewer, employed at a fixed wage—from 8*s* up to 15*s* a week, according to competence. These sewers are sometimes girls or young women, but often boys, who in due time become full-fledged craftsmen, competent to last and finish as well as to sew. They do not appear to work more than about ten hours a day, even when, as is most often the case, their employers work longer hours than these.

A sew-round hand working with one sewer can, after paying for his grindery and the wages of his assistant, earn about 28*s* in a good week; but some men, being quick workers, undoubtedly earn much more, especially if engaged on a good class of work. One man says that, working on *medium* goods in a factory, with his sewing done for him by the machine, he has earned up to 33*s* 6*d* (nett) a week (with a working day of between ten and eleven hours); while a

first-class craftsman, employed upon a good quality of shoe, tells me that he has in twelve and a-half-hours earned as much as 18*s* 6*d* gross (say, after deducting cost of grindery and assistance, fully 15*s*). This man insists—and I am inclined to agree with him—that many sew-round hands are anything but steady workers, so that their actual takings are no certain indication of the wages possible to be earned by a steady man.

As already stated, the sew-round trade in all its departments is, in general, a six months' trade only; but here again (as with the men in the machine-sewn branch) a certain number of workmen, selected on account, partly of their ability, but even more of their steadiness, are kept fully employed nearly all the year round. But the majority among the sew-round hands must through the slack six months of the year endure very considerable privations; unless, indeed, they are able to turn their hand to some other branch; I have met with men who can do this; but such versatility is not common.*

Up to this point our attention has been directed to the operatives engaged in making sew-round work of best to middling quality, all of whom—we have noted—are of English blood. The inferior classes of sew-round shoes are made chiefly by Jewish workpeople, whose industrial condition can only be described as wretched in the extreme. These shoes are made by men, boys, and women who work together in groups, somewhat analagous to those engaged in lasting or in finishing under the team system. Residing, as they do, in the most densely populated quarters of East London (principally in Whitechapel, Spitalfields, and the western portion of Bethnal Green), these foreign sew-round hands are crowded together in small workrooms, which, in some cases, are occupied also as sleeping-rooms; some of these places are underground. Here these operatives toil

* I am told that some sew-round hands belong to militia regiments, and supplement their trade earnings by their pay.

frequently for fifteen, sometimes for eighteen or even more hours out of the twenty-four during the first five days of the week. On Fridays work generally ceases at dusk, often (in cases in which the work has to be shopped by midday, and no fresh work is given out until next evening) before noon. But it will be best to state exactly the particulars observed upon visits paid to a few representative workrooms of the type in question.*

In a top room of a tenement house—a room of fair proportions for Spitalfields—I came across a group of nine workers. The principal of the establishment is a fine looking man who has seen service in the Russian army; he and his son perform those parts of the work which require the greatest amount of skill. Four other men are chiefly occupied in sewing, but devote part of their time to certain other minor operations, no one of them possessing sufficient competence in his craft to be trusted with the more important processes.

The fifth man is a raw "greener" who has only been in England for six months. He came to this country absolutely ignorant of any trade, and is cheerfully working his way upwards. At the present time his services are employed, partly in carrying the work from and to the warehouse, partly in some extremely elementary operations in connection with the shoes.

The two remaining members of this group are women. One is an English sewer, a respectable-looking workwoman who seems to know her business fairly well. The other is a Jewess of magnificent proportions and evidently possessing no ordinary degree of intelligence and energy. This is the wife of the principal, who appears to leave to her a large share in the management. Besides making the socks for the shoes, she sometimes carries the heavy baskets of work

* As already remarked with regard to the finishers, these hours include the time during which the hands are waiting for a fresh supply of work to come in from the warehouse.

from and to the warehouse; and at all times exercises a general supervision, the good effects of which are manifested in the prosperous condition of the business. For this is, as things go, a flourishing concern, the nett profits of which—without professing to know enough of its details for complete accuracy—I should roughly estimate at about £3 per week, of course only during the busy season.*

This sum of £3 represents the joint remuneration of three persons (father, mother, and adult son) as well as all sub-contractor's profit.

The English female sewer, who works about four and-a-half days in the week (Friday is a short day, Saturday is the day of rest of the principal), earns (on piece-wage) from 3*s* 1½*d* to 4*s* per day according to the class of work. Four out of the five men (also on piece-wage) earn each about 15*s* a week; but they are not quick workers, or might earn up to about 18*s* or 19*s*. The fifth (the greener) is content with a week-wage of 10*s*; and I am convinced that this rate of pay is considerably above the market value of his work.†

The English woman comes to work about 10 A.M. and leaves off about 9 P.M. The other hands work, during five days out of seven, from about 7 A.M. to about 10 P.M.; the principal, his wife, and son from 7 A.M. to midnight. During a great part of Friday and the whole of Saturday, as already explained, no work is done.

The head of this workshop declares that he is busy with sew-round work from the beginning of August to the end of November only. I believe that he can get a fair amount of work through the first three weeks of December also, but at reduced prices; for in this low-class trade not alone are

* The principal supplies all necessary materials (grindery), lasts, and tools, gets all tools sharpened, pays rent and cost of light and firing, provides porterage, and gives the hands tea and coffee *gratis*. This man's lasts are of good quality, and it costs £3 to £4 annually to renew his stock.

† This work was of the simplest nature, and was learnt by him in eight days. In the six months that he had been in England this man had saved 30*s*; he appeared well pleased with his life, and confident that he would soon rise.

prices falling steadily from year to year, but the manufacturers cut down the price which they have been paying in the busy season, as soon as the slack time commences. From Christmas until Easter this sub-contractor can find no employment for himself or for his hands. Then he turns master finisher until the middle of July. One of his present hands also takes to the finishing (as journeyman), when the sew-round season is over, and can earn, he says, in that branch from 28*s* to 30*s* a week, about twice as much as he is now taking.

Not only does the sew-round sub-contractor turn into the finishing sub-contractor, and the journeyman sew-round hand into the journeyman finisher, but you may find a man working as a journeyman finisher through the spring and summer and taking out sew-round work during the rest of the year as himself a sub-contractor, employing subordinate labour.

This was the case with the principal of another workshop which I visited in two successive weeks. At the close of the last finishing season this man had applied to the Board of Guardians for the Relief of the Jewish Poor for a loan with which to purchase a stock of lasts required for the sew-round trade, and, the master finisher for whom he had been working having volunteered to stand security for him, his application had been granted. The room in which I found P—— at work with a group or team of five men, all recent accessions to our foreign colony (his wife coming in from time to time to lend a helping hand), is about 9 ft. in length, 6 ft. in width, and 7 ft. in height. He sends his socks out to a woman who makes them at home. According to the detailed calculations of the men, in which their master acquiesced, the wages that they can earn (they can never get work for more than five days out of the seven) are as follows: *

* These figures seem low; but it must be remembered that these men are very incompetent. I do not think that these greeners earn much more than as stated in the text.

			s.	*d.*	
A can earn by sewing			13	1½	per week.
B	„	partly by sewing, partly by cutting soles	7	3½	„
C	„	chiefly by lasting, but partly by sewing	10	2½	„
D	„	chiefly by sewing, but partly by finishing	11	3	„
E	„	by sewing	13	1½	„

The man and his wife appeared to be able to net between them about 35*s* per week. But this amount they will have continued to earn so long only as they could get this "line" of patent shoes on which they were working on the occasion of my second visit. The week before I had found the principal at work with two subordinates only upon a cheaper shoe; and his profits were then much smaller.

The hours worked in this workshop seem to be longer than in the previous case, some of the men declaring that they come at 6 A.M. and often stay until 1 A.M. The principal assures me that he generally works from 6 A.M. until 2 A.M. or even 3 A.M.; this is not easy to believe; but I have heard very similar accounts concerning other men in the same position. He seems to regard the finishing, to which he will return when the busy season in that department comes round, as much lighter work; but he asserts that he is so slow a workman that he cannot earn more than 18*s* a week as a journeyman finisher.

There appears to be no doubt that many of these sew-round sub-contractors earn less, rather than more, than their own hands. This may be exemplified by the case of a man to whose small cellar workshop I paid two visits, finding him, his wife, his son (about 14 years of age), and four subordinates, mostly greeners, at work, and two children lying asleep in their clothes upon a bed in the room. His estimate for a day's takings and expenditure (which I have

tested as well as I could, and do not believe to be very inaccurate) is as follows :—

Gross takings.—		*s.* *d.*
2 dozen at 3*s* 6*d*		7 0
2 dozen at 3*s*		6 0
		13 0

Expenditure.—		*s.* *d.*	*s.* *d.*
Wages* A (sewing and edging†)... ...	3	1½ per day.	
B (sewing and other work) ...	3	1½ ,,	
C (sewing and buffing†) ...	1	9 ,,	
D sewing	1	0½ ,,	
			9 0½
Grindery			1 4
Tea and Coffee			2¼
Paraffin and Coke			3
			10 9¾

	s.	*d.*
Gross takings	13	0
Expenditure (not including rent)	10	9¾
Nett gains ...	2	2¼

This sum of 2*s* 2¼*d* per day, in reckoning which no allowance is made for rent of workroom, includes the remuneration of the labour of this sub-contractor, of his wife, and of his son, as well as his middleman's profit, which it will be seen is a *minus* quantity. What the man has to gain by being a sub-contractor instead of a journeyman is, of course, an increased chance of continuous employment; for the subordinates are taken on or discharged as work is plentiful or the reverse. This man says that in the finishing season he earns a little more than he can on the sew-round work. He is then a sweating master employing one journeyman, who himself employs a "learner."

The hours worked here during the five busy days of the week are said to be from 6 A.M. until midnight for all the men but one, who stops up with the principal until 2 A.M.

* The men here are raw and incompetent.

† Edging and buffing are parts of the finishing.

The last class with which we have to deal is the makers of felt, imitation worked,* and carpet slippers. This trade, which for thirty years has been principally in the hands of Jewish operatives, is a decaying industry, these slippers having to a great extent been driven out of the field by the cheap house-boots already referred to.

The busy season in the slipper trade lasts for some seven months; but some men get work for nine or ten months in the year, and a few may be met with who are seldom without a fair share of employment.

It is of interest to note that, while the prices† obtained for their goods by the slipper manufacturers have fallen enormously,‡ the piece-wage paid by them has fallen very slightly, and in some cases has not fallen at all. The slipper-makers, however, assert that, in some instances, the materials now supplied to them are of so coarse a nature that it takes nearly twice as long to make a slipper as in days gone by.

Some of this work is done upon the premises of the manufacturers, but the bulk of it in the homes of men who take the work out from the warehouse. In some instances the work is performed by associated groups in much the same manner as in the case of the cheap shoes last mentioned; but very frequently you will find the slipper-maker at work with a single sewer, who, probably, also assists in the finishing. I have heard of, but have never seen, men who could "work up to" two sewers, and I have come across a man working single-handed; but this is not common.

As to the men working in groups, a method which seems

* The uppers of these are imported from Germany.

† In certain classes of slippers the importation of German and other foreign goods has contributed to bring down the price.

‡ It must be added that the price of carpet has also fallen considerably, and that leather of inferior quality and lower price than ever is used for the bottom stuff.

to have been practised in this trade for the last thirty years, the description given of the operatives engaged on common sew-round shoes will—I believe—apply in this case also, and need not be repeated. The hours of work and the earnings of the men are much the same in both departments.*

With regard to the slipper-maker who has one man to sew for him (and this seems to be the most common arrangement) a fairly competent maker ought in a moderately busy week to earn about 22*s* (less rent, light, and firing, but clear of grindery), while his subordinate should take about 12*s*. This 22*s* represents the remuneration of the labour of the maker, and also of a certain amount of assistance rendered by his wife (who cuts the shapes for the socks).†

TRADE ORGANIZATIONS.—No account of the industrial circumstances of the boot-makers of our district would possess the smallest claim to completeness unless it offered to the reader some description of the Trade Unions under which a considerable part of the labour engaged in this industry is organized. By far the most important among these Unions are the Amalgamated Society of Boot and Shoe Makers, and the National Union of Operative Boot and Shoe Rivetters and Finishers. The City Branches‡ of the Amalgamated Society number some 400 members; the London Metropolitan Branch of the National Union about 1,800. The former comprises

* The slipper hands, however, do not, as a rule, get tea or coffee given by their employer.

† It is extremely difficult to arrive at an average statement as to the earnings of the slipper-makers, and still more so of their sewers, on account of the great difference in the industrial capacity of different men. For example, a quick sewer can sew and turn 4 dozen in a day; most of them, however, only do 2½ dozen; and I have come across men who could only do 1 dozen. Many of the sewers are raw and very incompetent hands. I have known a man working with his son (of 25 years) and his daughter (of 30 years) to make 7 dozen of slippers (labour-price 3*s* 6*d* per dozen, cost of grindery 6*d* per dozen), between 8 A.M. and 2 A.M. But this speed is exceptional.

‡ Some men (makers) residing in East London and Hackney belong to the West-end branches of the Amalgamated Society.

a few closers, a number of makers of hand-sewn boots, and a somewhat larger number of men engaged on sew-round work; but the majority are lasters and finishers employed in the machine-sewn and rivetted trade, the proportion between lasters and finishers being as two to one. The latter includes twenty to thirty clickers and two or three rough-stuff cutters; but is principally composed of lasters and finishers (say two lasters to one finisher). In addition to their primary function of trade combination, these Unions partake of the character of provident societies (both sick and burial), and are collectively responsible for the honesty of their members, making good to the employer materials intrusted to a workman and not returned. It is, however, principally in their relation to the regulation of the wage-standard that the Unions require to be noticed in this place.

The three City branches of the Amalgamated Society comprise, respectively, closers, "men's men" (*i.e.* makers of men's boots), and "women's men" (*i.e.* makers of women's boots). The members of the City (Closers') Branch are only eleven in number, and some of them are no longer employed as closers (one, for instance, was found to be foreman in an upper-making factory; another is clicker in a bespoke shop). The City Closers have no general agreement as to wages with the employers at large; but a certain number of the better-class shopkeepers pay their closers according to a special wage-standard agreed upon in each case between the individual master and the Union. In some instances a first-rate workman will make for himself with his employer an agreement upon terms more favourable than the Union wage-standard.

The organization of the makers* in the City (Men's), and

* Of the sew-round hands in the Society a very small number work under a shop statement (*i.e.* an agreement between a particular employer and the Trade Union); but the large majority make the best terms they can for themselves without the intervention of the Trade Union. I have not heard any

City (Women's) Branches of the Society is much more methodical than that of the closers. The whole of the Society makers work under a general wage-standard fixed by the Union in agreement with a number of the best employers in the City hand-sewn trade. This standard is embodied in a "statement," the present statement dating from the year 1882. The basis of this wage-scale is the *minimum* price to be paid for making the simplest possible form of boot—the "ground-work" price. If any additional work is required to be put into a boot, or if certain materials are used in its construction, then there will be a charge of, *e.g.* 9*d* for putting on a double instead of a single sole, or 6*d* if patent instead of ordinary leather is employed, the amount of every conceivable "extra" being specified in the statement. It is, however, recognized that in different classes of boots different degrees of good workmanship are required; and in order to regulate the labour-price in conformity with the varying quality of the work, a distinction is made in the ground-work prices. Not that the actual quality of each pair of boots determines whether the maker shall be paid first-rate, second-rate, third-rate, or fourth-rate wages. The rate of wage to be paid in each case depends upon the class to which this man's employer is held by the Union to belong. The Society knows the character of the goods principally sold by each shopkeeper, and fixes the scale of the wages which he has to pay for all work done for him accordingly. Thus the ground-work price* paid by an employer may be 7*s* 6*d*, 7*s* 3*d*, 7*s*, or 6*s* 6*d*, according to the category within which he has been placed by the Union, the City statement being in force in some twenty-one shops, of which about twelve are first-

complaints as to the insufficiency of their piece-wage. These men possess a considerable degree of skill, and there is so great a demand for their labour in the busy season as to ensure its adequate remuneration.

* The extras are the same, in whatever class the employer may be placed.

rate, two second-rate, six third-rate, and one fourth-rate. For these twenty-one employers, the members of the Amalgamated Society are not allowed to work at a lower rate than that fixed by the statement; nor is the employer allowed—under penalty of losing the services of such of his men as belong to the Union—to employ any maker (whether a member of the Society or not) at less than this regulation labour-price. For any other shops the Union allows its members to work at a lower ground-work price, *e.g.* 5*s* 6*d*, 4*s* 6*d*, or even less, the men accepting such terms as they can obtain in each case. However, the efforts of the Society, to which most of the best workmen in the hand-sewn trade belong, have been able to secure for a large number of makers the recognized rate of remuneration.

At the same time it must be remembered that the rate of a man's piece-wage is not in all cases an infallible index to the amount of his actual average weekly earnings. In the first place there is so much less work put into a 5*s* 6*d* boot, as compared with one at 7*s* 6*d* (ground-work price), that a man can make 6 pairs of the former in the same time that it takes to make $4\frac{1}{2}$, or at the most 5, of the latter. Then again, while the heavy labour-cost of first-class hand-sewn boots makes the price of this article almost prohibitory, except to a comparatively small number of wealthy customers, the inferior grade of boots, on which the lower piece-wage is paid, commands a ready sale, and can even compete successfully with the machine-sewn goods. The result is that a maker who is willing to accept less than the statement wage can very often get full employment and earn good wages all the year round, while the man who insists on his proper rate of pay is frequently only half-employed.*

* I have come across several instances of men employed at a rate below the Trade Union scale, who were making far more money than the general run of the makers remunerated according to the wage-standard of the statement. Thus one of these makers, working at a piece-wage considerably below

When the attempt was made for the first time (in 1872) to regulate by combination the wages of the workmen employed in the wholesale trade upon machine-sewn and rivetted work, the arrangements between masters and men were drawn up on the lines of those which had prevailed among the hand-sewn boot-makers—with this exception, that the employers working under the provisions of the new (wholesale trade) statement were no longer classified into first-rate, second-rate, &c., but each was at liberty to pay a rate of wages varying, to a certain extent, with the actual quality of the workmanship demanded in each individual pair of boots. It was felt that, in the nature of things, it could not be expected that any manufacturer should turn out one grade of work and one grade only. But how to determine, once and for all, the actual quality of workmanship exhibited in the out-put of a workshop was the problem. The solution was found in the classification, no longer of the employers, but of the work, boots being classed in grades as "best," "seconds," or "thirds." This classification—it is important to note—was based upon the material used in each case. Thus, *glacé* kid was, at the time when this statement was adopted, put only into boots of the best quality, being too expensive a leather to be used in making inferior boots. Therefore all boots in which *glacé* kid might be used were to be paid for as "best work."

When this statement was introduced,* the firms (some

that fixed by the Trade Union, tells me that he is earning a trifle over £1 16*s* (nett) per week through the year; another that he seldom clears less than £1 12*s* 6*d*. I have known a man give up his "seat of work" at a "first-rate" shop (paying 7*s* 6*d* ground-work) to work at 5*s* 6*d* per pair for a non-statement employer. He could get only three pairs a week while working for the former, but got six pairs from the latter. Compare with these figures those stated *ante*, p. 249.

* It should be observed that the first-class statement now in force is not exactly identical with that of 1872, some modifications (not affecting any question of principle) having been introduced since that date.

fifteen in number) included in its operation were the only houses making really first-class goods. But soon some of their non-statement rivals (assisted by their freedom from the regulations and restrictions of this wage-scale) began to turn out boots of a quality very nearly as good as theirs. Then, in 1875, a new "second-class" statement, with a scale of piece-wage slightly lower than the "first-class" statement, was brought into force, and under this some twenty-five houses are now working, while by special agreement with the Trade Unions some half-dozen others are paying a wage intermediate between the first and the second-class statements. It may be observed, in passing, that this second statement, while it agrees with the first-class statement in treating the material used as the criterion of the quality of workmanship required in a boot, yet concedes something to the manufacturers, for the specified grades range down to "fourths."

As a matter of fact, the old test of material is quite out of date. Formerly all *glacé* leather was very costly, and boots made of this material were worn only by persons who could afford to pay a high price. Nowadays *glacé* kid (the skill of the leather-dresser having discovered novel methods of imparting the *glacé* finish to inferior and much cheaper skins) is used for boots of a low grade, in the manufacture of which first-rate workmanship is no longer required. The rigid maintenance of this test (material) by the Unions is a serious impediment to the trade of the houses working under the provisions of the first and second-class statements. At the same time, just as in 1875 the first-class houses had, in the race in which they were so severely handicapped, been almost overtaken by their competitors, so a few years later it was found that the most enterprising among the non-statement houses were close upon the heels of the second-statement firms. That the workmen should be doing for these outside houses work almost as good as that done for

the statement firms at a rate of wages considerably lower than was paid by the latter, was thought to suit the non-statement employees as little as it suited the statement employers. Accordingly, in 1884, a third or *minimum* statement, with a piece-wage inferior to the second-class statement, was served by the Unions upon the non-statement masters; and, after some thousands of men, working for about 300 different firms, had been for five weeks out on strike, an agreement upon this basis was come to between the representatives of the masters and of the men. This arrangement, however, was at the last moment upset by the opposition of the men working for the statement houses, who feared that the introduction of the *minimum* statement was but the thin end of the wedge, and would ultimately drag down the level of their own wage-standard.

The position has remained virtually unchanged up to the present time. A certain number of individual employers have been compelled by the Unions to adopt special agreements as to wages ("shop statements"), with a wage-scale lower than that of the second statement. But no arrangement embracing the whole of the trade has as yet been adopted. The result is, that the firms working under the provisions of the first and second statements are greatly hampered in their business, which is of necessity confined to the manufacture of the very best goods, since these, and these alone, can be produced at a profit by employers obliged to pay a scale of wages so high as that imposed by the Unions upon these houses. To be forced to employ his expensive plant (as well as his hands) upon one sort of work only is an obvious disadvantage to any manufacturer, but especially to one engaged in the boot trade. For a boot manufacturer the two essential elements of economy in regard to his raw material are, first, to purchase it in large quantities, good and bad together, and, second, to use up the inferior leather in making boots of the commoner sorts. Now,

while it is open to the non-statement houses to buy whatever leather they like, and to use it in any manner they like, the statement manufacturers, being practically prohibited from making any but goods of a high class, are forced to buy only picked leather, to use only the best portions, and to sell the "roundings" (inferior portions), frequently at a considerable loss.

Forced to forego economy in the purchase of their materials, these firms are at the same time heavily handicapped by the necessity of paying the high piece-wage fixed by the statement, while (with the exception of the very few who work under shop statements) the whole of the London manufacturers not included in the operation of the first and second statements, nearly 400 in number, are, under the existing arrangements, entirely free from all control on the part of the Unions. A statement firm must not employ a single laster (whether a member of either Union or not) at lower wages than those prescribed by the statement under which this firm works. The non-statement houses may—for all the Unions can do to stop them—pay, even to members of the Unions, any wages that the men choose to accept; and may, indeed—and sometimes, it is said, do—pay one of their men at a lower rate than another.

With regard to the position of the operatives who work for the houses unrestricted by the Union wage-standard, it is not asserted that the non-statement masters, as a body, treat their men badly. No doubt the piece-wage ruling among these outside manufacturers is lower by 30 per cent. than that obtaining in the statement workshops; but then, the quality of workmanship exacted being also lower, the men's out-put is considerably augmented, and they can in very many cases earn at least as much as the recipients of full statement wages, and that without working longer hours. From the inquiries which I have personally made among the workmen, and from inspection both of

their wage-books and of the pay-sheets of employers, I have been able to compare the earnings of the men working under the statements with those of the operatives who are employed by the non-statement houses; and certainly the lasters whom I have found to be receiving the highest wages, not only in the busy time, but on the average through the year, have been men working for non-statement manufacturers.* There are, however, among the manufacturers who escape regulation by the Trade Unions some who avail themselves of the frantic competition for work among the less skilled hands employed upon work of a low grade, especially among the sweating masters, in order to cut down wages to the lowest possible figure; while even the better-disposed among the non-statement employers, finding their position adversely affected by having to contend against these less considerate rivals, must, however unwillingly, end by reducing the piece-wage of their own "common" work. Nor are there wanting cases —let us hope rare cases—in which non-statement houses have behaved with what their men consider to be the most reprehensible harshness.† And there can be no doubt that the fact that the statement houses are practically incapacitated by the restrictions of the Trade Union wage-standard

* If the reader will turn back to p. 267, he will find this statement borne out by the figures there tabulated.

† An instance of this description may be seen in the account given in Appendix B of the first report of the Select Committee of the House of Lords on the Sweating System of a case in the Shoreditch County Court in which a laster unsuccessfully sued his employers for money deducted from his wages by virtue of an agreement signed (without however, as he alleged, being understood) by him, which allowed the defendants to deduct from each weekly payment of wages 2*s* 6*d*, to be retained by the firm as a deposit and forfeited by the workman if he should leave their employment within twelve months. The object of this document (which these manufacturers stated that they require all their workmen to sign) is, of course, to compel a man coming to them in the slack season at a low rate of wages to remain working at the same wage throughout the busy season, instead of seeking work elsewhere at a higher rate.

from themselves manufacturing any but high-class boots, on which a high labour-price is paid, while it does not in any way tend to check the production of inferior goods at lower wages, yet does tend to drive the low-class trade into the hands of employers whose dealings with their workpeople are not always as satisfactory as could be desired—employers who supply with the inferior descriptions of boots and shoes, not only the retail trade, but also these very statement houses. For, naturally, if a firm has to defray the salary of a traveller and to keep up a connection with shopkeepers and dealers in all parts of the world, it does not pay that firm to offer none but high-class goods; the requirements of customers in respect of inferior boots, shoes, and slippers must also be satisfied; and this the statement houses have to do by "buying-in" these goods from the non-statement manufacturers. Under these circumstances the profit of an additional middleman must, obviously, be provided for—a profit which, in all probability, has to come out of the labour-price of these goods. In many instances, however, the London statement houses, in order to be able themselves to manufacture common and *medium* as well as best work, are either removing their business to Northampton or establishing branch factories in that place; for in Northampton the shackles of the London statements no longer fetter their operations.

At Northampton there has recently been introduced an arrangement which constitutes a fresh departure in the organization of the boot industry. The test of material is no longer applied with rigidity; in fact, the only restriction as to material is that *glacé*, glove, or bronze kid must not be used in boots lower than "thirds." In all other respects the manufacturer is free to make boots of any conceivable grade or description; for the Northampton statement includes no less than seven qualities, in addition to an "extra quality to meet special requirements." This

arrangement—which applies to the entire home trade of Northampton, without any invidious class distinctions among the different firms in the town—certainly relieves the employer from much embarrassment. Nor, unless the information given to me by persons in a position to know the facts is incorrect, does it enable him to take advantage of his men by getting best work made at the price of thirds, or of seconds. The interests of the men are guarded by a tribunal upon which both employers and employees are represented, and which determines in case of doubt the category within which a boot ought in fairness to be placed, its decisions being assisted by reference to a sample show-case containing an assortment of boots classified according to quality. If a dispute arises between a master and his men as to the price to be paid upon a novel description of boot, the sample from which the men are to work is submitted to the Board of Conciliation, who, comparing it with the exemplars of the show-case, determine whether the boot is to be rated as "seconds" or "firsts," according as it more nearly resembles the "seconds" or the "firsts" among the boots of a similar general character in the standard show-case.

It will be seen that the Northampton statement introduces into the boot trade a principle which, in its adaptability to the ever-changing conditions of industry, somewhat resembles the sliding-scale as it is applied in the case of miners' wages. The hard and fast lines drawn by the London statements disappear; and in their place we have a wage-standard which claims to be flexible enough to suit the requirements of the manufacturers, but rigid enough to protect the interests of the men.

It is not surprising that the adoption of the Northampton statement in 1887 (which has been followed by the introduction of a similar arrangement at Kettering) should have suggested to the London manufacturers the advisability of

renewed negotiations with the Trade Unions, in order, if possible, to obtain for the metropolitan trade a statement of wages on the lines of that in force in Northampton—a statement doing away with the distinctions between first-class, second-class, and non-statement houses, and embracing the entire trade, and giving in future to all the London manufacturers, without exception, a great degree of freedom as to the quality or description of goods to be made by them. These negotiations, commenced in the latter part of 1887, are not yet* concluded.

This much seems certain; the arrangements hitherto in force are such as to cause grave prejudice to a number of the principal employers of labour in the trade, employers against whom, certainly, no lack of fairness in dealing with their hands can be alleged, and at the same time to tend to the serious disadvantage of many of the operatives. In fact, while some of the most reputable of the London manufacturers are over-regulated by the Trade Unions, the large majority, including all the most grinding tyrants to be found among the employers, escape all regulation whatever.

It remains to speak of the trade organization of the operatives working under the team system, which is distinct from that of the general body of workmen. Until within the last year or two such a thing as trade organization was unknown among the operatives of the former class. Now they have two special Trade Unions. These are the Jewish Mutual Boot Finishers' and Lasters' Trade and Benefit Society (a combination of sweating masters), and the International Journeymen Boot Finishers' Society. According to the statements† made to me by their respective secretaries, the former society numbers some 250, the latter about 300 members. The Union of the sweating masters

* March, 1889.

† I have no means of checking the accuracy of these statements.

has induced a few among the non-statement manufacturers to make agreements fixing the prices to be paid by them for the work; the Union of the journeymen has, as yet, taken no steps to secure from their employers an increase in the remuneration of its members.

CHAPTER V.

THE FURNITURE TRADE.

1.—Introduction.

The following pages are an attempt to describe the general conditions of the more important branches of the Furniture Trade in the East End of London. The statistics available have not been sufficient to enable me to classify correctly, either as regards functions or earnings, the total numbers engaged, and it has thus been found impossible to do more than describe the general features of the group; to indicate the classification of the different branches of which the group is composed; to consider some of the economic points that the description brings into prominence; and finally to consider some of the more important and more immediate causes, or apparent causes, that seem to have brought about the present condition of the trade.

The group is, moreover, of so great a complexity; the trades included in it so numerous; the varieties of articles made, and often solely made, by the individual worker, so great; the scale of earnings and the range of prices lend themselves so little to classification on account of variations in shape, and size, and quality, that in many directions much ground must be left uncovered. Even as regards those branches of the subject which are dealt with, it is felt that nothing more than approximations to truth can be hoped for when generalizations may be attempted.

I am indebted to many for the help they have given me, both to those who are members of the trade and to those who are outside it, especially amongst the latter to Mr.

G. E. Arkell, one of Mr. Booth's secretaries, for valuable help and information, and to Mr. E. W. Brooks, of King's College, Cambridge, for his assistance in collecting evidence.

Numbers.—The total number of men over 20 years of age engaged in this group of trades in Shoreditch, Bethnal Green, Hackney, and the Tower Hamlets, were, according to the 1881 Census returns, 12,030, and according to an estimate based on Mr. Booth's inquiry, made 6 years later, 12,769. In addition, it is estimated that there are about 2,200 youths and boys engaged, and thus the total number (exclusive of women) may be estimated at the present time to amount to about 15,000. The women, according to the 1881 Census, numbered 778.

Of the men, 5,117 are entered by Mr. Booth as "heads of families," and taking five as the average number of persons in a family, we shall then have an approximate total of those working in or dependent on this group of trades of about 36,000. These figures include, however, a certain number of box-makers, shop-fitters, and undertakers, who have been scheduled under the Furniture trade group, but who are not included in the scope of this inquiry. The first of these are enumerated with the turners, and their numbers cannot therefore be accurately estimated. It is probable that about 1,000 should be deducted to allow for these three branches, and there will then be left a total of 35,000.

Area.—The trade is carried on chiefly in Bethnal Green and Shoreditch, and while the former includes the larger number, the latter embraces the chief centre of distribution. Bethnal Green does hardly anything but make. Shoreditch also makes, but it is there that the Curtain Road district —the chief market of the trade—is located.

The following comparative table will best show the distribution of adult workers. The figures indicate the place of abode, and this would in many cases be different from the place of employment. If the latter could also be indicated,

the concentration of the trade in Shoreditch and Bethnal Green would probably be still more marked:

	Shoreditch.		Bethnal Green.		Hackney.		Tower Hamlets.		Whole district.	
	Census 1881.	Mr. Booth's Inquiry.	Census 1881.	Mr. Booth's Inquiry.	Census 1881.	Mr. Booth's Inquiry.	Census 1881.	Mr. Booth's Inquiry.	Census 1881.	Mr. Booth's Inquiry.
Cabinet Makers and Upholsterers	2460	2769	2843	3154	1079	1315	1278	1181	7660	8419
French Polishers ...	475	612	290	393	87	135	187	176	1039	1316
Wood Carvers and Gilders	548	606	631	737	227	216	302	247	1766	1948
Wood Turners and Box Makers	264	354	466	440	86	127	221	118	1037	1039
Shop Fitters, &c.* ...	107	56	96	42	125	67	198	82	526	247
Total ...	3912	4339	4328	4766	1604	1860	2186	1804	12030	12769

* For this group the basis of classification differed in the Census and in Mr. Booth's inquiry. The apparent discrepancy of the totals is thus explained.

The Curtain Road is the heart of the East London trade, and the whole neighbourhood pulsates with its movements. In every adjacent street are seen signs of the dominant industry of the district, and the shops of cabinet-makers, french-polishers, upholsterers, turners, and chair-makers (with here and there a timber-yard), are found at every turn. Even the majority of those in the streets are connected with the trade, and on Saturdays the whole district is alive with those who are taking their goods to the wholesale dealers, —who may have ordered them, and who otherwise may buy.

"The Road" itself is now almost entirely made up of warehouses, and these establishments are also numerous in Great Eastern Street, the main thoroughfare that crosses the Curtain Road, and in three or four other of the principal adjacent streets. Many of these warehouses are simply show-rooms, some of great size; a few have workshops of different kinds on the upper floors, but for the most part the buildings flanking "The Road" are places of sale and not of manufacture. The various technical processes are carried on in back streets more or less remote, and the important question of the relation between those who make and those who sell must be considered later.

To the west of the Curtain Road the trade spreads over a large part of the parish of St. Luke's (Finsbury), and in Bunhill Row and its neighbourhood there are many large and a few first-class workshops. Chiswell Street and Sun Street roughly mark the southern boundary of the trade, but the greater part of this district, including the whole of that lying within the borough of Finsbury, is not included in this inquiry. With the Finsbury trade, therefore, we are not concerned, except to note that it provides a market for much of the produce of the East End, and gives employment to many of its inhabitants.

In the Tower Hamlets there are, as the foregoing table shows, no large numbers employed, and it is in Bethnal Green that we find at once the largest numbers

employed and the largest area covered with the typical East End trade, viz., that carried on in the small workshop. Of the Bethnal Green trade Gossett Street, the western continuation of the Old Bethnal Green Road, may be considered the centre, and in the immediate neighbourhood of this street the atmosphere of the trade pervades the whole area, no less than it does in the streets lying immediately around the Curtain Road. But there are differences: there are no warehouses; even large workshops are few and far between, and the most conspicuous signs of the chief crafts of the district are the timber-yards and the saw-mills. But in many of the houses, and in nearly every workshop, furniture is being made: there are fewer polishers and upholsterers than there are further west, but chair-makers, cabinet-makers, turners, and carvers abound. It is the region of small makers, whose presence in the trade in such large numbers gives at once the most striking characteristic of the East End furniture trade and furnishes the key to so many of those special problems and special difficulties that this group presents.

Gossett Street is the centre of this district, but the area spreads over a wide field; beyond the Cambridge Road the density of shops diminishes, but they are still found in considerable numbers, and the Regent's Canal may be taken as the eastern boundary. The area of the trade has been gradually extended in all directions, and, in consequence, a considerable number of shops are found north of the Canal, and in Hackney we find that there are some 1300 makers living. But the Canal may still be taken as roughly marking the northern as well as the eastern boundary line.

Market.—Two outlets for the produce of the East End workshop have been mentioned, viz., the dealers of the City and Finsbury district, and those of the Curtain Road and its district, and it is to the latter of these that most of the furniture made undoubtedly goes. The Curtain Road

dealer is, however, a "middleman," and only a very small part of his stock goes directly to the consumer. His market is rather found in the shops of the Tottenham Court Road, of the suburbs, and of the provinces, and he carries on a large export trade. The same markets that are open to the producer through the agency of the dealer are, however, open to him directly, especially if he can give credit, and there are many signs that the dealers of the provinces and of the other parts of London are buying their goods to an increasing extent direct from the makers. The export trade seems to be almost entirely in the hands of the warehousemen, and they still form that section of the trade which is most enterprising and most energetic in carrying on the task of extending the market for East London furniture : it is they who may be said to do most to form that "connection" which every trade may be regarded as needing in its entirety, in the same way that every individual needs it for his own particular business.

General Organization of the Trade.—In attempting to describe the general organization of the trade, it will be found most convenient to be guided as far as possible by the order in production, and to endeavour to trace the material used from the timber-yard to the show-room. Before attempting to do this, however, it will be desirable to state one or two facts relating to the general features of the trade.

Recent controversy has turned a somewhat fierce light upon the group with which we are now concerned, and the residual impression that has been left in the minds of many seems to be a belief that those engaged in the East End furniture trade are made up of wage-earning slaves, of driven and driving "garret masters," and of a class of powerful and wealthy wholesale dealers. And the impression contains some element of truth, albeit partial and misleading, if accepted without careful qualification.

During the past fifteen years or more there has been

a rapid increase in the number of small makers, earning for the most part little themselves, and their employees somewhat less; and making chiefly goods of medium or inferior quality for large wholesale dealers. But in the East End there are still a few makers of considerable size, the produce of whose shops rivals that made in any other part of London, and who pay almost as high wages as any in the West End, in spite of that keenness of competition and the increasing demand for cheap articles which make it harder for first-class firms to hold their own. But still there are representatives of this class in the very centre of the East End, and the quality of work turned out and the character of the shops found there shade down from this superior minority through every grade, until we reach the produce and the tenements of those pariahs of the trade who work with little or no capital; and who only have some specialized and half-taught knowledge of their craft. It is they who, if orders fail, are driven from the need of money, either to meet their own personal expenses or to pay the wages of the one or two men they may employ and to buy material for the next week's work, to go out and sell their goods wherever and whenever they can.

From the East End workshops, therefore, produce goes out of every description, from the richly inlaid cabinet that may be sold for £100, or the carved chair that can be made to pass as rare "antique" workmanship, down to the gipsy tables that the maker sells for 9*s* a dozen, or the cheap bedroom suites and duchesse tables that are now flooding the market. Remembering, then, that the East End trade is far more complex and representative than it is generally considered to be, we may still single out the following as general tendencies in the trade: (1) the multiplication of "trade shops," mostly of small size, which make for the wholesale dealer, and not for the retailer or for the private customer; and (2) accompanying the former, partly as cause and partly as effect, the rise of a large class

of those whose main business is that of distributing, far and wide, the produce of the workshops. As regards makers, therefore, the tendency is towards a small system of production, often so small as to make the furniture trade in many of its branches almost a domestic industry; while as regards wholesale dealers it is, in spite of their large numbers, in the opposite direction, and tends to concentrate in the hands of a few large houses this branch of the trade.

The only other ways in which the trade seems to follow what is considered the modern tendency, viz., that of a gradual substitution of the large for the small system, be it of distribution or of production, are, to a great extent, the latter system under disguised forms. For the very few large factories in which expensive and elaborate machinery has been set up, and the large "saw-mills" in which the turning and small sawing are chiefly done, are, for the most part, either places where the work is largely executed by "piece-masters," with one or more working under them and paid by them, or by those who are actually sub-tenants of the proprietor, working on their own account.

In spite then of what has been written as to the variety of the East End trade, it still remains true that the typical producer is the man of small means, working with from three to six under him, and with little capital and no machinery; and it is the knowledge of the system of production followed by such men that will give the most insight into the condition of the East End makers. Let us take the case of a chair and couch maker who is making the frames of cheap dining-room suites* "for order" for a wholesale dealer.

If he be, as is assumed, a man of very small capital (though many small men are by no means working thus from hand to mouth), he will probably have to buy

* Generally consisting of one couch, two arm-chairs, and six small ditto.

the timber to be made up one week with the earnings of the week before, and he will procure this material from a neighbouring small merchant.* The timber required will be bought in planks ready for "marking out," and when this has been done, the wood will have to be taken to a sawyer, who will probably be working on his own account in a neighbouring saw-mill. If there be any turning or fret-cutting needed, these processes will again be executed by different workers and probably in the same mill. The maker will now have the whole of the material again in his hands, but if there be any carving to be done, the parts to be so worked must go into the hands of the carver, who is also, very likely, especially in those branches of the trade in which there is little carving introduced, to be an outside worker. The "maker," in spite of the help he thus gets from others, has much to do himself in planing, shaping, dowelling, glueing, cleaning-up, and glass-papering. These parts of the work will be carried out according to the size of the order and according to the habit of the workshop; sometimes, and most often, one man making right out, at others, two working on what is called the "hand-in-hand" system, and at others the same piece of furniture passing in the making through several pairs of hands. The frames are now ready, not for the consumer, but for the wholesale dealer. They go to him "in the white," that is, with the polishing and upholstering still to be done. If we followed them we should probably find that they were kept in that unfinished state in the warehouse of the dealer until ordered, and were then sent either into his own workshop, or more probably into the workshop of a contractor, to be polished and upholstered.

Mutatis mutandis, the history of the production of other

* A week's credit is often given by the small timber merchants, and sometimes a month's. It is rarely longer, but varies according to business character, and some small makers can get considerable credit even when orders are not coming in, but when they are known to be making "for stock."

articles made by the same class of maker would be similar. Division of labour would always come into operation, although the number of processes employed and the extent of the subdivision would necessarily vary, as would also the proportion of the work that would have to be done outside the shop. But in the vast majority of cases the sawing, the turning, and the fret-cutting would be done outside, as would also the polishing, and, when required, the upholstering, and frequently the carving.

The foregoing indicates that the furniture trade forms a somewhat highly organized group, but no mention has yet been made of many of the branches into which it may be divided. Under the heading of "cabinet making" in the roughly made census classification of trades, no less than forty-one branches are enumerated, and although it will be unnecessary to use for the purposes of description so minute a classification as this, a more complete one must be at least indicated than has yet been done. Veneer cutters and dealers, designers and draughtsmen, marquetry cutters and inlayers, and engravers, with many others, are among the distinct branches of the trade. But for the purposes of this inquiry it is specially necessary to emphasize the fact that almost every chief division of the trade, such as cabinet making, turning, &c., is capable of repeated analysis and subdivision. It is impossible, for instance, to tell what a man may be able to do who calls himself a cabinet maker, for one frequent consequence of the localization in a small area of a great industry, when carried on under modern conditions, is found in this group in the inefficiency of the worker, and the incompleteness of his industrial education. It requires effort, and it requires time, to get an all-round trade equipment, and if a market makes it possible, and even easy, quickly to earn some sort of livelihood at making hall-stands or gipsy tables, the temptation is great (and the temptation that comes from inertness is often strengthened by the pressure

that comes from the need either of self-support or of supporting others) to stop at this or some other equally partial knowledge, and to run in one narrow industrial groove through life. There are thousands doing this in the East End to-day, and thus it comes about that we have as a leading characteristic of the furniture trade, not simply the presence of very large numbers of small masters and of men working on their own account, but also a highly and excessively specialized use made of the skill that they do possess. We find men who call themselves cabinet makers making only one, or it may be two or three articles, and this fact, coupled with that of a small system of production, may be said to be the leading characteristic of the whole district. Having seen how highly organized is the group, and how very much subdivided is the labour employed, and remembering always how great a variety of standard of production it presents, the attempt must be made to describe the position in the group of some of its leading branches.

II.—The Branches of the Trade.

Timber Merchants.—The timber merchants may be roughly divided into two classes: (1) the large dealers, who buy direct from the importers and supply the larger manufacturers and the smaller timber dealers; and (2) these smaller dealers themselves. It is, as might be expected, the latter class that supply the majority of East End makers, and their presence in large numbers is the normal accompaniment of a large market of buyers, who can only purchase in small quantities, and whose credit is small. Many of the makers of the East End need a small timber dealer close by, who may perhaps be induced to give them credit, and who will in any case sell to them in very small quantities, in the same way that the housewife with small means and irregular income is obliged to

patronize the small "general shop" in her own street. The small timber merchant is one of the many classes that make up the organization of a trade that is perhaps too admirably adapted to suit the convenience of the small maker.

The timber merchant often not only supplies the maker with his material, but cuts it up for him, and we thus come to the sawyer, who, as has been already indicated, is important not only on account of the demand that there is for his services, but also from the way in which he also facilitates a small system of production. We may for the most part neglect the designer and the draughtsman, and the veneer cutter and dealer, who represent indeed important sections of the trade, but whose numbers are not large and whose position in the trade does not call for any special description.

Sawyers and Turners.—There are three descriptions of mills at which "the trade" can have their wood sawn. The timber merchant himself, if he has no machinery, and the large maker send much of their timber to be cut up at one of the three or four large saw-mills in the East End, which are the only ones that have a complete plant of machinery, and where alone all kinds of cutting can be done from sawing a log into three-inch planks down to preparing the knife-cut veneers of which sixty will go to the inch. It is these mills that are used by most of the veneer dealers (of whom there are now about twenty in the East End) as well as by timber merchants and makers. The vertical saws that are used for plank-sawing, by which a log may be cut in one process into as many as fifty sections, are also set up by many of the timber merchants themselves, and also by the proprietors of those "saw-mills" in which steam-power and bench-room are often let out to various classes of workers. This vertical sawing is therefore in the hands of large or of fairly large capitalists, but the "band sawing" and the

small circular sawing is carried on by a much wider class; it is they who form a large part of the tenants of those saw-mills in which steam-power is let out, and it is they who, as a matter of course, execute the small orders of the small makers around them. They do not cut into planks, but they cut into the various sections and shapes that the maker requires. The band saw, which is as the name suggests band-shaped, revolving like the leathern connecting gear of machinery, is used to cut patterns of all kinds and the circular saw for straight sections. In both cases the wood, resting on the table in the centre of which is the revolving saw, is pressed against the tool and carefully guided by the sawyer, and the sawing is done with astonishing rapidity, not less when a pattern has to be followed, and the wood constantly readjusted so as to trace the marking on it, than when straight sections have to be cut. The fret sawing is largely done by a corresponding class of small sub-tenants.

Economically the turner occupies an exactly analogous position to that of the band sawyer, although from the nature of his craft he is more often a maker of articles finished and ready for the market, and thus, as a class, is less dependent for a livelihood on the employment that he gets from the makers. But most of the turners are simply the auxiliaries of the latter class.

The turners and the sawyers make up by far the greater part of the tenants of the saw-mills, in which steam-power and bench-room are let out. There are about twenty mills of this kind in the East End of London, in which it is the prevailing custom to let bench-room, and, occasionally, the necessary plant, either to men working on their own account or to smaller masters.

At one of the largest of these mills there are some thirty men employed by the proprietor in his own business of timber merchant and cutter to the trade, and in his workshops there are about 150 all told, who, either as his own

immediate tenants or as the employees of his tenants, carry on their crafts under a single roof. Many work alone, while others have as many as four or five men, and very occasionally even a larger number, working under them. The building is partitioned off into small shops of varying size, and in these roughly divided compartments the tenants carry on their trades. With one or two exceptions they simply hire the room, the rent of which with steam-power varies in amount from 6*s* to 10*s* a week. If a lathe be hired, as well as steam-power and room, 4*s* per week is charged per lathe. All the tenants are English, and most of them are turners, but the turnery is of every description, from the turning of draughtsmen and the little wooden spindles covered to make ladies' embroidery, up to parts of ordinary furniture, and, at the time of our visit, to the high altitude of the wooden head-piece of a church spire. The larger number were working for the small makers of the district in which the mill is situated, who send their timber, marked for cutting or with directions for turning, pay their cash, and take it away to complete the making of the article of which it forms a part.

The demand for room in these large saw-mills is not as keen as it was ten or twelve years ago, and this is explained, not because the labour of those who occupy them is less in demand, but because the number of large saw-mills has been steadily increasing, as has also the number of shops in which a small capitalist can put up his own machinery. Of these smaller shops it is estimated by one of the proprietors of a large saw-mill that there are now about 100 in the East End. In the larger shops the numbers working in them vary from about 35 to 150; while of the smaller, the greater number contain from 6 to 12. The smaller shops are sometimes conducted under the immediate control of the occupier, but the practice of letting off parts of them is also common.

Sawyers, those who cut the wood to the marked pattern, turners to the trade, and fret-cutters, make up the great proportion of those working in these shops, be they large or small, but the trades carried on in them are very various, and moulders, glass bevellers, folding-chair makers, and towel-horse makers may be mentioned as instances, while the sawing, turning, and fret-cutting, are done for almost every branch of the furniture trade. When makers of any kind are found working as tenants in these mills, the article made is generally one in which the greater part of the work can be done by machinery, and in which the fitting, if there be any, and the putting together are short and simple processes.

The increasing number of saw-mills greatly facilitates the great subdivision of labour that is found in the furniture trade of the East End. It is easy to send out of the workshop the part on which machinery can be used, and when this can be done but very little capital is necessary for those who wish to set up as makers; a pound's worth of tools and a second pound in cash starts many "cabinet-makers" on the career of independent worker, and double that amount will often convert him into an employer. On the other hand, the capital required to set up as a sawyer or a fret cutter or a turner in one of these mills is small, and if a man can hire a turning lathe the amount required becomes quite insignificant. This being so, a young turner who is perhaps earning his pound a week as a journeyman will be tempted at the earliest opportunity to start for himself even though he cannot with his increased responsibility earn more than 25*s* a week. A large proprietor has informed me that it is chiefly from competition acting in this way that the earnings of turners have fallen.

Cabinet-Makers.—The most important division of the trade is that grouped under the comprehensive term "cabinet-making." No single basis of classification of the cabinet-makers gives a clear division: whether size of shop,

quality of work, the kind of article made, or the market supplied be taken as the basis, all are found useful, but all overlapping. I propose to take the first of these. It will be convenient to exclude the wholesale dealers, who are often described, and who nearly always describe themselves, as makers, from the present section; they are not infrequently the proprietors of workshops, and it is true that they occasionally have makers' shops under their own immediate control, and somewhat more often do the polishing and upholstering, but the rule is for them not to *make*, but to sell, and, as has been said, their first function is to create and extend a market. Chair and couch makers also, as forming a distinct branch of the trade, must have separate but very brief consideration.

Factories.—Of the cabinet-makers, then, of all kinds, including in this term makers of cabinets, bedroom furniture, office furniture, tables, book-cases, overmantels, whatnots, fancy work, &c., &c., we find first a very few, not more than three or four, large factories, with elaborate machinery, where from about 50 to 190 men are employed. Their output is large, and the quality of the work varies from the cheapest (although not perhaps the most roughly made) to good. Their market is found not so much with the wholesale trade in East London as with the large dealers in the Tottenham Court Road, in the provinces, or in the colonies. One at least of the largest of these makers exports considerable quantities of furniture to Australia, where he has representatives; and he has also travellers in England. This class at the present time forms but an insignificant portion of the trade; it contains, however, the sole representatives of the large system of production.

Larger Workshops.—In a second class come the shops of medium size in which from 15 to 25 men are generally employed. It is in this group that the best East End furniture is made, but the number of first-class shops is

very small. Many good firms have had to give up altogether in recent years, while others have had to make an inferior class of goods, and the consequence is, that those who can weather the storm of a prevailing demand for cheapness are very few in number. One first-class journeyman has given me the names of only four firms that he reckons as "good" in the whole of the Bethnal Green district; and another man, whose knowledge of the trade is wide, reckons the whole of the really good makers in the East End, chair-makers included, at about 20; and it is probable that this is an approximately correct total.

There are not more than five or six firms in the whole district that buy original designs; a few others would execute, and in the best way, the new designs sent them by their customers; but in the great bulk of the trade repetition, and the making up of fresh patterns which are simply slight variations on those already in the market, are the ruling practices. It takes time to be original, and to do really new work, and there is no time to spare in the furniture trade in East London. No doubt the necessary skill is often available, but the hurry is too great, and the popular demand for cheapness, cheap things "at any cost," too strong, to give much opportunity for the exercise of artistic talent, or to allow much really good and careful work to be produced.

The majority of the few good shops that do exist work for "the trade" in London and the provinces, but not, as a rule, for the wholesale dealers.

There are a considerably larger number of shops of about the same size in which inferior work is made; many of these have a "special line," in the same way that the smaller men have, such as bedroom furniture, or dining tables. Their market is found to a much greater extent among the wholesale dealers of the East End, but their goods are also sent largely to retailers, both London and provincial. Of shops of this size and character there are

probably about 35 or 40, thus giving an approximate total for the whole district of 60, in which an average of about 20 are employed.

The Small Makers.—Thirdly, come the small shops with from four to eight men generally working in them. The work in the two preceding classes is chiefly carried on in separately built workshops or factories; in this third class it is also often carried on in small workshops either built behind the house, or away from it; in the latter case, forming very often one portion of a block of buildings which is divided into workshops and let off to separate tenants. But more often it is carried on in the homes themselves. As a general rule the larger shops turn out the better work. But even among the small men excellent work is done, in the same way that it has been seen that large shops often turn out cheap and inferior goods. But with the small shops we may act on the principle of *de minimis non curatur,* and divide them into those in which goods of medium quality are made and those in which the quality is inferior, and from the former standard the products will shade down through all the intervening grades until we reach the rubbish of the market—furniture that is knocked together with nails where dovetailing should be used, is made of timber that is unseasoned, and in which, in short, the ideal of "scamping" is realized.

Estimates already given of the numbers of factories and medium-sized workshops would give a total of about 1500 cabinet-makers employed in them; and thus, according to the table given on page 311, we should have nearly 7000 makers of all kinds, and of upholsterers, still to be accounted for. The total number of upholsterers has not been estimated, but it may be safely put down as about equal to that of the polishers, or 1300, and this would be a very liberal estimate. Cabinet-makers of all kinds, together with chair and couch makers, working in small shops or working alone (and of the latter class there are a consider-

able number) would thus be about 5700 or about 80 per cent. of the whole number. If we take the unit of the workshop at 5, we shall have a total of nearly 1140 places, be they shops or rooms, in which the small making is carried on. The roughly kept official lists of workshops in the furniture trades in the East End include about 1250 names, but in this list many classes, such as dealers, polishers, turners, &c., besides the larger makers and some names of those who are no longer in the trade, are included, while they are excluded from the preceding estimate. On the other hand, many small shops would not find their way on to the inspectors' lists on account of their smallness and rapid establishment and disappearance. It is probable therefore that the above estimate of 1140 rooms or shops in which manufacture on a small scale goes on is approximately correct. Figures are not available for separating the chair and couch makers from the cabinet-makers, but the latter class comprises the very large majority of the trade.

The market of the small maker will naturally be found chiefly at the nearest centre, and that, as has been said, is the Curtain Road and its district. Small men sell there, not only because their produce is adapted to this market, and not only because it is most accessible and therefore requires the least expenditure of time and money for the carriage of their goods, but also because it is the only large market where they can be sure of getting cash, either at the week's end, or when the goods are taken in. Shops further West, and the provincial trade, for the most part take credit, and this the small maker can rarely afford to give. The great majority therefore make for "the Road;" generally for order, and very often for two or three shops only. If orders run short, the more stable men work "for stock" and wait until the orders come in, or are found.

Hawking.—But large numbers cannot thus afford to wait, and then the trouble begins. During the few weeks after Christmas, for instance, which is the dull season in a trade

which does not, however, vary much throughout the year, the ranks of those who habitually "hawk" their goods are recruited by numbers of those whose capital and whose credit alike force them to realize on their stock. It is this system of "hawking" of which so much has been heard of late, and we find its proximate cause in the large number of small makers in active competition with each other. It is not a system created by a class of dealers (who, however, often profit by it), but is the result of certain conditions found in this group of trades. It is not, as would seem to be sometimes supposed, something almost arranged by a malignant and grasping association of middlemen, but the accompaniment and normal outcome of a method of production which very small capitalists, whose own skill and that of whose workers is excessively specialized, to a great extent create. But although the practice of hawking is common, and although it may become a still graver source of disorganization than it is at present, reducing a larger body of workers in this trade to a position that is more analogous to that of the seller of penny novelties in the streets than to that of members of a skilled industry, its prevalence must not be exaggerated. It is true that articles of nearly every description are now hawked, sometimes of fair quality made by men who know their trade,* but as a rule it is poor albeit often very showy work that is sold under these poor conditions. Makers of any standing, even small men, never sell in this way, but work, as has been said, either for order, or for their own stock if orders temporarily fail.

Independent Workers.—Fourthly, the cabinet-makers working alone must be mentioned. They do not compose a large class, and make as a rule the smaller articles that can be easily manipulated by the solitary worker. Most will employ others when orders are plentiful. There are some excellent workmen in this as in other branches working alone, who

* In the dull Christmas week of last year, a solid mahogany bedroom suite, priced at £12, was "hawked," but not sold, as the highest offer was £7.

depend for their livelihood entirely on orders, whereas others as habitually sell "on the hawk." The largest proportion of independent workers however in the furniture trades is found among the turners, carvers, fret-cutters, and sawyers. Among the actual makers relatively they are not numerous.

To begin quite alone, either in the home, or by hiring a bench in a workshop, is however a frequent practice, and it is one of the drawbacks of the trade that men can so easily do this, and after having helped to "degrade" the market for a time, fall back again into the ranks of the wage-earners that it would have been better if they had never left. For others, this step is the starting point of a permanent change in position, that may or may not turn out to be improvement. It would be misleading however to leave the impression that all who start on their own account do so quite voluntarily; industrial conditions are often too powerful to allow of free action, and it is these conditions that often inexorably determine the position that a man shall fill. A large class therefore "start for themselves" because they cannot get employment, and to start thus, even though sale by hawking or sale by auction is a man's only resource, becomes in these circumstances a natural and even a necessary thing to do. But although the ranks of those "making on their own account" are constantly being recruited from this cause, those coerced thus are rarely the better members of the trade. Many small makers are undoubtedly, even though they do begin on a capital of £1, steady, industrious men who mean "to get on in the world;" but large numbers are the unthrifty and the irregular. Smart, unsteady men who dislike the regularity of the workshop often start making in this way; with many it would be the aim to start independently as soon as a little money had been got together; and many do it under the least commendable of all conditions, viz., when they have got to know the connection of their employer, and, having learnt not only his customers but his prices, will offer their goods at the price that they know will just undersell him.

The increased temptation that comes to the wage-earner to try and make his own market if his wages are small, bringing as it does the chance of a comparatively great success, must not, however, be forgotten. Every maker of to-day, be he large or small, will tell you that one of the greatest sources of disorganization in the trade is the very large number of small shops. But many of those so complaining were themselves wage earners a few years back, and the wage earner of to-day does but yield, from more or less honourable motives, and with the exercise of more or less freedom, to the same inducements that have acted on others in the past.

The better class of wage-earners, however, view this multiplication of small shops and of solitary workers with keen regret, and, believing as they do in the value of association and of the voluntary organization that association makes possible, recognize in the "garret-master," and in the ease with which others may become such, one of the greatest obstacles that they have to face. They hold that no man is justified in employing others who is dependent for the money to pay the wages of his men on what is realized on the produce of the current week,* and this is what so many do; the cheque from the dealer goes straight to someone who will cash it, be it a banker, the veneer merchant, the timber dealer, or, as is often the case, the publican who has constituted himself a kind of banker for the small maker, and the cash obtained is constantly used to meet part of the expenses of production of the past week, and for the purchase of material for that which is coming.

This practice of cashing cheques in public-houses that expect a kind of discount in the purchase of a small quantity of "something," generally spirits, is common;

A first-class all-round cabinet-maker has carefully estimated the amount of capital on which he would be willing to start for himself (as he says, "decently,") at about £200. A fellow workman, who wanted the foregoing to join in partnership, had reckoned the minimum at £70.

but it is important, not so much as a great grievance that involves a considerable deduction from a man's earnings as a sign of the conditions under which a great part of the trade is carried on.

CHAIR-MAKERS.—The second important division of makers is that of the chair-makers. As has been stated, there are no separate figures available for those in this branch of the trade, but this is of less importance, for although, as a craft, it forms a branch quite distinct from those included under the head of cabinet-makers, economically its conditions are for the most part similar.

The most important divisions of the trade are into the makers of "suites," dining or drawing room, and of bedroom and other chairs which are simply repeated, such as hall chairs and folding chairs. "Repeats," with little or no variation, be it of single chairs or of suites, still make up the greater part of trade; but the variety of designs made up in the same shop is much greater in the higher branches of the trade. There are, as already indicated, a few first-class makers, whose work is excellent, both the making and the carving and the inlaying, and from whom it is possible to get executed original designs of great beauty, requiring the best and most artistic skill of the worker. And it is one of the few special points that must be noted in reference to this trade that the total number of good shops, small though it is, has increased during the last twenty years.

The furniture trade as a whole in the East End has steadily extended, but while the better firms of general cabinet-makers have been often extinguished, those of the chair-makers, relatively to the total numbers engaged in this branch, have more often held their own. This is explained by the more recent migration of the better class of chair trade to the East End, and by the change in the fashion of drawing-room furniture, the older "suite" having very largely given way to

"occasional" or odd chairs, and the latter being more often than the suite of good workmanship and executed in a greater variety of styles and shapes.

The migration of the better class of trade has been from the south of London, especially the Kennington district, to the East End, and I am told that while there are now some six or seven shops which regularly turn out very good work, twenty years ago there was only one.

The migration eastwards has been accompanied, moreover, by the rapid growth of provincial centres of production that compete more keenly than in the making of other parts of furniture, with the commoner East End trade. Of these centres High Wycombe and the district round is the most important. Increased keenness of outside competition in the trade generally is illustrated by the fact that while in 1830 there were only two chair manufacturers in High Wycombe the inspector now estimates the output of chairs at 1800 dozen per week. The considerable quantity of Austrian bent-wood furniture imported during recent years has been another source of competition in this trade.

While however, relatively, there is a larger production of better-class chairs than of general furniture, and while the outside competition of cheap producers is more marked, the general features of the East End chair trade are similar to those of the other branches of the group: a small system of production; great specialization of skill; the very infrequent possession by the maker of the machinery used; and, in general, the production of cheap goods, or those of medium quality.

Looking-Glass Frame Makers. — We find the same features here: dealers, and "trade shops" making for them; and of the latter an increasingly large number of a small size. The craft is different, but economic analysis shows us exactly the same industrial organization. There are several dealers whose trade is solely in frames, but the large general

warehouses also supply them. The chief parts of the trade are the making and the gilding, or, when not gilded, the polishing. Gilders frequently have orders from the dealers for frames ready for the market, and in that case buy them from the makers and then do the gilding. Glass bevelling is a separate subsidiary industry often carried on in the saw-mills which have been already described. The wholesale dealer himself, however, most often supplies the glass and has it fitted, and in some of the largest warehouses as many as two or three men are employed almost solely for this work. It would however include the fitting required for those pieces of furniture, such as overmantels, toilet tables, and wardrobes, which have glass in them, as well as for the separate mirrors. The looking-glass frame trade, it may be noted, is severely handicapped by the extensive manufacture of toilet tables which are furnished with glasses, and which displace the old swing mirrors, and by the present large demand for overmantels; but looking-glass makers and dealers are now beginning to include the latter in their own branch of the trade.

Carvers.—The position of the carvers in the trade has been already indicated; they form one of the most important subsidiary classes, and except on quite small articles, never work directly for the consumer or the dealer. The skill of the carver is not specialized in any very marked way. The most important division is that of the cabinet and general carver, and the chair carver, but the technical differences between them are not great, and a good chair carver, for instance, could soon adapt himself to other kinds of work. Classification would, therefore, if attempted, have to be based almost entirely on skill and ability, and not on the lines in which the skill and ability are employed.

The demand for the carvers' work has been prejudicially affected during recent years by the extensive substitution

of curved and other shaped machine mouldings, and fret saw work for hand carving; by the greater use of the steam turning-lathe, and by the fashion during recent years for inlaid work. There are, however, signs at the present time of a revival of the demand for carved work. There are very few master carvers in the East End, the carvers' shop with a considerable number of workers in it, being found almost exclusively in the West. A considerable number, however, work as "piece-masters," who, employed by others, themselves employ one or two to help them to execute the work they undertake. But, as a rule, carvers are either journeymen working on piece or time work, or are independent workers, with a boy sometimes to do the glass-papering, working either in their own homes, or at a bench hired in a workshop.

In the chair trade the amount of carving required is larger than in any other branches, except a small part of the best cabinet work, and in a good shop there would be as many as three carvers to every four workers, and in the smaller shops, where only four or five men are working, one or two are generally carvers. On the other hand, much of the work (for instance, that on bedroom suites and dining tables), does not, as a rule, introduce much carving, and this part of the work would then often be done by an outside man. In the larger shops, other than chair makers, carvers are employed in the proportion of about one carver to ten makers.

French Polishers.—The polishers form an additional subsidiary group, dependent for their employment entirely on one or another section of the furniture trade. There are two main divisions of the trade: (1) the polisher of large surfaces, such as those of tables, sideboards, &c.; and (2) of small surfaces, the latter including all upholstered goods. It is frequent for the upholsterer also to have his polishing room.

The polishers—and doubtless, if figures were available, it would be found true also of upholsterers—are, as the

general table shows, chiefly located in Shoreditch, and this is explained by the fact that the dealers are their chief employers. Some of the dealers have their own polishing shops; but most often their work is sent to a shop outside. In both cases the work is contracted for by a master polisher, who, whether he rents a shop, or whether he works in the room provided for him by the dealer, is himself the employer of his workmen. Most of the polishers to "the trade" in "the Road," however, rent their own shops, and work generally for only two or three of the warehousemen. If they work in a room which is rented by the latter, they not only engage the labour, but find all the materials that are used.

Master polishers may be thus divided into (1) the stationary tenant master, and (2) the more or less nomadic piece master; and often the latter, working with a gang which will vary in size according to the season and the demand, works continuously on the premises of the same firm for many years. The numbers employed vary according to the amount of work contracted for, but rarely exceed twelve. There are also many polishers working alone, either in their own houses or in the shops of those who employ them.

The position of the journeymen has been already indicated; they are, for the most part the employees of the contractors. The craft is easily learnt, and there are many in it who follow it as a secondary trade, turning to other means of getting a livelihood when work is slack. But although entry to the trade is easy, the rates of remuneration are not so low as in many branches of the furniture trade, and this may be probably explained by (1) the fact that no polisher can make anything for sale, and is thus unable to use the deteriorating market of the chance buyer—he must be employed and cannot hawk; and (2) it is particularly easy in this trade for a man to work according to his pay. It is the recognized custom for

the contractor to polish according to his price, and when a price is agreed on, directions are given accordingly to the workmen. Even if this were not done the latter would not fail to follow the custom, if the amount paid them was lower than the rate to which they considered the market price entitled them. No journeyman polisher earns high wages, but, on the other hand, when he has once mastered his trade (and this does not take very long, three months as learner, and perhaps two years as "improver," are enough), they are, relatively, never very low. We thus find that in this trade, in which the practice of sub-contracting is most common, the average earnings of the journeymen per hour are least variable, and best maintained at the Society rate of 7*d* per hour.

The seasons, however, cause greater variation in this trade than in others of the group. As has been seen, most of the furniture that forms the stock in the warehouses is "in the white," just the frame or carcase unpolished, and the chairs, &c., except of the commonest kinds, are not upholstered. It is in the spring and summer and during the few weeks preceding Christmas that "the Road" is busiest, and it is then that the press of work comes on the polisher. The maker, on the other hand, is much more uniformly employed, since he has to supply during the slacker seasons the large "stock" which is then accumulated, and this greater equalization of demand, it may be noted, is one of the advantages that the presence of the warehouses helps to secure.

Upholsterers.—The french polisher acts as an auxiliary to most branches of the furniture trade; the upholsterer on the other hand may be regarded as the auxiliary of the chair and couch maker alone; work on chairs and couches, with settees and music-stools, making up the greater part of his trade, as the result of a differentiation that is becoming more general throughout London, and is almost complete in the East End.

As in the case of the polisher, the dealer is his chief employer, and in consequence the upholstering is to a great extent concentrated in Shoreditch, where the dealers are mostly found. Much of the work is executed under very similar conditions to the polishing. Room is frequently found in which the work is done, and the work is also sometimes put out to an outside contractor. When the work is done on the premises of the dealer it is generally of the better quality, it being easy to "scamp" work in this trade, and obviously easy to introduce inferior materials under the cover.*

The work is generally contracted for in the same way as in the polishing trade; the journeymen are sometimes paid by the hour, but more frequently by the piece, especially for the commoner work. There is a considerable amount of sub-division, but the chief source of disorganization in the trade seems to be an extensive employment of young labour either as apprentices or "improvers." The total number employed in any one shop is never large, probably never exceeding twenty. The competition in this, as in all other branches, is keen, but the upholsterers appear to be in a better position than any other members of the group. They are not very numerous (about 1200); like the polisher they can rarely, except in the case of cheap goods, hawk their wares; and the necessity of cutting up the material they use makes it easy to waste, and thus necessary that a man should be both trustworthy and intelligent if he is to do his work well.

There are a few upholsterers who are also makers, but as a rule the two branches are entirely separated. The upholsterers frequently do the polishing, however, or get it done, and the frames are then sent to them "in the white." It may be noted here that a considerable quantity of produce is sent away by the dealers neither polished nor

* *e.g.* short "pig" hair for the more expensive horse-hair.

upholstered, partly to save the risk of damage in transport, but sometimes doubtless because the buyer wishes to see what kind of frames are being supplied him, as well as to know with what material the covers are stuffed.

It is this difference of quality, both in frames and in the upholstering, that very largely determines the conditions under which the latter is done. The cheaper the goods supplied, the less important it is to know how the frames are put together, of what wood they are made, and the amount and thinness of the veneer; also, the less does it matter what is used for the "stuffing";* and so also as regards the quality of the springs and the way they are fixed. It follows therefore that the cheap upholstering work is much more often done in the small shops and by the small "garret masters" of the East End than that of a better quality. These small men generally buy the frames themselves from a neighbouring maker; often employing a polisher, or if not, getting the polishing done, and thus selling their goods ready for the consumer. Much of this cheap furniture is useful and durable, and is upholstered under these conditions by a class of small men who work habitually "for order," but it is under these conditions also that we find the commonest goods produced. Such are often "hawked," and I have myself been offered upholstered couches in "the Road." It is these very common goods that frequently find their way, not to the wholesale dealers, but to the "show shops" of the East End and of the suburbs owned by the men who strew the pavement with their wares.

Wholesale Dealers.—In spite of the increasing extent to which retailers and provincial dealers are buying direct from East End makers, it is still true that by far the greater proportion of their produce is destined either for the warehouses or for the immediate supply of the customers

* Alva and flock together are largely used, the flock as the softer material being placed near the leather or other cover used.

of the East End wholesale dealers. The market that the latter supply,—London, suburban, provincial and export—is that upon which the majority of employers and employed alike depend. This market is made and extended by the wholesale dealers in many ways; especially by providing show-rooms, by sending out representatives, by establishing agencies, by circulating catalogues (sometimes elaborate volumes) and price lists; and, perhaps to these should be added, by giving longer credit than the maker can usually afford. This is the wholesale dealer's chief function—the making of the market; and on its importance it is unnecessary to enlarge. The attendant gain of a greater equalization of demand from makers throughout the year that comes from the creation and the command of a widely diffused market, and from the need of keeping a large stock, has been already mentioned.

It has been also seen that the dealer generally supplies certain parts of furniture needed for its completion, such as the marble tops to washstands, and glass to mirrors of different kinds; and that it is he also who orders, generally by contracting with an outside man, the polishing and the upholstering to be done. Further, he has to "pass" the work he buys, and he takes all responsibility for the quality of the goods he sells. The combined duties of the wholesale dealer are thus seen to be of first-rate importance.

The growth of the wholesale dealer as a distinct class is comparatively recent. Thirty years ago "the Road" was almost entirely made up of workshops, and the differentiation of the dealer and maker has been going on rapidly during the past fifteen years. When we ask why it is that this change has been going on we find the chief answers to be the following. The present system of "trade shops" making for the dealers (1) saves the rent of a workshop; and (2) saves the trouble and responsibility of directing and arranging the rate of the remuneration of labour. Further, a large number of shops, most of them small, and all in

keen competition with each other, are able to supply the dealer with goods at lower prices than he could produce them if he had a large workshop or factory and made them himself. The general condition of the trade—the abundant supply of labour and its want of organization; a large market allowing of excessive specialization; the growth of the "saw mills" and small turning and sawing shops, and thus the absence of the need for any expensive plant; and the consequent ease with which men can start for themselves, all these conditions make the increasing number of small makers an almost inevitable and a growing feature of the trade, and the existence of the wholesale dealer helps to make this feature increasingly pronounced. It must be admitted therefore of this class, as the proprietor of one of the large "saw-mills" himself admitted to me of his own division of the trade, that, although now indispensable, even for the maintenance of the present volume of trade, its effect on general conditions is in many ways harmful, because it promotes the unequal and excessive competition of large numbers of small makers.

Three things must, however, be noted here: (1) that the dealers are themselves in keen competition with each other; (2) that the market that they supply is represented for the most part by men who know their trade, and who would turn to the maker, still more than they are doing at the present time, if high prices were charged, and that thus there is nothing of the nature of a monopoly possessed by the wholesale dealers of "the Road"; and (3) that many of them employ, either entirely or with one or two others of the wholesale shops, many of the men who make for them, and that there is thus frequently established a permanent and desirable relation between dealer and maker. The competition among the latter works largely uncontrolled and even unstimulated from above, and is seen in its most distressing forms among those who are seeking, often with a mad fatuity (but sometimes, from the pressure that comes

from actual need), to be "makers," and not "men;" who, for the most part, are not all-round masters of their trade, but are able to make and to direct the making of one, or it may be two or three articles; and who, as a rule, make the showy cheap goods. But because this class is so large, because the demand for cheap goods is so extensive, and because the cheap and inferior goods can so often be made to look like the more solid and superior, this system of production influences with powerful and deteriorating effect the general condition of the trade. To such small makers, and to all who are prepared or compelled to undersell their fellows, the market of the wholesale dealer opens a too wide portal.

III.—Prices, Profits and Wages.

So far we have been chiefly concerned with the general organization of the trade and with its system of production It is now necessary to consider the question of prices, profits and earnings.

Prices.—With reference to the former it is impossible to do more than generally to indicate the course of recent tendencies. As regards the prices paid by consumers, the tendency has been undoubtedly downwards, excepting in the case of the best kinds of furniture, during the last fourteen years. Stores and large retailers have probably been the most powerful agencies among distributors in bringing about this decline. The prices of retailers, however, are not our immediate concern, except in so far as they are indications of changes in the level of prices likely to be realized by those who supply them; and everything points in these directions also to a lower level.

When it is asked *why* prices are lower than they were in 1875 for goods of the same quality, the answer is, not that this is due to any great diminution in the expenses of production owing to greater cheapness of material used, or to the introduction of new machinery, but to the force

of a prevailing competition, and to the changes in the organization of the trade by which this force is manifested.

Machinery.—The effect of machinery in cheapening production during the past twenty years seems to have been slight. The economy brought about by the introduction of the band and the circular saw has been followed by no other important mechanical invention. In a few factories, it is true, we find machinery, not only for turning and the different kinds of sawing, but also for planing, moulding, mortising, dowelling, dovetailing, and grooving, but, as has been seen, machinery for these various processes is rarely set up in a market in which workers are so numerous and labour so cheap as in the East End of London. There, the small system prevails, and there are no signs that it will not continue to hold its own against the large system that would have to take its place if all the above processes were ordinarily done by machinery. Except as regards sawing, turning, and moulding, the use of machinery in the East End does not seem to be increasing or important in its effects. It is otherwise in some of the provincial centres of production, *e.g.* Beith, Bath, or Barnstaple, where there is a smaller and less highly organized market, where skill is not so specialized, and where the relative supply of labour is smaller.

Cost of Material.—Neither is there any great diminution in the prices of the material used. Some woods, for instance, mahogany and the common kinds of walnut are cheaper, but neither in the woods used for veneers, nor in the cheaper kinds, including deal, has there been any general fall causing a great diminution of the expenses of production, from increased cheapness of the commodity that enters most largely into them.

Cheap Goods.—Change of fashion and change of quality of goods made have been powerful influences in bringing *cheap furniture* into the market; but it is clear that a lower level of prices, if due only to these causes,

might have been accompanied by higher prices of materials, higher wages, and higher profits. This has, of course, not been the case, but the question as to whether a lower level of prices rules for the *same* goods now than ruled fourteen years ago is to be kept carefully distinct from the other question, as to whether there is a production of a much greater quantity of goods, which are cheaper because less work and less material are put into them. And this has been conspicuously the case.

The fundamental cause of this enormously increased supply of cheap goods of endless variety is the character of the popular demand, and it has been possible to meet this, not only because of the industrial conditions under which the trade is carried on, but also from the even too fertile readiness of resource frequently shown by those who supply. The following will illustrate this :—

A few years ago mahogany bedroom furniture was in demand. Good solid work in this material would have Spanish mahogany veneer (the best kind) on a solid Honduras mahogany (the cheapest kind.) But many makers, following closely the fashion, uniformly veneer on deal, and by degrees, the public learning slowly in these matters, and by experience alone, mahogany went out of fashion, largely from the amount of deceptive furniture thus put in the market. Rosewood came in, and this wood, which is not only too expensive, but also too brittle to be made in the solid, should also be veneered on mahogany. The same process followed; rosewood was veneered more frequently on the soft and cheaper deal, and rosewood went out of fashion. It is now the turn of walnut (which, with birch, is being now largely made and sold) to get into disrepute with a public that pays but little but has to suffer much.*

* Good seasoned deal well selected and without knots makes a good basis for most furniture. It is bruised more easily than the hard woods, but is durable, and if well veneered looks well. But the thin knife-cut veneers are

A change of fashion that deserves mention from the considerable effect it has had on the trade, is the extensive substitution of wardrobes for chests of drawers. The cheap bedroom suite trade, that is, the production of wardrobes, toilet tables, and washstands, has become, largely in consequence of this substitution, an important and well-defined branch.

Cheap production is, however, often accompanied by increased showiness of appearance, and wardrobes, for instance, which have the material thinned down in the doors and wherever else it is possible; which are without any inner fittings, such as a box or shoe drawer; the insides of which are left rough, with a fixed instead of a sliding pegrail, and a piece nailed on to the back of the door behind the mirror, if there be one, instead of a panel: such a wardrobe may yet, by veneering, bevelling, beading, by ornate pediments, and by other means be made to present a far more showy appearance than its more useful and durable companion. We have thus two main causes for the lower level of prices that prevails in almost all branches of the trade: (1) the universally increased keenness of competition; and (2) largely the effect of the former, the greater production of commodities in which cheaper or less material is used, and on which less labour is spent. It is the former of these causes that necessarily affects profits and wages. The latter only affects them conditionally and indirectly, and it does so in the East End furniture trade, because cheap production is there accompanied by an increasing specialization of skill, and by greater facilities for enabling a man to enter the trade as an employer. This being so, the power of the first cause, viz., the increased severity of competition, to affect profits and earnings is indirectly increased.

Profits.—Generalizations as to the average rate of

often put on unseasoned and knotty deal, and it is furniture thus made up that tries the patience of the incautious purchaser.

profits prevailing in any trade can rarely, if ever, be based on a sufficiency of numerical data. Conclusions may, however, often be based on general determining causes, and the condition of the East End furniture trade justifies, I think, the conclusions that the members of no section of the trade are earning high rates. The amount necessarily varies, from the bare livelihood of many of the solitary workers and small employers, to the considerable income of the large wholesale dealer and exporter, but relatively to the amount of capital invested and power of industrial initiative shown, there are no signs that dealers and the larger makers are able, except in possibly a very few cases, at the present time to make excessive profits.

The opinions of one class in a trade are rarely biassed in the direction of under-estimating the profits of another class, and it is the tendency for most minds to do the reverse. But in this group of trades it is the exception to find anyone who thinks that the members of any other class, much less those of his own, are in a very prosperous condition. This is so, even with most opinions held as to the profits of the wholesale dealer. It is the common admission among makers that the range of prices charged in "the Road" has fallen considerably of late, largely through the tendencies on the part of many of their customers to skip those who, in spite of their varied duties, may be best regarded as middlemen, and to go straight to the makers; and I have on several occasions found it believed among makers that one of the largest dealers prices his goods, when sold wholesale, at a uniform gross profit of 7½ per cent. on the price, less 2½ per cent. discount, at which they were bought in. It is certain that a maker can often, if he happens for any purpose to want his commodities back again, repurchase at an advance of 5 per cent. A considerable maker has averaged profits as follows :—His own 12½ per cent. to 15 per cent., retailers 25 per cent., and

wholesale dealers "often not more than 10 per cent." I have been told by one of the wholesale and export dealers, in whose opinion the export trade was by far the most valuable to them, that 10 per cent. was the gross profit generally made when cash was obtained, and from 15 per cent. to 20 per cent. when credit was given. The credit is often for three months (with a three months' bill often taken at the end of that time), but is sometimes longer.

The following extracts from our evidence refer chiefly to the small makers and bear out the general statement that the keenness of competition prohibits excessive profits :

1. Maker of mahogany furniture, chiefly chests of drawers ; employs 5 men ; earns* about £2. 5*s* per week.

2. Deal worker (chests of drawers, &c.), 2 or 3 employed ; earns about 35*s* per week.

3. Maker of cheap toilet tables ; employs 2 men ; a single man : works himself only about 8 hours a day ; estimates own labour at 18*s*, and average earnings at 33*s* per week.

4. Maker of dining-room suites ; employs about 12 men ; his chief employer, a wholesale dealer of the Curtain Road, reckoned his earnings at less than 50*s* per week.

Of cabinet makers working alone the following may be taken :

5. Maker of davenports ; sells for £3. 10*s* ; cost of material, &c., 30*s* ; they take one man about a fortnight to make, but work very irregular, and £1 reckoned considerably above his earnings per week.

6. Maker of cheap bookcases, &c. ; works at home, for order. Estimates average at 18*s* per week.

7. Maker of fancy boxes ; works at home ; reckons average 24*s* per week.

Of individual articles the following :

8. Dining table, mahogany ; price of one of the larger makers to wholesale dealer £4, profit 15*s*.

9. Sideboards, price to dealer £4 ; expenses of production :

It is impossible to use any exact analysis of profits and earnings, see p. 350.

material, &c., 35*s*; labour (one week) 30*s*, leaving profit of 15*s*.

10. Gipsy tables; wholesale price 9*s* per dozen "in the white," profit $\frac{3}{4}d$ per table or 9*d* per dozen. These tables of foreign make, imported in sections and put together by girls, are said to be in the market at 7*s* 6*d* per dozen.

The following figures give with greater exactitude the expenses of production (including rent of workshop, but excluding labour); the gross receipts and the profits of a small maker, working with two young relatives almost solely for order for the trade and making chiefly wardrobes of fair quality.

	Cost of Material.	Rent of Workshop.	Gross Receipts.	Profits, (including Remuneration of Labour).
1884.	£.	£.	£.	£.
January-June	79	5	180	96
July-December	79	5	166	82
1885.				
January-June	97	5	201	99
July-November (21 weeks)	66. 16*s*	4. 4*s*	152	81

Principal Items of the Expenses of Production.

	Timber (including some Veneer).			Veneer.			Brass work.			Glue.			Sawing.			Carriage.			Rent of Workshop.		
1884	£	*s.*	*d.*	£	*s.*	*d.*	£	*s.*	*d.*	£	*s.*	*d.*	£	*s.*	*d.*	£	*s.*	*d.*	£	*s.*	*d.*
July-December.	50	13	8	15	9	5	7	14	7	1	9	6		4	1	1	8	9	5	0	0
1885.																					
January-June.	52	4	9½	12	2	9	9	12	2	1	8	10		3	10	1	16	5	5	0	0

[No carving was introduced into the work in 1884-5. It is at the present time to a slight extent, and is done by two men, father and son, who hire bench-room in a neighbouring workshop, and who work for "the trade" as already described. No machine mouldings are bought, those used being cut by hand.]

The elements of the expenses of production of a mahogany wardrobe,* maker's average price £8. 10*s*, have been carefully calculated for me as follows :—

	£	*s.*	*d.*
Mahogany (Honduras) for exterior ends, doors and panels of face, &c.	1	13	10
Deal, for inside ends, tops and bottoms, frame backs, &c.		16	10
Veneer (Spanish mahogany)		14	0
Brass work		10	0
Glue, glass paper, brads and screws		3	0
	3	17	8

The total cost of material would, however, not be less than £4. An average man would take nearly 3 weeks to make, working 56 hours a week, and his remuneration would thus be somewhat over 30*s* per week.†

The foregoing table of profits gives a total of £358 for 99 weeks during 1884-5, or an average for 3 people, aged about 50, 18, and 16, of £3. 12*s* 4*d* per week, including the remuneration for their labour. In spite of the increased earning power of the two younger men the three estimate their total earnings at the present time at about £3 per week. During 1870-3 the eldest of the three, working on piece-work as a journeyman, earned on the average about £2 a week, and it was the exceptionally busy and prosperous time of

* "Six foot, short tray."

† On this estimate the maker has written as follows :—"I have taken this job, as it is a good representative one; they are now (Jan. 1889) made in walnut of different patterns (but on the whole there is somewhat the same price prevailing), mahogany being out of date. . . . The price of these goods for the last three years has not been at all a fixed one: at depressed periods more makers go round to the dealers, asking for orders, consequently the dealer has more people to inquire of, telling each one as he comes that he is able to get it for a certain sum off the man who has called before."

He goes on to say that a walnut wardrobe has just been made by him, similar in pattern to the mahogany one, "for £4 less" than one would have been made seven years ago, but adds, that although the price was then so low, the beginning of the year being the slackest season, "*perhaps* before, or in the Spring, they may fetch as high a price as ever."

that period that made him start for himself. Although the above figures show that his present earnings as a small maker are correspondingly small, his position is a satisfactory one compared with that of the majority around him. His credit is good with those who supply him with material; on only one occasion since he started has he allowed his goods to be "hawked," and then did not sell on account of the low prices offered; he is one of those that can afford to wait during the slack season after Christmas for busier times; and one who, although the competition of goods somewhat similar in appearance to his own, but made up with commoner deal, and more of it, and with thinner veneers, presses heavily on him, still makes furniture of a very fair quality—not by any means the best, but far removed from the commonest kind.

It is impossible to state in figures the average profits of different classes, and the foregoing extracts have been given rather to illustrate this impossibility than to lead to the attempt. Profits range from the zero of the numerous class whose members "go broke," and from the bare margin of the large numbers who manage to struggle on, through all grades of material well-being, until we reach the minority of the "well-to-do." But classification is almost impossible. Most of the small makers of the East End may however be safely described as being in a position remotely analogous to that of foremen of departments in a large workshop, but with greater responsibility, with earnings less regular, and with their yearly average frequently lower.*

* The average profits of a master polisher are, I am told, secured if a journeyman is being paid 7*d* an hour, and earns at the rate of 1*s* an hour as gross income for his employer. Out of the remaining 5*d* materials, rent, and other expenses can be paid, and leave an average profit. The cost of materials seems to be about 2½*d* in each 1*s*. A steady man employing two others will probably earn, including the remuneration for his own labour, about £2. 7*s* 6*d* a week if work is fairly regular, which it rarely is in this trade. The following are some figures given me by an upholsterer

Wages.—Wages start in amount from the same low level as that to which the earnings of the small or solitary maker often sink, but although as regards amount there is thus no difference at the bottom of the scale, it has been convenient to group together as earners of "profits" all who are not working inside the workshop of an employer under his direct supervision. But no clear line of demarcation can be drawn. The "profits" of the small maker, for instance, would nearly always include the remuneration for his own manual labour, although wages cannot be said to be paid to him. On the other hand the "piece master" working in a shop with one or more under him may be regarded either as a wage earner on piece-work, in his relation to his own employer, or as an earner of profits, in respect to those who work under his personal direction. But still it is convenient to use the old division of the wage earner and the earner of profits, remembering that there are many cases when a man must be regarded as acting in a double capacity.

Most wages are paid by the piece, excepting in the case of the polishers. Wages are sometimes paid by time, but

working in a small way (buying in the frames from a neighbouring maker) on the better "ordered" class of cheap goods:—

Dining-room "suites" of nine pieces (six chairs, two arm-chairs and a couch).

Quality.	Price to dealer.	Expenses of production (including own labour at 8*d* per hour).	Profit.
	£ *s.* *d.*	£ *s.* *d.*	£ *s.* *d.*
3	6 5 0	5 18 0	7 0
2	6 15 0	6 5 0	10 0
1	8 0 0	7 10 0	10 0

One other upholsterer, one polisher and a boy are employed. One of each of the above suites would be a fair week's work. His total earnings may thus be reckoned as follows:—Own labour (56 hours a week at 8*d*), £1. 17*s* 4*d*; profit (as above), £1. 7*s*; total, £3. 4*s* 4*d*; but a considerable deduction must be made from this for slack time; average earnings are probably about £2. 10*s*. The average of many of this class, but making still cheaper goods, and without any business connection, and thus obliged to hawk their goods, would be considerably lower.

the former practice is by far the more common. Nominal time-work is moreover often "time-task" work, the amount of work expected in a given length of time being both known and demanded.

Piece-work, it is hardly necessary to say, is hardly ever working to a scale. Elaborate lists have been prepared in the past, but are now very rarely used—the keen competition, the increased cheapness of most of the furniture made, and the greater variety of designs and of articles made up having led to this almost complete disuse of the old scales. The piece-work of to-day is thus rather "lump-work," as it is called, that is, work taken at a price for the whole "job," and not reckoned up by an analysis of its parts and reference to a recognized scale.

The ways in which a price for the job is fixed, in the cases in which there is no recognized rate, and no tradition of the workshop to determine it, are numerous. In very few shops in the East End is there now a "shop committee," that is a committee of the men who speak in a representative capacity for those working there, and whose final decision is absolute for all. In the absence or inapplicability of a scale, such a system, if frankly recognized by the employer and loyally and moderately carried out by the men, may be regarded an the best. But from this point the mode of fixing remuneration shades down through every degree of combination, from that found in the better shops, where although not organized as above it is still fairly complete, to complete disintegration. In some cases men are allowed a definite time during which they consult with their shopmates; at other times this would not be allowed, or if allowed, the absence of combination in the shop would make it useless. In many cases the "take it or leave it" plan is followed: work is offered at a price and refusal will often mean loss of employment. A lower price once paid in a shop becomes, as a rule, the accepted

price for the future. The pressure from above, be it of consumer or retailer or wholesale dealer, as well as the competition of makers with makers and of men with men, and the inefficiency of much of the labour in the market, is tending to force the speed with which work is done, to lower the quality of the work, and to some extent to force down wages, but the best men, if they can get work adapted to their skill and standard, can still earn as good wages as ever, and even unsteady clever men can still command their market.

Turners, &c.—In turning, as in other branches, wages vary greatly. A skilled turner who can do the more difficult parts of the work, such as the spiral or "polygonal" turning as well as the more mechanical kinds of work, and who can thus adapt himself to various tasks, can get fair wages. An exceptional man can however not expect more than 40*s*, and average men earn from 30*s* to 33*s* per week. It is probably not often that turners working alone on their own account can earn more than the first-mentioned sum. Journeymen sawyers are generally paid by the week at the rate of from 9*d* to 10*d* per hour. Those working independently form a much smaller body than the turners; their plant is more expensive; and as journeymen their wages are higher. They may as a class, I think, together with the fret-cutters, be said to be in a somewhat better position than the turners.

Cabinet-makers.—The time wage recognized by the Alliance Cabinet-Makers' Association, since the 10 per cent. advance obtained in 1872, is from 8*d* to 9*d* per hour, varying according to the class of shop. But the proportion of East End workers who earn these rates is small. A very few exceptional men on time wages earn 11*d* and 10*d*, but even 8*d* is still far above the average for the East End. Our evidence shows rates ranging from 11*d* down to 4*d* per hour, the latter being the rate for a very few who are paid time wage, but representing the rate of earnings of a considerable number

who are on so-called "piece-work." In one shop where about twelve are employed, one is paid 7*d*, two 6*d*, two 5½*d*; four or five 5*d*, and one ortwo 4*d* per hour; but it is the exception to find that in a shop paying these rates the men are employed by the hour. The general average for the whole district I place at about 6*d* per hour.

Weekly earnings scheduled vary from averages of about £2. 5*s* down to 15*s*. There are probably a very few *bonâ fide* wage-earners whose weekly "draw" exceeds the higher amount; but, on the other hand, there are but few that earn as much. In one shop where a good class of furniture is uniformly made the average is about 34*s*. In another case, where it is an exceptional thing for a man and boy working together to make £2. 18*s*, the average wages are about 30*s*. In another, where small cheap tables are made, the average is 22*s*, and one small maker has averaged the earnings of his men at about 18*s*.

The following are some individual cases:* (1) a good all-round cabinet-maker, weekly averages, 1884, £2. 2*s* 1d; 1885, £1. 18*s* 9*d*; 1886, £1. 16*s* 10*d*; 1887, £1. 18*s* 3*d*; 1888, £1. 18*s*. During this period the maximum "draw" in one week was £3. (2) Average weekly wages, 1887, £1. 12*s* 6*d*; 1888, £1. 11*s* 2*d*.

As instances of the low-priced "piece-work," the following may be mentioned: deal washstands, 7*d*; average men can make about seven per day. Deal chests of drawers, 3*s* 6*d*; about four can be made in three days. Black walnut wardrobe, for making, £7. 10*s*; time for one man about five weeks at nine hours a day.

Average earnings, however, throughout the year depend on the regularity of work, but the difference of average on account of the seasons has been seen to be not great.

* The following are the weekly average wages of five men working in a good shop for the most part on scale piece-work in 1872: (1) £1. 3*s*; (2) £1. 17*s* 2*d*; (3) £1 18*s* 3*d*; (4) £1. 19*s* 7*d*; (5) £2. 1*s* 8*d*. In August of this year the last rise (10 per cent.) was obtained. Before 1865, when a previous 10 per cent. had been gained, the "Alliance" rate was 6*d* per hour, *cf.* p. 352.

Before Christmas there is often considerable pressure, and for a few weeks after considerable slackness, but work does not vary very greatly.

There is a much greater variation in the number of hours worked per day. Regulation workshop hours vary from 52 to 56 hours in some of the best shops, up to 60 hours per week, but the greatest variation is that determined by the character of the individual workman. The prevalence of piece work, and a small system of production (small shops being as a rule less under regulation than large ones) leave both masters and men free, except in busy times, to work when they please, and extreme irregularity is the frequent result. The practice of "keeping Mondays" is less common now than in the past, and it is generally admitted that in this respect there has been a marked improvement. But the irregular division of work through the week is still very great in many shops. On Monday, even though it be not "taken," very little work is often done and each successive day is allowed to have a greater share of work allotted to it, until on Thursday and Friday the pressure becomes great and harmful. In many shops it is the practice to work late on these two evenings, and in busy times it is not an unusual thing for men to work until midnight, and sometimes I am told even through the night. The harmful effect of this irregularity on morale and physique and on the organization of the trade is great, but it is probable that the average number of hours made through the week is not greatly altered by it, and the general remark may be hazarded that the working week throughout the year is fairly uniform as regards length, varying from 52 to 60 hours (although occasionally longer), and that it is also fairly constant.

The average wages of cabinet-makers may, I think, be safely put as follows:—Exceptional men, £2. 7*s* 6*d*; very good all-round men, £2; average, £1. 12*s* to £1. 15*s*; inferior, £1 to £1. 5*s*; and "chaps," *i.e.*, those working

under a piece master: boys, 10*s* to 12*s*; and men, 18*s* to 20*s*.

In the first two classes there are very few, probably not one per cent., in the East End. It should be noted that among the makers of the common goods, earnings vary greatly; cheap furniture is often knocked together quickly by smart men whose weekly "draw" is often equal to that of the better worker. But these are the exceptions and not the rule.

Chair-makers.—The wages of chair-makers correspond with those of the cabinet-makers; we find the same great variation, and although there would be relatively a somewhat larger number earning higher rates than in the cabinet-making, the averages would not be approximately affected and the same may, I think, be said to prevail for both. The highest weekly average given in the evidence is 44*s*, and the lowest (a man employed to do the papering-up, and working on time rate) 12*s*, an amount in some cases paid also to learners. Time wages, as in the cabinet-making, are the exception. Those who know their trade can here, as in the other trades, generally earn good money; specialization, too, as elsewhere is in the article made rather than in the subdivision of the single article: a man as an exception may make, for instance, the "seat-frames for cane chairs," but the rule is for one man to make some special kind of chair, such as dining-room, folding, or fancy, and to tend to specialize in the kind of wood worked on, and to become for instance a maker "used to rosewood work," rather than still further to degenerate into the maker of backs or rails, or any of the other parts of which chairs are made up. There is, however, much less scope for excessive specialization of skill than in cabinet-making. But in the latter also, the character of the specialization is the same.

Carvers.—The Society rates for carvers are somewhat higher than for makers, being 10*d* instead of 9*d*. It does not, however, seem that there is any great difference in the East

End as regards the maximum earned, although the average for journeymen carvers is undoubtedly higher, the rate rarely falling below 7*d* per hour. The number of journeymen, however, except in the chair trade, is small. In this trade it is true one carver is required for about every three makers, and in some branches of the trade a much higher proportion. But a small minority only of the makers of the East End are chair-makers, and the small cabinet-makers almost always, and the chair-makers sometimes, get their carving done outside. We thus find that most of the carvers of the East End are outside independent workers, hiring a bench in a workshop or working at home.

The evidence shows rates per hour varying from 1*s* (in one case only) to 7*d*, and per week from £2. 18*s* to £1. 10*s*. It has been estimated that there are not more than about thirty carvers in the East End whose yearly average is at the rate of over £2 per week. The average for the majority probably does not exceed 32*s*, and it is between these two amounts that the weekly earnings of the outside workers would also seem for the most part to range.

Polishers.—The wages of the polishers, as has been indicated, vary less per hour, but more according to the season than those in the other branches. The Society rate of 7*d* is very often earned, but all rates are paid, down to 4*d* for improvers and young hands. For those who know their trade 6*d* or even 6½*d* may be taken as the average.

The seasonal variation is great, however, and one man working at 7*d* per hour, who has been in the employment of the same contracting polisher for eighteen years, averages the number of hours he worked per week at 42, 24 being a very slack week and 52 representing nearly his maximum. He thus averages his weekly wages, although the rate per hour is 7*d*,* at only 25*s*, but when slack he sometimes works a little privately, and this would have to be added to make up his total earnings. A contractor, employing, in partnership

* £1. 12*s* 8*d* for a week of 56 hours.

with another, several hands and paying 6*d* per hour, estimates the average earnings at the same weekly total of 25*s*. Another, paying 8*d* to his foreman, 6*d* and 7*d* to full workers, 4*d* to improvers and 10*s* to 12*s* per week to boys, and working, if busy, 60 hours per week, thinks the best men only average 21*s* per week. The maximum weekly earnings may be put down at 35*s*, and the weekly average throughout the year may probably be safely estimated at about 23*s* for full workers.

Upholsterers.—The wages of upholsterers correspond very nearly with those of the carvers. In the furniture trade generally the earning power of journeymen, as indicated by the rates of the various trade societies, ranges as follows:—(1) carvers; (2) upholsterers; (3) cabinet-makers and chair-makers; and (4) polishers, the earnings of the first two being about the same; slightly lower for the two classes composing No. 3; and for the last class showing the considerable drop already mentioned. Although there is hardly an upholsterer in the East End who is a trades unionist, their position as indicated by the societies is found to hold good there, the *average*, however, appearing to be if anything somewhat higher for the upholsterers than for carvers. In the West End, a very good upholsterer can, it is said, sometimes earn £4 a week, but even there this is an unusually high rate. In the East End, the evidence does not show anything higher than £2. 6*s* 6*d* for a single week, and £2. 5*s* as an average weekly wage for the year, and although there are doubtless a few who may be earning regularly somewhat more than this, it is clear that the earnings of the majority of the East End upholsterers are considerably lower. For upholstering the commonest suites, sold to the dealer by the upholsterer for £4. 10*s* and under (the price often sinking considerably below this amount), 12*s* and 11*s* are paid, and occasionally a somewhat lower sum. Men can do about three such suites per week. This would make the weekly earnings 36*s* or 33*s* per week, if work were regular. 30*s* may, I think, be said to be the low-water mark of a single full week's wage.

A small maker has put the average wages of upholsterers at 38*s* per week, saying that they can earn this comparatively high rate because they "hang together better" than the cabinet-makers, and that skill and responsibility are more uniformly demanded from them. Another employer, who holds that the "trade is good enough if people only stick to it," also gives 38*s* as the average, but it seems that this more nearly gives the weekly wage of a fair worker on the common goods than the average for the year, and the latter may, I think, be more safely placed at 33*s* or 34*s*.

Female labour.—The question of female labour is of very minor importance in this group of trades. The 1881 census returns* give a total of 204 under 20 and 778 of all ages working in the East End district. Of these 572 are enumerated as living in Shoreditch, Bethnal Green, and Whitechapel. The only occupations scheduled are: "Cabinet makers and upholstereresses," 530, and "French polishers," 248. The former number would be almost all upholsteresses, a few women, possibly, who help home-workers in the "papering up" or the gluing, returning themselves as "cabinet-makers," but certainly only in a very small number of cases. Most of the women then are either upholsteresses or polishers; there are also a very few female gilders working chiefly on looking-glass frames and small fancy articles.

The upholsteresses do almost exclusively those parts of the work in which sewing is required. The cutting out of the covers is still generally done by the men and regarded as their work, and the "stuffing" is always. In the former of these processes there is, however, a somewhat increased competition on the part of the women with the men, and the best female workers learn this part of the work.

The weekly wages for an exceptional upholsteress are 20*s*;

* The figures of the census for female employments are not to be relied on. Many employed women do not return their employments.

the weekly pay recognized by the Upholsteresses' Society,* 15*s*; and a frequent rate in the East End, about 12*s*. Those who earn less than this would be simply seamstresses, knowing how to sew, but ignorant of the technique of the upholstering work.

The women polishers work almost exclusively on the smaller articles, at times on light furniture, but for the most part on small fancy cabinet work. Although the numbers employed seem to be increasing, their competition with men is but slight, the work they do and can do being well defined. The evidence shows one case of 15*s* per week being paid, but this is considerably above the average. It appears that a woman generally earns about half as much as a man, and that she generally takes half as long again to do the work. If this be so, she can more than hold her own in those branches of the trade into which she can enter, but, as has been stated, these branches are few in number.

Nominal and Real Wages.—"Nominal" wages alone have been referred to in the preceding paragraphs, but it is clear that the extensive fall in prices that has taken place during recent years must have considerably increased the "real" wages of a man who nominally earns at the present time the same amount that he earned, say, fifteen years ago. In some of the better paid branches of the work, where rates have been maintained, the position of the wage earner may therefore be said to have improved. But this is rarely admitted, and there are two explanations of the refusal to allow what would seem to be incontestable in view of the diminished expenses of living. First, it seems that the standard of comfort of the better class of journeymen has been raised: they often dress better, live better, and have better homes than formerly, and the gain that comes from increased cheapness of food,

* Now numbering only about one hundred members, of whom none are known to work in the East End.

&c., is often lost, and desirably lost, in the greater variety of the wants of themselves and of their families. And, secondly, it seems that in this as in so many other trades the hurry and the drive have increased, and many men, even though they may be better off, long to-day for the greater quiet of the past. For them it has gone, and although for some of the cleverer men greater pressure may induce a greater regularity and steadiness that is wholesome for them, for others, who are not only clever workmen but steady men, present conditions are harmful, the pressure of their trade narrowing their lives and destroying that love of the craft which is needed for the production of true work. Extended wants and greater pressure thus make it easy to understand how it is that the small number of men who may still be earning their £2 per week regularly, will not readily see that this may represent as much as the £2. 10*s* of, say, fifteen years back.

IV.—Influences.

Industrial conditions are but the signs of underlying forces, and economic inquiry is essentially a problem of causation. It is necessary, therefore, briefly to consider what seem to be some of the more important proximate causes that have led to the present condition of this group of trades. The more fundamental ones must be left untouched : they would take us too far afield, for it would be necessary to traverse, as best one could, much of the realms of politics, psychology, and ethics, to say nothing of political economy, in order to explain fully the industrial condition of the poorest worker in Bethnal Green to-day.

Before considering the special causes of marked importance that stand out in close relationship with the furniture trade group, it will be convenient to consider the extent to which Jewish and foreign labour* enter into it. As distinct

* There is no foreign competition which makes itself widely felt: the bent wood furniture; some common kinds of furniture in sections; and a

causes these two elements seem to be imaginary rather than real, but constant reference is made to them in the evidence, and it has become indeed a habit with many to look to them for the solutions of many of the disturbing phenomena of several of the East London trades.

It seems, however, that neither of them can rightly be regarded as original sources of disturbance. For the majority of the Jews and the foreigners enter into the trade in precisely the same way that Englishmen do. In this group of trades, the former cannot be said to set in motion, in any important way, a fresh chain of causes that are powerful either for harm or for good, but must be regarded as being subject to the same wider and more fundamental influences that are already at work and which tend to affect all alike, whatever their creed or race may be.

Jews.—The number of Jews in the furniture trade is not large, but is increasing. No exact figures are available and estimates vary from 350 to 1000. The Hebrew Cabinet-makers' Association, which is growing and fairly vigorous, contains more than 200 members, a proportion to the total numbers employed that compares favourably, even if the higher of the above estimates be taken, with that found in any other branch of the furniture trade in the East End. It is improbable, however, that there are as many as 1000. This number was given to me by one who has had considerable opportunities of judging, and who has now, after further consideration, considerably reduced his estimate. Whereas a Jew, who at first put the total at 350 and promised to supply me with a list of every shop in which they worked, and the numbers that were employed, has found the task a

certain quantity of the "antique" carved furniture (chairs, &c.), are imported, but the great bulk of the trade is carried on without any pressure from outside. An exception is found in the fancy cabinet box-work; in this branch of the trade the Continental competition appears to be keen.

more difficult one than he imagined and had to increase his estimate. I think that the approximate total may be safely put at the mean between 350 and 1000, or at under 700.*

Jews generally work in Jewish shops. Of these there are several of medium size, in which no work is done on Saturday, and which are open on Sunday, generally from about 8 A.M. till dark. In these and in the shops of the Jewish small maker most of the journeymen are found. The small makers are numerous, but there is no evidence to show that there is a disproportionately large number of them in the Jewish section of the trade.

The great majority of the Jews in the trade are cabinet-makers, and the class of goods they make is chiefly of a medium quality. Bedroom suites, pedestal tables, and duchesse tables are the kinds of furniture most often made. There seems to have been a marked influx of Jewish labour into the first-mentioned branch of the trade during recent years, and a diminution of the numbers making duchesse tables—the first article it may be noted that was largely made by Jews in the East End, and the one in which the possibilities of cheap production are being perhaps most nearly realized at the present time.

There are a certain number of Jewish carvers and upholsterers and a very small number of chair-makers and polishers, but cabinet-makers of the class described form by far the largest proportion.†

* The following figures throw a sidelight on this point. Numbers relieved by the Jewish Board of Guardians:—

	1885		1886		1887
Tailors	647	...	939	...	692
Cabinet-makers	25	...	34	...	27

The better position of the cabinet-makers partly explains their comparatively small total, but the chief explanation is undoubtedly to be found in their smaller numbers.

† Jewish lads have been apprenticed as follows by the Jewish Board of Guardians:—1884-8: Cabinet-making, 24; chair and couch-frame making, 7; bentwood furniture making, 1; overmantel making, 2; carving, 8; marquetry inlaying, 3; French-polishing, 8; upholstering, 23: total 76. The numbers for each year were: 1884, 18; 1885, 9; 1886, 12; 1887, 12; 1888, 25.

As regards wages, the average of the better workmen would seem never to reach that of the better class of Gentile labour, but there is no evidence to show that the Jew often works for that low pittance, not even reaching to a bare subsistence rate, so often quoted as though it was his customary wage. New comers, the "greeners" of the trade, work, it is true, for a nominal wage during what corresponds to a term of apprenticeship, and the minimum earned by these, of 6*s* or 8*s* a week, is lower than the wage of any Englishman. But the "greeners" are few in number, and speedily improve their position. On the other hand the Jewish cabinet-maker appears never to earn as much as the skilled Englishman, the highest level reached seeming to be about 36*s* per week.* The average weekly earnings through the year, nevertheless, appear to correspond pretty much with that of the Englishman, and the proportion of Jewish workmen who have joined their trade society goes far to prove the fair average that large numbers of them earn. The hours of work appear to be somewhat longer, 8 A.M. to 9 P.M. being a time to which some of the better Jewish shops are frequently kept open. The short Friday that many of them make, the loss of Saturday, and the short Sunday would, however, not leave the average hours per week much higher. The abnormally long hours per day, and the seven days per week during which Jews and foreigners are frequently stated to work, appear to be the exaggerations of prejudice, with little or no more truth with reference to them, than to a very small minority of the poorer English makers.

Foreign Gentile Labour.—The Jew is frequently also a foreigner, and it is impossible to give separate figures of

* One man who has been in England 13 years and worked in several shops, is now earning for a time 36*s* a week, and earned an average of £1. 8*s* 2*d* per week during 1886. He admits that wages have not diminished, but urges the common complaint that the old days when a man could earn present rates with less "drive" have passed away.

the latter who are not Jews. There are a considerable number of them in the trade, however, both as employers and as journeymen. It is from Germany that both classes chiefly come, and the latter are possessed of every grade of skill. The foreigner works chiefly in the fancy branches of the trade—card tables, work tables, cabinet boxes, &c. Like the Englishman in the East End, those who do very good work are the exception, but these exceptions are found, and I know of a German and a Pole (a Gentile), whose work has been described to me by good English journeymen as being of as great an excellence as that of any Englishmen they knew. In fact, as an English trades unionist remarked, "There is not much to choose between the Englishman and the foreigner."

The foreigner, whether as Jew or Gentile, has not entered the trade in sufficiently large numbers to be a serious source of difficulty, and there is evidence that he has frequently acted as a needed stimulus to the English journeyman rather than as a source of disturbance. Neither has he brought with him a standard of living and of working which is economically degrading. The vexed and intricate question of foreign immigration has become, generally, somewhat more prominent during recent years, and with the increasing ease with which labour can migrate from one country to another, tends to become still more so in the future. But with its prominence the difficulty of dealing with it, or even of knowing that it should be dealt with at all, seems to increase. In the furniture trade, however, it has not become, nor does it, I think, show any sign of becoming, one of practical and pressing importance. "The foreigner" is indeed a convenient stick with which to strike out the solution of industrial difficulties, but the cudgel that should be more often used is one very difficult to wield, and is for the most part grown in the home woods.*

* Through the courtesy of the Registrar General, I am able to give the following figures taken from unpublished returns obtained for the 1881

Conclusion.—The features of special importance are, then, not found in any effects that Jewish and foreign labour have upon the trade. They are seen rather in the absence of apprenticeship, and in the difficulty of ever making apprenticeship thorough; in the want of appropriate technical education, suited, that is, to meet local needs and local conditions; in the excessive specialization and in the inefficiency of so much of the labour; in the multiplication of small shops and the accessibility of an omnivorous, but well-supplied market; in the extension of the system of "hawking"; in the weakness or absence of trade and labour combinations; and in the *morale* of large numbers engaged in the trade. These are influences that are at work within its borders, and acting from without there is the appetite of the consumer for cheap furniture. All these are direct causes, which, if it were possible to measure them, would be found to supply the greater part of the explanation that we seek of existing conditions.

The craving for cheapness—almost the normal condition of the consumer's mind—is often the result of positive inability to pay more than the minimum prices of the market, and cheap production, however it be brought about, and whatever the attendant conditions, has many compensations.

Census. It will be remembered that all foreign Jews are included in the figures given.

Foreigners BORN *in the different Countries of Europe, engaged in the Furniture Trade (all branches).*

	Poland.	Germany.	Russia.	Italy.	Other Countries.	Total.
Bethnal Green	17	39	2	12	2	72
Shoreditch	5	49	2	6	8	70
Hackney	—	22	1	2	4	29
Whitechapel	80	24	28	2	13	147
St. George's-in-the-Et.	4	23	5	8	4	44
Stepney	1	15	1	—	7	24
Mile End Old Town ...	5	14	—	1	4	24
Poplar	1	10	1	—	2	14
Totals.....	113	196	40	31	44	424

In the furniture trade the competition, of which cheapness is a sign, has brought into the market not only much cheap, but much pretty, and it may be even "artistic" furniture, that people of small incomes are fortunate in being able to buy. But the demand for cheap things is often dangerous and harmful when it is gratified in absolute forgetfulness or ignorance of the conditions under which the commodities are brought into the market. The thoughtlessness and culpable ignorance of the consumer, his frequent forgetfulness of the struggle that men often undergo in order to make and to live on the commodities that are quietly bought in the showroom of the retailer, are old but not worn-out texts.

But, after all, the character of the popular demand is largely determined by individual incomes: competition, in as far as it determines them, determines also the power of purchasing. And it is competition acting within the group that determines the extent to which the popular demand will be met.

In this group of trades, this great force of competition—so essential to industrial welfare; upon the strength of which the economic motives of men still largely depend, and thus, since motives determine activity, the very lives of hundreds of thousands of the people of this country; this force, so powerful both as an incentive and as a restraining influence as to seem to be almost necessary as a condition of social development, yet shows itself to be a force that must be regulated, and tend to become the competition of associations rather than of individuals, if it is to lead to development and not to degradation.

In any given state of industrial morality the social value of competition is measured by its equality—by the possession of equal power, both mental and material, by both sides to a contract or a bargain, and it is because certain tendencies in the group have been bringing about the opposite effect, and thus been making competition less "perfect," that it has been in many directions harmful.

But competition is only one of many causes, and shows itself moreover in many forms. And, unfortunately, economic causes, except in abstraction, can never be isolated. On the contrary, they act in every-day industrial life with bewildering complexity. It may be possible to indicate some of the more ultimate causes, but it is impossible to measure the effects even of these in the thousand phenomena of industrial life. The stream of causation may be one, but it is composed of currents and eddies the volume and the strength of which cannot be known. There seems, however, to be a causal relationship existing between some of the features of the trade that have been already mentioned that it may be well, in conclusion, to try and indicate.

The way in which a craft is habitually taught and learnt is of fundamental causal importance in nearly every trade, and it is so in this group. It is almost needless to say that apprenticing in it is rare, and the conditions under which the trade is chiefly carried on make it clear, indeed, that even one of its main branches could rarely be learnt well in a single shop. Except in the best kinds of cabinet-making and in upholstering, however, boys are rarely apprenticed at all; the worker "picks up" his trade, often in many shops, frequently moving intentionally from one to another, and gaining something from the experience of each. But the education thus obtained is one of chance: it rarely makes him a thorough workman, or leaves him able to withstand the force of a great market that will tend to force him into some special and narrow line.

Apprenticeship of any kind is therefore rare, and when accompanied by conditions that will ensure the learning of the trade, is still less frequently found. Of technical education, as of apprenticing, there is but little; the cabinet-making classes at the Finsbury Technical College with an average attendance of considerably under 20 during the past four years, and those at the People's Palace with a still smaller attendance, being the most serious attempts at its provision.

In the absence of thorough training, and under the pressure of keen competition acting on a highly centralized market, that excessive specialization of skill that has been noticed easily follows. It is of a particular kind, however, and differs, for instance, from that found in the larger workshops of the contracting coat-maker in the tailoring trade. In the latter, the subdivision is minute, and the organization required great. But in the furniture trade, as has been seen, although there are several general subdivisions of the trade, such as sawing, turning, making, carving, polishing, &c., which mark the outlines of the general organization of the trade, and may be compared with the coat and other branches of the tailoring trade, excessive specialization is almost uniformly found, not in the making of parts, but in the making of or working on one, or a very few, out of a large variety of articles, to any of which an all-round man would be able with equal ease to turn his hand. Since, then, there is no great subdivision of the labour in the "making" of the single article, no elaborate organization of the labour in the single workshop is required. Since, too, a general knowledge of the trade is unnecessary and there is an open market at hand in which each can take his chance, and since little capital is required, men with small business capacity can easily start for themselves; and the shops of small size multiply in number.

But the wage-earners, who become small masters, and small masters generally, do not easily combine, and so far are they from doing this in the furniture trade in the East End, that it is the excessive keenness of the competition among this very class that now forms one of the most conspicuous features and makes one of the greatest difficulties of the trade, leading as it does to constant underselling and to more frequent resource to the practice of "hawking."

But not only is there no form of combination and but little recognized tradition among makers; there is also very little among the wage-earners. Of this, again, one great cause is found in the number of small shops, for the

separation of the men, and the ease with which the wage-earner of to-day can become the small employer of to-morrow, increases disintegration and makes common action more difficult. The system of "piece-masters," also, and the obsoleteness of the old "scales" for piece-work, coupled with the great supply of inefficient labour, are among the further hindrances to labour organization.

But though the existing Societies are weak,* some of their members are among the best representatives of their trade, for they are men who are not only good craftsmen, but who are also conscious of the importance of maintaining and extending the principle and practice of association. The work that these men are doing, in one or two of the Societies, in the face of great difficulties, and against tendencies that are as powerful as they are antagonistic, is one of the bright spots in this group of trades, for it is one in which action is guided by some recognition of a community of interest, and by concern for the welfare not only of one or a few, and not only of a trade society, but also of those who from ignorance, selfishness, inefficiency, poverty, or from some other cause are still without its borders.

* The following figures show the strength of the different Societies in 1888:—

	No of members in London.	No. of members in East End.
Alliance Cabinet-Makers' Association ...	764	346†
Progressive (chiefly deal workers).....	130	about 130†
East End Polishers.....	—	about 190†
Hebrew Cabinet-Makers' Society	—	about 200

Of the Perseverance, West End Body, and Union Cabinet-makers' Societies, and of the two Upholsterers' Societies with only a total London membership of about 600 in all, there are no East London branches, and no members known to work in that district.

† A considerable number of these would be employed in the Finsbury and City Districts. It should be noted, however, that the paying members of a society do not, at any given time, indicate its real strength. Many are influenced by it who have never joined, besides others who have been members in the past, and from one cause or another fallen out of the ranks.

CHAPTER VI.

TOBACCO WORKERS.

The commanding position that tobacco holds in the economy of the State is often overlooked. Tea and coffee, foreign spirits and wine, contribute no inconsiderable share to our national resources, but tobacco, for revenue purposes, is twice as important as tea and coffee put together, and almost as important as the whole of the commodities specified. Tobacco, during the past financial year, brought in upwards of nine millions sterling to the revenue. This fact alone would be sufficient to make any investigation of the trade interesting, but the interest is enhanced when we begin to examine the conditions that surround it in East London, and to contrast them with those of the other local industries. So many grievous pictures of the misery and distress prevailing in this neighbourhood are presented, from time to time, to the public eye, that the discovery of a labour market where fairly good wages are obtained is at once a source of pleasure and surprise.

Our attention is arrested at the outset by the fact that all the work of the trade is carried on in factories, subject to frequent supervision by the inspectors of the Home Department and by the officers of Excise. Each manufacturer, again, has to obtain an annual license from the Inland Revenue Office, the minimum fee for such license being £5. 5*s*, and the maximum over £30, in proportion to the amount of leaf on his premises. Moreover, inasmuch as the excise regulations prohibit the transfer of small quantities of leaf, a certain definite amount of capital, ranging probably from £50 to £100, is necessary to start a factory for cigar-making. Much more even than this

amount would be requisite in order to manufacture tobacco or snuff, by reason of the heavy and expensive machinery employed in those branches.

The trade being fenced around with these safeguards, leaves no opening for those small domestic workshops which present such a difficult problem in the cheap tailoring and boot-making industries. Nor so far as tobacco, cigars, and snuff are concerned, is there any home work in them whatever, although it exists, to a limited degree, in the cigarette department.

The foregoing conditions, coupled with the fact that the number of operatives is small in proportion to the output of the trade, owing to the large use of machinery for certain processes, have brought about an amount of organization amongst the workers that is quite exceptional. Hereafter, when we examine in detail the subdivisions of labour, we shall recognize to what an extent this organization prevails. True it is, that for the moment, by reason of a considerable influx of female hands, a slight derangement has been produced in the cigar labour market, but there is every prospect that, before long, the women workers in London will—imitating the example set them by their sisters in Nottingham and Leicester—form a union for their own protection, and wheel into line with the men.

As regards wages, speaking generally, and reserving particulars for future consideration, they are fairly good and are distinctly above the average of the other local industries. But it must be borne in mind that a very large part of the labour employed is "skilled," and requires a term of apprenticeship and a degree of excellence that would always command adequate remuneration.

The particular districts with which we are now dealing, namely, those of East London and Hackney, contain 76 factories for the manufacture of tobacco in one form or another. Of these 76 factories, 17 produce tobacco and snuff, either alone or in combination with cigar work; 10

manufacture cigarettes, and 49 cigars only. In all London there are about 180 factories in this trade, and in the whole of England, including the metropolis, there are about 430, the chief provincial centres being Liverpool, Nottingham, Leicester, Sheffield, Leeds, and Manchester. These figures demonstrate that, so far as the number of factories is concerned, East London occupies a conspicuous position. It is true that, of the factories there, many are of very humble dimensions, but others again are on a large scale, and are well appointed throughout, though few, if any, equal the proportions of the largest provincial concerns.

As regards the workers engaged in various departments of this industry within our selected districts, we shall probably be fairly accurate in estimating them at close upon four thousand. Nor must we omit from consideration the large body of retail dealers who are interested in the sale of tobacco in its various forms. The returns placed at the disposal of the writer by the courtesy of the Inland Revenue Office show that, in 1887-8, the number of such dealers in East London and Hackney who took out a license to trade during the whole year was 4913, whilst 390 obtained a license for only a portion of the year. The returns in question also indicate that during the past three years there has been very little variation in the number of licenses granted each year to the manufacturers and dealers in this locality.

Before closing these general remarks it may be of interest to note that this trade, so far as the masters in East London are concerned, is almost entirely in the hands of the Jewish community. Formerly the cigar department only was adopted by Hebrew manufacturers, whilst tobacco and snuff were produced by Gentile firms, but at the present day this distinction does not hold good.

We now proceed to examine in detail the different branches of our industry, and inasmuch as the majority of

factories in East London are devoted to cigar work, we propose to deal in the first place with that subject.

CIGAR FACTORIES.—The cigars produced in English factories are known as British cigars, and vary considerably in price and quality. Those made by the best firms, when hand-worked and of the choicer kind of leaf, are infinitely superior to some of the lower grades among imported Havanas. Competent observers are of opinion that, at the present time, there is a fair field open to our home manufacturers, and that the operation of the "Merchandise Marks Act," will give an impetus to the trade. Previous to this enactment many sham Havanas were imported into England from the Continent; such cigars being ordered from Belgium and other places by retail dealers in this country. Bnt although this spurious rivalry may be checked, yet our home-made cigar has many other competitors, amongst which the Mexican now ranks as the most important. This article has recently been introduced on a very large scale and is sold at threepence, that being about the retail price also of the best British cigar, though the latter, when only of medium quality, can be purchased at a much less formidable figure. In order, however, to hold his own against outside competition, the English manufacturer ought undoubtedly to make a better class of cigar. Now, with the exception of about a dozen houses in East London, the whole of the trade there attempts to do everything as cheaply as possible, careless both of the nature of their leaf and of the character of their work. With a view to cutting down the expenses of labour, they have introduced a large number of women and girls, the majority of whom are engaged in the inferior process of making cigars by "mould." "Mould-work" may be briefly defined to be that system by which the core or central mass of the cigar—technically termed the "bunch" —is shaped by means of pressure in a mould instead of by the manipulation of the workman. An expert can always

distinguish mould-work from hand-work, and he will moreover tell you that a cigar made by the former method is less pleasant to smoke than one made throughout by hand. This fact is probably due to the "bunch" becoming clogged by reason of its insertion in the mould, so that it loses flavour and often fails to draw freely after the outer cover or wrapper has been rolled around it. In Germany mould-work has been discarded for some time, and many lads and girls are apprenticed to hand-work business; both men and women are employed there, and they use better leaf than we do in cigar manufacture. By reason doubtless of the superior article that they produce the Germans have developed a large export trade in cigars with our Australian colonies. But here it must be confessed, that the exclusion of our native houses from this lucrative market, is not so much due to the quality of their produce as to the inadequate "drawback" received upon export. Indeed, the best authorities strongly maintain that the amount of "drawback" at present allowed is absolutely prohibitive of any export trade whatever in British cigars. Setting aside, however, the question of opening out a profitable foreign trade, there is ample room, under present conditions, for anticipating an increase in home consumption, provided that a better article is offered to the public. The retail dealer seems to be the chief stumbling-block in the path of the conscientious manufacturer. The dealer has his little weakness in the shape of a desire to make too large a profit, and, by beating down wholesale prices, he often gets an enormous return upon the stock that he purchased from the factory. Now, if manufacturers would only show the same amount of cohesion and organization in making terms with retailers that the men display in their relations towards their masters, they would derive much advantage for themselves and also confer a benefit upon the "innocent purchaser."

When we come to inspect the inner life of a cigar factory

our attention is first attracted by the class of operatives known as "liquorers" and "strippers." They may be ranked together because in very many houses the "liquorer" works also as "stripper."

"Liquoring" is the preliminary process to which the leaf is subjected and consists in sprinkling it with pure water by means of a spray, or rose, or wisp, or occasionally by simple immersion in a tank: the object being to render the leaves soft and pliant, so that they may be safely handled by the "stripper." In most cases the "liquorer" is the foreman and gives the stuff to the "stripper." In a large firm a foreman "liquorer" gets 35*s*, and in a small firm 25*s* a week.

The business of the "stripper" is to strip the leaf by taking out its mid-rib; this is an operation that requires some dexterity, and is effected by a slight incision which enables the leaf stalk to be readily pulled out without causing any abrasion to the surface of the leaf. An ordinary "stripper" is paid at the rate of 23*s* to 25*s* a week. The work is well adapted for female hands, and in provincial factories they are largely employed in this department. In London, on the contrary, there seem to be not more than thirty women engaged as "strippers."

The "strippers" have a union which embraces the "liquorers" also, and is called, "The Strippers' Mutual Association." All the members are English, their union was founded about forty years ago and consists of seventy-seven men; there are also about thirty non-unionist men working in London. Jews do not take to this branch of business, and there are only six Jewish "strippers."

The leaf, being duly stripped, is given to the "cigar-maker" in order that it may be fashioned into that familiar form which is so seductive to some members of the community and so odious to others. In point of numbers this is the most important branch of the trade, and a noteworthy fact in connection with it is the prominent position that

female labour has recently assumed in the department. The number of male cigar-makers in East London and Hackney may probably be reckoned as about 800—that figure embracing both members of unions and non-unionists —whilst the total of women and girls cannot be much under 1100 operatives. Without in any way wishing to disparage the working capacity of the latter, it can hardly be denied that the best quality of work is at present produced by men. Undoubtedly, there are cases where women are employed also to fabricate an article of high standard, but, as a rule, they are engaged upon the commoner class of cigar, where the "mould" usurps the more efficient labour of the hand. To watch a clever operator manipulating his leaf is an exceedingly attractive sight. There he sits at a long table, divided into little compartments; beside him his fillers for the core or bunch of the cigar—such fillers being usually portions of less valuable leaf—in addition to this he has his "wrappers," a sharp knife, a pan of some glutinous substance to finish off the point of the cigar, and a measure for regulating its bulk and length. Taking deftly a sufficient portion of the fillers, and arranging them with care, so that there may be no unevenness to interfere with the drawing properties of the cigar, the workman, if employed upon handwork, after rolling up the "bunch" in an inner cover, until it assumes the shape desired, proceeds to enclose it in the outside wrapper. This wrapper he has already, by two dexterous strokes of his knife, cut from the stripped leaf beside him, and he runs it round from the thick end to the point with incredible rapidity. In "mould-work" the central portion of the cigar is placed in a mould and subjected to pressure for twenty-four hours to give it form, and the wrapper is then affixed.

The wages are very unequal and are regulated by the quality of the work. The better the material the more highly paid is the labour expended, the converse of this statement also holding good. Piece-work prevails and

prices range from 1*s* to 5*s* per 100 cigars. A man engaged upon cigars of the best quality can turn out 150 a day; and 250, if making a cheap article. Men earn from £1 to £2 a week, the week consisting in this, as in other branches of the tobacco trade, of five full working days—from 9 A.M. to 7 P.M., with an hour for dinner—and half a day on Saturday. Exceptional instances occur where men are paid at the rate of only 15*s* a week, but the trade is at present brisk, and there is a good demand for male hands, few, if any, society men having been out of work for some time past.

There are two unions in existence, the earliest of which in point of date is the "Cigar-Makers' Mutual Association." This society was one of the pioneers in organizing labour; it dates from 1835 and is conducted on liberal and enlightened principles. As an example of these characteristics it may be mentioned that, not only are the foreign workmen in London admitted to membership, but also very substantial pecuniary assistance was rendered by it some years ago to those of their trade who were on strike at Amsterdam. Frequent communications moreover take place between this union and the workers both on the Continent and America, and, in its attempt to introduce an international element, its position among other English societies appears to be almost unique. The number of members now on its books is about 850. The younger organization is styled the "Provident Cigar-Makers' Trade Society," is an offshoot from the parent body above mentioned, and contains 200 members.

Women cigar-makers get from 15 to 40 per cent. less wages than men. Speaking generally, they are set to do a lower class of work, and the majority of them are apprentices. Even when full workers and able to make cigars of high quality they are remunerated at a much lower rate than the men. Some of them, however, when very quick with their fingers, get as much as £1 a week and even more, but the average weekly earnings range from 15*s* to 18*s*. At present they have no union in London, but there is a move-

ment on foot to establish one. Some organization is imperative in the interests of both male and female operatives, since a section of masters aims at beating down women's wages with a view to lowering those of the men also.

In the cigar-making industry there is a regular term of apprenticeship of five years' duration. Amongst men workers there are now very few apprentices but, on the other hand, there are a large number of girl learners who begin their course of training at thirteen years of age. Those who have the reputation of being good masters pay

s.	*d.*				
2	6	a week for the	1st	year of	apprenticeship.
3	6	,,	2nd	,,	,,
4	6	,,	3rd	,,	,,
5	6	,,	4th	,,	,,
6	6	,,	5th	,,	,,

and half what is earned above that sum. In such a case the amount of earnings depends entirely upon the ability and zeal of the worker. A clever hard-working learner, for instance, in her third year of apprenticeship, stated that she made 10*s* a week; a slower and somewhat lazy girl in the same stage of probation, only got 5*s* for a similar period. Those who are considered to be "bad" masters pay no fixed sum per week to learners, and moreover dismiss them at the end of their term and take on fresh probationers. This is obviously a highly economical method of running a cigar factory, provided that any purchaser can be found for the class of work produced.

As regards the question of nationality it would appear that most of the hands, both male and female, are English, a minority of one-third of the men and one-half of the women being probably of the Jewish religion and of foreign extraction. Concerning the physique and intelligence of the men employed in this branch, it should be reckoned as above the average. With reference to the health of the women, however, there is a conflict of opinion, some authorities considering that the work is distinctly deleterious to it,

whilst others are by no means convinced that such is the case.

The last class of operatives that remains for consideration are the "sorters" and "bundlers." Their duty is to separate the cigars according to the various colours of the leaf, and to make them up in packets for storage. This is a nice clean process; requires a quick eye and experience; and seems to be eminently adapted for female labour. There is some piece-work in this section, but it is principally paid by time at the rate of 25*s* to 28*s* a week. The "bundlers" are half Jews and half Gentiles, and there are as many women employed as there are men. They have a union called the "Sorters' and Bundlers' Society," comprising 90 or 100 members, in addition to which there are about 40 or 50 non-unionists in the trade.

TOBACCO FACTORIES.—Let us now pass on to consider the manufacture of tobacco as distinguished from that of cigars, cigarettes, and snuff. This is also a considerable industry in East London, but fewer hands are employed in it by reason of the extensive use of machinery. Certain regions of the United States, such as Kentucky, Maryland, Virginia, and Ohio, send large quantities of leaf to our islands, but at the present time there are many other sources of supply. Indeed, upon entering a warehouse where tobacco is stored, the visitor is amazed to find how many quarters of the globe minister to the smoker's pleasant vices. Japan makes her contribution in the shape of a leaf with an exceptionally small stalk: the northern part of Syria provides the famous Latakia, which, in spite of its excellent properties, is by no means pleasing to the eye in its raw unmanufactured state; China furnishes a light-coloured product more attractive to see than to taste and chiefly used to give colour to certain smoking mixtures; whilst America sends bale upon bale of her renowned yellow Virginia, from which some of the most favourite smoking tobaccos are prepared.

The first process in this department is to take the leaf out of the bales and blend it in the required proportions. This is no haphazard performance, but is done with the utmost care by means of accurately adjusted measurement, and the foreman of the "liquoring" and "stripping" department usually superintends the operation. In some firms a practice prevails of steaming the leaf before it is blended in order to open it out thoroughly and free it from the pressure of the bales. The "liquoring" and "stripping" in this branch differs very little from that obtaining in cigar manufacture, and the wages received are about the same. The number of strippers, however, employed by tobacco firms is comparatively few, because much of the leaf is sent over from abroad already stripped, especially in the case of American tobacco, where there is a regular business in exporting "stripped" leaf. In the case of the well-known "Bird's-eye" commodity, the tobacco is cut up midrib and all, and thus the peculiar appearance is given to this article. Many leaves, again, from their very nature render "stripping" unnecessary.

After the blenders and liquorers have done their work the leaf is, in the case of "cut-tobacco," handed over to the machine-men. The machines employed are of two kinds, the swan-necked for the coarser, and the H-machine for the finer qualities of leaf. Men engaged in this work are usually paid at the rate of 34*s* to 36*s* a week; many firms, however, pay their cutters by piece-work, the wages running from 3*d* to 6*d* per pound of tobacco, according to the nature of the leaf worked at. There are no women in this department and the operatives are all English; they also have a union which embraces the "stovers" and the "spinners" whose duties are next treated of.

The tobacco when cut is passed on to the "stovers," and is subjected by them to the following processes. In the first place they put it on a steam-pan to separate the fibres; then they place it on a fire-pan in order to make the

material fit for keeping and improve its smoking quality; subsequently they deposit it in a "cooler," where a current of cold air is passed through it with a view to driving off the moisture; and finally they spread it out on trays to dry the article still more completely and enable it to be packed away for use. The present regulations regarding the amount of moisture allowed in tobacco renders the most minute precautions necessary in order to avoid any infraction of the law. Stovers are well paid, obtaining the same rate of wages as tobacco-cutters.

In addition to cut-tobacco there are two other modes of preparing the leaf for smoking, in each of which a different class of operative is employed.

The first of these methods is by the production of "roll" or "spun" tobacco.

Here the leaf, after being liquored, is spun by aid of machinery into a rope or roll—the thickness of such roll being regulated according to desire—and subsequently coiled into cylinders of various sizes. These cylinders are then bound up tightly with canvas and cords, are exposed to moist heat for about twenty-four hours and are subjected to heavy machine pressure for a month or six weeks. The final process is to bake them, and at the end of this operation they present the appearance of a mineral rather than of a vegetable product. However, they appeal forcibly to the critical taste of a large class of consumers, and are esteemed all the more highly by the purchaser in proportion as they are hard, black, and shiny in substance. One of the most famous of these spun articles is called "Irish roll," and is composed of strong materials such as Virginia or Missouri tobacco. There is a tradition in the trade that only Irishmen can prepare this particular commodity, and they are as a consequence employed much in the manufacture of it. In Scotland the "bogey" roll is said to be preferred, a small edition of the Irish article, but like it in most other respects.

In spinning tobacco, women and girls are used by many firms for the lighter work, making rolls up to two pounds in weight or thereabouts. The girl "spinners" at each machine have generally a forewoman over them. She gets paid by piece-work, never gets less than 12*s* a week, and usually considerably more. The girls under her get from 8*s* to 10*s* a week when full workers, and 4*s* to 6*s* a week when learners. The men "spinners" make rolls up to thirty pounds in weight, and the operation of coiling the spun tobacco into cylinders involves a high degree of skilled labour; they get from 30*s* to 40*s* a week.

Having treated of "cut" and "spun" tobacco, a few words are necessary regarding the last method of preparing the leaf for smoking, namely, the manufacture of "cake" or "plug."

In making "cake" or "plug" tobacco, portions of broken leaf of different kinds, called "fillers," are usually enclosed in an outer cover or envelope of large whole leaves of a bright quality. The material is then placed in moulds and subjected to heavy pressure by machinery, and in this way solid cakes or plugs of a regular pattern are turned out. Labour in this branch is paid on the same scale as in the "roll" department.

Snuff Factories.—The manufacture of snuff comes in a natural sequence after that of tobacco, inasmuch as the ingredients of it consist, to a large extent, of the leavings, in the shape of shreds and stalks that have resulted from the methods last treated of. It is not proposed, however, to enter into any detail regarding the various complicated processes that distinguish this branch of trade, because the amount of snuff manufactured in East London is comparatively small, and the number of workers engaged quite insignificant.

It will be sufficient to indicate briefly that the following is the system of fabrication that usually prevails:—If it is desired to make a snuff of finest quality, dark Virginia or Amersfoot leaf is selected, but, for ordinary samples,

various broken leaves and midribs are in the first place damped and subsequently allowed to go through a process of fermentation, the heat, at this stage, being regulated with great attention. The material is then ground in a large conical mill; carefully sifted and reground, if necessary, after which it is packed in open boxes in order to undergo further fermentation, and turned over, from time to time, until it becomes uniform in appearance and quality. In the case of some snuffs, the material is fired or toasted before it enters the mill, and the atmosphere of the mill-house then becomes charged with minute pungent particles, and is extremely trying to sensitive olfactory nerves. The snuff-grinders, however, do not appear to be much affected by it, although they occasionally adopt, as a precaution, a light mask or veil when the air is very thick with tobacco dust. The workers in this department are all men, and are well paid, getting from 30*s* to 40*s* a week.

CIGARETTE FACTORIES.—The only branch of the tobacco trade that now remains for consideration is the manufacture of cigarettes in our selected districts.

Male cigarette makers in London are nearly all foreigners and most of them Jews, but, curiously enough, there are comparatively few cigarette workers in East London, although that locality embraces a large part of the Jewish and foreign population of the metropolis. There seem to be about ten or twelve factories only in East London and Hackney, employing, in all, less than 150 cigarette makers, whilst in other parts of the capital there are at least fifty firms manufacturing cigarettes. The finest quality of tobacco employed in this branch of trade arrives from Turkey, and is usually sent in smaller bales than the coarser varieties. It consists of young tender leaf, which even after being compressed for export, still retains a wonderful degree of succulence, and presents a fresh and engaging appearance that is quite irresistible. At this early stage the leaves seldom require either "liquoring" or "stripping,"

their central vein or midrib being devoid of any woody texture, and their whole surface being sufficiently soft to render manipulation easy. Should the weather, however, be exceptionally dry, the services of the liquorer may be needed, and in such a case the process is performed by a light spray, or occasionally by a jet of pure water emitted from the mouth. In cigarette manufacture particular attention is paid to the blending and sorting of the leaf before it is handed to the cutter, and the foreman carefully weighs out the different proportions and then gives the material to the sorters, who pick it over leaf by leaf and mix the ingredients together. A curious method of blending is sometimes adopted, in which the leaf is collected in the arms and then skilfully tossed into the air in such a way as to produce a complete amalgamation of the different samples selected. Liquorers and sorters are paid on the same scale in this branch as in the other departments already treated of.

The business of the cutter now begins, and it differs considerably from that of his comrades in the tobacco trade, because, in all the best class of cigarette business, the cutting is done by hand. Experts maintain that it is a mistake to cut fine Turkish tobacco with a machine, and accordingly the practice prevails of using a chopper that works on a swivel and calls into play a high degree of skilled labour. The cutters are always men, and a good cutter will earn from £2 to £3 a week. Some of the smaller cigarette firms only engage the services of a cutter from time to time, as they need him. In such a case he is paid by piece-work at the rate of from threepence to sixpence per pound of tobacco. A first-class worker can cut fifty pounds of leaf per diem; an average hand gets through thirty to forty pounds in the same period. Most hand-cutters are of foreign origin, and belong to the same union as cigarette makers, whose trade society will be subsequently referred to.

The cut tobacco is weighed out and given to the "cigarette makers." The men working in this branch of business are nearly all foreigners, and principally Russians, Dutch, Greeks, and Germans. As in the cigar trade so also in the cigarette department the best work is done by the hand without the aid of machinery. Female labour has made an extensive inroad upon this market also, and the result has been a diminution in the rate of wages. The majority, however, of the women and girls employed are English-born, whilst their male competitors are mostly foreign immigrants. To roll well even an ordinary cigarette is a much more difficult task than would appear at first sight, and in order to manufacture the commodity now in fashion—the cigarette with a very narrow "lap"—long practice and great dexterity are essential. All the best work is, at present, done by men, the women working largely at what is termed "push-work." "Push-work" bears somewhat the same relation to hand-work in cigarettes as mould-work bears to hand-work in the cigar industry, and simply means that process in which the paper wrapper is first constructed and the tobacco subsequently inserted. This is obviously a much simpler way of making a cigarette than the method of rolling and finishing off by hand, but the result of the two systems of manufacture does not admit of comparison. As regards wages, piece-work is the established rule in this section, and men are now paid at the rate of from 2*s* 6*d* to 3*s* 6*d* per thousand cigarettes. An average workman can make 1000 best quality cigarettes in a day and 1600 of inferior quality.

Women are paid from 1*s* 3*d* to 2*s* 3*d* per thousand, and a clever worker earns 15*s* a week: there are many instances, however, where a girl working hard throughout the week only gets her 6*s* at the end of it. The comparatively new system of selling cigarettes by weight at 6*d* per ounce or often at as low a figure as 4*s* 6*d* per pound, has had an evil effect upon the labour market, such a price

rendering it necessary to employ the cheapest form of labour in order that even a small profit may accrue. Again, the fact that home-work is possible in cigarette making and is practised to some extent places this branch on a different footing from the other departments of the tobacco trade, and is undoubtedly prejudicial to the maintenance of a high wage-standard.

As to apprenticeship, there would appear to be no fixed period, though, nominally, it is from three to five years in duration, and learners get from 2*s* to 4*s* a week during their time of probation.

The "cigarette makers" have a society styled "The Cigarette and Tobacco Cutters' Union," which embraces 240 members, of whom twenty-three are women. All of this body are foreigners. The English girls and women engaged in the industry have as yet no organization, and, looking at the low rate of wages that many of them receive, it is extremely desirable that they should take steps to remedy this defect.

There is an interesting little establishment in Houndsditch called "The Cigarette Makers' and Tobacco Cutters' Co-operative Manufacturing Society," where the principle of co-operation, in the interest of producer and consumer alike, seems to be working satisfactorily.

The cigarette trade presents certain general features that are noteworthy. Fashion and fancy exercise a powerful influence upon it. For example, at the present time, Egyptian cigarettes made with a very narrow "lap" are all in "favour." The wrapper again must now be of what is called Egyptian or Danube paper, otherwise the purchaser will not be satisfied, whereas quite recently rice paper with a wide "lap" was in vogue. It is not proposed here to enter into the competing merits of these different types, but it may be well to point out that the so-called Egyptian cigarettes are all made of Turkish tobacco, and that there would appear to be no good reason for preferring those

made at Cairo to an article made of the same leaf in London. Indeed, the Cairo manufacturer has to pay so much away in export duties, import duties, and freight, that it is really hard to see where his profit comes in, provided that he makes use of the choicest Turkish tobacco.

Concerning cigarette-paper it is curious to note that both the Egyptian and the rice variety are of foreign origin, the former being manufactured in Austria, the latter in France. Either of these commodities could be equally well made in this country, and might certainly form the staple of a very profitable industry.

Having thus glanced at the various branches of the tobacco trade, let us consider what inferences may be drawn or what lesson may be learnt from the foregoing investigation. The most obvious inference that arises is, that—given certain conditions of labour—there is nothing to prevent fair wages ruling in East London more than in any other locality. The prevalent notion, that everything in that quarter must necessarily be black and depressed, will at any rate receive no countenance from the facts above set forth. As to what the conditions of labour are that have led to its being more fairly remunerated in the tobacco than in the other local trades, so far as this is the case, they are conceived to be as follow :

In the first place we observe that the labourers are well organized, being grouped, it is believed, in a more complete series of trade-union societies than obtains in any other industry. The number of these bodies, again, may doubtless be attributed to the prevalence of the factory system, which renders the task of the organizer comparatively easy, the material being ready to hand and not hidden away in obscure dens or petty workshops. Moreover, we may note, by way of parenthesis, that the duties of the Government inspectors, in looking after the well-being of the operatives, can be much more efficiently performed under such circumstances.

If we ask why the factory system prevails, the answer is that its adoption is due to the excise regulations that have already been mentioned; to the absence of very small capitalists in the trade; and to the extensive use of machinery in the various processes of manufacture.

In the second place, it should be borne in mind that tobacco is, to some extent, a protected industry. What effect that protection has upon the wages of the workers it would be hard to determine, but doubtless weight should be given to this incident in any comparison drawn between this and other labour-markets. Moreover the skilled nature of much of the work in the trade: the comparatively small body of workers engaged therein: and the fact that tobacco is in truth an *article de luxe* and not of necessity, are points that must not be overlooked.

We have then trades unionism coupled with Government supervision as the prominent factors that account for the satisfactory rate of wages that prevails.

It is hardly necessary to state that it would be fallacious to argue, from the conditions of this trade, that other industries in East London should be assimilated to it. The factory system, which works well in the case of tobacco, might inflict grievous distress if adopted in the tailoring or boot-making business, where much home-work exists and where the number of hands employed is considerably greater. Nor must it be forgotten that English tobacco factories compete with the same system on the Continent and elsewhere, and not with small shops or with home-work, otherwise the result might be less satisfactory. Each trade, in fine, must be examined in connection with its immediate surroundings.

In conclusion the writer desires to place on record the courtesy that, with very few exceptions, he has met with from both manufacturers and operatives in East London and Hackney during the course of the above investigation.

CHAPTER VII.

SILK MANUFACTURE.

General Review of the Trade.

No industry in East London is more interesting in itself nor has a more curious history than that of silk manufacture. The art was introduced into England so far back as 1585 by natives of Flanders and Brabant, who had fled from their country during its invasion by the Duke of Parma. Some of these established themselves at Canterbury and appear to have prospered well. But it was not till 1685 that the celebrated Spitalfields industry was established. The Revocation of the Edict of Nantes caused a large number of industrious weavers to leave France, and these, coming to London, settled in Spitalfields, where they founded a trade which flourished rapidly and spread over the district, until almost the whole population of Christchurch (Spitalfields), Mile End New Town, and St. Matthew (Bethnal Green), became dependent on the silk trade. At first all the processes necessary to the carrying on of the trade were gone through in England; mulberry trees were planted in large numbers for rearing the silkworm, and the silk throwsters of London were a very important body.

But the climate of England proved unfavourable to the cultivation of the silkworm at a profit, and after many attempts it was gradually abandoned, and it became the practice to rely on other countries—China, France, and Italy—for the supply of raw silk, whilst the process of silk throwing died out in London and became confined, so far as this country was concerned, to certain places in the north of England. Accordingly, at the beginning of the

present century, we find that the silk industry had become greatly crippled in consequence of the war with France, which led to serious stoppage in the supply of the raw material, and also, owing to the impoverished state of the country, to a greatly decreased demand for silk goods. From 1812 to 1816 there was the greatest distress in Spitalfields, but with a period of peace the industry speedily revived, and in 1824 it is said to have been in a very prosperous state, there being about 20,000 looms at work in the district, giving direct employment to more than 50,000 persons, and wages all round averaging from 15*s* to 16*s* for plain goods, and from 20*s* to 25*s* for figured goods. Up to this point the silk trade may be said to have been, from the time of its introduction into this country, more or less under the fostering care of the Government, which passed various enactments for its special benefit, and had for more than half a century previous absolutely prohibited the importation of certain kinds of silk goods. The results of this policy (not by any means confined to the silk trade) were not always satisfactory, as we read of several periods of distress during the protected period, with strikes and disturbances amongst the operatives.

But in 1824 the attitude of the Government towards native industry was changed. Mr. Huskisson commenced his experiments in the direction of Free Trade, and the ports were opened to various classes of foreign goods, amongst them being silk productions, which were admitted at a duty of 30 per cent. The effect of this alteration, if statements made in Parliament in 1832 are to be relied on, was most disastrous to the silk trade.

On the 21st February in that year Alderman Venables presented to the House of Commons a petition from the silk manufacturers of the metropolis, calling attention to the wretched state of the industry owing to the importation of foreign goods. On the same day Alderman Waithman handed in a similar petition from the operative silk weavers of Spital-

fields, signed by 9000 heads of families. These documents gave a very gloomy picture of the trade, stating that 10,000 looms had been superseded and 30,000 persons thrown out of work, and that wages had fallen to 8*s* a week. Similar distress was reported at Macclesfield, Manchester, Coventry, and other centres of the silk trade. The outcome of the agitation was the appointment of a select committee "To examine into the present state of the silk trade, and inquire what effects had been produced by the changes in the laws relating to the silk trade since 1824, and whether any legislative measure could be devised compatible with the general interests of the country which would have the effect of promoting it; at the same time to prevent smuggling in silk manufacture; and to report thereon to the House."

The instruction relative to smuggling was put in at the wish of some members who asserted that this nefarious practice was carried on so largely in the silk trade as to be mainly responsible for the distress. The Committee sat for five months and received a mass of evidence, which was duly published in a blue book. Its labours only terminated with the session, and the members separated with the evident idea of resuming their inquiries in the following session. Curiously enough, however, the Committee was not reappointed, and consequently its work was never completed nor any report nor recommendations made to the House. For the next few years our legislators were not troubled with complaints in connection with this trade, and reading between the lines, one can very well see that during this time foreign competition found its level. The opening of the ports caused a certain proportion of French-made goods to be introduced into this country, either by smuggling or legitimately. These goods were almost entirely of the best class, and therefore the effect of their competition was particularly felt in Spitalfields, which had long been the centre of the best trade. A number of

Spitalfields operatives migrated to Manchester and other parts where inferior goods were made, and by charitable agency the temporary distress was alleviated.

Then came the introduction of machinery and its application to the commoner descriptions of goods, leading to loud complaints, and probably a good deal of genuine distress, in the North of England; but Spitalfields, continuing to make the richest of broad silks, remained unaffected by this later innovation. Machinery was not then, and never yet has been found, equal to the delicate manipulation and constant care required in the manufacture of the best work.

But changes soon occurred to arouse the apprehensions of the Spitalfields operatives. In 1846 Sir R. Peel brought in his proposals for a general tariff reduction, including the lowering of the duty on silk goods from 30 per cent. to 15 per cent. The weavers found able champions in both Houses of Parliament, and there was a big fight over the proposed reduction, but it was carried, as also was an alteration in the method of levying the duty. Instead of an *ad valorem* duty of 15 per cent., it was now decided to make the impost one of 5*s* per lb. weight all round. This was probably done owing to the constant variation and fluctuation in the value of the articles; but it was not without its disadvantages. Taken on heavy goods which consume a large amount of silk without much labour, this duty produced the required 15 per cent., but on light fancy articles on which more highly skilled workmanship and ingenuity were expended and less silk used, the duty sometimes fell as low as 3 or 4 per cent. The natural consequence of this alteration was a considerable increase in the importation of fancy silk goods, to the particular detriment of Spitalfields, which, as we have seen, excelled in this description of work.

But notwithstanding these drawbacks the weavers of East London appear to have held their own very fairly

until 1860. In that year an event occurred to which is attributed the subsequent decline of the trade as an English industry. This was the passing of the French treaty, or, in other words, the adoption by this country of Free Trade. However satisfactory may have been the result of this policy as regards the trade of the country generally (a question that is, as a matter of course, not entered upon here), it is certain that in relation to the particular industry under notice the effect was singularly unfortunate, and this was aggravated by the circumstances attending the sanction of the measure. The treaty was agreed to suddenly, and so far as silk was concerned took immediate effect. In anticipation of this event a number of dealers had bought up a quantity of silk goods on the Continent and had them ready to put into the English markets so soon as the measure became law. These goods, which were largely adulterated, flooded the markets, and the English manufacturers, who had been preparing for the season, found themselves with a large stock of goods on hand, and little chance of getting rid of them. Several of the manufacturers were ruined at once, and others only struggled on for a short time.

For the next ten years the decline in the trade in Spitalfields was rapid, but it received a check in 1870, when the war between France and Germany, by stopping the supply of silk articles from those countries, led to a great demand for English goods, and even induced one or two firms in England to try the hazardous experiment of starting as manufacturers. This period is looked back upon by many of the operatives as the one bright spot in their industrial lives, for they were then able so to avail themselves of the extra demand as to obtain an increase in the price of some of their work, and the fact that they have ever since been able to maintain this advance would seem to show that the silk trade had by 1870 passed through its more acute crisis. But at best the check was but a temporary one in a gradual

decline. As one of the manufacturers remarked to me, it has only been by originality of design and superiority of workmanship that it has been possible to keep the remnants of the trade together. Anything that can be made by the mile goes to the Continental worker, who will accept a wage which to an Englishman appears utterly inadequate.

But it's an ill wind that blows no good, and one effect of this fierce competition has been an improvement in the workmanship of Spitalfields. All authorities are agreed that finer specimens of weaving were never produced than those which now leave the looms. In damasks for hangings and furniture, &c., probably the cream of the trade is in the hands of one or two London firms, whilst the quality of the necktie silks may be judged from the fact that half-a-guinea in Bond Street and 12 francs in Paris is frequently — nay, usually — paid for a tie of Spitalfields manufacture.* Unfortunately, however, for the Spitalfields trade, the prevailing desire for cheapness, and the art with which inferior silks are adulterated—rendering it very difficult for any but an expert to tell a genuine rich silk from one heavily weighted with dye†—have made the demand for best goods very limited; whilst at the same time, in order to keep up a

* An interesting example of the skill of the Spitalfields operative is furnished by a story which is current in the locality. In 1870, when the promulgation of the celebrated decree of papal infallibility had been resolved upon, it was deemed necessary that the Pope should wear at the attendant ceremony a new vestment, woven entirely in one piece. Italy, France, and other European countries were vainly searched for a weaver capable of executing this work, and at last the order came to England, where in Spitalfields was found the only man able to make the garment, and he, by a strange irony of fate, one of the erstwhile persecuted Huguenot race.

† Silk naturally loses considerably in weight in dyeing, owing to extraction of the gum from the fibre. A pound of raw silk sent to the dyers would if not tampered with, only weigh from 12 to 14 oz. when returned. A common practice with the inferior silks is to so weight the fabric with mineral dye as to make it appear to be a rich heavy material. The weight may be increased to double or even treble by this process.

trade amongst connoisseurs, it is necessary constantly to change the patterns and increase the quality or quantity of the workmanship, which means increased expenditure of money or labour without corresponding increase in profit or wages.

To conclude a rather lengthy but perhaps not unnecessary review of the general condition past and present of the silk industry of Spitalfields, it may be fairly said that, if its downward march has not been altogether arrested, its pace has, at least of late, been checked through the enterprise of one or two manufacturers, combined with the increase of skill engendered by the operation of that law which has for its outcome the "survival of the fittest."

The apprenticeship system has been long unknown, and, with the exception of a few weavers who may be teaching a son or daughter, no one is learning the trade. Consequently there seems prospect of the trade dying out for want of workers rather than from want of work.*

No doubt if more attention were directed to home productions much might be done to save this interesting industry from extinction; but if the end must come, it will now at least be almost painless.

A Weaver's Home.

As the bulk of the work of silk manufacture is done in the home of the operative it may be not uninteresting,

* This is strikingly shown by comparing the ages of males engaged in silk manufacture with those working in other trades as given in the 1881 Census :—

Per-centages :

	Under 20	20-25	25-45	45-65	over 65	Total
Silk Manufacture ...	4·7	4·1	18·0	41·8	31·4	100
Other Trades	16·8	14·5	44·7	20·5	3·5	100

From these figures it will be seen that about 70 per cent. of the persons engaged in the silk industry are past middle life, as against some 23 per cent. of other trades.

before proceeding to a general description of the working of the trade, to give a brief sketch of a typical weaver's home. It is one of those old-fashioned two-story houses so common in Bethnal Green—two rooms on the ground floor with perhaps a kitchen in the rear; and upstairs, one large room running the length and breadth of the house. The door is opened to the visitor by the weaver's wife, who, learning that he desires to see the weaving, courteously ushers him into a small room on the right of the passage whilst she goes to inform her husband. The visitor is in the parlour, which it is evident from its appearance is only used for "company" or on other special occasions. The horsehair sofa and chairs which, judging from their style, must be at least half-a-century old, and yet look but little the worse for wear, are ranged against the walls with the utmost precision, and the antimacassar thrown over the head of the sofa reposes at a most correct angle. There is one window looking on to the pavement in front of which curtains are hung so as to protect the inmates from the inquisitive gaze of the passer-by, whilst in the centre is a stand on which is an ornament of wax flowers under a glass shade. The small round table in the middle of the room, covered with a dark cloth, holds two or three books of a semi-religious character and a small album. Over the fire-place a fancifully cut border of pink paper protects the frame of a fair-sized oval mirror, at the sides of which are some framed cartes de visite; on the mantelpiece a couple of cheap ornaments, brass candlesticks, snuffers, &c., and on the walls two or three faded pictures in oils, and a print of the celebrated weavers' flag. This flag, which was the property of the Weavers' Company, contained various groupings and devices, and was considered a marvel of the weavers' art. It was mysteriously stolen many years ago, and its loss is still spoken of with regret by the older operatives. On receiving an invitation to step upstairs, the visitor cautiously ascends the old steep wooden stairs at the

end of the passage and stooping to avoid bumping his head against the low ceiling finds himself in a large but not very lofty room; on the right hand a window extends the whole length of the apartment, commencing about 2 feet from the ground and continuing to the ceiling, and on the same side close to this window are arranged two looms, one rather larger than the other. On the opposite side of the room, in the part furthest from the door, a large four-post bedstead shows that the room is used for sleeping as well as working, and near the foot stands a quill-wheel for winding the silk on to the quills. The larger loom is worked by the weaver himself; the other one by his grown-up daughter.*

The frame work of the loom is the property of the operative, but the machinery (*i.e.* harness, jacquard, &c.) is found by the employer. The jacquard is a very remarkable machine, it being possible to form any conceivable pattern with it.

Process of Manufacture.

Passing now to an examination of the working of the trade, it may first be noted that no raw silk is now produced in England, nor has been so produced for a long time past. The thrown silk is imported by the London manufacturer in skeins, chiefly from China and France, but the best sorts in smaller quantities from Spain and Italy. It is first sent to the dyer to be dyed (and perhaps weighted) to order. On being returned to the warehouse it is wound on bobbins by means of a treadle machine, and stored ready for use. The silk threads are divided into two kinds, which it is most important to keep distinct. These are called "organzine" and "tram," and consist of single threads twisted or doubled according to the kind of work for which they are to be used. The "organzine" is used to

* The above will suffice as a typical example, but I have often seen three or four looms in a room, this depending on the number of the weaver's assistants, who are nearly always members of his own family.

form the warp or longitudinal threads of fabrics; the "tram" forms the weft or shoot—*i.e.*, the part thrown in with the shuttle by the weaver. The preliminary operations of winding and warping, as they are called, are performed by females, whose wages average about 10*s* to 12*s* per week.

The silk is measured out as required, and given to the weaver, who may be working in his own home or in the factory—usually the former.

The work done in East London includes neckties, scarves, and handkerchiefs, umbrellas and sunshades, damasks for furniture, velvet, serges for linings, sieves and galloons. Of these the furniture work, although made by hand, is largely done in manufacturers' workshops, the looms being too large or too high for the ordinary weaver's room; and umbrella silks and serges are mostly made in factories by steam power. The other work is all made in the weaver's own home.

Neckties and Scarves.—We will assume that the weaver is working on silk for neckties or scarves, this forming the bulk of the work now done in Spitalfields.

On receiving the silk, with directions as to pattern, &c., from the foreman at the warehouse, he takes the organzine to the cane spreader, who spreads it to the width required for the work. If the machinery of the loom is new or has been altered, it is necessary to employ a harness maker and enterer, who makes a new harness and then passes the ends of the silk through the leashes of the harness and the dents (or interstices) in the reed (which is like a very fine steel comb, varying from 40 to 160 dents to the inch) and then secures it. This entering is done by women and is a long process. But if, as is generally the case, the loom is in regular use, a small length of the silk threads used for the previous job has been left in the loom to allow of the ends of the new silk being joined to them. This is done by twisting the ends of the two threads together, each thread being passed alternately over or under cane rods, placed in

in the centre of the bed of the loom, which has thus the effect of keeping every thread distinct. In the palmy days of the industry this twisting was a separate branch of the work, but now it is usually done by the weaver himself, though sometimes a man is employed to do it. Whilst the organzine has been undergoing these processes the tram (or a portion of it) has been wound on quills, usually by the weaver's wife. These quills are small reed pipes and are fixed by means of steel pins in the wooden shuttle with which the weaver throws in the threads, the number of shuttles used varying according to the number of colours required to form the pattern. The weaver having completed his task or, if it is required for immediate use, having finished a portion sufficient to be cut off, it is taken to the warehouse, and examined, and if satisfactory is then sent to a dresser or finisher, who imparts to it the necessary lustre. The tie work is of two kinds, that required for plain scarves which are to be tied by the wearer, these being woven usually in widths of three, with a division between each width, and needing only to be divided when finished; and that required for "cut ups"—that is, for the many shaped fancy ties now so much in vogue. The silk for the latter is made in an ordinary piece, about two feet wide, and is cut up to the sizes required at the warehouse. For this material the finishing is especially necessary, as if it were not for the stoutness thus imparted the stuff would curl up as cut and become unmanageable. After the cutter has done his work, the material is given out to women to be made up into ties. These women usually employ other women or girls, who work either in their own homes or in the workroom of the employer.

The work may be either plain or figured silk or satin. The plain work is the easier and lighter to weave, as it does not require the heavy jacquard machinery, the simple pattern being formed in the groundwork. This is usually done by women. The figured work, in which the jacquard

plays so important a part, is called by the operatives "tissue," "half tissue," &c., according to whether the figure is spread all over the material or only occurs at intervals. To form this tissue it is necessary to throw extra shuttles, in addition to those required to make the groundwork.

Wages are calculated on the following basis :—For plain goods $1\frac{1}{4}d$ per thousand threads is paid; reckoning the warp to contain 8,000 threads, this would be $10d$ per yard. By the use of a richer harness and closer reed more threads may be got into the width, and the price might go up as high as $1s$ $6d$ to $2s$ a yard, but this involves a proportionate additional amount of labour. Taking, therefore, this $10d$ work as a fair average, a steady operative, working not less than 60 hours, might do about 24 yards a week, or equal to £1. Taking a yearly average, one fourth must be deducted from this for lost time, there being often a good deal of waiting between the jobs, so that the weekly average for a year would be about $15s$.

For figured goods, $1\frac{1}{2}d$ per thousand is paid for groundwork, and $4d$ per yard for working the loom, making the sum $1s$ $4d$ a yard. This is added to by payments for the extra shuttles needed for the "tissue," which may bring up the price per yard to $2s$ $6d$, $2s$ $8d$, $3s$, or $3s$ $6d$. Taking the $2s$ $8d$ as average work, a man might perhaps do 13 yards in a full week. This would be equal to $34s$ $8d$; deducting, again, a fourth for lost time, the total is reduced to $26s$ per week for the year. Subtracting from these earnings the rent of room, cost of fire and light, and other incidental expenses, I am led to believe that the net average earnings of operatives in necktie, scarf, and similar work, would be through the year about $22s$ for men, and $12s$ for women. As many of the latter are married women and have their household duties to attend to, their actual earnings would of course be considerably less. On the other hand, the wages stated for the man

are based on the assumption that he is working single-handed, but, as a matter of fact, he is nearly always assisted by his wife, who often works a loom of her own, and when she does not do this does the quill winding, picking, &c., for the man. Taking all the information I have been able to obtain on the point, I am inclined to set down the net average earnings of a man and wife working in this way roughly at 30*s* a week—rather under than over.

Dress Goods, Velvets, and Serges.—The quantity of material made for dresses is so exceedingly small as not to be worth taking into account. The quantity of velvet made is not much larger—such as is made being used for collars of best-class coats. Prices for weaving range from about 3*s* 6*d* to 5*s* 9*d* a yard, the latter being exceedingly rich. To make velvet, two distinct warps are required, the raised warp, from which the pile is made, being called the "pole," and the other the "ground"—used, that is, to form the groundwork. Thin grooved strips of wire are inserted by the weaver as he works between the two sets of threads, and then cut out again, thus forming the pile. To show the improved quality of the work, it may be stated that 48 to 52 wires to the inch used to be considered rich work; now 60 and even 65 to the inch are required. The work is hard and requires great skill and care to prevent a flaw or a soil in the pile. Amongst the tools used by the velvet weaver is a trevat into which is fitted a very sharp blade, with which he cuts out the wires; and one or two highly polished razors with which he occasionally shaves with delicate touch the surface of the pile. A man with whom I conversed told me he could by working hard make a yard of velvet at 5*s* 3*d* in a day. He had fairly regular work, being employed by a very good firm, but judging by his statements, I should not put his nett average at more than from 25*s* to 27*s* a week, and he is a very good hand. Serge (for lining garments) is made to a considerable extent by women, partly in factories by steam power and

partly at the homes of the operatives. The prices paid for the hand-work are usually from 7*d* to 9*d* a yard, and exceptionally go as high as 1*s*. A fairly quick worker can make about five yards of the common work in a day, but there is quite the average amount of waiting and slack time. In the factory the wages of the girls vary from 8*s* to 10*s* a week.

Umbrella Silk.—Here we have work largely performed by women. Probably more than half the workers are females. The commoner work is done in the factory by steam power, the looms being attended to entirely by girls, a few men being employed as twisters, examiners, rubbers, &c. The girls are on piece-work, and good hands can make from 13*s* to 14*s* in a full week of 56 hours. They have, however, a certain amount of waiting and slack time, and wages for experienced hands do not average more than 10*s* a week through the year. No apprenticeship is required, this part of the trade being learned in a comparatively short time. The best class of umbrella silk work is domestic, and is done by men, prices varying from 6*d* to 11*d* a yard. The earnings of these men are probably a little below those of the tie weavers, but their work seems to be rather more regular.

Furniture Silk.—This is the most highly skilled and best paid branch of weaving. The work is also much heavier, being sometimes 5 ft. or more wide and requiring the use of several shuttles. It is consequently very hard work, and takes a fairly strong man to do it. This is also largely factory work, but a part is done at home. The work turned out by the London firms is exceedingly rich and artistic, no pains or expense being spared to obtain the most original designs and skilled workmanship. The development of this branch is, I believe, of comparatively recent date, and it is now the most flourishing department of the English silk trade. The best mechanics are said to be able to earn from 50*s* to 70*s* a week when work is good, but

they have their wives or other female relatives to do the winding and picking for them. Probably from 35*s* to £2 a week is the average of the operatives. Much of the richest work goes to America.

Social Status.

As a class, the weavers are capable and industrious people, equal to any of our skilled mechanics, and they still retain the simple, kindly disposition and natural good taste characteristic of the French Huguenot. Trades Unionism is not unknown among them, but their society is not now a strong one, and only numbers 70 members although it has had a much larger number of members on its books, and claims to have been instrumental in keeping up wages. It has a reserve fund of £100, but devotes its ordinary income, after payment of expenses, to the formation of a burial fund. The subscription is 1*d* a week.

In the French Protestant Hospital, Hackney, the aged weavers who have broken down in the struggle for existence find a pleasant and comfortable refuge in which to spend the declining years of their life. The nucleus of the foundation of the institution was a bequest of £1000 by a French Protestant refugee for the purpose; this was augmented by other gifts, and in 1718 a building was erected in the parish of St. Luke's, not far from the City Road, and received a Royal Charter of incorporation under the title of "The Hospital for poor French Protestants and their descendants residing in Great Britain." In this building the charity carried on its useful work for a great many years, first as a rendezvous and temporary home for the poor refugees, and later as an asylum for the distressed and aged amongst them; in the meantime London had gradually crept up to the site of the hospital, and the value of the land belonging to it became so largely increased, that by judiciously letting it on building leases, a sufficient sum was in time obtained to erect a new hospital, and the outcome is the present

handsome building, standing in its own well-kept grounds, which adorns the north side of Victoria Park. This building, which was erected in 1866, is replete with every comfort and convenience for the inmates and staff, and contains a beautiful chapel where morning and evening service is held daily. The present 60 inmates (40 women and 20 men) were nearly all formerly connected with the silk trade, mainly as weavers or weaveresses. They are all well over 60 years of age, the average being probably 78-80. At the suggestion of the Charity Commissioners an effort is now being made to extend the benefits of the institution to persons of a higher social grade, such as aged French Protestant governesses, and others of a similar class. The hospital is admirably managed by a board of directors, who are themselves either representatives of or have descended from French Protestant refugee families: the clearest proof of similar descent is required from all applicants for admission to the institution.

NUMBERS ENGAGED IN THE SILK TRADE.

Number of Firms.

Preparers (including dyers, designers, &c.)	Manufacturers.	Dressers or Finishers.	Total.
6	28	4	38

Number of Operatives.

	Males.	Females.	Total.
Dyers	70	10	80
Designers, Card-cutters, Harness-makers, Reed-makers, Enterers, &c.	18	16	34
Winders and Warpers	—	240	240
Weavers	680	580	1260
Dressers and Finishers	55	5	60
	823	851	1674

The number of looms in use is about 900. The above figures are based on careful estimates of the numbers employed by each firm. The total set down for winders and warpers appears large in proportion to the other operatives, but this is owing to the fact that some firms only have their winding and warping done in London, the weaving being done in the country. In addition to the above there are the wives or children, who merely assist the weaver by performing such minor operations as winding the quills, picking, &c.

CHAPTER VIII.

WOMEN'S WORK.

The results of the investigation into women's work in East London which follow will be seen to bear especially on the condition of the women. The special account of the industries, which precedes the general view of home work and factory work, cannot claim to be in any sense an account of the trade but rather of the work done and the wages received by women in East London employed in the trade. The information has been obtained from women working at their own homes, from factory girls and from employers. The aid of the latter was not asked until facts had been collected from the former about their wages and their treatment. The extent to which I have received assistance from employers is roughly indicated in the account of the industries. The statements of the women and girls with regard to wages tallied very closely with those of the employers; but of course with regard to management and supervision the information given by workwomen on the one hand and by employers on the other was one-sided, complementary, however, rather than contradictory. For information about the wages of the City work-girls, many of whom live in the East End, the student should refer to Mr. Lakeman's valuable Report upon the Social Condition of Factory and Workshop Female Operatives in the Central Metropolitan District. Mr. Lakeman's suggestive remarks on home work have thrown considerable light on the points to be studied in examining the conditions of the home industries. The notes collected independently from workers in different parts of East London and kindly

lent to me by the Secretary of the London Bible and Domestic Female Mission have been most useful in indicating directions in which inquiry should be made. From the managers of homes for girls, superintendents of clubs and evening classes and others I have received most interesting accounts of the lives and habits of the factory girls, and have been afforded opportunities of making the acquaintance of large numbers of the girls themselves. I am most indebted to Mr. Geo. E. Arkell, from whose notes a brief abstract has been made with regard to the women employed in making trousers, vests, and juvenile suits, and who collected nearly all the facts given about the fur trade.

It will be observed that I have passed over millinery, dressmaking, and mantle making. A very large number of women are milliners and dressmakers. Many of these are employed in supplying local wants; and the condition of the rest can only be adequately treated in connection with the condition of women similarly employed in other parts of London.

Trousers, Vests, and Juvenile Suits.—Most of this work is done by women and girls. As to *trousers,* the best work is done by skilled tailors, but they (in East London) usually work at home, and are assisted by their wives or daughters. In the organized workshops, where some common as well as good work is done, the pressers are usually men, but the machinists as well as finishers are for the most part women. Workrooms under female management, employing only women, usually take the commoner work, and, frequently putting out the finishing, are a half-way house to the distributing contractor who has no workshop, only a room in which to stock the work, give it out both for machining and finishing, and press it when returned. The condition of the women in the organized workshops, which are most of them concentrated in Whitechapel and managed by German Jews, is better than in other parts of this trade. There is a certain amount of factory inspection, which tends to limit

the hours of work ; the workshops are better looked after; the work is not so irregular, nor is so much time lost in waiting for it. Both Jewish and Christian women are employed, and pay is fairly good. In the better class of shop, machinists will make from 2*s* to 3*s* a day according to skill and speed, and finishers from 1*s* 6*d* to 2*s*. As the quality of the work deteriorates, and with it the pay, fewer Jewesses are to be found, and at the bottom the work is generally done by the wives of labouring men, the lower rate of pay being accompanied by greater irregularity of work. The workrooms of the female employers and the houses of distributing contractors are to be found scattered in Mile End Old Town, Poplar, and Stepney; and most thickly near Burdett Road and Stepney Green. The work is almost entirely slop, and the workers in both cases are drawn from the same class of people. Before marriage they go to the shops, and after marriage, if obliged to earn money, take the work home. In the lowest rank are, naturally, those married women who, without any previous training, take it up under pressure of want. Theirs is the poorest pay and the most irregular work. Here we find truly "starvation wages." In the making of *vests* we see the same progress downwards, from the shops in which male basters, pressers, and machinists are employed, to those in which women only are found. As price and quality decline, so women take an increasing share in the shop work. The medium quality of work is made almost entirely in the shops (most of which have been established within the last seven or eight years), and the tendency is for all except the commonest work to be done more and more in this way. Home-work, however, lies above as well as below. There are women who, working at home on good "order" work, earn 20*s* a week in the season (Easter to August), and are never quite without work. They are paid 1*s* 6*d* to 2*s* 6*d* a vest, while other women do cheap waistcoats at from 5*d* to 1*s* and earn from 1*d* to 3*d* an hour according to the work and their

aptitude. In the shops, girls start as learners at 2*s* 6*d* a week, and the pay rises to a maximum of 10*s* for ordinary or 13*s* for best hands. Button-hole hands are usually paid 1½*d* for six holes; a quick worker can make 18 holes in an hour, against 12 for an ordinary hand.

In *juvenile suits* the trade is either carried on in large workshops, in which all parts of the work are done on the premises, or in shops in which all the machine work is done while the finishing is given to women working in their own homes. The shops of the former class are few in number but employ a large number of young women, who usually begin as learners and after a period of probation are put on piecework and earn in the case of good ordinary workers about 10*s* per week, occasionally in the busy time making 12*s* or 14*s*. These shops are usually placed in the midst of a working-class population so that a good supply of workers may be obtained. In Whitechapel there are a few shops in which men are employed, but they do not compete with the other shops, being as a rule engaged on a better class of work.

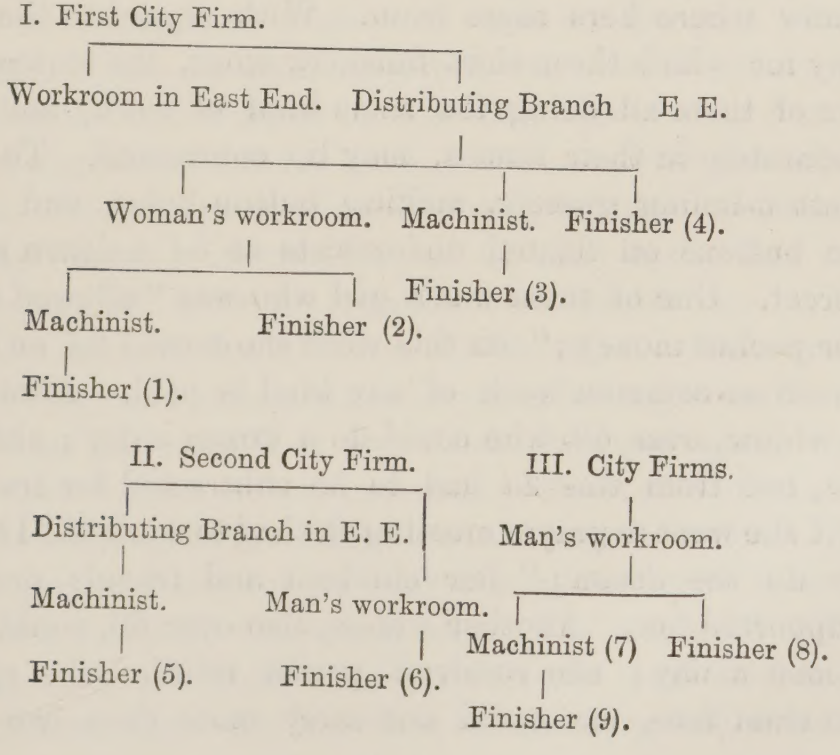
The shops of the second class are nearly all in Poplar and the outlying districts. The majority are private houses or parts of houses adapted to the requirements of the trade. The workers in the shops are young women, but the finishing is given to home workers, who are usually married women. One man who had advertised for workers said that over 80 women called in one day, and all of these wanted home work, not indoor work. The rates earned by these finishers are about the same as those earned by the trouser finishers.

Shirts.—The unskilled workwoman at the bottom of the social scale finishes trousers; the unskilled workwoman at the top in the same neighbourhood finishes shirts. She is generally elderly if not aged, infirm, penniless, and a widow; she never expected to have to work for a living, and when obliged to do so has recourse to the only work she ever learnt to do. She is nervous and timid and takes

work at whatever price it may be offered her; the price after all matters little to her; whether she gets 5*d* a dozen for finishing shirts given her by the first distributor or 3*d* a dozen from a fellow lodger who has taken home shirts, it is equally impossible for her to live on her earnings. If she were young and strong she might be able to earn 2*d* or 2½*d* an hour, and the 10*s* or 12*s* would be sufficient to a woman with the standard of comfort usual in the poorer artisan class. But many of these shirt finishers could not earn more than 8*d* a day, or 4*s* a week, if they could get the work, and many of them would find it very difficult to live on 10*s* or 12*s* a week. These shirt finishers nearly all receive allowances from relatives, friends, and charitable societies, and many of them receive outdoor relief. Their homes are better furnished and much more comfortable than the homes of many of the home workers who consider themselves in fairly good circumstances. To live in such places would be misery to the shirt finishers.

The shirt machinists who take work home belong to various grades in the social scale. If of the same class as the finishers they are younger and possessed of more force of character; the most skilled are generally women who have worked before marriage at shirtmaking or belong to a class in which women are used to work. Many of them have workrooms and employ as assistants young women who would not like to go to fetch work themselves, and who either cannot find work in the large workrooms or prefer to work in what to all appearance is a private house. These women who have workrooms give out the finishing, always paying less for it than they receive themselves, and considering the amount subtracted nothing more than a fair remuneration for expenses and the trouble of bringing the work home. There are so few local branches of first hand distributing firms that the work must either be obtained second hand or almost as much money, if not more, must be spent on tram fare as is retained by the middlewoman.

The machinists employed in the workroom of an East End branch of a City firm are young women and are said to earn good wages; but the ground for that statement is the fact that they are well dressed, from which the only certain inference is that their fathers earn good wages. But as even home workers, machining a poorly paid class of shirt, can earn 2*d* to 3*d* an hour if at all skilled, it is most probable that the girls who are engaged to work on the premises of the wholesale firm or of the contractor, and who are required to do a better class of work and to execute orders at short notice, can earn 12*s* and upwards. But this is only an inference. The girls are young ladies who do not care to talk about their work, and frequently do not let their relatives know how they earn their living. The shirt distributors (*i.e.* the City wholesale houses) will give no information whatever. The willingness of employers to give information seems to increase as sub-contract disappears. It is, therefore, by beginning with the finishers that I have been able to trace shirts back to their original sources as represented in the genealogical tables.



Shirt (1) was given to the finisher by a machinist who received the work from a woman in whose workroom some shirts were machined but who gave out others ; this woman took the shirts from a distributing local branch of a City firm, which employs a large number of indoor hands at this branch in the East End, but gives out a great deal more than it makes in the workroom.

Shirt (2) was received from the woman's workroom where it had been machined.

Shirt (3) was given to the finisher by a machinist who took it direct from the first distributor ; and shirt (4) was given to the finisher by the same distributor.

The third table is based on the information given me by the master of a workroom, who did not give me an opportunity of discovering the shirts which he gave out to machinists and finishers. I believe that often the pedigree of the shirts done for these City firms, who have no distributing local branches, is the longest of all, but the intermediate steps are missing. The sub-contractor does not know where his shirts go to; the finisher does not know where hers come from. With regard to the rate of pay for which these shirt finishers work, the statements of six of them all doing the same kind of work, and visited separately in their homes, may be contrasted. They were button-holing gussets, making button-holes, and putting on buttons on flannel undershirts at 5*d* a dozen received direct. One of them was a girl who was "allowed to work for pocket money;" on this work she earned 2*d* an hour, as much as common work of any kind is paid. Another was a widow, over 60, who could do a dozen a day ; she earned 5*d*, but from this 2*d* had to be subtracted for tram fare ; "if she went to prayer meeting she had to work till 11 o'clock to do the dozen;" her children and friends practically supported her. Another widow, also over 60, could do two dozen a day ; she received parish relief. She spent 2*d* on tram fare, and could not carry more than two dozen ;

she had previously made shirts by hand, giving out some of them to other women, "getting about $\frac{1}{2}d$ a dozen for her trouble." Another was a widow over 60, of a much lower class, who had been a silk weaver, and afterwards had worked in a rope factory; she could do one dozen of these undershirts a day, but did not have to pay tram fare. A fifth was the wife of a dock labourer out of work; on this work she earned $1\frac{1}{4}d$ an hour; she was over 50, and had only learnt to make button-holes four years before. A sixth was a widow 78 years old; she could do a dozen a day; a neighbour fetched them for her, and she received parish relief. One shirt finisher when she was able to get work at first hand earned $1\frac{1}{2}d$ an hour: on the same work, when given to her by a middle-woman, she earned $\frac{3}{4}d$ an hour; she also was a widow. One delightful old woman, 77 years of age, began shirtmaking at the early age of 68. She had no work when I saw her, and was living with her daughter, the wife of a dock labourer in work.

Incapacity and sub-contract are two causes of the low wages paid for shirtmaking. A third cause is to be found in the indifference to quality of work on the part of the consumer. This becomes apparent when we contrast the wages of the shirtmakers in the East End (where hardly any but common shirts are made), with those of the collar-makers. Collars are small, and large quantities could easily be taken home; it would seem at first sight that this industry would tend to become a domestic one. The tendency seems to be in the other direction. The work is sometimes given out to a man or woman having a workroom in the East End, but it is not often given out again; it is nearly always done on the premises. Even this practice is not universal, and one large City warehouse at least, has increased the number of its workrooms in order to have all its collars made at the warehouse. The wages of collar makers, even of those who work for the sub-contractor, begin almost where the low-class shirtmakers end, ranging

from 11*s* to 17*s* even in the East End. The collars have to be run, turned, and stitched. Every part of the work requires care. Collars are worn to be seen, and here lies the explanation of the comparatively high wages. The work must be done well. And when this is essential the difficulty of enforcing good work is so great, the waste resulting from bad work so costly, that it pays the employer better to have the work done in the warehouse under supervision. As one shirt machinist remarked of her own work, "They don't pay for good work, and they don't get it" in the East End. Both shirts and underclothing requiring good handiwork are made in middle class suburbs of London, in the provinces, and most of all in the North of Ireland; what the Irish peasant girls are paid I do not know, but it is notorious that the middle class needlewoman is paid less than any decent factory girl in the East End.

Ties.—The sub-contract system prevails in tie-making, and there is therefore no uniformity in the rate of payment. The City firms all employ a number of women in their warehouses, but give out most of their work. The better houses, that is those who do the highest class of work, do not employ the sub-contractor to so great an extent as the firms which sell the cheaper ties. Wherever the work passes through several hands before it reaches the actual maker, the pay diminishes and the work is inferior. The prices paid by the City wholesale houses for what is nominally the same kind of tie, vary according to the position of the firm, one firm perhaps paying twice as much as another. Some City houses give out 100 or 200 dozen ties at once to one man who will perhaps give them out again in smaller numbers to middle women who either have hands to work with them, or give out the parts of the work to be done by women at home. There is one check to the number of times that the work can be subdivided. It is impossible to tell beforehand when to expect a busy season, and when orders do come they have

to be executed with great rapidity. The sub-contractors who take work from the wholesale houses in the afternoon, frequently give it to their outdoor hands in the evening, and have to take it back themselves to the warehouses by 9 o'clock in the morning. On the one hand the home worker is thus obliged to sit up all night, and may then perhaps have nothing to do for days together; on the other hand the payment can never sink so low as it is found in the shirtmaking. Nor do the middle-women get more profit than they are entitled to, considering the great uncertainty of the trade, the worry entailed in getting the orders executed in time, and the expenses incurred for rent, gas, firing, and machines if hands are employed in her own work room. These women nearly always do some of the work themselves, generally the fitting, and they have to pay a shop-girl to take the work to and from the City.

It is impossible to decide whether the rate of payment of those who take work from a sub-contractor, is much lower than that of those working directly for the warehouse. There are so many varieties of the same kind of tie, the rates paid by the different City firms vary to so great an extent; the quality of the work is so different that even when rates for nominally the same tie are compared, no conclusions can be drawn. For instance, one woman takes ties direct from the City, and makes them throughout, fronts, knots, bands, and fittings at 8*d* a dozen. Another tie maker was paid 2*d* the dozen pair for fronts, $1\frac{3}{4}d$ the dozen for bands, and $1\frac{1}{2}d$ or $1\frac{1}{4}d$ for knots, making $5\frac{1}{4}d$ or 5*d* for the part she did; the fitting was done by someone else, and the work was given her by a Jewish sub-contractor. Another woman, doing the same work, received it from a middle-woman who took it from the City; she did the bands only at $1\frac{3}{4}d$ the dozen; others did the knots at 1*d* the dozen, and others did the fronts at $1\frac{3}{4}d$ the dozen pair; fitters generally received 2*d* a dozen, but this the middle-woman did herself. Here therefore the price paid by the

middle-woman was $4\frac{1}{2}d$ the dozen without the fitting. Sometimes one side of the band has to be machined, and one woman who had no machine paid $\frac{1}{2}d$ a dozen out of the $1\frac{3}{4}d$ paid to her. Another received $1\frac{1}{2}d$ a dozen for bands which did not have to be machined. But without a knowledge of the prices in each case paid to the various sub-contractors, and of the quality of work required, it cannot be positively asserted that a large proportion of the price paid was intercepted on the road.

With regard to the rate per hour, as usual among home workers, there is a great variety in the degrees of skill, and I have found the rate varying from $1\frac{1}{2}d$ to $4d$ an hour. In this as in other trades where sub-contract prevails, I have received too little assistance from employers to be able to give any reliable statement as to the wages of girls in the warehouses.

Trimmings.—There are several fancy trimmings factories in Bethnal Green and the neighbourhood, employing comparatively few indoor hands, and having a large number of outdoor hands on their books. But the number of outdoor hands is not so great as might be inferred. The trade is very uncertain and irregular; the employers compete with each other in cutting down prices, and when one factory is very slack another may be fairly busy. Many of the home workers therefore go to several factories and get as much work as they can from each. They tell me that the factories pay differently, and they never take work from the worst paying ones unless the others have none to give. The number of outdoor hands employed by each factory is always fluctuating. The majority keep, or try to keep, a few indoor hands regularly employed, who make the samples; but when new styles of trimming are being made up, the employer takes on a larger number of indoor hands to prevent other employers from imitating them. So that in the largest factories there is great irregularity, and many of the outdoor hands cannot get six months' work in

a year from one place. The trade seems to be a dying one. Germany, as usual, is regarded as the principal and successful rival of England, France being passed over because she never competes in low-class work. Besides manual dexterity, mental activity is requisite for success in the manufacture of new designs, and mental activity is not a characteristic of East End working women. Fringe is out of fashion, and the fringe makers suffer accordingly, if they have no alternative occupation. Child labour is exploited in this industry by women who take as much work as they can get from the various factories, and pay young persons 2*s* 6*d* a week, or perhaps as much as 4*s*, 5*s*, or 6*s* to do simple parts of the work. These women escape the notice of the factory inspector, and it is to be feared, when they have enough work, keep the children at it extremely long hours, beginning perhaps at 8 in the morning and going on till 9.30, or even sometimes, as I have heard, till 11 at night. The best work, whether in the factory or outside, must be made by one person throughout, and such work as ordinary braid trimming, which does not lend itself to subdivision, cannot be advantageously given out by middle women, unless the girls who take it do not know where it comes from. But in such work as beaded drops, or corded ornaments, in which parts can be made separately and put together afterwards, there is great scope for farming. Children can be set to bead over the wooden balls or do other parts of the bead work, and as there is no factory rate for these parts, the sub-contractor can make her own terms, and the more sensitive the parents are as to their social position, the lower the rate at which they will allow their children to work for "a friend at her own house."

Although employers have told me the wages paid to their regular hands, they have given me no opportunity of verifying their statements, and although several home workers have told me about their work, they are unable to

give any reliable information as to rates of payment because of the variety in their work and its great irregularity.

The rate of payment is lower to outdoor than to indoor hands, but it must be remembered that the indoor hands have to make the samples, and very frequently to show the home workers how to do the new fashions; the higher rate, therefore, when given, is paid for more difficult work.

Umbrellas.—Umbrellas and parasols are either made in City warehouses or by women at home. The class of maker varies with the class of umbrella. The cheapest and worst kind of umbrella is made by Jewesses in the East End. Several of these Jewesses are married, and the fact that they take this work home shows that they belong to a low social grade, for married Jewesses of the better class do not have to work for money. The umbrellas and parasols that they make are principally for shipping orders. Sticks and frames are made by men. The silk, alpaca, cotton, whatever it may be, is folded into eight thicknesses and cut by men into the eight triangles required for the umbrella. These covers and the frames are then put together in dozens and given out to the home workers; the parts of the cover have to be machined and the cover put on the frame by a finisher. Sometimes the machining is done in the warehouse and the finishing is given out. Generally the very best work and the newest fashioned parasols are all made entirely in the warehouse and the rest given out, sometimes a fixed price being paid for machining and a fixed price for finishing; sometimes a price being paid which includes both, and which leaves the home worker free to employ an assistant on any terms she can make. The City firms do not take learners as a rule; there are so many women in the East End who have an interest in teaching girls the work that any system of taking on learners is found unnecessary and troublesome. The best work given out to be done in the East End are parasols, paid at a rate as high as 1*s* 3*d* and 1*s* 6*d* each.

The cheapest work that I have heard of is paid at the rate of 9*d* a dozen. One Jewess who was making common sateen umbrellas at this rate, with the help of a finisher, a girl of seventeen, said that it took them two-and-a-half hours to do the dozen, giving about 3½*d* an hour to the two. For cotton zanellas they were paid 1*s* 6*d* the dozen, and it took them three hours to do the dozen, giving 6*d* an hour. In very busy times, which only lasted about six or seven weeks in the year, she could earn £1 and her finisher 12*s*. But after November they had very little work, and time and money were wasted in going to the warehouse for what they did get. Another Jewess, whose sight was bad, was making white calico umbrellas at 1*s* 6*d* a dozen; she and her finisher together could do the dozen in about six hours. A Gentile umbrella maker, who was doing unlined scarlet parasols at 1*s* 6*d* the dozen, with the assistance of her daughter, could do the dozen in three-and-a-half hours.

Higher up in the social scale a better class of work is done. One woman who finished umbrellas and parasols, the machining being done at the warehouse, was paid 2*s* 6*d* the dozen for the cheapest kind of parasols given her; the prices went up as high as 8*s* or 9*s* the dozen for finishing sunshades, which included covering, lining, and edging with lace. She could earn 2*s* a day, more if she worked long hours. There were slack seasons when she only had half work.

All the home workers complain bitterly of the long time that they are kept waiting for work at the City warehouses. The small number who are employed in the warehouses are better off in this respect. The prices too of the lowest class of work have been very much lowered owing to the increasing competition of manufacturers in this branch of the trade, and here again the home workers who do all this cheap work are worse off than the warehouse women, who are employed on better work and who do not suffer from reduced prices to the same extent.

Although several City workgirls live in the East End, it is doubtful whether they are among those who receive the highest pay, and therefore the following details of wages given me by the foreman in a City warehouse cannot be taken as representing wages earned by East Londoners. Table hands, who were finishing parasols and trimming them (for the West End), were paid from 10*s* to 18*s* a week as time workers. The machinists on piece work earned from 18*s* to 20*s*, but one machinist earned £2 a week, being twice as quick in doing the most difficult work as the others were on the ordinary work. The forewoman had 32*s* a week.

But according to the statements of City workgirls living in the East End, their wages approach near this level. One girl who worked at silk umbrellas at 3*s* 6*d* the dozen, said the lowest kind she ever did were 1*s* the dozen; of these she could do between three and four dozen a day. She had done parasol work at prices ranging from 2*s* to 6*s* the dozen. The highest wages she ever earned in the week was 18*s*, and she never earned less than 8*s* if she had work at all. Another City workgirl said she was paid 10*d* the dozen for machining, and 9*d* for finishing cashmere umbrellas. She could do the whole in two-and-a-half hours, earning, therefore, about 7½*d* an hour. She had earned as much as 17*s* 6*d* a week, but she usually earned from 16*s* to 17*s* in the season. She could not earn so much on the better class of work as on the commoner class mentioned above. A moderately skilled hand would earn about 10*s* or 12*s* a week.

Besides these City workwomen and women working at home for the City warehouses, there are small umbrella manufacturers in the East End who supply shops in the neighbourhood; they buy the sticks and frames and get orders; and their family are all employed in the actual umbrella manufacture.

Corsets and Stays.—Steel busks are made and covered in

separate factories. They are cut, shaped and japanned by men and boys. The latter operation, which is very dirty and disagreeable, is performed by girls in one small workshop at least in the East End. Women and girls cover the steels in the factory, and fix clasps and put in eyelet-holes with small machines. The stay-bones used for dress bodices, when covered, are given out to home workers to be fanned. This work is light and easy, and the women who do it are nearly always helped by their children out of school hours. The wages of fourteen home workers in the last week entered in the books were: 7*s* 8*d*, 8*s* 5*d*, 6*s* 1*d*, 4*s* 2*d*, 7*s* 10*d*, 2*s* 6*d*, 8*s* 9*d*, 6*s* 8*d*, 19*s* 7*d* (a woman with several children old enough to help her), 6*s* 8*d*, 6*s*, 9*s*, 14*s* 5*d*, 11*s* 6*d*. Whenever the wages were above 10*s* it might be safely concluded that the woman was helped by one at least of her children. One woman said that she was paid 6*d* a gross, and could do three gross a day, working about nine hours, giving a rate, therefore, of 2*d* an hour. Another told me that she was paid 4*d* a gross, and that it took her one day to do two gross; but she had only done the work for two or three weeks, was always being interrupted, never sat down to work for one hour at a time, and had a child just recovering from the measles. In some cases women take out the work and give it out again, paying ½*d* a dozen less for it, but this is only done to a very slight extent. In a busk factory where children from the age of 13 were employed the percentage receiving above 10*s* was unusually large.

Percentage of Women and Girls Earning—

Under 4*s*	4*s* to 6*s*	6*s* to 8*s*	8*s* to 10*s*	10*s* to 12*s*	12*s* to 15*s*	Over 15*s*
2·94	50	—	2·94	5·9	14·7	23·52

The corsets and stays themselves are principally made in Ipswich, Sudbury, Portsmouth and Bristol, but there are a few factories in the East End; several small staymakers

have workshops of their own, employing a few hands besides the members of their family, and a few hundred women do work at home for the factories.

The cloth and linings are cut by men and machined together by girls. In some factories this machining is done inside, but the greater part of this simple work is given out to home workers. The parts, when thus machined, have next to be machined together, and this requires more skill, and if the number of parts in the corset is very large, is perhaps the best paid work of all. The common corset has only about ten to fourteen parts, but in the better corsets there may be fifty or more. When the parts have been put together, and the cords, bones, or steels have been inserted, men called "fitters" cut off the rough edges, and send the corset back to the binding machinist. The binders are skilled women, and have to be well paid. The corsets are then starched and laced tightly on heated metal models, and left until they have assumed the required shape. Children's stays are much simpler to make, consisting of very few parts, and when bound only needing to have bands, buttons, &c. put on, and to be pressed and ironed. Children do the former part of the work, put in eyelets, insert cords, and do other light work. At one stay factory where over sixty girls are employed, and where a great quantity of plain machining is given out, some hands earn 17*s* and 18*s* a week; the rest range from 6*s* to 14*s*, learners beginning with less than 6*s*, but able, if at all up to the average, to earn 7*s* or 8*s* in a very short time. The outdoor hands earn from 6*s* to 12*s*.

No two factories in any of the minor industries can be relied upon to have the same system of engaging and paying learners. Several of the staymakers learn from small staymakers, or from women who take work home, who pay them a small weekly wage. At one factory learners work for nothing the first month, the girl who teaches them getting the benefit of any work they may do; after that they are

put on piece work, only earning about 6*s* or 7*s* for the first few months. The wages went as high as 18*s*, 19*s* and 20*s* in the last week entered in the wage book.

Percentage of Women and Girls Earning—

4*s* to 6*s*	6*s* to 8*s*	8*s* to 10*s*	10*s* to 12*s*	12*s* to 15*s*	Above 15*s*
8·5	23·4	19·2	34	—	14·9

Here all the outdoor hands had worked at the factory before marriage. They were paid the same rate as the indoor hands, but had to provide their own machine. One of them that week earned 17*s* 2*d*, but she had two young girls to help her; some earned 9*s*, one 6*s* 7*d*, another 4*s* 9*d*, and another 2*s* 6*d*, the amount they would take home diminishing as their household duties increased.

Furs.—The fur trade, both in the City and in the East End, is in the hands of Jews with very few exceptions. The furs are bought by merchants and large manufacturing furriers at the large sales held by the Hudson's Bay Company in January and March, and smaller sales are held in January, March, June, October and November. At the January and March fur sales representatives from all countries attend; Russians, Germans, and even Americans, come to buy their own furs. The skins are bought in the raw condition, and then sent to the dressers, who return them to the furriers. The cost varies considerably, owing partly to changes in supply, and very much also to changes of fashion which affect the demand. The City manufacturing furriers have some of the work done at their own warehouses, but most of them, if not all, give out skins to East End chambermasters, and several, besides this, have sewing done by home workers. The more respectable houses pay their cutters weekly wages, and engage and pay their nailers and sewers themselves. Many, however, employ the cutters on

piece work; and a few at least allow the cutters themselves to take on and dismiss the sewers.

The chambermasters have skins given them both by the City furriers and by wholesale houses, receiving good or poor skins according to their ability and the confidence that can be placed in them. Several of them buy skins themselves as well, and make up capes and trimmings themselves, which they sell to the wholesale houses.

Besides these chambermasters, who rely principally on orders given them, there are, in the East End, several small furriers who buy pieces or cuttings, the leavings from skins, which are sold to them by chambermasters and others. These pieces are also imported from France and America. Articles made up from pieces of course require the greatest amount of sewing, and being also the least valuable, give the smallest return for labour.

There are a few manufacturing furriers working on skins of their own in the East End as well as in the City. One of these firms has the unenviable distinction of being mentioned by every manufacturer and chambermaster as being the worst sweating firm in the trade, although without the intervention of any sub-contractor. It employs "greeners" as soon as they land, taking advantage of their ignorance of the language and their poverty to induce them to work for very low rates indeed. Although they employ a large number of hands, they work early and late, as all the world can see from the lights in their factory.

The season does not begin till May or June, and ends in November; and for five or six months in the year there is very little or no work done in most of the workshops. The work, which is disagreeable and unhealthy, has to be done in the hottest part of the year, and is done very often in little workshops in private rooms managed by Jews, often evading inspection altogether.

The workers employed in every furrier's workshop are: (1) cutters, who are nearly always men; (2) sewers, who are

nearly always women, and (3) nailers, who are either men or lads. The cutters match the skins and give them to the fur-sewers; when they have done their part of the work, the pelt of the skin is thoroughly well damped with water, and then the skin is nailed down on a board on which the pattern of the article to be made has been chalked. The skin is usually a little smaller than the pattern, and the nailing stretches it to the required size. After being nailed on the board the skin is left to dry until the next day, or if wanted quickly it is dried before the fire, so that it retains its shape. After it is taken off the board the pieces are "evened off," the parts of the skin overlapping the chalked pattern being cut off; if at any part the fur will not stretch to the required extent a piece is sewn on. The parts of the article being made are then sewn together. The lining is generally done elsewhere, frequently being given out by the wholesale house or the furrier to liners, who get the work done by women in their homes.

The prices paid by the wholesale houses have fallen considerably. The City manufacturer has to give "Christmas terms," allowing credit until the end of the Christmas quarter. This the East End manufacturers cannot do. They buy stuff and make it up and take it round to the wholesale buyers and are obliged to sell it at once; they receive payment at once, but discount is deducted. The chambermasters also have from $2\frac{1}{2}$ per cent. to 5 per cent. deducted when they are paid for orders executed. They accept very low prices because of the competition between chambermasters, several of these Jewish masters being willing to work for the smallest profit. The chambermasters complain of each other and of the small furriers working on their own account, who are not rich enough to ask high prices; the small furriers complain of the chambermasters for cutting down prices. The prices paid vary in the different wholesale houses. Rabbit-skin capes are generally quoted as examples by the East End masters; the price paid them

for these has sunk in the last three years from 12*s* a dozen to 6*s* at some houses, 5*s* at others, and 4*s* 6*d* at the worst. One chambermaster who took these capes at 5*s* in order to keep his hands at work in the slack season paid his cutter 1*s* 9*d* the dozen, two sewers 1*s* 9*d* the dozen, the nailer 8*d* a dozen, making 4*s* 2*d* in all; 5 per cent. was deducted, so that he made 7*d* on the dozen. Another chambermaster on the same work said he paid his cutter 1*s* 9*d*, his sewers 1*s* 9*d*, and the nailer 10*d*, making 4*s* 4*d* altogether; 2½ per cent. was deducted, leaving him 6½*d* the dozen. Another master paid only 7*d* to the nailer, but 1*s* 9*d* to cutters and sewers. Another master who was making rabbit-skin capes with his own skins paid his cutter 1*s* 3*d*, his sewers 1*s* 3*d*, and his nailer 6*d* the dozen. He gave the capes out to a liner who supplied material and had them lined at 6*s* the dozen. A fur-sewer who took fur capes home was paid 1*s* 3*d* the dozen and found her own thread; another home worker was paid the same price. An extremely good hand, working full factory hours at 1*s* 9*d* the dozen, only earned 17*s* 6*d*; at 1*s* 3*d* she would have earned 12*s* 6*d*, and an ordinary fur sewer, even at high pressure, at this rate would not earn more than 9*s*. The cutter in the first case quoted, working full time, earned 35*s*.

Some of the small masters working on their own account in the East End only employ hands in the slack season, when they are in great want of work, paying them at a lower rate, and selling the goods when the season begins.

The number of fur sewers supplied by one cutter varies according to the work; on capes, a cutter would require about 3 sewers, on muffs not so many, and on trimmings more. The trimmings of the commonest kind are frequently given out to be done by home workers, none of whom could make as much as 9*s*, even if they could get full work. A recently introduced fur-sewing machine, which is beginning to be used by the masters who can afford the £12 in ready

money required for it, will considerably reduce the number of women required.

With regard to the wages of the women, both City and East End furriers say that they can earn as much in the East End working for a chambermaster, on good skins, as they earn doing better work in the City. One City furrier determines the price paid for articles by finding the time in which the forewoman, a medium worker, can do the work, and paying a rate which would give a sewer of the same ability 2*d.* the hour; best sewers would thus make about 2½*d.* an hour and worst 1½*d.* an hour. The sealskin sewers are a distinct class, and even they do not get more than 15*s.* or 16*s.* a week in the City. Another City furrier said his hands averaged from 10*s.* to 12*s.* A home worker on sealskin mantles told me that she made 2½*d.* or 2¾*d.* an hour, and that the highest she ever earned when at the warehouse (unless she worked overtime) was 15*s.* 9*d.* Good hands in the East End seem also to average about 10*s.* to 12*s.* a week, earning 18*s.* or 19*s.* at the highest occasionally, and falling below the average rather frequently. But the inferior hands in the City, and those doing the commonest work in the East End, never get more than 9*s.* a week. And these rates are those earned in the season, it must be remembered. For several months in the year the fur-sewers have either no work or earn about 3*s.* or 4*s.* a week, and many of them work in overcrowded, insanitary workshops in the season. Fur-sewing is the worst paid industry carried on in workshops in the East End, with absolutely no exception. And as a result a curious fact must be noted with regard to the women engaged in it. By far the greater number are Gentile women, many of whom are elderly. Although nearly all the furriers are Jews, young Jewesses rarely enter the trade unless they are too poor and friendless to be supported while learning a trade. Some of the young fur-sewers in the City, and a few in the East End, are in comfortable circumstances, and can afford

to stay at home in the winter. But they are in a small minority. Girls must be very poor or incapable to take to fur-sewing for a living, or they are girls who do not like regular work. It is difficult to say whether the immorality of many of these younger fur-sewers is the cause or the effect of their entering so irregular a trade.

Box-making.—Although nearly all the manufacturers describe themselves as plain and fancy box-makers, the majority of them in the East End only make plain boxes. Those factories in which fancy boxes are made have this work done almost entirely on their premises, but every manufacturer who deals in plain boxes gives a part of the work to be done by outdoor hands at home. The cardboard is cut out by men with machinery worked by steam power in the larger factories, by hand in the smaller ones; the rest of the work is done by women and girls. Several box-makers only employ cutters on their premises and give out the whole of the work when thus prepared. Skill is required, and a girl does not become a good hand until after about two years' training in the plain work, while a fancy box-maker requires about three years to thoroughly learn her trade. The terms on which learners are taken differ according to the views of each particular employer on the subject. Some employers give 3*s* a week for three months and give a rise of 6*d* every three months, putting the girl on piece-work at the end of the second or third year according to agreement. Others give nothing the first three months or a nominal wage of 1*s* a week, but undertake to really teach the girl every part of the trade and keep her on time-work for two or three years, the learner in the third year earning generally about 7*s* to 8*s*. In one factory the learners are put on piece-work at the end of six months, or, if they prefer it, they can arrange to work for another girl who pays 4*s* and gets the benefit that may accrue through their assistance. The plain box can be made throughout by the girl without any division of labour,

and very frequently it is so made, the girl cutting the paper into strips and laying it on the glue-board herself and then putting it on the box, the gluey finger being raised and carefully kept away from the box. In one factory, employing 160 women indoors, about 50 to 60 were learners in their first, second, or third year; about 30 earned from 8*s* to 10*s*, another 30 or so earned 10*s* to 12*s*, and the rest earned from 12*s* to 16*s*. Those who made the cloth boxes for patterns and samples could earn 20*s* when the work was required, but this was only for a short time in the year. About 25 outdoor hands were employed; these were all married women. In another factory the wages ranged from 7*s* or 8*s* earned by improvers to 16*s* and 18*s* earned by very good hands, the majority earning from 11*s* to 13*s*. Two women making cloth pattern boxes told me that they were paid 20*s* and 21*s* a week on time-work. One girl said she averaged about 14*s* taking the whole year round. Another girl said her average was about 9*s* or 10*s*. A packer received 17*s*. Several of these women looked considerably over twenty.

At another factory which employs a very large number of women and girls on fancy boxes the time required to learn the trade is three years; the same range of wages prevails here. An average worker can get from 12*s* to 13*s* and good hands can earn from 13*s* to 17*s* or 18*s* according to capacity. I rarely meet the women who earn as much as 17*s* or 18*s* at these places; but girls who earn on an average about 12*s* or 13*s* tell me that there are several who earn more than they do themselves.

Those factories which have a large number of indoor hands generally give out work to a comparatively small number of women, who have worked in the factory, and left it shortly after marriage.

They give out the smaller class of work, such as boxes for soap, butter-scotch, wedding-cake. They say that this class of work can only be paid at a rate which would not be

remunerative to them if, in addition, they had to provide standing room. They do not pay a different rate to the outdoor hands, because they do not give that class of work to the indoor hands. Box-makers who employ no women indoors do this cheap class of work, and by throwing the whole of the expense of working, space, firing, gas, and glue upon the home-workers, are able to sell at a price much below that at which the employers of indoor hands can afford to sell, unless they have very large orders and great advantages through good machinery.

But even this lower class of work requires skill, and nearly all the married women who make boxes at home have worked at the trade before marriage, and if they could get the work regularly, or if they were willing to give the time to it, could earn fair wages, as East End wages go. Box-makers whom I have visited have told me the prices of their work and the rate at which they could do it if they were not interrupted; the rates of payment thus obtained range from $1\frac{1}{2}d$ to $2\frac{3}{4}d$ an hour. Three women, in different parts of the East End, each making a different kind of box at 2*s* the gross, each calculated that they earned 2*d* an hour; two of them added that a quicker hand could get more.

The following table has been calculated from the wage books of an employer in the East End who employs a larger proportion of outdoor hands than the factories mentioned above. All the indoor hands who earned less than 8*s* were learners; of full workers no one earned less than 9*s* a week. The week chosen was a representative one, and in looking through the wage book it was noticeable that the amount earned by a particular hand varied very little.

Percentage of Women and Girls Earning—

	2*s* to 4*s*	4*s* to 6*s*	6*s* to 8*s*	8*s* to 10*s*	10*s* to 12*s*	12*s* to 15*s*	Over 15*s*	Comparative numbers employed.
Outdoor Workers...	20	12	12	8	24	24	—	10
Indoor Workers ...	28·2	43·8	15·6	6·2	—	3·1	3·1	26

Match-boxes.—The price paid by the match-box contractors is the same throughout the East End, $2\frac{1}{4}d$ the gross for the small size, and rising with the size. They can be made by children of nine or ten years of age. No previous training is wanted, and match-box making is the last resource of the destitute or the first occupation of little girls expected to make themselves useful between school hours. A child can earn $1d$ an hour; most of the women who call themselves match-box makers, assert that they can only earn that amount, and that they cannot get enough work to keep them occupied throughout the week. Many women, I am convinced, only take the work in order to make an appearance of industry, and so qualify themselves for charitable assistance. One woman who did work hard, was separated from her husband, and had to support her child. She earned $1\frac{3}{4}d$ an hour. She was not strong, and worked very long hours, but she was always well supplied with work, except in the summer, when she did not have full work. Before marriage she had made match-boxes at home and earned from $9s$ to $10s$ a week, being much quicker then. Another girl, who worked at home, with her sister, both of them being unmarried, said she could earn $2\frac{1}{2}d$ an hour; she generally earned $8s$ or $9s$ a week, and her sister earned the same. She used to earn more, but she thought she grew slower the longer she worked. Another girl, who was a cripple, said she made about $1\frac{1}{2}d$ an hour, but her sister earned about $2d$ an hour. They worked hard and always took back work at the time promised, even if they had to work very late hours, and therefore they always received enough match-boxes to keep them occupied throughout the week. Industry, not skill, is the chief requisite, and $1\frac{1}{2}d$ to $2d$ an hour probably represents the amount that an average worker could earn if she worked hard and really wanted to earn her living.

Brushes.—The numbers of men and women employed in the brush trade are about equal; certain parts of the

work which used to be done by men only are now being done by women; but on the other hand machines have been invented which do the work generally done by women, and would if used to a great extent diminish the proportion of women to men. There are three departments in the trade, viz. heavy goods, light goods, and fancy goods, the latter class including all brushes which are highly polished, hair and tooth brushes being among the most important. Heavy goods are never given out to be done at home, but are always made at the various works, by men in some cases, by women in others. Men dress the fibre or bristles, bore the holes in the stock into which the fibre is inserted and do every part of the work except the actual drawing of the fibre or bristles into the holes, the trimming of the ends, the gluing and polishing. Light goods, such as boot brushes, scrubbing brushes, stove brushes, and fancy goods are always "drawn" by women, and heavy "drawn" work is done by them. In drawn work half the number of bristles or fibres required to fill the hole in the stock are drawn through a loop of wire, which is then pulled tightly so as to double the hairs and force them into the hole as far as possible. The wire-work at the back is concealed in some cases by gluing backs on the brushes, sometimes by veneer and sometimes (in tooth brushes, for example) by waxing it. The better class of tooth brushes are bored by a process called trepanning; the holes are not drilled right through the ivory, but the drawing is done by means of four longitudinal bores; and after the bristles have been drawn and secured the four holes at the end of the brush are filled with ivory powder, and hardly noticeable.

Much of the heavy class of goods is done by "set" or pitch-work. This pitch-work is the kind referred to as formerly only done by men; now it is done by women to a great extent. The girl takes the quantity of fibre necessary to fill the hole of the stock of the bass broom, deck scrubber, scavenger brush, whatever it may be,

dips it into a preparation of pitch, ties it with a thread or "thrum," dips it in the pitch again and twists it into the hole.

This pitch-work in bass (piesava fibre) goods done by girls is paid at 1*d* for forty to sixty knots, no two factories apparently paying the same rate exactly. At this work girls can earn 12*s* to 14*s* a week. At one factory where about forty-five girls are employed on this work, the lowest earned is by learners who have 6*s* a week for a month and are then put on piece-work. One of the hands, who told me this, a girl of seventeen, said she was paid 6*s* a gross for bass brooms and generally earned 9*s* or 10*s* a week, working eight and a-half hours a day; older girls were able to earn more. This factory has not the reputation of paying quite so well as other factories.

Drawn work is paid about 1*d* for 120 knots including the trimming done with shears. The factory which pays the highest rate gives $\frac{3}{4}d$ the hundred knots for such work as boot brushes and 1*d* the hundred for scrubbing brushes where the trimming is more difficult. One woman, who had worked at home for this factory for twelve years, said she could do 400 knots an hour. She rarely earned more than 7*s* or 8*s* a week, because she had other things to do, and did not want to give more than about four days a week to the work. The work was regular and she had not had three weeks' "holiday" in the last twelve months. Other hands who have worked for this factory even longer, in some cases more than twenty years, confirm the statement of the employer that outside hands are paid the same rate as indoor hands, and that good workers can find regular employment. Very few factories give out work; fancy goods are only given to well-known hands and to women who can be trusted; and in the brush trade, therefore, this combination of skill and honesty being requisite, many of the brush-drawers working at home are the most skilled, and independent enough to decline to take more

work than they can comfortably do in a nine hours' day. Tooth brushes are made in the factory and also given out. They are paid at the rate of 5*s* and 4*s* the gross. A girl fifteen years of age told me that she worked with her mother at home; her mother took out a gross of tooth brushes at 5*s* a gross every two days; the girl herself working ten hours a day could always do five dozen, her mother doing two dozen in her leisure time; this girl therefore worked at the rate of 2½*d* an hour. Her sister took out two gross a week and did it by herself, making 10*s* a week. The three together therefore earned 25*s* a week and were free to choose their own hours of working, and if they wanted a holiday a little more help from the mother enabled them to get it. The work was regular.

But all the brush-drawers who work at home are not so well off. There are a fairly large number of people who buy the wood-work and ivory prepared for brush-drawing, and employ a few hands besides working themselves at the trade; they supply retail shops, sell at a low price, and pay a low rate. The small brush-maker may make a little more perhaps than he could make if he worked for an employer, but the hands who work for him are badly paid and do not have constant work; nor is it easy for a brush-drawer who has never worked in a factory to get work from one, and refuse to work for the small maker. Tooth brushes for which one factory in the East End would give 4*s* the gross are paid for by one small maker at the rate of 3*s* the gross, or rather 3*d* the dozen, as the drawer rarely has so much as a gross given her at a time; a fairly skilled worker can only make about 1½*d* an hour and has very little work to do.

In one factory in the first week of January, when hardly any of the hands had worked the whole week, and where several were married women who would not come to work before 9.30, the wages ranged from 8*s* to 15*s*. In another factory 7*s* was the lowest sum paid; a brush-tester received

9*s* a week, and the wages of the piece-workers in full work ranged from 12*s* to 15*s* a week, sometimes reaching 17*s*. I had the opportunity of finding the average wage throughout the year of three piece-workers to whom I had spoken in the factory. One had earned on the average 12*s* 10*d* a week, the second 12*s* 7*d*, and the third 9*s* 8*d*.

In the largest factory in the East End a great variety of work is done, and the majority of the hands are girls and young women, and their wages range from 8*s* or 10*s* to 18*s* or 20*s*. The work is very regular. In the trade as a whole shorter hours prevail than are customary in other trades.

Matches.—Considerably over one thousand women and girls are employed in making matches in East London. The splints for the matches, which are cut in lengths equal to two matches, are cut by men. They are taken by the girls and placed in a machine which arranges them regularly in a spiral around a strap, which as it coils up holds the splints in their place. The coils are taken and the ends dipped in paraffin by boys, after which men dip the ends in what the girls call the "phos," and the coils are taken by boys to the drying rooms. When dry the coils are placed on a spindle in a machine worked by boys; this machine unwinds the coil and deposits the matches in narrow wooden trays. These trays are taken by the girls (cutters down) to their benches, where they cut the matches in two and place them in the match boxes.

In the wax vesta department girls make the taper, passing the thread through the wax mixture several times. This mixture is contained in a trough which stands between two large drums on which the thread is wound. The taper when finished is wound on smaller drums which supply frame-filling machines. These machines are worked by steam; they cut the taper into the proper length for the lights and arrange the pieces in the frames in rows, the girl in charge having only to watch the machine, take out

the filled frames and supply empty ones. When these matches have been prepared by the men, the girls take them out of the frames and fill the boxes.

The coil fillers receive 1*s* the 100 coils; cutters down $2\frac{3}{4}d$ the "duck," *i.e.* 3 gross of small boxes or $2\frac{1}{2}$ gross of large boxes, the same number of matches being used in both cases. Taper makers are on day-work and are paid 10*s* to 12*s* a week. The girls who watch the taper cutting machines have a certain task allotted them, being paid 10*s* a week and receiving 6*d* for every 100 frames above this task. The wax box fillers receive 5*s* the 100 frames. Packers are paid 1*s* 9*d* the 100 gross of boxes wrapped up. Girls of thirteen years of age who have passed the fourth standard (girls of fourteen whether they have or not), are taken on at 4*s* a week. The skill, industry, regularity, and ages of the women and girls employed vary so considerably that it would be very difficult to give accurate statements of the rate per hour or day represented by each of these rates. But the following table of wages earned in four different weeks gives an idea of the amount actually earned per week. The week ending February 8th was chosen, because it was the week when I called. The factories were then busy, and the table gives the wages earned in full work, although not at high pressure. In comparing the tables with the accounts of wages in other industries it must be observed that only in the match industry and in the confectionery industry have I obtained statistics of wages paid in slack times; moreover, these match and confectionery tables of wages include the wages of children from the age of thirteen. The match industry is slack in the summer months. From June to August the extra demand for hands in the jam factories is to some extent supplied by the match girls, and some of them go to the hop-picking in September. The table of wages for September gives the wages obtained when several of the girls were hop-picking; and in the table for May 11th, 1888,

we have statistics of the wages earned when all hands were in the factories, but work was slack.

Percentage of Women and Girls' Earnings.

Week ending	4*s* to 6*s*	6*s* to 8*s*	8*s* to 10*s*	10*s* to 12*s*	12*s* to 15*s*	Over 15*s*	Comparative No. of Workers.
Feb. 8, '89	14·06	19·92	28·60	25·18	11·62	0·62	100
Sept. 14, '88	11·48	17·97	27·16	30·00	12·03	1·36	90
Sept. 16, '87	17·02	20·44	29·03	23·87	8·32	1·32	91·2
May 11, 88	21·59	29·73	29·63	14·86	3·96	0·23	102

These wages do not represent the wages that can be earned, but the wages that are earned. Even in February several girls were absent at least one day in the week, Monday being the favourite day for the holiday. Delays may also be caused owing to the state of the atmosphere, which may prevent the matches from drying so quickly as usual.

The match girls have always shown a remarkable power of combination. Those in the East End are nearly all under one management, and therefore live near each other in Bow, Mile End, Stepney, Limehouse, and Poplar. They are distinguished by a strong *esprit de corps*, one girl's grievance being adopted as the grievance of every girl in the same room. They buy their clothes and feathers (especially the latter) by forming clubs; seven or eight of them will join together paying a shilling a week each, and drawing lots to decide who shall have the money each week. They are fond of each other's society, and generally withdraw themselves from that of others whom they consider too aristocratic to associate with on equal terms. They all work under the same conditions, and from the nature of the industry the work must all be done in the factory. The difficulties in the way of trade union which would be found in every other industry are therefore much less here. There have constantly been small strikes in the match factories as in a great many other factories in the East End; and the prolonged strike in July 1888 resulted in the formation of a union, the largest union composed

entirely of women and girls in England. Nearly 800 women and girls belong to this union, of whom about 650 have kept up their weekly payments. Such trade unions are really productive of good both to the members and to the employers. So far from encouraging strikes, they diminish the number of ill-judged disputes arising from faults on the part of the women, as often as from injustice on the part of employers. If employers are in the right, a practised committee responsible for consequences will much more readily yield to the force of logic; and if the employers are in the wrong, sensible representations made to them by the committee of a strong union will be attended to and acted upon much more promptly than if put forward by girls on strike. Not only is friction diminished, but friendliness between employers and work-people may be promoted.

The excessive quantity of phosphorus, which was formerly used in the manufacture of matches, rendered the operatives liable to a terrible disease, necrosis. Experience has reduced the use of phosphorus to a minimum, and necrosis, when it occurs, is due either to want of ventilation in the factories or of cleanliness in the operatives. Neither the Fairfield Works nor those of an employer on the outskirts of the East End, whose factory was visited, can be accused of bad ventilation. The danger makes the enforcement of strict rules regarding cleanliness and carefulness absolutely necessary. The superabundant energy displayed by the match girls when their work is over, although they have to stand all day long at it, is inexplicable and in striking contrast to the tired appearance of machinists.

Confectionery.—Women have very little to do with the actual making of jam, preserves, pickles, or even sweets, although in the latter department nearly everything is sometimes done by them except the mixing of the ingredients. All the work which requires anything beyond manual dexterity and carefulness is done by men. The girls and women fill bottles, wash them, tie on covers, put on labels and wrappers,

pour syrups into tins, pack raisins, table jellies, crystallized fruits, &c., paint tins, solder them by machinery, peel oranges, squeeze lemons, and fill packing cases. Those engaged in making sweetstuff sometimes assist in the mechanical mixing of the paste; they knead it and roll it, cut the shapes, run liquid preparation for fondants, drops, Easter egg decorations, &c., through funnels or dippers. Very young girls fill surprise packets, wrap sweets, pick out defective lozenges, sugar jujubes, and do other light work requiring no previous training. In the fruit season a very large number of women and girls are irregularly employed in fruit picking. In the jam factories the nature of the industry renders the occasional employment of large numbers absolutely necessary whenever a large quantity of fresh fruit or vegetables has to be prepared for preserving at once. We therefore find in these factories three classes of hands. Most employers endeavour to keep the best hands regularly employed. Even when it is not possible to give full work to these regular hands, efforts are generally made to divide the work amongst them so as to give them above a certain minimum wage. In all well-established factories will be found women of this first class who have been in regular employment for 8, 10, 13 years or more. Then there is a second class of hands who are taken on whenever the factory is busy, perhaps only for two or three days in the week, perhaps regularly for several weeks together if there is a press of work. The quantity of jam and preserves made in the East End factories seems to have been steadily increasing, and there has been a tendency for the best of this second class to be absorbed in the first. Lastly, there is the mob which stands and fights at the gates in the fruit-picking season, from which hands are chosen, sometimes for a day, sometimes for a few hours only, as occasion requires. Old and young, married and single, disreputable and respectable, this class is characterized by one common feature. All its members are either voluntarily or involuntarily irregularly employed. The first day perhaps

some of them will earn twopence, and eat fourpence, and then want the doctor, according to the statement of one employer; but when they have settled down to their work the majority earn from 1*s* 6*d* to 2*s* 6*d* a day. Most of the factories are situated near the docks. The fruit pickers in another part of East London are nearly all children who work on day work, not by the piece.

The total number of women and girls employed by those employers who gave me information about the jam and confectionery industry, and allowed their factories to be visited, ranges from 1,100 in slack times to 2,000 in the fruit season; about 500 of these were only taken on in the fruit season. I have been allowed to examine wage-books by myself, from which I have obtained particulars of the wages of nearly six hundred girls employed partly in jam making, most of them in confectionery, in the weeks previous to those on which I visited the factories. And other employers gave me information most readily, and referred me to the different evening classes or clubs where the factory girls might be found and questioned.

One factory employs no one under 18, and pays no one less than 9*s* a week. The work is more regular here, and although the girls are not superior to the most regular hands in the other factories, the absence of young girls, and of irregular and incapable ones, from their ranks, separates the girls at this factory in reputation from those of the others. [The East End investigator does not so easily find these girls who "keep themselves to themselves." There are large numbers of them in different factories, but they are generally described as "very respectable, not at all like factory girls," and are not to be met with in the haunts of the typical factory girl.] The majority of the girls earn 9*s* or 10*s* a week; as many as possible are put on piece-work, but none of the piece-workers earn less than 10*s*; the wage-book showed that several had 11*s* and 12*s*, and a few had 14*s*. There were several forewomen earning 16*s*, 18*s*, and 20*s* a week on time-work.

Another factory pays no one less than 7*s*, employing young persons above 16. Most of the time-workers earned from 8*s* to 10*s*; piece-workers earned 11*s* at least; one exceptional worker earned 18*s*. There were several forewomen who were paid 14*s* and 13*s* a week (including holidays).

Another factory paid no one less than 6*s*, and girls under 16 were employed; the majority were on time-work and earned 8*s* to 9*s* a week. Packers and labellers on piece-work earned most here as in the other factories.

In another factory where sweets are made time-workers are paid according to age, girls of 16 receiving 6*s*, girls of 17 receiving 7*s*, girls of 18 receiving 8*s*; of the piece-workers' wages I know nothing.

In the factories where 4*s* and 5*s* are paid to beginners, girls over 13 are employed, and this is especially the case in confectionery factories where there is much light work that can easily be done by such children.

Except in the case of forewomen the wages quoted above are the wages paid to hands in *full* work. It will be noticed that, whatever the minimum, the maximum is about the same in all the factories, and that where children are employed, the percentage earnings below a certain amount will always be greater, although the actual rate of payment in proportion to work done may be just as high as in other factories. From the wage-books of one factory I have obtained the actual amount earned by the jam girls in a slack week.

Percentage of Women and Girls Earning—

	Under 4*s*	4*s* to 6*s*	6*s* to 8*s*	8*s* to 10*s*	10*s* to 12*s*	12*s* to 15*s*	Above 15*s*
Actual Wages	7·8	13·3	28·3	31·1	12·2	6·7	0·6
Time Wages...	—	5	41	35	17	2	—

Whenever it is possible girls are put on piece-work, but if work is slack many of them are on day-work at a fixed rate, which does not represent their earnings

when busy. When their wages fall below this fixed rate it is owing to their working short time. The second line gives the wages which would be earned if all the hands worked full time, but none of them on piece-work.

In sweetstuff departments, lozenge cutters generally earn the highest wages. In one factory the forewoman said that the lozenge cutters earned 11*s* to 12*s*: only a small number were employed here. In another, working longer hours several earned above 16*s*, and all earned as much as 10*s* on piece-work. In one factory a special kind of sweetstuff was being made; most of the girls were lozenge cutters, and the employer was manager and mixer in one. He had orders for the delivery of this sweetstuff which insured regular work. The girls were paid a fixed sum, for which they were expected to get through a certain amount of work; when that was done they were paid for anything over; nearly all the girls earned this "overtime" as they called it, without working more than the ordinary hours; a few told me that they could earn it if they liked, but they generally preferred to leave off work. Several had been there five years, and only one girl who had been there had ever left of her own accord, except to get married. The ages of the girls ranged from 13 to 23. They were most of them daughters of skilled artisans. The lowest sum paid on time-work was 4*s*, but even the child who was paid this told me that she made 6*d* overtime. The following table of percentages taken from the wage-book of this factory represents the rate of wages earned under unusually favourable conditions; other confectionery factories might have a larger percentage earning over 15*s*, but I do not know of one which would have so small a percentage below 8*s*.

Percentage of Women and Girls Earning—

4*s* to 6*s*	6*s* to 8*s*	8*s* to 10*s*	10*s* to 12*s*	12*s* to 15*s*	Above 15*s*
11·43	3	31·4	20	31·4	5·77

The last table of wages that can be given here gives the actual wages earned in two successive weeks in January in a factory with a very large number of departments, some of which were busy, but most of them slacker than usual; the majority of the girls are employed in making English, French, or American sweets, but they have to be transferred occasionally to other departments. On the third line are given the wages that would be earned if all were on time-work and worked full time.

Percentage of Women and Girls Earning—

	Under 4*s*	4*s* to 6*s*	6*s* to 8*s*	8*s* to 10*s*	10*s* to 12*s*	12*s* to 15*s*	Above 15*s*
First week	12·4	26·3	25·3	18·2	11·8	3·6	2·4
Second week	10·2	16·8	26·8	27·0	13·1	5·0	1·1
Time wages	—	12·3	45·4	28·0	10·9	3·0	0·4

In the summer a larger number would be employed, and the wages from that time to Christmas are higher than those given in these tables, as I know by actual comparison of the wages earned in different periods of the year.

Employment in this industry is so irregular for many of the girls, that I am inclined to believe that the average wages of the girls throughout the year is less than in any other factory industry. But in the arrangements made in the factories for the convenience of the workers in the matter of dining rooms, club rooms, and societies, and also in the remarkable readiness to give any information that may prove serviceable, there is convincing proof that in no other industry would employers be found more willing to further any schemes which would alleviate the evils resulting from this irregularity of employment.

Among other industries which deserve more than a passing notice should be mentioned the following :—

Caps.—This trade is in the hands of Jewish employers, and both Jewish and Gentile women are employed in it;

but the former are being gradually displaced from the large factories on account of their observance of their Sabbath. The largest factory employs 600 girls; the wages of the hand-workers range from 8*s* to 12*s*, and of the machinists from 11*s* to 18*s*, from which must be deducted the cost of thread and silk, which they must buy on the premises. Although the weekly earnings are fairly high, the cap makers are hard worked, and strike one as looking unusually tired and worn. The small masters can only compete with the large masters, who have good machinery, by working long hours and paying low wages, and their hands earn considerably less than the wages given above. The factory system in this trade is beating the small workshops out of the field.

Artificial Flowers.—Hoxton and De Beauvoir Town are the centres; some of the flower makers live in the East End however. The trade is a season trade, and is also extremely irregular in the season, owing to changes in fashion. Very skilled hands, mounters, can earn 18*s* a week, and rose makers at home can earn over 20*s*: good workers in the factory can earn from 10*s* to 16*s*, but the majority only earn from 8*s* to 10*s*, and do not have constant work.

Book Folding and Book Sewing.—The wages are lower than in the City; the low wages, with very little range between the highest and the lowest, are to some extent balanced by the regularity of the work in the Bible trade. The majority earn from 9*s* to 11*s*.

Ostrich Feather Curling cannot at present be regarded as an East End industry, as changes in fashion have thrown the feather curlers out of work or reduced them to work on half-time. City workgirls used to be able to earn from 9*s* to 18*s*, or even more; in busy seasons they took work home. It was one of the few industries at which Jewesses worked. Although it was a season trade, they could earn good wages in busy times, and increase them by taking feathers home to curl; the Jewish girls are always encouraged to save, and the possible high wages in the season made up for the

slackness of work at other times, a drawback which would otherwise have been sufficient to deter them from entering the trade. Now they are withdrawing from it when possible, and the orthodox economist may look here for an example of the hypothetical readiness of labourers to adapt themselves to changed industrial conditions.

Laundresses in laundries for soiled linen are fairly well paid. Women at the tub receive from 4*s* to 5*s* a day and have from three to five days' work in the week. Shirt and collar ironers earn from 8*s* to 15*s* a week according to capacity, and work from four to six days. Folders are generally on day-work and do sorting part of the time, earning about 2*s* a day.

Shirt and collar ironers who do clean work for shirt and collar warehouses are better paid. The work must be done well, and 4*s* to 5*s* a day can be earned.

Home-Work.

The women who take work home from warehouses, factories, or sub-contracting agents are, with comparatively few exceptions, married or widows, if we exclude from consideration that large class described as dressmakers or sempstresses. The home-workers are to be found in every grade of society among the wage-earning class; in the home of the middle-class clerk and in the room of the dock labourer; rarely, I think, in the tradesman class, where wives can add to the family income more effectually by assisting in the management of the shop. The home-worker may be working for the barest necessaries of life or to provide for the future, or for luxuries, or it may even be that she works at a trade which is easy to her in order to pay someone else to perform the more distasteful household duties. The young wife of the clerk with regular employment but small salary takes sealskin capes home from the warehouse where she worked when a girl, because a good housewife has time to spare when she has only three rooms

to keep tidy and only two people to cook for, and is glad to add something to the savings which may be useful some day when the children are being educated or started in life. The wife of the carman with 18*s* a week may make butter scotch boxes in order that her children and her rooms and her dress may look as well as those of her sister who is married to a mechanic earning 32*s* a week. The wife of a drunkard in reduced circumstances will do plain sewing or shirtmaking that she may have a decent dress to wear when she goes to see her friends and may conceal from them the depths to which she has fallen. The wife of the dock labourer out of work will finish trousers to keep herself and her children from the workhouse. The widow, whose husband was mate of a ship and left her at his death unprovided for and helpless, will finish shirts at 5*d* or 4*d* or 3*d* a day, perhaps, to maintain her independence of character and self respect, although forced to accept the charity of friends or of societies or outdoor relief from the parish.

I have said that the home-workers are usually married women or widows. There are exceptions to this rule. In the lower middle class especially will be found many girls and single women who do not care to enter into competition openly with a class of labourers whom they consider beneath them, and hence prefer the privacy of home-work. This class is not of necessity pecuniarily better off than the artisan class below it, but the wholesome theory that the man should be the breadwinner of the household pervades it. It is keenly sensitive to social distinctions, is fairly educated, and its anxiety to keep up appearances demands an increasing expenditure on dress, furniture, and food, and perhaps even service, which is more than commensurate with its income. The daughters as they grow up make themselves useful at home either in housework or by assisting in the shop, and are to a certain extent distinguished from the class below them by the fact that they need not go out to work. In this class there

is a tendency among girls to exaggerate the income of their fathers and to imitate the habits and living of girls of the upper middle class. They are sometimes inclined to imagine that to work for a living is a thing to be ashamed of, and frequently hard-working girls will libel themselves by representing or allowing people to imagine that they have no occupation beyond their share of domestic duties. As an actual fact, if they are to dress as they think suitable to their superior position, they must work for money to find the wherewithal; their parents could not afford to keep two or three girls in board and lodging even, who were earning nothing. These girls will frequently endeavour to get work in a City warehouse; failing that, it may be in preference to it, will take a situation and assist another home-worker, or someone in a small way of business, at a low salary, finding compensation in the promise that they shall be treated as one of the family. Some will take home plain or fancy needlework, which any lady might be supposed to do for herself and which does not necessarily reveal to all around that they are working for money. The majority of the skilled artisan and shop-keeping class, however, are not ashamed of working, or of working for money, but are most anxious to make it clear that they are only earning pocket-money—pursuing a trade of their own free choice, not because they are obliged. Besides the girls who do take work home may be found single women who are skilled enough to be able to support themselves without going into a warehouse or factory if they dislike doing so; others who, having perhaps worked at the trade, take large quantities of work home and employ young assistants; and some who have been left in reduced circumstances, with no inheritance except a firmly ingrained belief that shabby gentility and starvation wages earned by stealth are less derogatory to ladyhood than good wages openly earned.

The motives which are at the root of home-work suggest the only classification which seems to me of any practical

value in the treatment of this subject from an economic point of view. I propose to consider home-work, not according to class distinctions, for the position of the married woman is what her husband makes it, whereas her industrial condition may depend largely upon her position and occupation before marriage; not according to the rate of wages they may receive for their labour, for reasons which will appear later on; not according to their trades, which may at different stages and under different conditions engage all sorts and conditions of women; but according as the conditions essential for effective competition seem to me to be present. To have perfect competition there must be freedom of movement from place to place, and in proportion as that movement is obstructed there is danger of loss, to the wage-earning class at least, and at the outset, therefore, we must notice this economic disadvantage under which the married woman labours even more than women in general. Even men who have given up the practice of working for a living have not given up the theory that they are trying to do so. The habitual drunkard and loafer, who never does a day's honest work if by any trouble and ingenuity on his part he can save himself from it, nevertheless lives near the spot where he might get work if he chose to exert himself for it. If he calls himself a ship's carpenter, his wife may have to walk or take the tram from Poplar to Whitechapel for her work, and when after some waiting she has received her dozen shirts must certainly "tram it" back again from Whitechapel to Poplar. In giving the rate of payment in the different industries I have made no mention of this, but the cost and difficulty of locomotion is an important element in estimating the wages of home-workers. That a shirt maker who receives 5*d.* for finishing a dozen shirts should have to spend 2*d.* of it on tram fare is a fact which points to economic loss both on the side of employer and workwoman. Here then we find a total absence of one of the most important conditions

for effective competition, due not to faults in the industrial system, but to an unalterable feature of the social organism. The married women never can have the freedom of movement without which population cannot follow industry.

It has been shown that the principal articles which are to some extent manufactured at home are boxes, brushes, corsets, umbrellas, artificial flowers, ties, trimmings, furs, trousers, vests, and shirts. Two of these trades, viz., the brush and the box trades, are somewhat exceptional in that they are nearly always learnt in the factory. It is true that there are a small number of brush-makers who employ their daughters and perhaps one or two girls in their little workshops; and the few women who have learnt the trade in this manner are generally limited to the same class of employers if they wish to take work home. But in the East End nearly all the brush drawers have at one time worked in the factory or have been closely connected with people who have done so, and it is only in exceptional circumstances that more is given out than can be done by one hand. When such a quantity is given out, it is generally to a woman whose skill and honesty are well known to the employers and whose daughters give evidence of the same qualities. In the box-making industry as in the brush-making there is no advantage to be obtained by employers in the East End itself in giving outdoor hands more work than they can do alone; and although a box-maker with children old enough to assist her might be glad and would be allowed to take home enough work for her family to do, she could have no inducement to employ an assistant, except perhaps a young girl to do odds and ends and to take the work to the shop. For unless the girl objected to working at a factory she could learn the trade much more completely there than from a homeworker, who receives only a particular class of work. And if she did actually learn to make that class of box from the home-worker, the box manufacturer would be quite as willing to

give the work direct to her as to give a double quantity to her mistress. In these two trades (brush and box), then, we find that the home-workers have generally been trained to the work before marriage, that this training has generally been obtained in a factory, that the women have therefore been used to work and are not ashamed of it, that they belong to the same class as the indoor hands, and can therefore, to some extent, communicate with them and discuss the different rates obtaining at different factories; and that they obtain their work first-hand. The industrial conditions are, therefore, favourable to the wage-earners, provided home circumstances do not operate in an opposite direction. For effective industrial competition, besides freedom of movement, there must be power to choose between occupations, and the ability to give up a trade which ceases to be remunerative, *i.e.*, to give an equivalent for the labour expended. Have married women this power of choice, and do they exercise it? And does the married woman working for extra money take a lower rate than the home-worker who has to support herself? My experience has all tended to make me answer the latter question in the negative. Over and over again I have met women in comfortable circumstances who have told me either that they left off taking in work because it did not pay for the trouble, or that they only worked half the week because they had the washing to do and the clothes to mend, and the time was worth more than the money, or that someone paid so little for his brushwork, or trimmings, or whatever it might be, that they "just took the work back again undone and told the governor that he might try to get some poor woman to do it who had nothing else to fall back upon; they weren't obliged to work for nothing, thank God." And, on the other hand, the women whom I have found working at really starvation wages—sack makers and carpet slipper makers—were women who had either to support themselves or to fall back upon charity or the workhouse. Many widows

who find it difficult to obtain work, owing to infirmity it may be, take shirts to finish at 3*d* or 2*d* per dozen, although they can only finish a dozen and a half a day. They nearly always complain that other married women take them at that price because they need only work for pocket-money. But I have never yet come across a married woman in the working classes with such an eagerness for pocket-money that she would work for it at the rate of ½*d* or 1*d* an hour. Whenever I have found women who said they worked at very low rates they have been working for their living and for that of their children; their husbands have always been men disabled or out of work.

But while many married women are independent enough to give up work which is not remunerative, the majority have little power to change from one branch of a trade to another, still less from one trade to another. Much of the irregularity in home-work is due to the fact that the home-worker is so frequently unable to do more than one branch of the work, and cannot, therefore, be kept constantly supplied. In many of the domestic industries this incapacity is the reason why many women have work given them for a few months in the year instead of a small number having constant employment.

In proportion as these conditions which obtain generally, prevail in the two trades which I have chosen as examples, the workwoman will receive as adequate a remuneration as the prices paid for the articles permit. Even where a woman with a husband out of work and children to keep is unable to go to the best paying manufacturer, and is obliged to take work from people who pay lower rates, the rate earned per hour never sinks so low as we find it in these industries where sub-contract exists. Nor have I met with any instance of women underselling each other at the same factory, although in a neighbourhood where the majority of the workmen are known to be poor, the employer sometimes pays a lower rate than can be obtained elsewhere.

On the other hand, such an employer has frequently to return the work because it is badly done, has more difficulty in getting it brought in punctually, and really gets less for his money than the employer of higher-class labour at higher pay.

The comparison of the box trade and the brush trade with each other brings to light another important element in determining wages. There are very few factories which give out work in the brush trade; there are several in the box trade. The brush-drawers are, therefore, much more dependent on the individual employer. Meanness and avarice on the part of the largest manufacturer in the district could easily lower their wages. Whereas in the box trade there are several small factories employing out-door hands, and several men who employ only out-door hands (besides the cutters). These factories are to be found in all parts of the East End, and box-makers, if not pressed by actual want, can turn to other factories if one employer pays less than the rest.

We have, therefore, in asking the reason why home-workers' wages are high or low, to consider:—

I. The nature and state of the trade itself.
II. The effect of the competition of employers for contracts.
III. The remoteness from the employer.
IV. The relation between indoor and outdoor hands.
V. (*a*) The skill required in the trade.
(*b*) The range of skill in the trade.
VI. The private circumstances of the home-worker; position, training, and occupation before marriage; individual efficiency.

I. *The nature and state of the trade itself.*—The regularity of employment is inevitably affected by changes or irregularity in demand. Boxes, brushes, and corsets are in fairly constant demand, the latter having, however, to be made after different designs, but being otherwise not much affected

by changes of fashion. Foreign competition is complained of, especially in the brush trade; but it is impossible to determine by the mere statements of employers whether we are really being beaten out of the field by foreign labour. An inquiry into the condition of the German brush-makers and a comparison between the productive power of the German girl and the English one would be instructive, but, without a similar comparison between the rates of profit obtained by the German employer and by the English one, would be incomplete. In all the trades this German competition seems only dreaded in the commoner class of work, *e.g.*, plain boxes, common tooth-brushes, cotton sunshades, unnatural flowers. Wherever we compete in the production of these common goods, there is a tendency for prices to be cut down, for bad work to be given in return, for a lower class of labour to be employed, and irregularity of employment seems to be an inevitable result. The umbrella-makers who are doing low-class work suffer severely from this competition to supply the languid Hindoo and the poverty-stricken Chinee with protection from the sun. In every one of the domestic industries in the East End where this low-class work is done it will be found either that wages are low or work is irregular. I have said that even the commonest umbrellas are paid at a fairly high rate per hour, compared with other articles in the East End; but against this must be set the weeks and half-weeks in the year when there is no work given out at all. The prices of trimmings have fallen considerably, and the slack times are much longer than they used to be. The common and cheap fur capes and caps and trimmings give badly paid employment to women for barely seven or eight months in the year. The violets and primroses which resemble nothing ever seen growing between earth and sky are often made by girls or women who can make nothing else, and are only asked to make them for a few weeks in the year. And every reduction in the price of these low-class goods

must and does have the effect of diminishing the demand for good work and increasing the demand for slop work among our working classes.

But in most of the trades enumerated there will always, under the best conditions, be irregularity. In the present state of meteorological knowledge the demand for umbrellas and sunshades cannot be calculated to a nicety beforehand; the times at which men will order ties and the particular reasons they have for preferring one kind to another are facts shrouded in mystery; the fashions in feathers, flowers, furs and trimmings depend on the decision of a few leaders of fashion, who carefully refrain from giving notice of the coming changes except to a few leading modistes and manufacturers. The latter, after all, probably really initiate the changes, paying high premiums for the favour shown to them; but the East End manufacturer is not one of those, and must wait in ignorance of what the morrow will bring forth, and the direction in which labour must be employed. Wherever irregularity is inevitable it seems to me that the employment of married women at their homes has one good effect. On all sides, in every trade in the East End where work is given to outdoor hands as well as to the factory girls, evidence is given that the work in the factory is on the whole regular. The number of outdoor hands in employment increases and diminishes, but the indoor hands have regular and constant work. The bad effects of irregularity of employment amongst girls are incalculable, even if we quite neglect the question of wages. Wherever the home-workers are being supported by their husbands, as they ought to be, this irregularity is in itself a slight evil. Of course the married women and widows who have to support themselves and their families suffer to an extent that can hardly be exaggerated.

II. *The competition of employers for contracts* seems to be the cause of an irregularity of employment which is increased by the facility with which out-door labour can be

obtained. We have to distinguish between the irregularity which is diminished by the employment of home-workers and that which is the result of the transfer of orders from the employer of indoor labour, to the contractor who offers to produce at a lower rate and does so by reducing expenses for rent, coal, gas, &c., to a minimum. The home worker does not always incur extra expenses for these things, but in all cases she does diminish the expenses of the contractor. The contractor on the other hand has much extra labour imposed upon him and time is wasted in examining and returning bad work. Where no trade union exists the contract system puts an end to the competition of employers for labour, which in economic theory is always supposed to raise wages. The consumer obtains the whole advantage. The employers compete to obtain the contract at the lowest price; the inefficient manufacturers, of whom there are a large number in the East End, rely on cutting down wages, and also it must be admitted, frequently add considerably to their own labour, obtaining low profits with increased effort on their own part. When a tender has been accepted and the rest have been rejected the competition of employers is really ended, and the successful employer is left to make his terms with labourers unhindered by competition. The effect of the contract system is to make an unconscious combination among employers to obtain labour below a certain maximum rate. There is practically the pressure of a masters' union upon labour which can only be prevented from crushing it by the counteracting pressure of a trade union. In some of the strong men's unions, that of the ironfounders for example, the union has to be consulted when contracts are made. Wherever women's labour is employed the contracts are made without any reference to them, and the employment of outdoor hands and the withdrawal of the work from the indoor hands makes it unnecessary to risk a dispute by lowering the wages of the girls in the factory. In the box trade it has been stated

that the boxes made by home-workers are of a cheaper kind than those made in the factory, and that it would not pay to make them at the same price in the factory; but unless foreign competition is very great these cheap boxes would be required and would be paid for at a higher rate if the buyer could not get them at a lower one. Nor is it at all probable that the cheapness with which boot-boxes, soap-boxes, &c., might be made abroad would compensate for the cost of carriage. When all hands in the factory are fully employed, and there is unusual pressure of work, the employment of outdoor married labour is beneficial. But whenever the work is taken from the indoor hands and offered to married women the result is prejudicial to all interests except those of the immediate consumer. Employers of inferior ability are enabled to compete to the detriment of production eventually; for industry moves from a higher to a lower grade of labour, and in a short time the low prices, which result from low-paid labour instead of from improvement in organization and methods are matched by the bad work given in return. To keep up the prices of labour and so to eliminate the employer who makes his small profits by sweating farthingsworths off shillings, is really the interest both of workwomen and of employers who rely on their business ability and good management.

III. *The remoteness from the first contractor.*—Under this head should be considered the loss incurred by actual distance in space between the home-worker and the contractor; and also by the interposition of sub-contractors. The umbrella-makers all have to get their work from City warehouses and incur considerable expense and loss of time. The shirt-makers, especially the finishers, receive miserable prices through the intervention of sub-contractors. Sweating exists in the fur trade, but there is rarely more than one sub-contractor, and the low pay of the fur sewers is due to the competition among the chamber-masters and not to the amount of profit intercepted between the wholesale house

and the worker. We may here also notice the greater difficulty of resistance on the part of home-workers or indoor hands who work for a City warehouse. The factory girls in the East End can call impromptu meetings in the street, and the home-workers who meet together at the factory when they fetch work have ample opportunity of discussing innovations or reductions. This is impossible in the City. In addition to this the employer in the East End who comes into personal contact with his labourers, has, if not a greater sympathy with them,at least a greater objection to disputes than the manager in the City who employs outdoor hands of whose lives he knows nothing; or who leaves it to sub-contractors to deal with disputes and suffer the ensuing loss.

IV. *The relation between indoor and outdoor hands.*—Wherever communication between indoor and outdoor hands is prevented, whether by deliberate arrangements of employers or by class or natural separation, it is always much easier for the employers to play one set of hands against another. The brush and box home-workers, as has been pointed out, have worked in the factory themselves and belong to the same class as the indoor hands. In several City warehouses the indoor hands belong to a higher social grade than the outdoor hands, and they come from all parts of London. It is almost impossible for the indoor and outdoor hands therefore to unite together to resist a reduction in the rate of payment, and the City firms force the indoor hands to accept it by declaring that the outdoor hands will take the work at the reduced rate, and effectually prevent resistance on the part of the outdoor hands by telling them that the indoor hands have accepted it. Sub-contractors are carefully hindered from finding out the rates given in the warehouse. The facility and readiness with which City firms take advantage of this hindrance to communication between workers is unequalled by anything in the East End.

V. *Skill.*—Women in the East End are rarely called upon to exercise their brains, but there is a fairly wide range in the opportunities for exercising manual dexterity. In the home industries, which I have studied, umbrellas and sun-shades might be placed at the head of the list as demanding most skill, fur-sewing and match-box making at the bottom. These two latter industries, in the branches done outside the factory or workshop, require neither skill nor strength. As I have said, a child can make match-boxes, and if it were possible to place any reliance on the statements of the class of women employed in match-box making it would seem that there was little scope for improvement.

The wages, even for the lowest class of umbrella or parasol, *i.e.* the rates per hour, are high compared with wages in other industries. Skill is required to some extent throughout, and the degree of skill required is greater according to the class of umbrella. The cheapest parasols are those sent to India, China, and Africa; the natives of these climes are not very particular about the finish and little details to which we attach some importance; and perhaps they still labour under the delusion that low-priced articles are necessarily cheap. Wherever bad work will pass muster, the necessity of supervision being less, employers are always glad to be saved the trouble of hunting up unskilled workers, and the sub-contractor will most probably be found. But even common umbrella work must be machined, and a machinist is always to a certain extent a skilled labourer; the space required for umbrellas and parasols prevents the employment of several assistants in small workrooms; and finishing requires some skill too, and in the better class parasol requires very careful and good work. Even at the worst, therefore, the price of umbrellas seems higher than the price of other work. But other factors tend to complicate this question of payment. The price of the umbrella or parasol rises with the skill required, but it does not in this or other trades rise in the

same proportion. In many cases women employed on the better work could earn more if they were employed on the commoner work; the less skilled hands, if put on to this better work at the higher price, would earn considerably less than on their ordinary work. The City fur-sewers exemplify this fact as well as the umbrella makers. And employers themselves unthinkingly make the admission when they maintain that so far from making most profit by their low-paid hands, it is the women who earn high wages who are the most valuable. This is quite true; they are the most profitable servants, and moreover they produce for consumers who could well afford to pay more for what they consume if prices were forced up. The explanation of this diminishing acceleration in the rate of pay may perhaps be found in the variety of social grades among the workers and the absence of competition between them. The higher the skill, as a rule, the higher is the social grade. On the side of the employer there would always be a reluctance to give the commoner work to a good hand; he prefers to give it to people who do it as well as need be, and who could not do other work. On the side of the skilled workman there is a corresponding reluctance to do the commoner work; partly because there is an æsthetic pleasure in doing good work, and partly because, for example, a West End sunshade maker would not care to be classed with the makers of cotton sunshades living in the neighbourhood of Petticoat Lane. The girl who makes sealskin capes at a City warehouse does not wish to work for an East End chambermaster even though she could make more at the commoner work; just as a soap-box maker would not care to make match-boxes even though skilled enough to make more by it. If skilled women are working at the same trade as less skilled women they are always paid more, but not so much more as would be proportionate to the difference in skill. The competition in the lowest class is diminished, that in the highest is increased. The em-

ployer or the consumer, perhaps both, reap the benefit of this social sensitiveness in women. But the contentment of women themselves when they have obtained enough for their standard of living is another reason why competition is so ineffective among highly skilled workers.

VI. *The private circumstances of the worker; position, training, and occupation before marriage; individual efficiency.*—It is useless to generalize on this head. Accounts of home-workers in extreme poverty would, however, bring one fact into prominence, that among married women such poverty and misery are caused by the industrial position of the husband, or by mental and moral defects on the side of either husband or wife inevitably weighing the other down, or by sickness or accident. An increase in wages, which would change the condition of the self-supporting single woman from one of struggling poverty to that of comparative comfort, would be of little avail to the woman whose husband has failed, from whatever cause, to support his family and himself. Here also we may notice another cause of the irregularity of employment of married women (for all home-work employment is irregular), viz. the irregularity of married women themselves. Many of them do not want to have full work, and of those who do the account of long working hours stretching far into the night is accompanied by the lament that so little is given out. I have generally been able to ascertain the time taken to do a certain quantity of work at a given rate of payment, and also the ordinary weekly wages earned at home, and, by a process of simple division, have found that except in the cases where married women were working absolutely for their livelihood and that of their children, the number of hours worked in the week rarely approaches the number of hours worked in the factory, if the statements of the women are to be accepted. On the whole, the home-workers are the first to point out that as they have their children to attend to and the meals to prepare,

and the washing and mending and cleaning to do, they cannot give very long hours to their work. But unskilled working women—shirt makers, match-box makers, trouser-makers—do undoubtedly work very long hours when they have others to support. Life to large numbers of married women in the East End is nothing more than procrastination of death. They bear children and bury them. Their minds have been starved and their senses dulled. "Abandon hope, all ye who enter here" might well be inscribed above the entrance to the Red Church. For these women but little can be done. The position of the married woman can only be affected through the better education of the child, the training of the girl, and through everything that tends to raise the man morally and industrially.

Factory Work.

Of the industries carried on in the East End in factories only three of any importance numerically are managed entirely in the factories, viz., the cigar, confectionery, and match industries. Outdoor hands are employed in all the other trades, although not by all employers in these trades, and I have already touched on the question of the irregularity in the employment of indoor hands prevented or increased by this practice. On the whole, work in the factories is regular. More single women would be employed if work were not done at home, and domestic competition perhaps prevents wages from being so high as they would otherwise be. But it is obvious that any employer who uses machinery must be anxious to utilize his machinery and rooms to the utmost; and on the whole the irregularity in the employment of factory girls is due to the state of the trade, and not to any carelessness on the part of the employer, who would always like to give full work throughout the year if he could. The system of employing outdoor hands makes it unnecessary to unduly

increase the number of indoor hands in very busy times, and when trade returns to its normal condition the home workers are left unemployed, but the factory girls earn about the same as before. In these trades, except in flower-making and fur-sewing, the indoor hands are generally single; or if married they have nearly always been employed before marriage and have stayed on. The cigar trade has been fully discussed, and its exceptional character need not be considered here. But the irregularity which is unavoidable in confectionery, and to a less extent in match-making, has consequences which are of the utmost importance in their effect on the condition of women. Only half the number employed in the busiest season in confectionery are regularly employed throughout the year, although this ratio is only obtained by considering the factories collectively, and is only exactly true in one factory that I have visited. Most of these jam and sweet factories are established in the midst of the dock labouring community, and the irregular employment offered is generally accepted by the wives and daughters of the irregularly or casually employed dock labourers. As the permanent staff are to the preferred dock labourers, and the preferred dock labourers to the casuals, so is the regularly employed jam factory girl to the irregular hand, and the irregular hand to the fruit picker engaged in the fruit season. The better the management the smaller the proportion of irregular to regular hands. The more intelligent and trustworthy the girl the more easily can she be moved from one branch to another, and the less need is there to dismiss or take on extra hands. But irregularity there must be, and wherever there is irregular employment, married women will be found amongst the employed. No girl who respects herself will be content with irregular work if she can possibly obtain work elsewhere. Unfortunately, among the dock labouring class can be found many girls with a low standard of comfort and with nomadic tastes, whose wants are fairly

well supplied by three days' wages in the week, and whose natural dislike to settle down to steady continuous work is stimulated by the fact that such work is never offered them. The married women employed in factories are frequently the most industrious, but they generally exert a most mischievous influence on their companions. Those who go out to work have generally had a marital experience which seems in most cases to have brutalized and degraded them ; no respectable man would willingly let the mother of his children go out to a factory, nor would the 10*s* a week she could thus earn make up for the loss incurred by her absence if he brought home even so little as 18*s*. The effect of mixing these married women with young girls in factories seems infinitely worse than that which may be observed when girls and men work together, and if employers only knew or cared to know the coarseness of many of these women they would think twice before exposing respectable girls to daily contact with them. As so many have only irregular employment, and as these hands are generally of a very low class, an impression is left on the mind of an outsider that the majority in jam factories are badly paid and rather disreputable. But the regular hands are a class apart, both socially and industrially. From the table of wages given on page 468 no idea can be obtained of the average earned throughout the year by irregular hands, although the rate may generally be assumed to be the same as that of the lowest paid regular hands. Nor have I any data by which I could arrive at any approximation to their average wage. The irregularity in the match industry is of a different order ; jam manufacturers have a busy season when they are obliged to take on large numbers of hands, for whose welfare afterwards they feel in no way responsible. In the match factory there is a slack season when either the work must be shared, giving smaller earnings to each, or the inferior hands must be dismissed. During this slack season many of the girls leave of their

own accord, and sell flowers and water-cresses, pick fruit, and go hopping, but this does not fill up the whole time.

Which alternative should the employer choose? Should he divide the work among them all, or should he in slack times dismiss hands?

This problem, in some form or other, must be faced by employers in every trade. Is half a loaf better than no bread? During a temporary scarcity it is. In the factory the expense of machinery and buildings tends to prevent the employer from taking on more hands than are required in full work, and in slack times it seems best to divide the work among them all. But, unless the girls have saved in their best times, they naturally complain so much at their smaller earnings that it sometimes pays the employer better to dismiss the inferior hands and to give the rest the opportunity of earning their usual amount. And the girls never do save. If their standard of living included saving for slack times, they could force wages up to that point in the season. But so long as they only wish they could save, and always spend all their money, so long will full wages merely correspond to necessary wages; *i.e.*, they will only be enough for present wants.

The same question—whether half a loaf is better than no bread—presents itself to the employer in another form. Granted that three girls at 10*s* a week are worth the same as four girls at 7*s* 6*d* a week, is it not better to give employment to the four than the three? If the employer decides that he will employ no one who is not worth 9*s* a week, he really divides the work among a smaller number of fairly efficient girls. It may be true that no girl by herself can live respectably on less than 9*s* a week; but it is also true that there are many girls who would not be worth employing at that rate. In other words, there are girls who, as things are, are not worth decent maintenance wages. The employer who only employs girls who are worth this may preserve the even tenor of his way, and congratulate himself

that he at least is free from the guilt of employing hands at starvation wages. But what about the large numbers who are thus left unemployed? This is the question asked by a large number of manufacturers, and their answer to those who demand that a minimum wage should be fixed is that in that case they will have to dismiss many of their hands. What would be done with the great mass of unemployed left to starve? I do not attempt to answer this question. But two facts should be noticed. Fix a minimum rate of wages, and an incentive is given to those, whose working power has hitherto been below par through indolence or lowness of standard, to raise themselves to the required level. Those who are left are the physically or mentally incapable, or the idle. Secondly, if these are left as the wholly unemployed, they can be dealt with much more easily than the half-paid or partly unemployed, who drag down population to their level. They are not left to starve. The parish rates and charitable contributions, which at present are spent in doing harm to the many, and in lowering wages, could be wholly devoted to the improvement of the condition of the few, either in pleasure-houses or workhouses, according to the circumstances of the case. The inefficient are always irregularly employed. Irregular employment causes irregular demand, and irregular demand causes irregularity of employment. Each force acts with increased momentum.

Factory Supervision.—Under this head should be noticed the treatment of girls by foremen, systems of fines or deductions, and rules to be observed in the factory. To such points as are dealt with by the factory inspectors no reference need here be made, except to mention the remarkable unanimity with which inspectors, employers, and workpeople prove that with such wide areas to be covered by so few inspectors, the wonder is that the Factory Regulations should be respected as much as they are, not that they should be so frequently disregarded.

The factory girls make very little complaint about their

work or their wages; they, in many cases, have assured me that the fines imposed are just and absolutely necessary, because some of the girls would otherwise be so careless. But they repeatedly complain about their treatment by foremen. "The masters are kind, but the foremen treat us like animals." It is very difficult to decide in any particular case whether the foreman is in the right or whether the girl is telling the truth. But if in a factory the foremen are habitually tyrannical and subject the girls to rough treatment, the employers must be regarded as represented by the foremen, and many of them deserve the severest censure for their indifference in this respect. Forewomen should superintend girls whenever it is possible; and if suitable women cannot be found for the post, the greatest care should be shown in the selection of the foreman. A very little reflection on the darker side of life in the East End will show to what insult a girl may be exposed by her employer's indifference to the moral character of the man to whom he intrusts the management of young girls. The system of payment adopted by some employers, who pay their foreman by the piece and leave him to engage and dismiss the girls in his department, confers on him a power which the average foreman will be strongly tempted to abuse, unless great watchfulness is shown by the employer. It is not likely that these men should be more incorruptible than other men who have power given them. Bribery of officials is not an unknown thing to employers—they have even occasionally, perhaps, stooped to employ such means themselves; and it might occur to them that if they delegate their functions to their foremen, the latter may be tempted to increase their incomes, or indulge themselves at the expense of the girls, who must find favour in their eyes if they wish to be left unmolested in other ways. But nothing, perhaps, reflects more discredit on employers than their wilful blindness with regard to the drinking which goes on in many factories, especially the day before Christmas

—in the factories, not merely outside; a practice which could hardly be carried on without the deliberate connivance of the foremen. I do not wish to convey the impression that the girls in the East End are always exposed to petty tyranny or laxity on the part of the foremen; but I do wish to remind employers of a danger which they must know exists. To these girls, who spend three-fourths of their waking hours at the factory, the question of supervision is of far more importance than that of wages. "Pleasant words are as an honeycomb, sweet to the soul and health to the bones."

Wages and the Standard of Living.—In the following table of wages no attempt has been made to give the proportion of wage earners whose weekly earnings are near the lowest level to those whose earnings are near the highest. The table only states the wages earned by women above eighteen in full work. The wages of forewomen are not given, and with the exception of the umbrella factories, the table refers to East End factories only. In confectionery factories and in the match factory, where unskilled work is done, children at once receive at least 4*s* a week on time-work. The minimum paid varies in the different factories, but I find that the minimum age varies with it. Where the minimum paid is 9*s* no one under eighteen is employed; where the minimum is 7*s* no one under sixteen; in the factories where 4*s* and 5*s* are given girls of thirteen who have passed the fourth standard or girls of fourteen are employed. In all the other trades except fur-sewing and rope-weaving girls are taken on as learners for some time on terms which vary with the employer.

The wages given in the second column represent the wages that are earned by a few of the most skilled workers, or by the most industrious; that is to say, they are attainable by good workers who work their hardest, or by clever workers who work without any special strain. They do not represent the maximum attained by the one woman in a

thousand, who is to be found in a factory occasionally displaying almost miraculous quickness and dexterity. The maximum in the collar factories is probably put too low, but it is the highest I have heard of in the East End. The maximum put down in artificial flower-making and in rope-weaving, is time-wage, and it must be remembered that 11*s* time wages are often preferred to 14*s* or 15*s* on piece-work. The time-worker does not have to work at such high pressure as the piece-worker.

Wages of Women in Factories in Full Work.

	Ordinary.	Highest.
Artificial Flowers	8*s* to 12*s*	18*s*
Bookbinding	9*s* to 11*s*	16*s*
Boxes	8*s* to 16*s*	20*s*
Brushes	8*s* to 15*s*	20*s*
Confectionery	8*s* to 14*s*	15*s*, 18*s*
Collars	11*s* to 15*s*	17*s*
Caps	8*s* to 16*s*	20*s*
Corsets	8*s* to 16*s*	20*s*
Fur-sewing	7*s* to 14*s*	18*s*
Do. in Winter	4*s* to 7*s*	
Matches	8*s* to 13*s*	17*s*
Rope	8*s* to 11*s*	11*s*
Umbrellas	10*s* to 18*s*	20*s*

The most striking feature in this table is the uniformity of maximum wage, and the difference in the skill required, and I believe it to be the fact that the match girls and the jam girls, who are at the bottom of the social scale, do not have to work so hard for their money as, for example, the cap makers and bookbinders, who in the majority of cases belong to a much higher social grade. And whereas the bookfolder or book-sewer who earns 11*s* a week exercises greater skill, and gives a closer attention to her work than the jam or match girl who earns the same amount, that sum which would be almost riches to the docklabourer's daughter, represents grinding poverty to the daughter of the clerk or bookbinder, with a much higher standard of decency, if she is by any chance obliged to depend on herself. How is it, then, that this uniformity prevails, and that efficiency brings with it nothing but the privilege of working harder for the same

money? The competition of the home-workers may be one cause, but there is a more potent one than this. I have said that married women who really work for pocket-money do not lower wages to the extent that married women working for the necessaries of life lower them. But the effect of "pocket-money" competition among unmarried women is very different. The match girl and the jam girl and the rope girl, work for their living; they generally live at home, but they pay the full cost of their board and lodging. Their standard of living is so low that if they remained single and depended on themselves, they could, if they chose, live more comfortably than the "factory girl" ever dreams of living. They pay their parents 5*s* or 6*s* a week for board and lodging, and startling as the fact may be to many readers, that sum really covers the expense. The bookbinder, the cap maker, and the corset machinist pay less to their parents in proportion to their standard of living. If the girl's parents are in very comfortable circumstances, she frequently pays nothing towards the home expenses, and spends all she earns on dress and amusement. These skilled workers compete with each other, not for a livelihood, but to procure the dress and luxuries which are almost as necessary to them as food and lodging. The number of single women who work for their livelihood is so small relatively, that their standard has no effect on the rate of wages: they must either live on the sum which their richer sisters use for dress, or they must work harder than any of them.

As has been pointed out, competition is much obstructed between different social grades. The girl who has to work hard at cap-making to earn 17*s* a week, competing with girls on the same level of skill as herself, could probably earn as much with less labour in the jam or match factory, where regularity, intelligence, carefulness, are so rare as to be at a premium, but the loss in social status would be too great for her to think of competing. The

middle-class parent imagines that he is doing his daughter a kindness when he pays the cost of her board and lodging for her, and lets her work ten and a half hours a day for what she is proud to call "only pocket-money." He is in fact making a present to his daughter's employer which may or may not be shared by the employer with the consumer. His daughters are not one whit better off. If they were compelled to pay the full cost of living, or to put in the savings bank its equivalent, their wages would have to be raised to meet their standard. They would not have to work harder, for in the more skilled industries the girls are kept at work as hard as they possibly can be already. They could not be replaced, for their skill is due largely to inherited qualities and to their better standard of living. At present the clerk with £120 a year lets his daughter work for £30 a year, and live at an expense of £40 perhaps. To maintain the same standard of living, if she had later on to support herself, the cost to her would probably be about £50. She is much worse off than she would have been if she had earned her livelihood when under her father's roof; then she would either have earned more or accustomed herself to living on less. She would have no reason to dread the future. The workgirl in the lower middle class, when she begins to reflect on the future, does dread it. There is hardly one thing which the Girton or Newnham girl requires in the way of food, clothing, or lodging, which is not equally desired by the City workwoman in this rank. Of the two the Girton girl can resign herself the more easily to shabby dresses and hats, has no fear of losing caste on account of poverty, and can offer her friends weak tea and a biscuit without any dread of being considered mean and inhospitable. She has the happy conviction that her own personal merit is all sufficing. The young lady who goes to a warehouse or a superior factory is singularly modest in this respect. She seems to imagine that her whole future depends on those appearances which must be kept up.

When she is left to support herself, the importance she attaches to outside things shows how much more keenly she is actuated by ideal than by material wants. She starves herself first, living on tea and bread-and-butter; she stints herself in bed clothing and underclothing next, and attributes her colds and bronchitis to original weakness of constitution. And in the reaction that follows, the sickening distaste for the drudgery and the struggle, she too often sacrifices maidenhood itself. The substance is thrown away for the shadow. These girls do not sell themselves for bread; that they could easily earn. They sin for the externals which they have learnt to regard as essentials. It is this class who are regarded as the best paid for their work. Does not the reader in his heart think that £30 a year is a very good income for the daughter of a clerk with £120? Would he think the same thing if he were told that she could only earn 12*s* a week? Twelve shillings a week seems so much less than £30 a year, whereas in actual fact it is more. I have no hesitation in asserting that if these girls worked for their living instead of working only for pocket-money, their wages would rise considerably; early marriages would be much less common and the greatest temptation to immorality would be removed. It is among these skilled workers that union is most needed and that the economic question of wages is of the most importance.

There is one other fact which makes it the more desirable that wages should be forced up to the level of the standard of comfort of the worker, and that these girls should be able to support themselves entirely. This is the fact which becomes evident in the census statistics for East London, viz., that the surplus of women over men is greatest in the districts inhabited by the more well-to-do classes. It will be observed in these tables on page 477 that in Hackney there is a large excess of unmarried women over unmarried men and that in the rest of East London there is an excess of unmarried men over unmarried women. The percentage of unmarried

women in Hackney is higher than in all London, and cannot be explained by the influx of servants to Hackney, nor balanced by the efflux from East London. Whatever the causes may be, the chances of marriage among women in the poorer middle classes are less than among the working girls in the East End. Every girl in the lowest classes in the East End can get married, and with hardly any exceptions every girl does marry. This is not true of the middle classes.

There are a great many steps between the warehouse workgirl and the girl who has been accepted as the type of the factory girl, but it is difficult for an outsider to have anything but a vague consciousness of the distinction. But at a certain stage the ground of distinction becomes obvious; there must be differences in the thoughts and habits of the family who live in a cottage and of the family who herd together in one, or at most two rooms. And the manner in which one set of girls in a factory keep themselves aloof from another, and in which one factory regards itself as superior or inferior to another, laughable as it seems at first, is not nearly so ridiculous as much of the class prejudice satirized by Thackeray and Du Maurier. In trying to give some idea of the life and condition of the factory girl, I must not be understood to refer to all girls in factories. By the "factory girl" is meant the lower grade of factory workers who may be found in comparatively small numbers in box, brush, and cap factories; who are in the majority in the jam factories, and who hold almost undisputed sway in the rope and match factories. Girls in factories often earn 11*s* and upwards; the "factory girl" generally earns from 7*s* to 11*s*—rarely more, for the very good reason, in many cases, that she does not want more. She can be recognized on ordinary days by the freedom of her walk, the numbers of her friends, and the shrillness of her laugh. On Saturday evenings and Sunday afternoons she will be found promenading up and down the Bow Road, arm in arm with two or three other girls, sometimes with a young man,

but not nearly so frequently as might be imagined. On those occasions she is adorned and decked out, not so much for conquest as for her own personal delight and pleasure, and for the admiration of her fellow women. She wears a gorgeous plush hat with as many large ostrich feathers to match as her funds will run to—bright ruby or scarlet preferred. Like all the working women in the East End, she wears good tidy boots on all occasions, perhaps with high heels, but generally suitable for walking, although a little higher always than those adopted by the Rational Dress Society. She goes to penny gaffs if nothing better is offered her; she revels in the thrilling performances at the Paragon or the music halls; and only too often she can be seen drinking in the public-house with a young man with whom she may or may not have been previously acquainted.

This is the girl to whom everyone refers in the East End when they speak of "the factory girl;" and this is the girl whose condition I wish to depict, making it clear beforehand that I do not refer to the thousands of quiet, respectable, hard-working girls who are also to be found working in factories. Among the skilled workers wages are too low for the standard of living. Among these factory girls the standard of comfort is lower than their wages.

In looking through the wage-book of the Victoria Match Factory I was much struck by finding that out of the 32 who had earned less than 9*s* in the week 6 had been absent two days, 7 had been absent one day, and 6 had been absent half a day, and that the holiday was nearly always taken on Monday. This irregularity of attendance is found in all factories among what might be called the 8*s* to 10*s* girls. These wages give these girls as much as they care to work for, and after that they like holidays best. They are often the daughters of dock labourers or other irregular workmen, frequently of drunkards. They have been brought up in stifling rooms, with scanty food, in the midst of births and

deaths, year after year. They have been accustomed to ups and downs; one week they have been on the verge of starvation, another they have shared in a "blow-out." They have been taught unselfishness by the most skilled of teachers, self-indulgent parents. They have learnt to hate monotony, to love drink, to use bad language as their mother tongue, and to be true to a friend in distress. They care nothing for appearances, and have no desire to mix with any but their equals. They are generally one of seventeen, of whom all may be surviving or a dozen dead. I have not sufficient data for tracing any connection between infant mortality and married women's labour. One girl told me that she had fourteen brothers and sisters all living; her father had been in regular work for 20 years, filling coal-sacks; he drank sometimes, but not very much. Three months before I met her he had been out of work on strike; her mother was confined a few days after he went out; the girl herself was staying away from the factory in order to nurse a sister through her confinement; and for a fortnight no money was coming in from any member of the family. Her father afterwards got work as a navvy, but the few weeks' interval may well have been the beginning of a downward movement. Another girl, the daughter of a drunken dock labourer who got a job occasionally, was one of thirteen, of whom only three were living; she was not eighteen, had worked in two factories, been to service three times, had gone hop-picking and fruit-picking and sold flowers and water-cresses in summer; she had set up for herself in lodgings with other factory girls and gone home again when the novelty had worn off. Clever and bright, she had never passed the second standard at school, and could neither read nor write. Another girl was actually one of seventeen, of whom only three survived; she liked reading story books, but had never passed the second standard, because the babies were always ill, and she had to stay at home to nurse them; she also was the

daughter of a dock labourer in irregular work. She had been to service once, and during that time had gone to church on Sunday evening, because she had to repeat the text and mention the hymns to her mistress afterwards. With unconscious irony she told me how delighted she was to find in the reading room in the People's Palace, on Sunday, books "that you can read on a weekday." Another girl, the daughter of a dock labourer in fairly regular work, was one of fourteen, of whom ten were living; three were married, and of the seven living at home only two were earning money; her mother did trouser finishing, and their united income amounted to about 35*s* a week on the average.

These and many other instances have inclined me to connect the rate of infant mortality with the irregularity of employment of the father. Amongst this class the mortality is enormous. The mothers discuss the number they have buried with a callousness amounting at times almost to pride in the vastness of their maternal experience. Next to births, the commonest events to the factory girl are funerals; and she enjoys few things so much as taking part in a funeral procession. On the whole, these girls, outside their homes, lead a healthy, active life. They do not over-exert themselves at the factory, following the example of the little girl who was neither very good nor very naughty, but just comfortable. They rise early and have plenty of open-air exercise, both on their way to and from the factory and in their evening walks. They are rough, boisterous, outspoken, warm-hearted, honest working girls. Their standard of morality is very low, so low that to many they may seem to have none at all: and yet the very tolerance of evil that is shown by the girls who so willingly subscribe for a companion who has "got into trouble" may be one reason why these girls have such a repugnance to the worst forms of immorality. Their great enemy is drink; the love of it is the

curse they have inherited, which later on, when they are no longer factory girls, but dock labourers' wives, will drag them down to the lowest level, and will be transmitted to the few of their children who survive. They are nearly all destined to be mothers, and they are almost entirely ignorant of any domestic accomplishment.

"Something should be done" is the vague declaration made by would-be social reformers. The something which should be done is to some extent being done already by quiet workers among the East End working girls, who, coming in contact with them in their clubs, their evening classes and social gatherings and in their homes, know well that improvement in the condition of these girls is identical with improvement in their moral character. What is needed for working women in general is a more practical education in the Board Schools; greater facilities for the exercise of thrift, and definite instruction in the advantages and best methods of saving. If the women and girls will not go to the Post Office Savings Bank, is it quite absurd to suggest that the Post Office Savings Bank should go to the women and girls? And lastly, and not least, trade union is wanted; not union against employers, but union with them; a recognition on the one side of the need and advantage of having good organizers whose exceptional ability makes them worth an exceptional reward; an acknowledgment and acceptance on the other of the responsibility which lies with everyone whose position, talents, or advantages have made him his brother's keeper. The question of wages is trivial compared with the question of regularity of employment and kind and just treatment.

Married state of the East End in comparison with London and England and Wales, 1881.

Registration Districts.		MALES (over 20).				FEMALES (over 20).			
		Unmarried	Married	Widowed	Total	Unmarried	Married	Widowed	Total
Shoreditch	In numbers.	8038	23,060	2280	33,378	7142	23,146	5952	36,240
Bethnal Green		7044	22,765	1942	31,751	5916	22,794	5035	33,745
Whitechapel		8145	11,722	1235	21,102	4079	11,466	3067	18,612
St. George's East		3946	8449	881	13,276	2193	8505	2392	13,090
Stepney		4290	10,355	888	15,533	2726	10,582	2382	15,690
Mile End Old Town		6586	18,583	1613	26,782	6264	19,077	4983	30,324
Poplar		10,350	28,256	2448	41,054	6529	28,399	5534	40,462
Total East End		48,399	123,190	11,287	182,876	34,849	123,969	29,345	188,163
Hackney		11,857	29,868	2555	44,280	19,037	30,644	8282	57,963
London		291,828	640,884	56,820	989,532	354,403	647,927	173,098	1,175,428
England and Wales		1,837,433	4,371,038	434,696	6,643,167	1,911,075	4,405,546	998,828	7,315,449
Shoreditch	In percentages.	24·10	69·07	6·83	100·00	19·75	63·85	16·40	100·00
Bethnal Green		22·17	71·71	6·12	100·00	17·55	67·50	14·95	100·00
Whitechapel		38·60	55·55	5·85	100·00	21·90	61·60	16·50	100·00
St. George's East		29·70	63·65	6·65	100·00	16·80	64·90	18·30	100·00
Stepney		27·62	66·65	5·73	100·00	17·40	67·40	15·20	100·00
Mile End Old Town		24·60	69·37	6·03	100·00	20·75	62·80	16·45	100·00
Poplar		25·22	68·81	5·97	100·00	16·15	70·25	13·60	100·00
Total East End		26·47	67·36	6·17	100·00	18·52	65·88	15·60	100·00
Hackney		26·80	67·45	5·75	100·00	32·80	52·90	14·30	100·00
London		29·49	64·77	5·74	100·00	30·15	55·12	14·73	100·00
England and Wales		27·66	65·79	6·55	100·00	26·12	60·22	13·66	100·00

PART III.—SPECIAL SUBJECTS.

SPECIAL SUBJECTS.

CHAPTER I.

SWEATING.

THE word "sweating" seems to have been originally used by journeymen tailors, among themselves, to describe contemptuously the action of those of their number who worked at home, out of hours. Aided, at first in the way of overtime only, by their wives and daughters, these men gradually found it convenient to do all their work at home, and thus introduced a complete system of home-work. Finally, employing others besides members of their own family, many of them became sweaters in the second meaning of the word: that is, those who make others sweat.

The word as a picturesque nickname soon spread to other trades. Among bootmakers, who early took the word from the tailors, it is still used to mean the journeyman, while the small master (the present "sweater" of the tailoring trade) is more appropriately called the "chamber" or "garret" master. Cabinet-makers followed later in using the word, the small master being called indiscriminately "sweater" and "garret master." In other trades it is the sub-contractor or middleman who is termed the sweater; and by the general public the word has been readily accepted as meaning any employer whose workpeople are badly paid, harshly used, or ill-provided with accommodation, or any sub-contractor or middleman who squeezes a profit out of the labour of the poor.

As used in the trades themselves, unless pointed by some opprobrious adjective, the word is scarcely a term of

reproach, being applied to good and bad alike. To the public mind, however, it usually implies something definitely bad; with the result that, as all alike bear it, all alike are branded by it. The functions of chamber-master, sub-contractor, and middleman, which are really distinct, become confused; every sweater passes for a middleman, and sub-contract is supposed to be an essential feature of the "sweating system," as this medley of ideas is called. In fine, every hardship and every horror in the lives of the suffering workpeople of East London has been attributed to the iniquitous action of some peculiar industrial system. At last, public opinion insisted on inquiry; a committee of the House of Lords took the question up, much evidence has been heard, thousands of pages of evidence bearing witness to the searching ability and unexampled patience of the questioners have been printed, and we now await the report.

Failing the report, the confused nature of the popular ideas about sweating has been a serious drawback to any thorough comprehension of the value of the various kinds of evidence taken before this committee. Their Lordships have received information as to unpunctual payments, discounts off cheques, tips to foremen, bad language, and high-handed manners. Wealthy firms have been accused of taking advantage of the position of the poor seller of made-up goods who cannot afford to lie out of his money, and parts with his work at a loss rather than face immediate ruin; while now and then some poor worker, in his simple answers, has unconsciously told a sad tale of gradually blighted hopes and narrowing existence, too surely the lot of the helpless who, in these pushing days, are passed in the race by more competent or fresher workers. All this has been deeply interesting, and in many cases deeply pathetic, and although it is unlikely that all the stories told have been literally true, yet, after we have made due allowance for passion, personal pique, and race antipathy, enough remains

to fill us with pity and horror at the thought that such lives can be led, such hardships endured by our fellow men.

Meanwhile, in such manner as has been possible for a private inquirer, I, too, have sought the truth, and am able to assert without hesitation that there is no industrial system co-extensive with the evils complained of, although there is unfortunately no doubt at all that very serious evils exist. It is not one but many systems with which we have to deal, each having its special faults. First there is the form of sweating which is practised in the clothing trades, where wholesale manufacturers find it convenient to abdicate the position of employer, and instead of hiring workpeople themselves, make a contract with someone who does, the materials needed being nevertheless provided and prepared by the wholesale house. This may be described as *employment at second-hand.* It is not sub-contract, but is based upon a partition of the function of manufacturer between the wholesale house and the sweater, and without doubt facilitates a very acute form of competition. Again, when the wholesale house, in place of dealing directly with the workers, employs a go-between, who distributes and collects the work and perhaps performs some part of it, we have a practice, not indeed confined to industries which are said to be sweated, but definite enough. This is the sweating system as it applies more particularly to female home-workers. It is one only too well adapted to take advantage of the necessities of the very poor. Or if the wholesale house, instead of ordering what it wants beforehand, stands ready to buy from those who, having no other work to do, put their labour on to materials, trusting to sell labour and materials together, we have the sweating system as it applies to cabinet-making. This last plan, which has been called "sub-purchase," may be made a terribly efficient engine of oppression. Or, to take quite another field, if the chamber-master is able to obtain a constant supply of learners (usually poor foreigners) who, as "greeners," will work long hours in return for bare

keep, and so reduce the cost of production, the result is to aggravate competition and depress regular wages. This is the sweating system as it applies to foreign immigration; perhaps its most intense form. Or finally, if systematic deductions are made from men's earnings by labour masters, who can thus pocket any difference that may exist between the authorized pay and the lowest competition value of the work, we have sweating as it applies to the Docks. There may be other systems of employment which fall under the general head of sweating, but these are the principal ones; and it does not concern me to make the list complete, as it is rather with the evils, however caused, that we have to do, than with industrial organizations, in which they are by no means always present.

If no system, however good, can secure the incompetent, or even the unfortunate, from oppression; happily, no system, however bad, can prevent the flow of natural kindness, or altogether check the development of wholesome industrial relations. And this leads me to a second definition of the word "sweating," which attaches itself not so much to a system as to the character of the employer under any system; and here the ground has been rendered somewhat confused by the popular conception of the sweating master. While not blaming the small man, who is admittedly nearly as helpless as, and but little better off than, those whom he employs, popular opinion has fixed upon the larger sweating master as a kind of monster of inhumanity; although it is proved beyond dispute that the conditions of employment under the larger masters are better than under the small men. But define the system how we may, the fact remains that within the limits of our definition we find considerate as well as harsh employers, and fully-paid as well as ill-paid workpeople, whilst outside of it, however, it may be defined, there is industrial oppression and wretched pay.

With five or six different systems, and more than one

way of looking at each, it is not surprising that there should have been five-and-twenty different and inconsistent definitions adduced in evidence before the Committee of the House of Lords. My own, given in May, 1888, "The advantage that may be taken of unskilled and unorganized labour under the contract system," is neither complete nor correct.

Bearing in mind these divergences of opinion, it may be well, before proceeding further, to attempt to clear up the confusion existing in the popular mind between sub-contractor, middleman, and chamber-master, or sweating master.

A *sub-contractor* is only to be found when work, already contracted for, is sublet. This is sometimes the case with a middleman, but it only occurs with chamber-masters under special circumstances. Sub-contract is most often to be found where several distinct processes of work are involved. The first price includes the whole of these, and the partition of it involves sub-contracts; a very harmless arrangement, entirely unconnected with grinding the poor The better paid work, involving the use of a machine, is very commonly the part sublet.

A *middleman* is one who interposes between producer and consumer, or between any other men who are linked together by commercial relations. A sub-contractor is necessarily a middleman, but a middleman is not necessarily a sub-contractor. A chamber, or sweating, master is usually neither one nor the other.

A *sweating master* is neither more nor less than a small manufacturer. He takes orders and executes them with the assistance of those he employs. This is *contract,* not *sub-contract*; and if he is to be accounted a middleman, so every one is who seeks to make a profit out of the employment of labour.

Connected with the distribution of home-work, there exist both middlemen and sub-contractors. They are employed mostly when te workers are scattered in their

homes and separated from the wholesale house by the vast distances of London. Distribution of this sort is not, however, confined to London or to the so-called "sweated industries," but is found all over the country, especially in connection with village work. The distributor is no parasite, but earns his (or her) profit for finding the workers and being responsible for the due return and proper execution of the work.

When the work is partly done by the distributor, or on his or her premises, we have a hybrid system, involving home-work and small workshop as well as distributing agency. Such work as can easily be given out is eagerly taken up by those who cannot conveniently leave home, and the whole forms a very elastic system, adapting itself to the conditions of city life, to the habits of the people, and to the peculiarities of each industry. This may create some confusion in practice, but in principle the functions of chamber-master, distributor, and sub-contractor are distinct enough.

We are now able to put forward this general proposition:—That the production of certain results is an essential part of any practical definition of sweating, and hence we may abandon all talk of this or that system, and, beginning with the evils, work back to the causes.

We thus reach the third meaning which may be attached to the word sweating. Passing by, as incomplete or misleading, the prevalent conceptions of certain systems or their consequences, we may finally accept "sweating" as expressing in a general way all the evils which the workers in certain trades or under certain conditions suffer. Thus an examination of the sweating system resolves itself into an inquiry into the conditions under which occupations recognized as "sweated industries" are worked, and into the causes, whatever they may be, of the evils which are suffered. This is the conclusion to which I have been led, and the method which I have accepted. The facts remain the same, but the aspect under which they must be regarded

is greatly changed by ruling out the all-pervading but imaginary system which has been supposed to be their cause. Some of these evils may be due to one method and some to another, but many, or perhaps most of them, are not due in any way to the manner of employment. Their roots lie deep in human nature. They are, alas! not the less real because no trade or place has a monopoly of them, and must be considered as part of the general troubles of poverty. The accounts which have been given on preceding pages in this book of Dock work, Tailoring, Bootmaking, Cabinet-making and the Employments of Women, describe all the sweated industries, and from these, as well as from the schedules of Part I., it may be seen that the majority of the workers are above the level at which there is any call for Official inquiry or State interference. But in each, working under exactly the same system of employment as their more successful comrades, are large numbers of impoverished and more or less suffering people. Each has its per-centage of very poor as well as of poor, and each its fringe of abject misery. In each we find poor struggling people leading painful lives, small earnings irregularly received, every kind of misfortune and every kind of incapacity. In all we are conscious of the oppression of the weak. Such troubles have not, on the whole, much to do with any system of employment; they are part of the general inequalities of life, inequalities of capacity, prudence and temper, of perseverance, of strength, of health, and good luck, as well as of birth or wealth. "Any trade does very well if you are pretty good at it," said a boot finisher to me, and the reverse is, unfortunately, no less true. But, allowing that many of the troubles attributed to sweating are not industrial at all, and admitting that those which are industrial are neither essentially connected with any system of employment nor to be attributed to inhumanity, still, the trades of East London undoubtedly present a serious case of economic disease, with painful and alarming symptoms.

This disease is closely connected with the multiplication of small masters (of which there is evidence) in all the sweated industries. Of the tendencies common to all industry—on the one hand, towards the increase of successful enterprises at the expense of unsuccessful ones; on the other, towards disintegration and fresh beginnings in a small way—it is the second which has prevailed. The quite small workshop, which is, in truth, no workshop at all, but an ordinary room of an ordinary house, lived in as well as worked in, stands at some advantage over the properly appointed workshop of a larger size. The capital needed for a start is very small. A few pounds will suffice, and the man becomes a master. It is a natural ambition, and one that appeals with peculiar force to the Jews. The evils which follow are patent. Men are content, at least for a while, to make less as masters than they would receive in wages as journeymen. The wholesale houses can take advantage of the competition which arises, and prices are reduced, to the immediate loss of the sweaters and the ultimate detriment of those whom they employ.

It is this state of things which really leads to the sweating evils of long hours, low pay, and unsanitary conditions. As to *long hours,* with small employers, it is the master who sets the time. He himself is ready to work any hours, why not those he employs? They must, and they do. Long hours are a natural concomitant of irregularity of employment, which, though not usually counted as one of the evils due to sweating, is closely interconnected with those evils. Irregularity of work is by far the most serious trial under which the people of London suffer, and results naturally from the industrial position of small workshops and home-work. The smaller the capital involved and the less the permanent fixed charge of working a business, the better suited is it for irregular employment. High organization makes for regularity: low organization lends itself to the opposite. A large factory cannot stop at all without

serious loss; a full-sized workshop will make great efforts to keep going; but the man who employs only two or three others in his own house can, if work fails, send them all adrift to pick up a living as best they can. In regard to *low pay*, it is connected with poor work that we find it. What is called cheap work, but is in truth bad work, is likely to be undertaken by small men commencing as masters. These men themselves supply all the skill and use the cheapest available assistance, such as the almost unpaid labour of "greeners." Moreover, there is ample evidence to show that the largest shops supply the most regular work. The terms of employment in the larger and better shops, though no doubt susceptible of improvement, can hardly be accounted grievous.

Turning to the general question of wages and hours of work, we find that, compared with any standard in England, or still more on the Continent, London rates of wages are high. This is one of the attractions of the metropolis. Hours of labour must be taken in connection with employment by seasons. The best paid artisans in trades which are extraordinarily active in certain seasons, adapting themselves to this condition, work hard when employment is good and take their holidays when there is nothing to do. Such men look to make full time one week with another, and, with them, the push of work at certain seasons is not accounted a grievance. If a grievance at all, it is common to well and ill-paid alike. The ill-paid do not, as a rule, work longer hours than the well-paid when the push is greatest, but they have more enforced idleness.*

It should be said that the very long hours, carrying work

* In all shops alike, large or small, the wages paid are according to the skill of the operator, and according therefore to the class of work undertaken. There is a curious compensation in favour of "cheap work" by reason of the pace at which it may be done. Speed is another kind of skill, and the two kinds are not interchangeable. Put a first-class workman on to common work and he is as helpless to earn "fair wages" at it as the rapid low-class workman would be if good work were demanded.

far into the night or beginning it very early in the morning, are in home industry frequently connected with the intermixture of domestic concerns—the baby, the dinner, the washing, if not neighbourly gossip, occupying time which must be made up. It is a hardship to have to work full time in such cases, but rather a hardship of life than of industry, and to speak of the work as 16 or 18 hours a day is incorrect. Long and late hours are also often due to loss of time going to shop and waiting for work. There is in the giving out of work much reckless want of consideration on the part of the employers. This is a very real grievance, and one which is not beyond remedy, hardly perhaps by legislation, but it may be reached either by a quickened sense of responsibility on the part of the employer or by a growth of independence and conscious power on the part of the employed, which may enable them to insist on more reasonable treatment.*

Passing now to consider the third evil of the sweating system, *unsanitary conditions*, it is at once evident that the smaller the workshop the less likely it is that sanitation will be cared for. Inspection hardly reaches such places, and the standard of requirement of both employer and employed is very low; but with large workshops the case is different. In this respect we have in fact a sliding scale from the factory to the larger workshop, and thence downwards through the small workshop to the home. In

* East London does not get up early. It says with Burns, "Up in the morning's na for me, up in the morning early." Any observer whose restless spirit takes him into the streets between 6 and 8 A.M. finds every blind down. The few stragglers then going to their work shut the door on sleeping women and children, and seek their breakfast at some early coffee-stall. Between 8 and 9 the tide of life begins to flow. In sympathy with this, the evening hours are late. Work and cleaning up usually run till 8 or 9, and pleasure till about 12, and these hours apply especially to the industries we are discussing. The trades which still begin and end at 6 are unimportant compared to the mass of work which does not begin till 8 or 9. Home workshops and home-work most readily fall in with these conditions, but the same hours are also accepted by factories in many instances.

proportion as inspection becomes possible, the evil becomes manageable. Overcrowding, again, which exists in a more dangerous form in the home than in the workshop, assuming its worst shape when home and workshop are combined, is not present in any serious way in large workshops and vanishes altogether with factories.

All this being so—the bigger workshop being comparatively innocent of evil—it is remarkable that the larger type of sweating master should have been seized upon by the public imagination as the central figure of a monstrous system. It is difficult, not to say impossible, to prove a negative—to prove that the monster sweating master of the comic papers has no existence. I can only say that I have sought diligently and have not found. If a specimen exists, he has at any rate nothing to do with the troubles we are investigating. Among the larger employers there are hard men, but the necessary conditions of their business compel them to keep on regularly a staff of competent workpeople: who must have fair wages, and can and do protect themselves from oppression. The sweating master I *have* found, and who is connected with the troubles under investigation, works hard, makes often but little more, and at times somewhat less, than his most skilled and best paid hands. He is seldom on bad terms, and often on very kindly terms, with those who work under him. There is here no class division between employer and employed—both in fact belong to the same class, and talk freely together; social amenities of all kinds going on naturally and easily between master and man. Or if they quarrel it is with that happy equality of tongue which leaves no sentiment to rankle unexpressed; mutual abuse and oaths clear the air, and friendly relations may be promptly renewed. In this state of things we find nothing that is monstrous, much that is very human. The proprietor of a model factory, who has employed a skilled engineer to arrange a model system of ventilation through-

out his spacious premises, certainly provides better security for the health of his workpeople than the sweating master in his crowded and stifling room, but he is less likely than the poor sweating master to be sympathetic with the individual who has a cold in his head and feels the draught, and after all sympathy does more than the best of sanitary appliances to sweeten human relations and make life worth living. But all this may look like special pleading in favour of an evil state of things. Why should not the large employer be kind, too? Doubtless he may be, and continually is; but it is not he, but the sweating master, who has been the object of a strangely excited attack, an attack prompted by indignation at the hardships suffered by the poor, and seeking a victim on which to vent its anger, but at times compounded largely of lower motives. On this account I have thought it just to recall my own experience of the much-abused sweating master.

I have said that the trades of East London present a clear case of economic disease, and I have pointed to the multiplication of small masters as the tap-root of this disease. There are, however, other special causes of mischief affecting East London which should be considered: all of them are forms of competition. There is the competition of provincial England in manufacture, or in effect that of the factory with the workshop; and there is the competition of women's work, which is really a contest between the workshop and the home. Then we have that resulting from the influx into London of vigorous countrymen; and, finally, foreign competition of two sorts—(1) that which by importation of goods makes use of cheap labour abroad, and (2) that which owing to foreign immigration can make use of equally cheap labour at home. The former is in effect the competition of the Germans; the latter that of the Jews.

The unfortunate East End worker, struggling to support his family and keep the wolf from the door, has to

contend with all these forms of competition. He is met and vanquished by the Jew fresh from Poland or Russia, accustomed to a lower standard of life, and above all of food, than would be possible to a native of these islands; less skilled and perhaps less strong, but in his way more fit—pliant, adaptable, patient, adroit. Or he has to contend with cheap importations, and curses the blessings of free trade; or he is pushed on one side by the physical strength of the man whose life has hitherto been spent among green fields. Or again, women are his rivals, working to support fatherless children, or to eke out their husband's or their children's earnings, or even to earn a little pocket-money to be spent on pleasure or dress. And beyond all these, outside London, but now, owing to the perfection of railway and telegraphic communication, at our very door, the vast strength of provincial England enters the field.

In the provinces factories can be managed more successfully than in London, and work suitable for them is apt to leave the metropolis; and it is to be noted that the competition of the provincial factory is doubly pernicious to London, as it can be better withstood by the socially bad but economically advantageous small workshop than by the well-managed factory. It thus not only depresses London labour, but depresses it in its best form, and favours its worst features. For, while a trade leaves, the people stay, and form the unemployed or partially employed class, who with their striving women provide the mass of cheap labour and the facilities for irregular work in which small masters and small middlemen find their opportunity. The small workshop and home-work thus obtain a better chance, and a very vicious equilibrium is reached, which the attractiveness of London, Circe among cities compared to dull towns and duller country, helps to maintain.

As a weapon of competition, the influx into London is

double-edged. He who comes brings usually fresh powers of body or mind, and finding employment—or more often coming up to employment already found—displaces some Londoner, or at least takes the position some Londoner would have held. This is the forward cut of the weapon, but the backward cut is even worse, for the displaced Londoner, and probably his wife too, can only join the sad throng who go hunting for work and find it not, or if they succeed, it is some other who goes to swell the host of those who are irregularly employed or not employed at all. This would be different if trade were not leaving London: but I fear it is doing so. On the other hand, the transfer of manufactures from London to the provinces cannot be regretted; and one must rather hope that population will gradually adjust itself to the facts, and that compensation for the passing misery in London will be found in the growth of healthy manufacturing communities such as we now see planting themselves in the Midland and Northern counties, and indeed in all parts of England where conveniences of rail or river are found.

From these considerations it will be seen that the strength of the small masters' position lies in the economic merits of the evils they encourage or produce, and that these evils stand forth as the bulwarks of London trade—a point which must be borne in mind when remedies are considered.

Again, as to foreign importations, it is of little use to tell the East End worker who feels the grievance that all trade is an exchange, and that some one else in England, or in greater Britain, or in that greatest Britain which is subject to British capital, will benefit as much and even something more than he may lose. The argument does not interest him, and it is not surprising that those directly affected by this competition, whatever their political colour, are against free trade.

Finally, as to the Jews; I can add nothing to what

appears in another chapter as to the peculiar character of their competition, but I may particularly point out that the *force* of this competition depends on a continual stream of new-comers. Let this stop, and it at once changes its character. For a time it tends to reduce wages and so lower the standard of life, but, apart from a constant influx, this is not its permanent effect. In the long run it is a competition of greater industry and greater skill. We may desire to exclude further arrivals of poor refugees; to do so, if practicable, would be very reasonable, and as popular with the Jews themselves—those who *are* here—as with our own people. But we can only do it on the ground of "England for the English;" we cannot do it on the cry of no admittance to paupers. From top to bottom, old-established or new-comers, the Jews are a hard-working and very capable set of people, who readily learn to keep themselves, and usually get on in the world.

To summarize the position I have taken up: we have seen first that an inquiry into the Sweating System must be an inquiry into certain evils which, though having no special connection with any particular system of employment or caused by any particular form of tyranny, are none the less present and intense. These evils, so far as they are industrial at all, I attribute mainly to the multiplication of small masters and their tendency still further to increase, owing to the smallness of the capital needed for commencing business in the so-called "sweated" industries.

Secondly, we note that present in all these industries are to be found overcrowding, irregular hours, low pay; periods of terrible strain, overtaxing the powers and exhausting the vital forces; periods of slack employment or absolute want of work, discouraging and slowly undermining the persistent energies and bread-winning determination of the worker not possessed of heroic elevation of character. These terrible evils are not, unless

I am entirely mistaken in my reading of the facts which have been under my notice, necessarily connected with any of the systems with which they have been coupled in the public imagination. They are not due to "employment at second-hand," as in tailoring and boot-making, for we find this system in company with regular work and high pay. They are not due to the intervention of the middleman, for while the middleman throve they were less conspicuous than now; where he has been driven out they still remain, and where he has never stepped in the evils often appear in a very intense form. The same may be said with regard to sub-contract. Sub-contract may "go hand-in-hand with plenty," providing good pay and regular employment. Nor are the evils necessarily connected with the manufacture of goods on speculation, as in cabinet-making, which we have called "sub-purchase," though this system is doubtless most pernicious to those who have neither knowledge to forecast nor capital to await their market. In further proof of these assertions I need only refer again to the accounts given in preceding chapters of the several trades.

These, however, are the evils which, if they do not necessarily belong to the system of small masters and small middlemen prevalent in East London, at least co-exist with it very extensively, and are aggravated by the atmosphere of competition in which the trades so handled are compelled to fight for an existence.

Coming now to the consideration of remedial proposals, I may say at the outset that my expectations of rapid and certain remedy are not high. For that large proportion of the misfortunes of poor workers which they encounter, not because they are workers, but because they are poor, our hope, if we decline the solution of socialism, must rest on the prospect of a gradual raising of the standard of life, upon which efforts of many kinds and from many directions must be concentrated if success is to be achieved. For the

larger trade troubles which I have mapped out—the troubles due to various forms of competition—some remedies are suggested: protection of native manufacture; State-aided emigration, which shall seize hold of the stalwart countryman before he enters London; the exclusion of "pauper" immigrants; the regulation of home industry, or even its suppression. For my part, I cannot support any of these. They appear to me either impracticable or not less dangerous than the disease—on these points I see no safe policy but "laissez faire." The road is long and steep, but it is the only one that we can safely follow. As to the minor though more searching trade troubles it may be different. Cut-throat competition amongst the small masters themselves and between large master and small could and should be checked by combination. The lack of united action between small masters and those they employ, plays into the hands of the sole approach to a "monster" I have met in my researches—namely, the wholesale house, which strictly puts into practice the precepts of the economists, cheapening that which it buys, irrespective of personal feeling. It must, however, be said that business is not on the whole worked in this manner. Wholesale firms may not be more successful, but are certainly not less so, when they take a more human, and, I think, more reasonable view of industrial relations and recognize that the best bargain is that in which the advantages are fairly shared. Better organization and concerted action among the masters would go far to raise prices, shorten the hours, and mitigate the irregularity of work—and would go hand in hand with organization of the journeymen if these too could be banded in an efficient union. The interests of masters and men are closely allied; but the unselfishness and good faith needed to cement common action are sadly wanting. For these minor or inner troubles of trade—irregularity of work, long hours, and low pay—it is only as to long hours that any legislation is suggested. An enforcement of an eight-hour

day is the proposed cure. This too I fear is impracticable or at least premature. Combination must pioneer the road. Finally we have those evils as to which the outside public has by past legislation already definitely asserted its right to interfere. These are hours of employment as regards women and children, overcrowding, and questions of health generally.* All these are questions of inspection, and their cure lies in more efficient supervision by the authorities.

It has been noticed that the larger the premises the less prominent the desire to evade the law, and the more effective the action of the Factory Inspector. This inequality I should desire to obviate if possible, and with this aim should advocate a double system of license—a license to be taken out by the owner of any premises used for manufacturing purposes as well as one to be obtained by all manufacturing employers. I should suggest also, that the two systems be linked together: a reference to the one license being in each instance endorsed on the other. The definitions of "manufacturing" and "employing" would be similarly linked, so that the letting for manufacturing would necessarily involve the letting to "an employer."

It is nothing of the nature of a tax that I propose; it is merely the acknowledgment that manufacturing industry involves the responsibility of two parties to each other and to the State. These two parties are the owner of the premises and the employer of labour. The object is simply to secure the execution of the law by making the responsibilities under it definite and intelligible, and by facilitating inspection. I imagine that on the licenses would

* The questions of sanitation and overcrowding become industrial in proportion as it is easier to inspect the places where the people work than where they live. The standard of requirement as to pure air is very low amongst the East London poor; but it must be admitted that, in pursuit of pleasure, no class shrinks from a stifling atmosphere. Over-crowding of workshops is a very real and serious evil, but as a grievance it is not so genuine.

be clearly set forth (in simple language and not solely by means of excerpts from Acts of Parliament) the responsibilities involved. These licenses would be obtainable on application at any post-office and be renewed annually. The owner's license must be obtained first, and produced for endorsement when that for the employer (or occupant) is taken up. Each would be then officially endorsed. Counterfoils would be forwarded from the post-office to the factory department of the Home Office, and from these a complete directory of every employer and his place of work could be framed and revised annually. Except in cases where the wife alone helps, no exceptions must be admitted. If the children assist they are in so far employed, and the parent comes under obligation to the law. The definition of manufacture would not then, I think, offer serious difficulty. Manufacture would be said to be carried on where anyone employed another in making anything on contract or for sale, and it would be for the owner to see that his premises were not so used without a license.

The responsibility under the law as to sanitation would ultimately rest with the landlord, and as to overcrowding or illegal hours, with the employer; but it might be well that in each case the responsibility should primarily rest with the other party—that is, that the landlord should be required to prove that he had done his utmost to check overcrowding or illegal hours of work, and occupant that the bad sanitation was due to no fault of his. I should not hesitate further to make the landlord ultimately responsible for any fine imposed upon his tenant, the employer, which could not otherwise be collected.

It is not, however, to the direct action of the law backed by the imposition of fines to which I should trust so much as to the moral effect of inspection, publicity, and the open acknowledgment of responsibilities. The results already attained by Government inspection have been unduly

slighted. We have heard that in this or that workshop the inspector was never seen, or of the hiding from him of the girls working at illegal hours. There will be such instances under any possible system, but it is only fair to say that the devoted services of the Factory Inspectors have not been wasted. They, however, need the support of some system of registration, so handled that their out-door work would be confined to visiting. They should not first be obliged to discover the places they have to inspect and their indoor work should be systematized and shared by clerks. Their action would also be made more efficient if all manufacturing employment were included under their inspection, and not merely that concerning women and children. Even if the hours of employment of men are left free, the rules as to overcrowding and sanitation and the provisions of the Truck Act apply to all factories and workshops alike, and should be regulated and enforced by the same system of inspection.

This is the only distinct suggestion which I can make towards the cure of the evils passing under the name of sweating. I regard these evils as being for the most part directly connected with the poverty of the sufferers and the irregularity of their employment, to be cured only by such thorough-going remedies as will strike at the causes of poverty itself. Sweating is but a symptom of this fell and capital disease, and it is only a quack doctor who prescribes for symptoms without attempting to trace them to their fountain head.

It is not in the power of foot-notes to acknowledge the contributions of my friends and co-workers to the materials I have had before me in treating this subject. To them, and especially to Miss Potter, Mr. Schloss, and Mr. Aves should belong any credit which may attach to the investigation into the sweating system of which this chapter is the final outcome.

CHAPTER II.

INFLUX OF POPULATION.

Why is there so little local life and sentiment in East London? Why is it hardly possible to conceive an excited throng crying "Well played, Bethnal Green," with the same spirit which nerves the men of Bradford to crowd enthusiastically to the football field on a cold and drizzling November afternoon? There are many causes of the difference which will readily occur to all, but not the least of the reasons is one which clearly appears, if we look a little more closely at such vestiges of local activity as London can actually show. If we go to any co-operative meeting in the Tower Hamlets, we may listen in vain for the accent of the Cockney among the leaders of the working men. On the other hand, the broad dialec of Yorkshire or Lancashire seems to carry us back to the centres of English industry in the North, where the Trades Union and the Co-operative Society have all the strength and vitality which is so painfully wanting in the East End. It is startling to find what a great proportion among the real leaders of London life regard London merely as a stepmother, and how many of the best of its inhabitants look elsewhere, to the Devonshire or Essex village, or to the Yorkshire or Lancashire town, for the centre of their attachment and their loyalty.

The drain from the country is one of the greatest of the unsolved social problems of London. The existence of an influx of abnormal dimensions is a common-place of writers on the social conditions of London life. It has been

admitted by all, deplored by most, explained and analyzed by none. It is vaguely believed by many to be the principal cause of the poverty and overcrowding of many parts of the East End, and the unfortunate in-comers who have migrated to the great centre in search of work, and have found none, are popularly supposed to swell the ranks of the unemployed, and to make no inconsiderable part of the floating mass of loafers and casuals, whose condition presents so hard a problem to the social reformer. On the other hand, the London-born workman looks at the matter in a very different light. He feels that it is not the immigrant, but the native, who goes to the wall. The process seems to him like a repetition of the contest between the European rat and the Maori rat—and he is the Maori rat.

But amid these vague surmises nothing definite is known. Whence do the immigrants come? Why do they come? What industries do they engage in? What social class do they recruit? How do they affect the volume of metropolitan crime, pauperism, and distress? What, in short, is the contribution which they furnish to the common life of London? These are wide questions, to none of which has a satisfactory answer been yet returned, and if the analysis here offered seem fragmentary and incomplete, I can only plead that the ground was previously unbroken; that all statistics, with the exception of the bare and meagre facts of the published Census returns, have had to be specially collected and extracted for the purpose of this inquiry; and that no returns have been forthcoming from Trades Unions, or any other organized bodies of working-men.

Sources of information.—It will be well at the outset to give a sketch of the main sources from which the materials of this picture are drawn.

The published Census returns—Vol. 3—give a statistical basis for the classification of birth-places and other valuable particulars of the population of London, and of the Middlesex, Surrey, and Kent portions respectively. No returns of

the kind have been published for the separate registration districts since 1861. But by the kindness of the Registrar-General we have been allowed access to the rough sheets of the Census, and have consequently been able to separate the birth-places of inhabitants of each registration district and sub-district, giving a much more minute classification than has been carried out before. All this information however is now nearly eight years old. Statistical returns since then have been very meagre. Valuable papers embodying the results of the published Census returns in a more convenient form, are those of Messrs. Ravenstein and Price-Williams in the *Statistical Journal* of March and June 1885 respectively. Other useful materials are supplied by the annual schedules of the School Board, which enable the ebb and flow of population in each School Board sub-district to be gauged for every year since 1878.

As regards Jewish immigration there is some material of very unequal value in the blue books of the House of Commons Committee on the Immigration and Emigration of Foreigners, and the House of Lords Committee on the Sweating System. Besides this we have the Annual Reports of the Jewish Board of Guardians and the Report of the Whitechapel Board of Guardians on foreign immigration, and some articles of various degrees of merit which have appeared in different reviews on the subject.

But the greater part of the figures have been specially obtained. The sources from which they have been taken and the methods of their collection are explained in other parts of the chapter, and in some of the more important cases acknowledgment has been made of the kindness of those who have given time and trouble to help me in the various branches of the inquiry. Mr. A. G. L. Rogers, of Toynbee Hall, has been kind enough to give me a great amount of help throughout the investigation both in collecting and tabulating statistics, and I should also offer my sincere thanks collectively to all the others,

the list of whose names would unduly prolong the chapter, without whose co-operation this study of the influx would not have been carried even so far as it has been.

Magnitude and character of the influx.—What do we mean by the influx into London?

In 1881, out of every 1000 persons living within the metropolitan district, 629 were born in the district, 343 in other parts of the United Kingdom, and 28 abroad. These facts would seem at first to be conclusive evidence of a considerable inflow of population from other parts. But a very large part of this admixture of population merely results from the ordinary ebb and flow of labour, set up by numberless industrial causes in all parts of the kingdom alike. Taking the whole of England and Wales, we find that in 1881 only 720 out of 1000 persons were living in the county of their birth. If we take the seven largest Scotch towns (the only towns for which statistics are published) the result is still more striking; for only 524 out of every 1000 inhabitants were natives by birth of the towns in which they were living.

There are districts in London where as many as a quarter of the inhabitants change their addresses in the course of a year. Every part of England shows a similar shifting backwards and forwards of population to a greater or less degree. All this internal movement, though usually confined to short distances, indicates the existence of migratory habits among the people, which must in the long run produce a considerable admixture of population, though only by a straining of language could we class it as "influx."

It is when we turn from the consideration of the mere numbers of outsiders living in London to a comparison between these numbers and the number of Londoners living elsewhere—in other words, when we compare the volume of inflow and outflow—that we see the real significance of the influx.

There were in 1881 nearly double as many natives of other parts of England and Wales resident in London as natives of London living in other parts of England and Wales.* In other words (leaving out for the moment the question of foreign immigration and emigration) London was, at that time, recruited from England and Wales to the extent of 579,371 persons, the excess of inflow over outflow.

We may look at the question statistically from another point of view.

The population of London in 1871 was 3,254,260. The excess of births over deaths in London in the next ten years was 454,475. Thus the population should in 1881 have been 3,708,735. It actually was 3,816,488, showing an unaccounted-for excess of 107,753, which is the nett direct result of the process of recruiting from the country and abroad during ten years. Thus London gains *directly* at the rate of rather more than 10,000 a year from its contact with other places, a number which would be largely increased if we included in London such rapidly growing districts as West Ham in Essex. There is also probably a considerable *indirect* gain, which will be spoken of later.

Just as changes of temperature represent the balance of gain or loss due to a far larger and constant exchange of heat by radiation and absorption, so this comparatively small annual gain to London is the index of a much more extensive interchange of population between London and the country. Whereas, however, the exchanges of heat are merely quantitative, there is usually in exchanges of population a *qualitative* change, not indicated by any statistical returns, but which is in reality the key to the whole problem of influx in the case of London, and especially of that part of London to which the greater part of this inquiry has been confined. I may make my meaning clearer by a single example.

In the Census of 1861 there is a most valuable distinction

* The exact figures are 1,164,071 and 584,000.

drawn in the tables of birth-places between persons over and under the age of twenty. This distinction unfortunately disappears in later censuses. But, taking the figures for that year, I find that of the natives of London living in other parts of England and Wales nearly 40 per cent. were under twenty years of age (*i.e.* not far below the normal proportion for a stationary population), while of the natives of other parts of England and Wales living in London less than 19 per cent. were under twenty, showing that the influx into London contained a larger proportion of adults than the efflux.* The average age of the population in London may thus have been materially affected by the exchange.

I only allude to this as an illustration of a much wider process, which is continually going on in London and other towns, apart from any mere increase in size—a radical structural alteration due to the abstraction by emigration of a large number of its population, of certain types, ages, and grades, and their replacement by another and larger number of persons of different characteristics.

If we turn from London in general to the East End the importance of these observations becomes obvious. There has been of late years little, if any, influx into East London, in the sense of an excessive growth directly traceable to immigration. In fact, the figures of the last census seem to point to an opposite change. The following table shows the discrepancy between the actual growth of population of East London and Hackney and the "natural growth," as defined before.

East London and Hackney (including Stoke Newington).

Population 1871	765,062
,, 1881 calculated by excess of births over deaths	886,128
Actual population 1881	879,200
Deficiency	6,928

* Another possible but very improbable explanation is that the outflow is on the whole a newer phenomenon than the inflow.

This seems to show an actual loss by contact with the country and other parts of London which may be a surprise to many, though scarcely perhaps to those who are aware of the extent of the overflow from the congested districts in the centre towards the newer suburban districts such as West Ham. It is difficult adequately to study East London as a centre of absorption or dispersion without constantly keeping before our minds the fact that the most rapid growth has taken place in districts such as this which industrially are part of London, but are not included in the Metropolitan area.

If we take the urban sanitary district of West Ham, the population of which has grown at a very rapid rate, we find that in 1881 out of every 1000 inhabitants only 384 were born in Essex, while of the remainder as many as 298 were born in London, and 318 elsewhere. Essex, as we shall see later, is the chief recruiting ground for East London, and though no figures are available by which to separate the contingent which West Ham receives from East London from that which flows to it from the rest of the metropolis, it is certain, if only from its geographical position, that East London is the principal recruiting ground for West Ham.

If we apply the same method as that used above to each registration district separately the results are very striking.

	Whitechapel.	St. George's-in-the-East.	Stepney.	Mile End Old Town.	Poplar.	Shoreditch.	Bethnal Green.	Hackney.
Population, 1871	76573	48052	57690	93152	116376	127164	120104	124951
Excess of births over deaths, 1871-81.....	2507	6195	8648	18420	22082	21049	22090	20075
Total...	79080	54247	66338	111572	138458	148213	142194	145026
Actual population, 1881	71363	47157	58543	105613	156510	126591	126961	186462
Excess of actual population	—	—	—	—	18052	—	—	41436
Deficit of actual population	7717	7090	7795	5959	—	21622	15233	—

The inflow is seen to be less than the outflow in those districts where poverty and overcrowding are greatest.

Our district then as a whole has grown in population at a slower rate than it would have done had it been surrounded by a wall, so that no one could go out or come in, and grown only by excess of births over deaths, assuming this excess to be unaltered by the introduction of this condition. Thus the influx seems, at first sight, to occupy as dubious a position as the personality of the mythical Mrs. Harris; and there seems no reason why this chapter should not vie in brevity with the famous chapter on "Snakes in Iceland." The interest thus lies in the interchange rather than in the addition of population. For direct addition there is none. It is, however, likely that the interchange of population has indirectly stimulated population in the town. Had London been left to itself, the birth and death rate would probably both have been different, and such are the conditions of life in large towns, that there is little doubt that the annual rate of excess of births over deaths would have been appreciably less. There is a strong conviction in the minds of many, incapable however of strict verification, that Londoners tend to die out after the second or at least the third generation. If this is so, clearly the structural change which is continually going on in London in consequence of the admixture of outside elements is powerfully operating to keep up the excess of births over deaths which might even conceivably change into an excess of deaths over births if London were left alone as was actually the case according to Professor Thorold Rogers during the 17th Century.

Thus London is to a great extent nourished by the literal consumption of bone and sinew from the country; by the absorption every year of large numbers of persons of stronger physique, who leaven the whole mass, largely direct the industries, raise the standard of health and comfort, and keep up the rate of growth of the great city only to give

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place in their turn to a fresh set of recruits, after London life for one or two generations has reduced them to the level of those among whom they live.

Localization of the Influx.—Having got a rough idea of the general character of the influx, we may proceed to analyze and localize it more exactly.

Of the whole population of East London and Hackney, 280 out of every 1,000 are immigrants from the outside. In these figures Stoke Newington is omitted from Hackney, this sub-district not being included in the School Board division. Stoke Newington is one of the most growing parts of Hackney, and with the exception of Stamford Hill and the sub-registration district of Aldgate in Whitechapel, it contains the greatest proportion of immigrants. The accompanying maps show separately the proportions of those living in the various sub-registration districts who were born (1) in the provinces, (2) abroad, and (3) anywhere outside London.

The statistics on which the maps are based were extracted from the rough sheets of the 1881 Census, and are given in detail in the tables on pp. 557-563, from which the exact composition of the population of each registrar's sub-district up to 1881 can be read off.

Referring to map 1, it will be seen that the most purely "London" district is a part of Bethnal Green, the sub-district of Bethnal Green Town containing only 12½ per cent. of countrymen, while as is to be expected, the proportion of immigrants from the country largely increases as we go from the centre to the circumference. The maps and tables however must be left in the main to tell their own tale.

Sources of the Influx.—The map of England facing p. 510 shows the sources within England and Wales from which immigrants into East London are drawn. The relation of the numbers to distance is very well defined.

To bring this out more clearly, I have divided England

and Wales into a series of rings of counties, in a roughly semi-circular arrangement round London.*

I then calculated the average distance of each of these rings by a method analogous to that for finding centres of gravity,† and finally the percentage of inhabitants of each ring living (1) in London, (2) in East London and Hackney. We thus can see the relation between the proportions of inhabitants who migrate to London and East London respectively, and the distance they have to travel. I also place in another column the density of population of each ring.

Ring.	Average distance from London in miles.	No. of persons per 1000 of population of each ring living in London, 1881.	Do. in East London and Hackney.	Density of population per 1000 acres.
1	23.8	166·0	30·0	800
2	52·5	121·4	18·3	488
3	90·9	61·2	9·5	540
4	126·0	32·0	4·0	516
5	175·7	16·2	2·4	800
6	236·9	24·9	3·4	406

The proportion of persons who migrate to London shows a close relation to distance as far as the last two rings, where the disturbing influence of the great manufacturing districts of Lancashire and Yorkshire is felt, the superior attraction of these towns absorbing the migratory population of the neighbourhood and overcoming the attraction

* These rings are as follows:—1. Extra Metropolitan Middlesex, Surrey, Kent and Essex. 2. Suffolk, Cambridge, Huntingdon, Bedford, Hertford, Buckingham, Oxford, Berkshire, Hampshire, Sussex. 3. Norfolk, Northampton, Rutland, Leicester, Warwick, Worcester, Gloucester, Wiltshire, Dorset, 4. Lincoln, Nottingham, Derby, Stafford, Shropshire, Hereford, Monmouth, Somerset. 5. Yorkshire, Cheshire, Lancashire, Westmoreland, Flint, Denbigh, Merioneth, Montgomery, Radnor, Brecknock, Glamorgan, Devonshire. 6. Northumberland, Durham, Cumberland, Carnarvon, Anglesey, Cardigan, Pembroke, Carmarthen, Cornwall.

† The average distance of a ring of counties is taken to be the result of multiplying the population of each county by the distance of its centre from London, adding the products and dividing by the total population of the ring.

Proportion of inhabitants of
EAST LONDON & HACKNEY (1881)
born in other parts of
ENGLAND AND WALES.
per 1000 of population of their Native Counties.
0-2 per thousand of population
2-4 " "
4-7 " "
7-10 " "
10-20 " "
20-30 " "
30-50 " "
50- and upwards.
NORTHUMBERLAND
CUMBERLAND
DURHAM
WESTMORLAND
I. OF MAN
YORKSHIRE
LANCASHIRE
ANGLESEY
FLINT
CHESHIRE
DERBY
NOTTINGHAM
LINCOLN
CARNARVON
DENBIGH
MERIONETH
SHROPSHIRE
STAFFORD
MONTGOMERY
LEICESTER
RUTLAND
NORFOLK
CARDIGAN
RADNOR
WORCESTER
WARWICK
NORTHAMPTON
HUNTINGDON
CAMBRIDGE
SUFFOLK
PEMBROKE
HEREFORD
BEDFORD
CARMARTHEN
BRECKNOCK
OXFORD
BUCKS
HERTFORD
ESSEX
GLOUCESTERSHIRE
MONMOUTH
GLAMORGAN
BERKS
MIDDLESEX
WILTS
SURREY
KENT
SOMERSET
HANTS
SUSSEX
DEVON
DORSET
CORNWALL
30 20 10 0 30 60 Engh Miles.
Stanford's Geogl Estabt

of the more distant centre. When we get beyond this circle the proportion of migrants to London again rises.

The tables for London and East London and Hackney, respectively, reveal no material difference in the proportions from the various rings of counties from which they are supplied, except in the case of the first ring of all, which sends a disproportionate number of immigrants to East London and Hackney. The other rings send into our special district approximately one-seventh of their total migrants to London, while the contribution of the first ring amounts to nearly one-fifth. We conclude that the immediately contiguous counties pour migrants into our district to an abnormal extent. Thus, more than 28,000 natives of Essex reside in East London and Hackney, being nearly a third of the whole number found in the metropolis.

Mr. Ravenstein has suggested a law of migration by stages, according to which short distance migration is much more common than long distance movements, and the latter when they occur are frequently made by means of successive short stages. It is difficult to verify conclusively this hypothesis, and the truth would seem to be that there is a combination of the two kinds of migration largely dependent upon the occupations and character of the native county of the migrant.

Immigration into London may be roughly classified under two heads, drift and current. By drift, I mean the general "set" towards a great centre, carrying with it the restless and unsettled spirits with vague ambitions, rather than definite aims, and bearing on its surface not a little of the social wreckage of the provinces. By current, I mean the immigration of individuals, often the cream of their native counties, moving to London to seek a distinct economic advantage.* The latter immigrants come probably chiefly from the manufacturing districts or the small towns, and

* This and the whole of the chapter was written before Dr. Ogle's interesting paper on the alleged depopulation of the rural districts was read

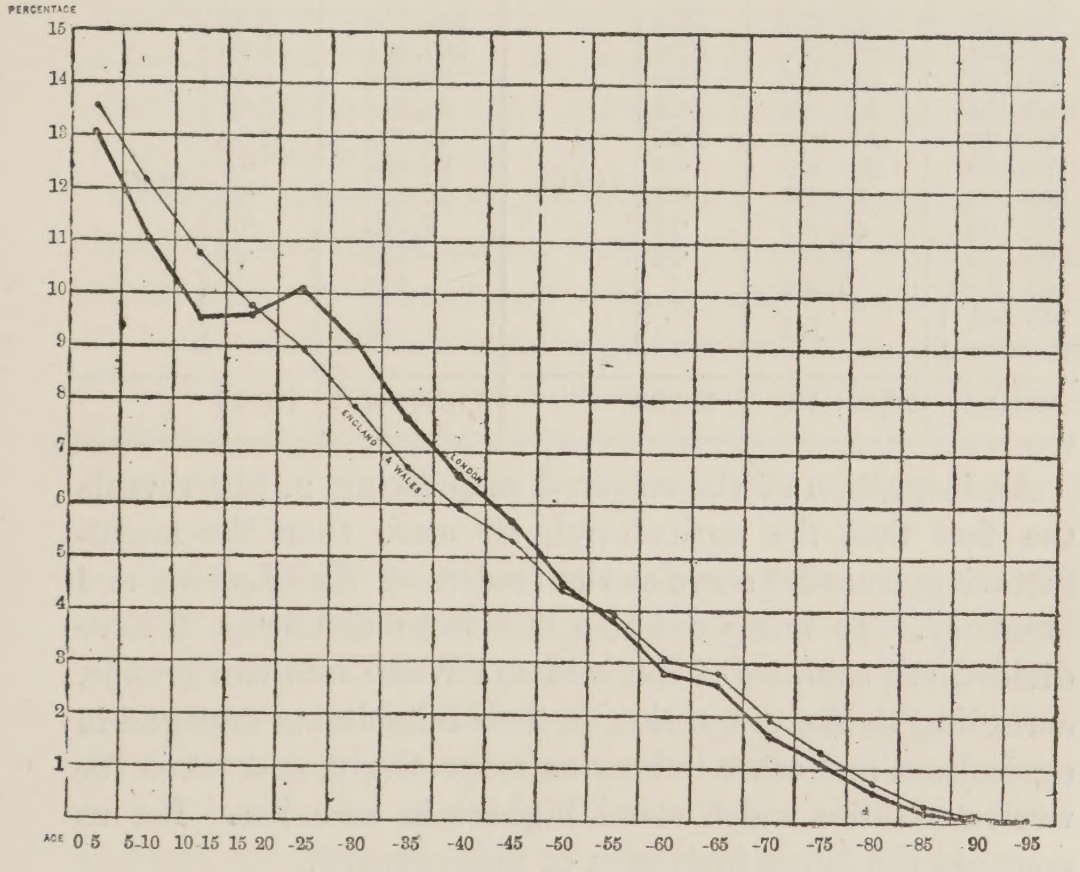
go straight to their final destination, whereas the former drift up by slow stages. It has occurred to me to try and test the truth of Mr. Ravenstein's theory by the following method. If it be true that immigrants to London move as a rule by stages from long distances, settling for considerable periods at intermediate places in the interval, then as a general rule the average ages of immigrants from great distances living in London should be greater than those whose birth-places are nearer the great centre. The following table is constructed from the Census returns of 1861, the last year for which any figures are available.

Ring.	Percentage of the total migrants from various rings of Counties to London, who in 1861 were under 20.	Do. over 20.	Distance in miles.
1	22·4	77·6	23·8
2	18·1	81·9	52·5
3	16·8	83·2	90·9
4	15·4	84·6	126·0
5	19·1	80·9	175·7
6	15·9	84·1	236·2

It will be seen that the proportion of minors to adults bears a regular inverse relation to distance until we get to the great manufacturing districts of the north, which (as usual) show a disturbing influence. The result is interesting, but it would be wrong to consider it as proving more than it does. The greater proportion of minors among immigrants from nearer parts is likely to be caused, at least in part, by the greater extent of immigration by whole families from adjacent counties, especially from agricultural districts. Long distance migrants probably include large numbers of young men between the age of 20 and 30 who have served their time as apprentices in industrial provincial centres, where apprenticeship still prevails, and then come to London, attracted by higher wages.

before the Statistical Society on March 19th last. In that valuable paper the question of migration is treated from the point of view of the country districts.

The ages at which immigration chiefly takes place seem to lie between 15 and 30. This is true in general of immigration from the country into towns, as is shown conclusively by a comparison of the number of persons of various ages living in urban and rural districts respectively. London seems to present no very peculiar features in this respect, but the facts about the age of immigrants are well brought out by a comparison of the two curves on the accompanying diagram.



The figures in the vertical row indicate percentages of the total population in 1881, who were between the various ages indicated by the figures on the horizontal line. The disturbance of the normal percentages in the case of London due to immigration, shows itself unmistakably in an upward movement of the curve between the ages of 15 and 30. I append the table of statistics on which the diagram is based.

Age.	ENGLAND AND WALES.			LONDON.		
	Number	Percentage		Number.	Percentage.	
under 5 yrs.	3,520,864	13·56		497,044	13·03	
5—10	3,147,396	12·12	46·26	419,740	11·00	43·28
10—15	2,800,331	10·78		366,111	9·59	
15—20	2,547,232	9·80		368,628	9·66	
20—25	2,328,226	8·96		385,236	10·09	
25—30	2,047,992	7·89		348,723	9·14	
30—35	1,745,469	6·72	39·33	292,542	7·67	43·75
35—40	1,541,399	5·94		251,133	6·58	
40—45	1,399,354	5·39		219,998	5·76	
45—50	1,151,371	4·43		172,189	4·51	
50—55	1,022,075	3·94		148,341	3·89	
55—60	806,464	3·10		107,023	2·80	
60—65	727,622	2·80		98,898	2·59	
65—70	502,469	1·93		61,929	1·62	
70—75	349,955	1·35		41,886	1·10	
75—80	202,322	·78	14·41	22,683	·60	12·97
80—85	95,750	·37		10,299	·27	
85—90	29,987	·12		3,172	·08	
90—95	6,790	·02		753	·02	
95—100	1,230			142		
100 and upwards	141			13		
Total.....	25,974,439	100·00		3,816,483	100·00	

An inspection of the coloured map facing p. 510 reveals the fact that the agricultural, far more than the manufacturing, counties serve as the feeders of East London and Hackney. To bring out this fact more distinctly, I have divided the counties of England and Wales into two groups, according to the proportion of their inhabitants engaged in agriculture and other industries respectively, and taken the twelve counties which stand highest in each list. Let us compare the influx from each of these groups.

	Population 1881.	Natives living in East London and Hackney 1881.	Number per 1000 of population of native counties.
Twelve Agricultural counties ...	2,129,661	33,322	16
Twelve Manufacturing counties...	10,364,093	24,898	2·4

If we classified the counties of England and Wales according to the proportion, not of their total inhabitants, but of the total migrants sent forth from them who are found living in London, we should clearly perceive the influence not only of distance but of facility of access. The greatest proportion, considering distance, is that shown by Devonshire, Somerset, Dorset, and Cornwall, which collectively send 24·7 per cent. of their migrants into London. Here the geographical situation, giving practically only one degree of freedom of movement to the migrant, is doubtless a great operative cause. In general, it will be found that a disproportionate amount of migration takes place to London from counties with a seaboard.

Far the lowest percentages, considering the distance, come from the Midland counties, Derby, Cheshire, Stafford, and Shropshire, which send only 4·6 per cent. of their migrants to London. Sandwiched as they are between Lancashire and Yorkshire on the one hand and the Midland manufacturing districts on the other, they doubtless pour an abnormal proportion of migrants into one or other of those centres of absorption.

Causes of the Influx.—An analysis of the causes of the London influx would involve a classification of the previous employments of the migrants, and for this classification no materials are available. Many are vaguely believed to have been "driven off the land," under which formula are included the cases of all who have either left agricultural pursuits for life in the great city, and those who presumably would under normal circumstances have gone into such pursuits, had not a narrowing field of employment compelled them to turn their eyes in another direction. Under one or other of these heads a great many London immigrants are doubtless to be classified, but not so many as might be inferred from the extraordinary preponderance of immigrants from agricultural over those from manufacturing counties.

The number of persons engaged in agriculture in 1881 in England and Wales was 1,341,000, against 1,503,900 in 1871.* This shows a decrease at the rate of rather more than 1 per cent. per annum, which is a good deal less than the proportion who annually arrive at the age when agricultural labour is begun. Hence the figures would not necessarily imply so much a drain of actual as of potential agricultural labourers into the towns. An analysis, however, of the ages of the agricultural population at the two periods reveals the fact that (owing presumably to the operation of the Education Act in restricting child labour) the field of employment for young men between 15 and 20 actually *widened* between 1871 and 1881, so that the flow to the towns has probably taken place chiefly above the age of 20. Appended are the figures for the male agricultural population for 1861, 1871, and 1881 :—

	Under 15.	15 to 20.	20 to 25.	25 to 65.	Over 65.
1861	123,200	217,500	170,000	924,600	149,400
1871	104,200	194,800	148,600	819,500	151,400
1881	71,400	202,200	144,600	737,700	120,500

Again, a marked feature of the last few decades has been the relative decline of small rural towns. Here it is rather a falling off in small country industries than in actual agricultural employment which seems to be the cause of the migration.

I shall say something of the special causes which influence migration towards London when speaking of separate industries. But it is safe to say here that these causes are far too numerous and complex to be included under so simple an explanation as that usually offered. First there is the purely economic movement set up by differences in wage level in London and in the provinces. Engineer's wages vary from 38*s* in London to 26*s* in country

* According to Mr. Booth's calculation.

districts. Compositor's wages are 36*s* in London and 25*s* at Bury St. Edmund's. The cost of living in London is, of course, higher, but this is often rather a drawback found out afterwards than a hindrance to immigration. Thus a natural flow is caused of the better workmen towards London, and in cases where Trades Unions have much strength there will doubtless be a counter tendency (of what force it is difficult to say) for inferior workmen in skilled trades to leave London, where they cannot earn the current wage, for provincial districts where they can.

Sometimes, again, as in the building trades, employments are so affected by division of labour in London, that an all-round man can only be made by learning his trade in the country. For example, joiners are "made" in the small towns, and then move towards the great centres. Another instance of attraction into the towns is afforded by the comparatively small trade of mill sawyers. Formerly, before the days of machine saws, timber was sawn in the country districts where it grew. Now the industry is transferred to mills in large towns, whither the former pit sawyers of the country have followed their work. Again, the greater choice of regiments which used to be within the reach of an intending recruit in London before the introduction of the territorial system must have attracted countrymen into London for the purpose of enlisting.

Besides these and many other direct economic causes leading to immigration, there are others which lead to the circulation of labour and consequently increase the admixture of outside elements in the London population. There is, for example, a considerable migration of boot and shoe makers between London and the various provincial centres of the industry, according to the varying season of the trade in different parts of the country. Tailoring also is, to some extent, a migratory trade, though less than formerly. In several trades an artificial premium has been set upon migration, at all events in past times, by the action of

Trades Unions in granting travelling pay. Speaking generally, however, Trade Union rules are less favourable nowadays to migration in search of work than they used to be, and though the Unions send a man direct to a place where he has already obtained a situation, they are rightly putting down the system of tramping so far as their own members are concerned.

Then, besides the stream of industrial migration, there is the real tramp to be remembered; an article manufactured in as well as out of London, perhaps more in London than elsewhere. And there is the beggar, who, since the time of Homer, has found "the city a better place to beg in than the country."

But we cannot measure the attraction of London by any enumeration of causes such as these. We cannot gauge by statistics the effect on the imagination of a country boy bred in the dull, if healthy, monotony of a sleepy rural district, of the strange stories poured into his ears by the wayfarer or the travelling showman from London, about the busy life and scenes of that wonderful city far away beyond the hills that bound his horizon. What an attraction, too, for the restless and unsteady spirit is the city which asks no questions, where old stories are buried and where the secrets of a doubtful past are safe: what a fascination for the ambitious is offered by the gigantic lottery of chances: what a refuge for the loafer is the "paradise of odd jobs:" what a home for the impecunious is the great sink of "charities" which in London take the place of Charity. Add to all this the contagion of numbers, the sense of something going on, the theatres and the music halls, the brightly lighted streets and busy crowds:—all, in short, that makes the difference between the Mile End fair on a Saturday night, and a dark and muddy country lane, with no glimmer of gas and with nothing to do. Who could wonder that men are drawn into such a vortex, even were the penalty heavier than it is?

But the continual flow to the towns does not necessarily imply that they are becoming more, or that the country districts are becoming less, attractive. This may be and probably is the case, but it is not proved by the immigration. All that is proved is that the attractions of the towns are becoming better known and more accessible.

In looking back at past times we have to think of an England virtually divided up into separate communities with little interchange of population or ideas. Under such conditions great differences of nett advantages held out by neighbouring districts might fail to induce a flow from one to the other. But England has now been provided by the railroads with a system of veins and arteries, and by the telegraph and penny post with a nervous organization which has brought the thought and ideas of each part in touch with those of all. The result has been a disturbance of equilibrium between town and country which has not yet subsided. For the last thirty or forty years there has been going on a process of equalization of advantages of various districts which has shown itself in a more rapid circulation of labour and an excessive growth of population in some parts of the kingdom at the expense of that of others. Such unequal growth is inevitable, and the circulation which causes it is healthy and not unhealthy, so far as it is induced by increased facility of access. The growth of the towns is only morbid so far as it is the result of other and more positive causes tending to the artificial depopulation of the rural districts.

The overflow from East London.—The outflow from East London and Hackney is harder to study than the inflow, both as to its magnitude, its composition, its causes, and its destination. There is a continual stream of population from the centre to the circumference which does not figure directly in the Census returns because it proceeds no further than the outlying districts within the metropolitan area. Thus the congested districts of Whitechapel and St.

George's-in-the-East act as feeders to Poplar, which is also largely recruited by immigration from the outside. The best areas, however, in which to study this transfer of population are West Ham, in Essex, and intra-metropolitan Surrey. Sandwiched between London and the country, West Ham catches and retains an abnormally large proportion of migrants from each as has been shown above. Again, out of every 1000 inhabitants of intra-metropolitan Surrey, 162 were drawn from the Middlesex part of the metropolis, showing an overflow towards the newer parts of London south of the river.

The most rapidly growing parts of East London grow then from two sources; they are recruited at once from the inflow from without and the overflow from within. The density of the overcrowded districts nearer the centre is not increasing, but gradually falling off, according to the Census returns. I doubt, however, whether it will not be found at the next Census that the tide has again turned, and that St. George's-in-the-East, if not Whitechapel, is again rising in numbers. The overflow which has caused the decrease was largely due to demolitions of dwellings, partly to give place to model blocks, partly for commercial purposes, as in the case of the district near the Mint. In order to study the changes of population due to these demolitions, it is convenient to make use of some of the annual schedules of school children drawn up for the various School Board subdivisions of the Tower Hamlets. Perhaps the best small areas for our purpose are subdivisions A and C, the former of which includes the whole of Whitechapel north of the Whitechapel Road and the west of Commercial Street, thus covering a great part of the Jewish quarter of Spitalfields; while the latter covers all Whitechapel north of the Whitechapel Road and east of Commercial Street. Thus the two together are co-terminous with the three registration sub-districts of Spitalfields, Mile End New Town, and White-

chapel North. It is an area in which a great deal of demolition was carried out under Lord Cross's Act, particularly in the years immediately preceding 1884, and the great model blocks of the Brunswick, Wentworth Rothschild, Lolesworth, George Yard, and College Buildings, now occupy the area formerly covered by pestilential rookeries. Here are the figures of the school children scheduled in this district by the School Board officers.

	A.	C.	Total.
1871 (from Census)	3505	6935	10,440
1879*	3285	6165	9450
1880	3260	6034	9294
1881	3059	6530	9589
1882	2870	6477	9347
1883	2901	6308	9209
1884	2489	6022	8511
1885	2766	6230	8996
1886	3257	6553	9810
1887	3364	6546	9910

The year of greatest depression is 1884, from which point both A and C gradually fill up again. In that year the parish of St. Jude's, Whitechapel, seemed to be half pulled down. The next few years were times of great rebuilding activity, and by 1886 almost all the blocks I have enumerated were erected. The effect is seen by referring to the figures I have given. The rapid increase there shown is perhaps also to be attributed in part to the influx of foreign Jews, the increase in both subdivisions being very marked between 1885 and 1886, after the expulsion of the Poles from Prussia. Again, C

* It is probable that the schedules in these early years were about 10 per cent. below the mark. This discrepancy has been reduced to about 3 per cent. for the last years.

The year 1878, the first for which the schedules are available, is omitted, as there seems some reason to doubt the accuracy of the scheduling for that year in some of these subdivisions. In 1888 a change in the date of scheduling has made the figures for that year unsuitable for purposes of comparison.

shows a marked increase in 1881, due partly, perhaps, to incomplete scheduling in previous years, but in curious contrast to the continued decrease on the other side of Commercial Street. It indicates probably both the beginning of the immigration of Jews into the neighbourhood of Fashion Street, Old Montague Street, &c., and a transference of population from over the way, in consequence of the clearances in Goulston Street and surrounding parts.* It is evident that the extensive clearances are mainly responsible for the startling falling off in population of Whitechapel between 1871 and 1881. That falling off indicated a diminution of inhabited houses, not a diminution of number of persons to a house, or to a room. Indeed, the number of persons to an inhabited house remained about the same, or if anything rose slightly in the interval. It would seem that when a certain degree of density is reached in a district of a certain type of inhabitants, we arrive at a point of *saturation*, beyond which crowding will not go; a decrease in house accommodation will mean then a real dispersal, rather than an additional permanent overcrowding of the neighbourhood; the increase due to the natural growth of the population will overflow into the less densely peopled parts, while immigration from the outside will be almost entirely checked. The congested districts of Bethnal Green show the smallest percentage of outsiders, and the whole of the crowded parts of East London have far less than their due proportion of country born inhabitants.

It is certain that the clearances and rebuildings cause a far greater disturbance of population than is represented by a mere flow outward and back again. The model blocks do not necessarily, or (in many cases) probably, provide for the *actual* displaced population, so much as for an equivalent number of others, sometimes of a different class. In

* To follow the details of this description of migration reference should be made to the large map at the beginning of the volume.

Shadwell, the Peabody Dwellings seem to have drawn almost exclusively on the inhabitants of the immediate neighbourhood, and therefore, presumably, on the same class of people as formerly dwelt on the site of the buildings. On the other hand, the "reclamation" of part of Flower and Dean Street and Thrawl Street, in Spitalfields, by the erection of the Lolesworth and Rothschild Buildings, has had the result of causing part of the semi-criminal class who formerly made those streets some of the most notorious in London to transfer their haunts, and with them the supremacy in evil repute, across Commercial Street to Dorset Street and its surrounding alleys.

I do not think that there is any evidence that model blocks act as magnets to attract to themselves a direct influx from the country. The Peabody Dwellings in Shadwell and Commercial Street contain 1,884 families, and in no less than 1,783 cases the last addresses entered in the books are in some part of London, the great majority of them being in the immediately adjacent districts. The advantages offered by model dwellings are not such as appeal directly to the imagination of the labourer. Sanitary conditions are desirable, but not always desired; restrictions as to cleanliness, overcrowding, vaccination, &c., are often naturally looked on as drawbacks. It is one thing to reduce the rental to an abnormally low figure, it is quite another to offer real, but not obvious, advantages in return for the rent current in the district.

I have only partial figures as to the birthplaces of the inhabitants of two model blocks of dwellings. One of these is situated in a district crowded with a low Irish population. An attempt was made, with a success at first alarming to its promoters, to draw into the buildings the very poor of the neighbourhood. Since then, the inevitable regulations have resulted in the voluntary or compulsory removal of many members of "class B." But it is still a strange mixture, in which all types and grades are represented, from the

hardly respectable to the respectably hard. Here are the figures:—

Born in London	57
Other parts of England	49
Scotland	14
Ireland	25
Abroad	15
	160

The returns are but partial, and it is possible that the birthplace may have been recorded with somewhat greater regularity in the case of country immigrants than in that of London natives.

The classes and industries from which these people are drawn are of a most miscellaneous kind. One has been on an Eastern exploring expedition; one has driven a steamboat in Turkey. There are Irish, driven to England by the famine of 1846, and Polish Jews, driven from Russia by persecution. Several have in their time played many parts. One began by marrying a rich widow in Normandy, but prefers life as an *ouvrier* in London. Another has been successively a sailor, a dock official, a lodging-house "deputy," and a coachman. It is a roving population not easy to deal with, often flitting to escape rent, often to escape the School Board officer. But this migration rarely proceeds outside the little charmed circle of alleys where "old pals" reside: it is rather of the nature of a circular movement, so that at the end of ten years a man is as near his birthplace as at the beginning, having perhaps lived in each of the neighbouring streets in the meantime.

Division of immigrants into Classes.—In attempting to assign the place which the immigrants from the country take in the social fabric of East London and Hackney, we must distinguish carefully the volume of the addition, from the *percentage* contribution which they make to various social layers and trades. For example, more countrymen are doubtless working at the Docks in East London to-day than are engaged in the trade, say, of plumbing. But the total

number of Dock labourers so greatly exceeds that of plumbers, that we are right in saying that the influx tends to recruit the latter trade rather than the former.

We must remember that 46 out of every 100 male adult inhabitants of London were born in London itself, and compare the percentages of Londoners in various industries with this normal standard.

Beginning, then, from below, we have first to deal with the criminal class. This class, though in a certain sense at the bottom of the social scale, is on a slightly different footing from all the others. It is largely a hereditary class; its members are morally lower, but often intellectually higher, than the paupers and casuals immediately next in succession. They are not gradually manufactured by the conditions of city life in the same sense in which the skilled artisan in often manufactured into a labourer, the labourer into a casual, and the casual into a pauper, by the combined causes of personal "unfitness" and industrial dislocations. The criminal, as a rule, is a type by himself, and probably hereditary disposition, even more than physical surroundings, is the predisposing cause to crime. Again, the criminal has a distinct advantage in being in London. Nowhere is he so secure, and nowhere has he better chances of successfully pursuing his calling. Hence we may expect to find that a considerable proportion of metropolitan criminals have been attracted into London from outside. As a matter of fact this proportion is a good deal larger than in the case of the casuals, but is still below the normal standard. The Home Office authorities were kind enough to take a census of the metropolitan prisons for the purpose of this inquiry and the results showed (so far as the statements of the prisoners could be relied on) that of 3864 prisoners on the 8th December, 1888, in the metropolitan local prisons 2264, or 59 per cent., were born in London. Now the great majority of these prisoners are adults, so that we have to compare this percentage with the proportion of adults (male

and female) living in London and born within the metropolitan area, which amounts to about 47 per cent. In spite, then, of the attractions which London offers to criminals in the provinces, it would seem that the greater part of London crime is a home-growth.

The next class to be considered is that of the paupers. The only statistics I have as yet obtained on this head are those kindly collected for me by the officials of the Board of Guardians in Whitechapel and Stepney.

The inmates of the South Grove (Whitechapel) workhouse and infirmary were classified according to birth-places on 7th November last, with the following result:

	Workhouse.		Infirmary.	
	No.	Percentage.	No.	Percentage.
Born in London.....	188	58·4	327	54·4
Other parts.....	134	41·6	274	45·6
Total	322	100	601	100

Both workhouse and infirmary show a considerable excess of Londoners compared with the whole adult population of Whitechapel, of which less than 28 per cent. are London born. But as very few Jews are to be found in the workhouse or infirmary the comparison is not very exact.

The length of residence of the inmates in London has also been tabulated for both workhouse and infirmary.*

	Workhouse.	Infirmary.	Total.
Under 1 year	13	26	39
1—5 years	9	34	43
5—10 years	14	23	37
10—20 years	27	57	84
Over 20 years	257	423	680
Unable to say	2	38	40

* In this table the length of residence of both Londoners and outsiders is given.

It may be observed that out of 408 paupers born out of London at least half had been over 20 years in London.

The returns from Stepney are of a different nature, but throw light on our subject from another point of view. Under the Settlement Law it becomes necessary to record the place from which each new pauper has migrated into the Union in which he applies for relief, provided he has not been resident in the Union for more than twelve months at the time of his first application. The result shows the proportion of countrymen who apply for relief in Stepney after less than twelve months' residence in that district. The results of the table are not easy to interpret exactly, as those who are set down as migrating into the Union from other parts of London may be countrymen by birth and *vice versâ*, but at least the table suggests that but a small proportion of persons who drift into any one district of London from the country come on the rates within twelve months.

Stepney Union (*population about* 38,000).

New applications (September 1, 1887, to August 31, 1888), from heads of families who had been resident in the union more than twelve months	395
Do. less than twelve months, having previously resided in :—	
Other parts of the Tower Hamlets	246
Other parts of London	78
Provinces or abroad	64
Total	783

Rising from the paupers into the next grade, the semi-paupers and thriftless, our best mode of gauging the sources from which they are drawn is afforded by the record of birth-places of applicants for relief to the Charity Organization Society. At most of the branch offices in the East End no complete record has been kept, so that the statistics are solely obtained from St. George's-in-the-East and Mile End Old Town.

It will be seen that there is no material difference in the

figures between the two columns except for an excess of Irish in St. George's, where a considerable low-class Irish population (to a large extent, however, of London birth) is to be found. In both cases it is quite clear from the figures (which refer to *adults* only) that applicants for C. O. S. relief are more manufactured in the town than drawn in from the country.

Charity Organization Society. *Oct.* 1, 1887—*Sept.* 30, 1888.

Birthplaces.	Mile End Old Town.	St. George's-in-the-East.	Total.	
			Number.	Percentage.
London	232	254	486	70
Other parts of England and Wales	86	51	137	
Scotland	2	8	10	
Ireland	5	26	31	
Abroad	11	18	29	
Total outside London	104	103	207	30
Total applications	336	357	693	100

Another step up the social ladder brings us to the army of unskilled labourers, whence we rise through the various grades of skilled labour to the class of artisans and mechanics. Most of the information I have been able to obtain about these classes is best given under the heads of the different trades and industries to which the next section of this chapter is devoted. A word or two may, however, be inserted here as to the origin of the army and the police.*

The recruits who joined the army in the metropolitan district between October 1st, 1887, and September 30th,

* The figures for the army have been furnished by the kindness of Colonel Henderson, of the St. George's Barracks. Those relating to the Metropolitan police force were obtained by the Home Office authorities, while for the statistics of the City police we are indebted to Sir James Fraser, K.C.B.

1888, numbered 3,440, who may be thus classified according to birthplaces

		Percentage.
London :—		
East London and Hackney	263	
Other parts of London	1658	
Total in London	1921	56
Other parts of England and Wales	1310	
Scotland	46	
Ireland	63	
Abroad	100	
Total out of London	1519	44
Total	3440	100

The advantages which, as I mentioned before, were formerly offered by London as a place in which to enlist have now vanished under the territorial system of regiments, and the figures would probably be very different if taken for a similar period ten years ago. It should be noted that these statistics refer to young men, chiefly between the ages of 20 and 30—the period of life when migration usually takes place, and for which, consequently, the percentage of outsiders should be at its maximum. When this is taken into account it will be seen that the recruits who join the army in London show a very large relative excess of the London-born element, thus tending to confirm the conclusion that it is among Londoners rather than countrymen that lack of employment is found.

A very different result is shown by the statistics of the police, of whom no fewer than 70 per cent. have come into London from the provinces. The Metropolitan and the City forces show almost exactly the same features in this respect, and they are doubtless traceable to the same cause. The strength and steadiness of the countryman is here of the greatest service, and he is attracted by the higher rate of wages offered by the Metropolitan and City authorities. The exact figures are given on the following page.

	Born in London.	Born elsewhere.	Total.
Metropolitan police (Dec. 1888) ...	2716	10,908	13,624
City ,, do.	194	698	892
Total.....	2910	11,606	14,516

I have wished very much to be able to state definitely how far the London workmen's organizations, such as the Co-operative Societies, Trades Unions, and WorkingMen's Clubs draw on the native population, or how far they are recruited and governed by country men. It has, however, been found impossible to obtain figures sufficient to warrant any certain conclusions. The officials seem, as a rule, to know but little definitely about the origin of the members of their Societies. But there is a general consensus of opinion that countrymen preponderate on the committees of such organizations, showing (if the opinion be true) that they supply the better or more energetic element.

Distribution of Immigrants among Trades and Employments.—If we pass on to the distribution of the immigrants among various trades and employments, the first industrial class which claims our notice is the great East End army of dock labourers. The study of dock labour is interesting from so many points of view that I give a fuller discussion of its characteristics and sources than of those of any other branch of industry. The London, St. Katharine's, West and East India, and the Millwall Docks, lie within the area of the Tower Hamlets. The main characteristics of the labour employed at each of these docks are the same, with the exception of the Millwall staff, which present peculiar features of their own. I have therefore taken the staff of the West and East India Docks as more or less typical of East London dock labour, and have analyzed in some detail the sources from which they are drawn.* As is described

* I have to acknowledge the courtesy of Col. du Plat Taylor, C.B., the general manager of the East and West India Docks Co. who gave me much help in the matter, and also the kind co-operation of the Superintendents, Warehouse-keepers, and others at the Docks.

more fully in the chapter on the Docks, the staff of the West and East India Docks is divided into three classes, the regular staff, the "preferable" men, and the casuals. There is no very sharp distinction between the two latter classes, the preferable men being, in fact, merely the better casuals, who are in more regular employ.

The figures I have obtained for the casual and preferable labourers are of course not complete. Indeed, the precarious and fitful nature of employment of dock labourers precludes any attempt at exhaustive treatment. There are thousands of men, of the class of loafers and irregular labourers, who sometimes apply for work successfully or unsuccessfully at the dock gates, and who at other times pick up a livelihood by odd jobs, street hawking, toy making, &c., often going to Kent hopping in the summer. It is not fair to classify all these men as dock labourers because they now and then apply for a job. The labour market is here absolutely unorganized, and the labour itself, so far as any labour can be, is entirely unskilled.

It would seem that in almost every great centre of industry, there are one or more "residual" employments which stand as buffers between ordinary productive industry and the poor-house. They are the refuge of the members of other industries who have failed, whether from their fault or their misfortune. Those who congregate in such employments often overstep the line which separates them as an industrial grade from the class of paupers, but can rarely rise again into the ranks of productive, self-supporting regular labour. Into the causes which continually recruit these residual employments it is unnecessary to enter here, but as a fact they seem always to exist. In the centres of the worsted industry the residual employment is offered by the combing room and the dye-house. In East London it is offered by the Docks. It is surprising how quickly a man who is coming down in the world filters through all the grades of labour, till he arrives at the bottom

of all as a dock casual. I have found among the casuals a son of a solicitor, and an ex-valet of a well-known peer; and have been told by dock officials of the son of a general, a clergyman, and a baronet, who at various times picked up a living in this way. All types of men are represented in the crowd at the dock gate. There is a distinct class known to the gangers as "short time" men who will not work before 11 or after 4. They are a leisured class, who now and then are very useful, but will on no account begin early or work late. By 4 o'clock they can earn, at 5*d* an hour, all they want for the day, and no entreaty will keep them longer at work.

It would be interesting, if possible, to trace the former employments of dock labourers. A great number have been soldiers, a certain proportion were formerly shipwrights before iron shipping destroyed the market for their labour. Some have come down in the world through drink, having once held good positions in warehouses and offices. But I have only been able to get a complete account of previous employments in the case of the permanent staff, which of course represents a very different class, though in many cases they are really ex-casuals who have shown sufficient steadiness and capacity to be regularly taken on. Even here it will be seen on inspection that scarcely any of the permanent men were brought up to dock labour as an employment.

Casual dock labour, then, is typical of the irregular residual industries into which the thriftless, the incapable, and the unfortunate drift. It is thus very interesting to note how far its ranks are recruited from London-born and country-born sources respectively. Here the evidence, though necessarily partial, is, I think, conclusive.

Taking, the West India Dock only, we have the following figures obtained at considerable trouble by some of the gangers, who presumably know their men too well for wholesale deception. The facts were not obtained by a simultaneous census, but were gradually accumulated during

a whole month, and I have every reason to trust their general accuracy. They relate chiefly to the more regularly employed of the casuals, and include "preferables," but none of the permanent staff.

Of 514 men, 361, or 70 per cent., were born in London, and the remaining 153, or 30 per cent., were born elsewhere. In some of the returns preferables were separated from casuals. Thus, of 149 casuals, 95, or 64 per cent., were Londoners, and 54, or 36 per cent., non-Londoners, and of 120 preferables, 91, or 76 per cent., were Londoners, and 29, or 24 per cent., came from outside. These latter figures, however, clearly give too narrow a basis from which to generalize.

Taking the 153 outsiders, we may divide them according to the length of residence in the metropolis.

Under 1 year	1
1 to 5 years	3
5 to 10 „	14
10 to 20 „	28
20 and upwards	97
	153

The lesson of these figures can hardly be mistaken. If the men to whom they relate be fair samples of their class (the more generally employed dock casual), such labour is chiefly recruited from the ranks of Londoners, for 70 in every hundred were born in London, against 52 for the whole adult male population of East London and Hackney, or 46 for the whole of London. No perceptible "influx" sets towards the Docks, for the vast majority of the dock labourers born outside are practically Londoners, having lived for over 10 years in London, and most of them have probably been previously engaged in other trades in London itself.

The history of Irish employment at the West India Dock is interesting, if puzzling. The authorities say that a con-

siderable number of Irish used to be employed when sugar was imported in hogsheads. When hogsheads went out, the Irish element gradually dwindled. At the same time, a good many London-born Irish are employed (particularly at the London and St. Katharine's Docks), who of course are not distinguished in the returns of birth-places. There are practically no Jews in dock employ, and very few foreigners.

I have no definite figures for any but the West India Dock, but general inquiries lead me to regard the above figures as typical of all but the Millwall Dock. Here there seems to be a distinct excess of country-born labour, at all events as compared with the other docks. At Millwall large quantities of corn and timber are imported, and it seems that wherever grain is imported thither countrymen are attracted. More than one reason has been assigned for this. It is heavy work, demanding physical strength in which countrymen excel, and the influence of the country millers is said to tell in securing employment for country folk. The superintendents at the West and East India Docks tell me that when they began to import flour, some countrymen who had been in mills applied for work and were taken on. Another, and probably the chief, reason for the excess of countrymen at Millwall, is to be found in an importation of countrymen which took place in the course of a labour dispute some years ago, to fill the places of the strikers. In any case, there is no doubt of the fact which makes a considerable mark in the Census returns of that district.

Before turning to the permanent staff, there is another class which requires analysis—viz., the stevedores who are engaged in the export trade. These men are quite independent of the Dock Company, but they nevertheless belong to a class of labour somewhat similar to that employed by the Docks, though a good deal more skilled, as

it requires more care and skill to load than to unload a ship. I have succeeded, through the Stevedores' Union, in getting an estimate of the proportion of Londoners to outsiders among the whole of those who are generally employed in this industry. I say *generally* employed, for it seems that a great many dock or waterside labourers also call themselves stevedores, because they assist in loading steamers in the river. There are about 8600 stevedores proper engaged in the port of London, exclusive of Tilbury Dock, and of these about 75 per cent. are estimated to be Londoners by birth. A large proportion of the remainder are Irish, and a great number of the Londoners are of Irish nationality. This is ascribed by some (with what truth it is hard to say) to the powerful Stevedores' Union, which attracts labourers who, like the Irish, have a genius for combination.

Thus casual dock labour, being of the nature of a residual employment and not a class, includes specimens of all classes and natives of all parts. In the main, however, it is a *London* employment, and countrymen only filter into it in small numbers after many years of residence in the metropolis. In the departments requiring special strength (*e.g.* the unloading of grain) the country element is in excess.

But if the country supplies to some extent the cream of dock labour it also supplies the dregs. There is a certain class of countrymen (small in number) who furnish the very worst class of dock labour. These are the professional tramps who turn up at years' intervals. One of these came the other day to the West India Dock after two years' absence, saying he had walked 1800 miles in the interval. He is now off again.

For the regular staff at the East and West India Docks fuller particulars can be given. The following figures apply to the labour staff of the East and West India Docks and the Town Warehouses.

Birthplaces.	Number.	Percentage.
LONDON :—		
East London and Hackney	118	42·75
Other parts	32	11·59
Unspecified	44	15·94
Total London	194	70·28
OTHER PARTS OF ENGLAND AND WALES :—		
Middlesex (extra met.)	4	1·45
Surrey ,,	4	1·45
Kent ,,	8	2·90
Essex	14	5·07
Norfolk	6	2·19
Buckingham	4	1·45
Somerset	4	1·45
Hampshire	3	1·08
Suffolk	3	1·08
Lincoln, Devon, Yorkshire, Stafford (2 each)	8	2·90
Berks, Northampton, Oxford, Monmouth, Sussex, Wilts, Warwick, Notts, Lancashire, Bedford, Cornwall (1 each)	11	3·98
Total other parts of England and Wales	69	25·00
SCOTLAND	6	2·19
IRELAND	4	1·45
ABROAD	3	1·08
	13	4·72
Total Staff for whom particulars were given	276	100

Here the distinctly London element is no less predominant than among the casuals, which is perhaps explicable by the fact that the permanent staff are largely selected from among the casuals who have been long in dock employ. This is well brought out in the accompanying table of the length of residence in London of those born outside.

Under 1 year	0
1 to 5 years	2
5 to 10 ,,	3
10 to 20 ,,	20
Over 20 ,,	57
	82

I may draw attention to the fact that of the sixty-nine members of the staff who have come into London from other parts of England a large proportion come from almost purely agricultural counties. The diversity of previous occupations of the permanent labour staff at the docks is so remarkable that the table is worth giving in full. The following figures apply only to the West India Dock and the town warehouses.

Former Occupations of Permanent Labourers.

Army	15
Police	2
Post Office	6
Clerks	5
Sailors	18
Chief mates, marines, ship stewards, and other seafaring men	9
Omnibus men, carriers, and carmen	7
Porters, warehousemen, and messengers	29
Artisans and mechanics (of 28 distinct occupations)	43
Engine and machine minders	3
Labourers	35
Tradesmen (butchers, bakers, grocers, chemists, &c.)	17
Shop assistants	3
Street sellers	2
Domestic servants (butlers, grooms, &c.)	8
Barmen and waiters	7
Lodging-house keeper	1
From School	4
Total for whom particulars were given	214

It will be seen that almost the whole of the staff have passed into dock employ through other employments—another proof of the "residual" character of the industry.

The last set of statistics I have to offer relate to *age* of the permanent labourers at the West India Dock and Town Warehouses. The importance of these figures will be evident, in order to further clear up the question of the mode in which the supply of dock labour is kept up. If we find the majority of those employed to be of middle age or upwards, it is clear that the employment in question is not

a trade to which youths are brought up, but is rather one to which for many reasons they resort in after life from other trades.

Table of Ages.

Age.	Born in London.	Born outside London.
20 and under	11	0
20—30	34	10
30—40	54	25
40—50	46	18
50—60	18	9
60—70	8	6

A great part of the work of the dock labourer consists not of the mere unloading of vessels, but of labour essentially the same as that carried on in various independent warehouses in other parts of East London. Thus it may be interesting to analyze the sources from which the wool warehousemen are drawn, as representing a cognate form of unskilled labour of a slightly higher grade, in so far as a better class of men are attracted by the greater regularity of work. I have particulars of 602 warehousemen, employed in various warehouses.

	Permanent.	Casual	Total.	Percentage.
London	46	298	344	57
England and Wales		153		
Scotland	28	11	258	43
Ireland		66		
	74	528	602	100

Some particulars are available respecting two other water-side employments, those of the shipwrights and the riggers. These skilled industries are decaying, and hence an excess of Londoners is to be expected in them. There are about 1500 shipwrights and as many riggers, of whom two-thirds are said by the Union officials to be London born. Owing to the decay of employment, a good number of riggers and

shipwrights are also stevedores, and have thus been counted already under that head.

About 5800 men are employed in the coal-trade on the river, which is heavy muscular work, and of these only a small proportion are Londoners, a large number of the remainder being Irish.*

Information about other occupations is meagre enough. No one seems to know anything precise, and it is impossible for the most part to obtain more than mere guesses.

The employments most overrun by countrymen seem to be the building trades, and this partly because of the physical strength they require, partly by reason of the excessive division of labour in London, which makes "all-round" men who have there learned their trade comparatively rare. Country immigrants are hence preferred especially as foremen. I have been told that there is a majority of countrymen in all of the trades connected with building except plasterers. The only actual figures which I have obtained are those relating to the Co-operative Builders at Camberwell, a district outside our area. Nevertheless, the figures may be given for what they are worth, though too much stress must not be laid on them.

	Born in London.	Out of London.	Total.
Gasfitters	3	4	7
Bricklayers	0	3	3
Brick Labourers	0	9	9
Carpenters	2	7	9
Plumbers	3	2	5
Plumbers' Labourers	3	2	5
Plasterers	8	1	9
Masons	2	4	6
Joiners	3	13	16
	24	45	69

These figures show a great preponderance of outsiders,

* For these statistics I am indebted to Mr. Newell, who has collected them from the Trade Union secretaries where possible.

who amount to 65·2 per cent. of the whole. The discrepancy is greatest among the bricklayers, carpenters, and joiners, though the numbers are too small for purposes of generalization. A great proportion of the country contingent come from the western and home counties. Of the 45 immigrants, 26 have come into London within the last 20 years, and 6 within the last 5 years.

Many painters come from the country to obtain work in the spring, returning home when the season is over.

I can learn very little as to influx into the East London cabinet-making trade. This fact seems to show that, unlike that of the joiners and carpenters, it is not overrun to any great extent by countrymen. Mr. Aves' inquiry supports this view.

The secretary of the Compositors' Union says that in this industry the country immigrants, as a rule, excel the native Londoner. They are steadier, and stick better to the organization. Only a small percentage of the members of the London Union served their time in London.

Again, a great proportion of members of the East End branches of the Ironmoulders' Union are said by the secretary to be countrymen by birth.

Turning to the boot and shoe trade, which is described separately in Mr. Schloss's article, we find that comparatively few boys are brought up to the factory industry in East London, which is largely carried on by immigrants from the provinces. I have already alluded to the season circulation of labour between London and the provincial towns, such as Leicester and Norwich. Besides this, it is said that there has lately been a movement of London labour to Northampton and elsewhere, following a transfer of factory industry out of the sphere of the London Trades Unions. Of course, the low-class boot trade, carried on under what is called the "Sweating System," is largely recruited by the immigration of foreign Jews.

The secretary of the Cigar Makers' Mutual Association says that there is a small proportion of the women employed in the trade who came from the provinces. No serious complaint is made of the influx. Here again, a whole section of the tobacco trade, as is seen from the chapter on the subject, is in the hands of foreigners, especially the old-established Dutch Jews of Spitalfields.

A very great amount of country labour is employed upon the railways, and generally in the service of the railway companies, who draw largely on the Eastern Counties for their employés.

Countrymen also abound on the roads as carriers, omnibus drivers, &c. A man in the employ of the London General Omnibus Company tells me that three-fourths of the staff came originally from the country. Statements of percentages by individuals are as a rule worthless, except as indicating a widespread opinion among those employed, so I attach no importance to the actual figures, but it is clear that we have here a large country-born element. My informant's father had been the driver of a coach in Herefordshire : he himself had driven the coach when young, but the extension of railways had gradually made the coach unprofitable, the government mails were sent by another route, and finally the coach ceased to run, and the son came up to London. This was twenty-seven years ago, or more, and ever since he has been an omnibus driver. He finds London streets less monotonous and more interesting than the country roads. How far shrinkage of employment on the country roads has helped to swell London, it is hard to say ; it is probable, however, that the case I have described is typical of many others. But the great attraction which the London roads present is the higher rate of pay. The weekly wages paid by the London General Omnibus Company are considerably higher than in the provinces, and though the hours are longer, this fact does not counterbalance the seeming advantage offered by

high wages. The General Manager of the Company is of opinion that most of his staff have been in London for many years, some preliminary knowledge of the streets being necessary.

The Manager of the London Road Car Company gives me as his impression that about half their staff come from the country.

Perhaps the greatest piece of contract work now being carried on in East London is the erection of the Tower Bridge. With reference to the labour here employed the contractor supplies me with the following information. The greater proportion of the skilled mechanics come from the North. A large number of these, it is true, have been employed in different places under the same contractor and have followed him to London, being more or less permanently employed by him. But, at the beginning of the work, the proportion of Londoners was considerably greater than at present. Many were taken on at first, but were soon found unprofitable workmen, or at least inferior to the Northerners. In the opinion of those who have the enterprise in hand, this is universally the case; a man from London does not stick to his work so well as a man from Sheffield or the Tyne, and may be roughly said to be one-third less productive. No exact record of the places from which labourers come is kept, as men are taken on without recommendation, but there is no doubt of the inferiority of London labour, as indeed of that of any capital city. In the case of the navvies, the answer is not so clear, as the navvy is always more or less a vagrant. They are mostly from the country, but many come from Essex, Hertfordshire, and other counties immediately round London.

In concluding this scattered notice of the trades I should perhaps say definitely that I regard the information I have been able to collect as of very unequal degrees of accuracy, and except where actual figures are given, a good deal of it has but slight statistical value.

Foreign Immigration.

Distribution of Foreigners.—If East London has less than its proportionate mixture of country ingredients, the deficiency is partly compensated by the excess of foreigners. London is the great centre in England of the foreign resident population, and Whitechapel is the great centre of the foreign population of London. It is not the least interesting of the features that make the Whitechapel Road the most varied and interesting in England, that amid the crowds that jostle each other on the pavement, or gather in eager groups round the flaring lights of the costermonger's barrow, the fancy shows, and the shooting saloons of the great trunk artery of East London, the observant wanderer may note the high cheek-bones and thickened lips of the Russian or Polish Jew, the darker complexion and unmistakable nose of his Austrian co-religionist, and here and there, perhaps, a group of men with dusky faces and Eastern attire, who have wandered up from the docks, along the Commercial Road, and are piloting themselves timidly among the unaccustomed crowds, their scarlet fez caps and flowing robes adding a dash of colour and a flavour of orientalism to the busy scene.

Or if we wander down into the maze of streets and quaint waterside nooks of Shadwell High Street and Ratcliff Highway, we may chance to find John Chinaman leaning against the shop-door, or ministering to the wants of his Asiatic customers. If we step inside, and take care not to alarm him, we may find entrance to an opium den, where some twenty or thirty Celestials or Malays are dreaming over their pipes. The neighbourhood of Limehouse Walk is perhaps the best, or worst, place to find these haunts, but the halo of romance that once hung around them from associations with Edwin Drood has well-nigh faded since the den from which the great master of description drew the materials for his picture of opium-smoking in his last

romance, has been improved away to make room for a new Board School.

If, however, we judged of the magnitude of the foreign element in East London by such glimpses as these, we should fall into error. If we except the great immigration of foreign Jews, due to special causes, we shall find that a considerable proportion of the remaining foreigners are congregated in a fringe along the river, and on glancing at the tables of occupations of foreigners in the rough sheets of the Census, they are seen to be sailors. We may take it for granted that where the number of females bears but a very small proportion to that of males, especially in a riverside district, the foreigners so indicated do not form a permanent part of the population, but are mostly brought there by their connection with the Port of London. The figures for the district round the West and East India and Millwall Docks show 279 Swedes, besides 38 Spaniards, 30 Italians, and 25 Danes, of whom only 24 (all Swedes) were women.

The map facing this page shows the proportion of foreign born residents in the various parts of East London and Hackney. The numbers are taken so as to include those born in British dependencies and colonies and naturalized British subjects born abroad. Thus it is a map of birthplaces, and not of nationalities. The tables on which the map is based are given on p. 557. The map which follows shows the distribution of persons in East London and Hackney born outside London, whether in other parts of the United Kingdom or abroad. The chief point that will be noticed on comparing the three maps is the extent to which the streams of immigration from the country and abroad are supplementary the one to the other. Thus the last map is on the whole more evenly coloured than either of the others.

According to the Census, the Tower Hamlets contained in 1881, 21,469 foreign (or colonial)-born residents, of whom 17,576 were actual foreigners, or about 5 per cent. and 4 per

EAST LONDON AND HACKNEY.

EAST LONDON AND HACKNEY.

cent. of the population respectively. The whole district of East London and Hackney contained 27,514 foreign-born, of whom 21,077 were actual foreigners, or $3\frac{1}{4}$ and $2\frac{1}{2}$ per cent. of the total population. The corresponding percentages for the whole of London were $2\frac{3}{4}$ and $1\frac{1}{2}$. It is probable, however, from an examination of the figures, that the Census returns give too *low* a number of foreigners, who, especially in the poorer quarters, would be unlikely to understand how to fill up a Census paper correctly.

Germany is by far the largest contributor to the foreign population of London, and East London is no exception, as will be seen from the tables on p. 556. There is no district in East London without a large contingent of German inhabitants. But Poland runs it hard, and in Whitechapel has a large majority. The Poles differ from the Germans in being concentrated in a small area. In Spitalfields alone 1454 Poles were recorded in 1881, and in Mile End New Town there were 1425, mostly engaged in tailoring and boot-making. In all, Whitechapel contained 4468 Poles out of a total of less than 6000 in the Tower Hamlets. The Germans, on the other hand, are far more evenly scattered. The north part of St. George's-in-the-East was in 1881 the chief centre of German population, then largely engaged in sugar baking and refining, but also in many miscellaneous trades. There are also a large number of Germans in the western sub-district of Mile End Old Town.

The Dutch are chiefly conglomerated in a comparatively small district in Spitalfields, where they are largely engaged in cigar making. These are mostly Jews, but the colony is a longer established one than that of the Polish Jews, as is shown both by the proportion of males to females, and a comparison of numbers with older census returns. A thousand of this birth and nationality were recorded, in 1881, in three of the Census collectors' books alone in the district of Spitalfields, out of a total of 1850 in the

whole of Whitechapel, and no less than half of these were then engaged in the cigar making. The foreign element dwindles as we depart from the centre of Whitechapel in all directions. The immediately contiguous parts of Mile End, Bethnal Green and St. George's-in-the-East, show a considerable though smaller contingent of foreigners, and this is, of course, natural, as the boundary lines are entirely arbitrary. When we get a short distance away the abnormal features vanish, Poles, Russians, and Dutch appear no more in any considerable numbers, and the foreign population consists chiefly of Germans as in the rest of London. Three-quarters of the foreigners in Shoreditch are Germans. Frenchmen are everywhere conspicuous by their absence. All this information dates from 1881. Since then, however, new and abnormal factors have entered in to disturb the calculation.

Influx of Jews.—In 1881 and 1882 there was an outburst of persecution in Russia directed against the Jews. Fleeing from that country, they settled, some in England, others in Austria, while many travelled as far as the United States. In Austria their settlements were soon broken up, and in greater numbers than before they invaded England, sometimes to remain in London, but in more cases making England a half-way house to America. And then, in 1884, came the edict of Prince Bismarck, which drove the Poles from Prussia. All these causes have introduced a new element into the Jewish colony in London. The newcomers have gradually replaced the English population in whole districts which were formerly outside the Jewish quarter. Formerly in Whitechapel, Commercial Street roughly divided the Jewish haunts of Petticoat Lane and Goulston Street from the rougher English quarter lying to the east. Now the Jews have flowed across this line; Hanbury Street, Fashion Street, Pelham Street, Booth Street, Old Montague Street, and many other streets and lanes and alleys have fallen before them; they fill whole

blocks of model dwellings; they have introduced new trades as well as new habits, and they live and crowd together, and work and meet their fate almost independent of the great stream of London life surging round them. Their effect on the wages, standard of living, and general sanitary and social conditions of the people among whom they have settled is discussed in other chapters of this volume. A few words, however, might be said here about their numbers. The number of Jews, and of foreign Jews resident in East London, and the volume of the annual addition to the number, is a matter of some difficulty to decide, and has been the subject of keen and not altogether dispassionate dispute. I shall first give the materials for an estimate so far as I am acquainted with them. It should be noted that Census returns refer only to birthplaces and not to religion, so no *direct* aid is given by them.

In 1858 the *Jewish Chronicle* estimated the number of Jews in London at 27,000. The next estimate is that in 1864 by the brothers Mayhew in "London Labour and the London Poor," where the number is set down at 18,000 but this is apparently a mere guess and is clearly far below the truth. In 1871 the Statistical Committee of the Jewish Board of Guardians reported the number of Jewish funerals in London in 1869 to have been 800. Taking, then, the ordinary metropolitan death-rate, we arrive at an estimate of about 35,000. In 1883 the *Jewish Chronicle* gave an official estimate of 25,000 English and 21,000 foreign Jews, of whom 7000 English and 18,000 foreign Jews were reported as poor. They also calculated the total addition of foreign poor in 20 years as 15,000. Next we have Mr. Lionel Alexander's estimate of 45,000 for the year 1885, based on the death-rate.

High authorities consider the burial figures the best statistical basis for a calculation of the number of Jews in East London. But a difficulty is created by the

fact that the population in question is not in a stationary and normal condition, but has been continually augmented by a stream of immigrants among whom individuals of all ages are not likely to be represented in their due proportions. For example, there are but few infants among the immigrants when they arrive in this country, yet infant mortality has a very important effect on the death-rate. The new-comers are in fact of selected ages, the majority being between 20 and 50. Without further information it is almost impossible to estimate the death-rate for a population composed of elements such as these. Certainly the crude expedient of taking the death-rate to be that of the whole metropolis is far from satisfactory, and the same objection applies to estimates based on the marriage-rates. But Dr. Adler has recently supplied Mr. Mocatta with an estimate based jointly on the marriage and death-rates. It will be seen on close examination that the influx affects these two percentages in opposite senses, so that a calculation based on a combination of the two, is more likely to be correct than if deduced from either separately. In this way Dr. Adler arrives at the much higher estimate of 70,000 Jews in the whole of London.

Lastly, an entirely new basis from which to calculate the number of Jews is afforded by the statistics of Jewish schools published in an appendix to the first report of the Lords' Committee on the Sweating System.*

Jewish Children in Elementary Schools.

	Born abroad.	Not born abroad.	Total.
East London	2763	6757	9520
Other parts of London	69	533	602
Total.....	2832	7290	10122

* The return, as published in the Blue Book, is incorrect, as no column is given for children of English-born parents. In many of the schools we

Now, the method used by the Education Department to ascertain the number of children of school age in a large district, is to divide the population by 6. Thus the ordinary rule for finding the population is to multiply by 6 the number of school children, which would give a total Jewish population in London of 60,732, and of 57,120 in the East End.

This calculation, like that from the number of deaths, is affected by the stream of immigration with its abnormal proportion of adults, and is thrown out still further by the shorter period of school age usual among East End Jews as compared to that which obtains in our own schools. In the Jews Free School, out of nearly 3,000 children, there were in June, 1888, only 48 under 7, and only 382 over 11, whereas in an ordinary Elementary School of the same size the number over and under these ages would be about 800 and 600 respectively. These considerations must out-weigh the greater size of Jewish families. We conclude then that this method of reckoning will give over 60,000, and possibly as many as 70,000, in so far confirming the calculation from the death and marriage rate combined. Of this number more than nine-tenths are living in the East End.

Our estimate of the proportion of those who are foreign born must be made in rather a different way.

Clearly it will not do to multiply the foreign-born children by 6, or even 7, because many English-born children have foreign-born parents who would not be counted in. Nevertheless we may take the number of foreign-born children as *representative* of a certain foreign-born population if we can find the proper number by which to multiply them; but to find the multiplier is not easy. We have to go back to the treasure house of the 1861 Census to get any figures which can be of much use. We find that in 1861

find from direct inquiry that such children were actually counted in among the "English-born children of foreign parents." In the Jews Free School, however, they were not so counted, and I have consequently had to amend the return by adding 541 children to the second column.

the proportion of foreign-born children between 5 and 15 to the total number of foreign-born Russians and Poles was less than one in 10, and assuming that the number of children aged 14 and 15 was not out of proportion, the children between 5 and 13 would be about one in 12 or 13. At one in 12 we should have about 34,000 foreign Jews in London, or about 33,000 in the East End.* This figure is, like that of Dr. Adler, larger than is commonly supposed. I cannot pretend that the bases of any of the calculations given are entirely satisfactory. It may, however, be said generally that there are at least 60,000 Jews in East London, and that about half of them are foreign-born.

Their numbers until recently have been rapidly increasing by immigration. The current has now stopped, or rather the balance has turned—the emigration carried out by the Jewish Board of Guardians and the Russian Committee having now for some time more than balanced the inflow. This emigration has been on a very great scale for many years, and according to the best estimate I can make has sent away not less than half as many as have reached our shores. About 5500 "cases," probably representing 12,000 individuals, were emigrated by the Russian Committee and the Jewish Board of Guardians in the six years 1881-6 and there has in addition been a considerable voluntary emigration.

An estimate of increase in the number of East London Jews has been made according to the suggestion of Mr. Giffen (in his evidence before the Committee on immigration) based upon the increase (rather more than 40 per cent.) in the cases relieved by the Jewish Board of Guardians between 1881-1886. Taking the population at 60,000 in 1886 this calculation would point to an increase of 17,000 in the six years, and this number, plus the number emigrated

* An element which may tend to affect the calculation reducing the number is the altered character of the influx since 1881, which may have disturbed the proportion of children to adults among the immigrants.

and minus the excess of births over deaths, would give the number of arrivals. The excess may be put at about 4000, and if the total numbers sent away may be put at 17,000 we should have a total of 30,000 arrivals. This figure is most likely an over estimate, as the increase of applications for relief undoubtedly represents an increase in the foreign element rather than in the Jewish population as a whole.

We turn next to the alien lists. These are lists which captains of ships entering at the port of London are required to furnish of the aliens on board their vessels under an old Act of William IV. The Act applies nominally to the whole country, but is completely obsolete, excepting so far as regards London, Hull, and one or two other ports. Here the lists are still handed in, and filed at the Home Office, but they are never checked, and are so loosely made out that a whole family is often returned as only one person. The returns have never been referred to for many years, except once during the Tichborne trial, until Mr. Fox hit on the idea of utilizing them to test the volume of Jewish immigration. His method was to separate Jews from Gentiles by their names, but though Moses and Abraham are well on one side of the line, and Smith and Robinson on the other, there is a doubtful fringe of names between, which adds a new element of uncertainty to the calculation. The figures have been tabulated for only three years.

1885—2348
1886—3089 } 7293 total Jewish immigration.
1887—1856

Now, it seems to be universally admitted that 1882-3 were the great years of the influx, and that it has perceptibly slackened in the last three years, with the exception of an increase in 1886, due to a partial revival of persecutions. Hence we may reasonably suppose that the total for the three previous years was considerably greater than that for the last three, and bearing also in mind how largely the numbers given in the alien lists must be below the

mark owing to the method of keeping them, we shall be justified in estimating the number of Jewish immigrants for the six years as at least 20,000.

As the first method gives a safe maximum so the second method gives an equally safe minimum. Between the two figures, 30,000 and 20,000 for the immigration of six years, the truth must lie, and we shall not be far wrong if we assume the gross influx to have been on an average about 4000 a year; falling from 5000 or 6000 in the earlier years to 2000 or 3000 in the later years.

Since 1886, immigration has rapidly decreased, until at the present time it has practically ceased. This is clearly shown by the following figures, tabulated for me by Mr. Finsong, an agent of the Hebrew Ladies' Protection Society, the business of whose life is to meet all ships with aliens on board at the docks, and all alien passengers from Gravesend at Fenchurch Street Station. This is the result from December 19th, 1888, to March 14th, 1889:

	Men.	Women.	Children.	Total.
Arrived	90	44	39	173
Passed on to U.S.A....	41	25	21	87
Remained in London	49	19	18	86

Meanwhile a considerably larger number have been emigrated by the agency of the Jewish Board and the Russian Committee: so that altogether the volume of emigration now exceeds that of immigration. I myself saw a company of between 30 and 40 Polish Jews leaving this country for their Eastern homes one day in December last. Eighty-six was the nett gain by immigration for the twelve weeks including that day. January, however, is always the slackest month in the year for immigration, so that no hasty generalization should be made from these figures.

Nevertheless, we may say, with some confidence, that the flood is at an end, even if it has not actually changed into an ebb.

Let, then, the alarmist sleep easy on his bed, untroubled by visions of Oriental hordes of barbarians, streaming in like the Huns and Vandals and snatching the bread from the mouth of the much-enduring Londoner. Whatever may have been the cause for alarm presented by the immigration of the Jew, it is all over now—at least for the present.

Conclusion.

The movement of the Jewish immigrants, when once absorbed into London, is, as has been observed in a previous chapter, a movement upwards from below. This is in sharp distinction to the movement of the influx from the country. The characteristics of the Jew which make for success, his persistency, his adaptability, his elastic standard of comfort are discussed elsewhere. Jewish London is kept down by the foreign element with the standard of living and cleanliness of Warsaw drifting in from below, afterwards to be transformed into industrious citizens. English London is kept up in bone and sinew and energy by the country element pouring in from above—afterwards to be transformed into waste.

It is the result of the conditions of life in great towns, and especially in this the greatest town of all, that muscular strength and energy get gradually used up; the second generation of Londoner is of lower physique and has less power of persistent work than the first, and the third generation (where it exists) is lower than the second.

A certain proportion—the weak, the shiftless, the improvident (and of these many are born daily into the world)—are deposited every year from the ranks of labour, and form a kind of sediment at the bottom of the social scale.

To speak of these men as elbowed out by in-comers is an abuse of language. The work that the country immigrant does is what they might like to be paid for performing, but certainly not what they could perform. To replace the country labourers at Millwall by gangs of the London unemployed might mean the transfer of the import trade to

other docks. If we must use a metaphor, though metaphors are usually misleading, I should rather liken the process to a suction from within, than a pressure from without—a vacuum created by the process of precipitation and filled by an influx from around.

Whatever loss to society may be implied by the drain of countrymen into London, it is no loss to London itself. It is a vivifying, not a death-bringing stream. We may cry "London for the English" if we will: he would be rash indeed who cried "London for the Londoner."

But from the point of view of the countrymen themselves, the case is different. London does not act well by them. She draws them in by her varied attractions, her flaring gas-lights, her crowded streets, her busy life, and her countless chances which strike the imagination, and contrast with the dull monotony of rural life. She draws them in, she gives them good work to do, often she places them above her own children, but sooner or later, it may be in the first generation, or the second, or the third, the spell may fall on them, and the process of deterioration begin. Elsewhere in this book, London has been called the Circe among cities, and the analogy is a close one, for too often she exercises over her visitants her irresistible fascination only in the end to turn them into swine.

[The subject treated in the foregoing article has a double aspect. Influx cannot be completely studied apart from Efflux. Population flows out of, as well as into, the great cities, so that the movement, looked at nationally, is a *circulation*, which is not only healthy in itself, but essential to national health. It may be too much to say that this circulation is *caused* by the deteriorating influence of city life, but the connection between the two is very close. To complain that men living in towns degenerate physically is almost like complaining that blood loses its oxygen in passing through our veins. The attraction into London is

not all for evil. Movements of population—interchange between town and country, or between centre and extremities—are of the very essence of civilization: the word implies as much: and of these movements that between London and the provinces is the most notable example. Much of the efflux may go no further than the suburbs, but even so, the conditions of life for those who leave are greatly changed, and the coming and going between London and its suburbs is itself a valuable form of circulation.

Unless suburban population is included, the *increase* of great cities is not very largely affected by inflow from the country. The nett influx—ten thousand inhabitants added yearly to London's millions—is comparatively a small matter. It is the same with the other great cities. Their growth, like that of London, is not very much more than it would have been had each community grown solely by excess of births over deaths. Influx in each case is balanced in large measure by efflux of some kind. Nor is the growth of existing cities, however obtained, or the formation of new urban communities, which is the more marked feature in England at present, necessarily unhealthy. The relations between town and country are very elastic. An increase in any central body may be set off by more rapid circulation with the extremities. Increased powers of locomotion, while they tend towards centralization, tend also to mitigate its evils. Moreover, interchange between town and country is not confined to permanent shifting of residence. It includes every country holiday, every excursion to the sea-side, and the action of every bicycle club.

The points to be considered as bearing on the health of the whole community are (1) the proportion which the increase in numbers at any centre bears to the increase in the volume of influx and efflux, and (2) that which the whole of this traffic bears to the total population. Should it be the case that the former proportion grows larger, and the latter proportion smaller, it would follow that the circulation was becoming less efficient, but if it should prove that the traffic

was increasing, both in proportion to the extent of centralization and to the total population, then it would follow that the circulation was becoming more efficient—the marriage of town and country more complete. Whether increasing or not, the interchange itself is healthy; the mischief springs from the deposit which the stream of life leaves as it flows in country, no doubt, as well as in town. This deposit (which would be far worse if there were no stream at all) is not, I have endeavoured to show elsewhere, beyond treatment by a system of artificial circulation.—C. B.]

Appendix-Tables to Chapter II.

Number and Country of Birth of persons of foreign birth and nationality enumerated in Registration Districts of East London and Hackney, 1881.

	Whitechapel	St. George's-in-the-East	Stepney	Mile End Old Town	Poplar	Shoreditch	Bethnal Green	Hackney	Total
Russia	835	164	22	136	59	30	57	29	1332
Poland	4458	402	8	757	33	83	197	26	5964
Sweden and Norway	68	152	50	18	297	19	2	43	649
Denmark	19	23	17	8	52	11	8	29	167
Holland	1850	243	40	379	70	41	65	182	2870
Belgium	37	65	8	72	14	13	5	66	280
France	116	23	77	49	101	54	36	173	629
Germany	1805	1493	326	1212	659	708	451	929	7583
Austria-Hungary	224	77	12	117	19	40	14	58	561
Switzerland	15	7	1	9	9	22	3	51	117
Spain and Portugal	11	12	19	5	43	6	5	24	125
Italy	16	29	15	5	37	29	21	29	181
Greece	3	13	1	1	12	1	—	9	40
Turkey and Roumania	9	4	—	7	6	4	9	8	47
China	2	—	35	—	35	—	—	3	75
Others in Asia	—	17	3	1	—	—	1	2	24
Africa	8	—	3	2	—	—	3	1	17
United States	170	35	64	85	109	60	43	120	686
Others in America	3	6	4	2	22	—	3	21	61
Country not stated	6	—	3	—	1	—	1	—	11
Born at Sea	5	—	—	—	—	—	1	1	7
Total	9660	2765	708	2865	1578	1121	925	1804	21,426

Number of Persons born out of the United Kingdom living in the various Sub-Registration Districts of East London and Hackney, 1881.

Sub-Registration Districts.	Born in the British Colonies and Dependencies.	Born in Foreign Countries.		Total	Percentage of Population
		British Subjects	Foreigners		
Spitalfields	41	241	3455	3737	16·15
Mile End New Town	19	41	2034	2094	13·53
Whitechapel, North	13	36	1318	1367	13·67
Whitechapel Church	38	86	836	960	12·82
Goodman's Fields	26	58	1747	1831	18·85
Aldgate	84	32	270	386	6·32
St. Mary	39	208	2020	2267	12·46
St. Paul	73	235	605	913	4·43
St. John	57	92	140	289	3·44
Shadwell	53	124	236	413	4·09
Ratcliff	58	51	137	246	1·52
Limehouse	106	120	335	561	1·75
MileEndOld Town(Westn.)	91	163	2255	2509	6·6
Do. do. (Eastern)	167	304	610	1081	1·6
Bow	111	148	235	494	1·33
Bromley	214	274	328	816	1·27
Poplar	304	186	1015	1505	2·73
Holywell	20	24	226	270	3·66
St. Leonards	21	36	127	184	1·23
Hoxton New Town	55	119	316	490	1·63
Hoxton Old Town	29	48	193	270	0·96
Haggerston	74	94	259	427	0·92
Hackney Road	42	74	176	292	0·98
Bethnal Green	98	154	298	550	1·15
Do. Church	41	45	146	232	0·77
Do. Town	28	37	305	370	1·97
Stamford Hill	83	47	34	164	1·77
West Hackney	165	190	421	776	2·06
Hackney	428	322	763	1513	1·97
South Hackney	130	140	327	597	1·50
	2708	3729	21,167	27,604	3·21

Table A.—Showing birthplaces of persons, not Londoners, born in other parts of the United Kingdom, who were living in the under-noted Sub-Registration Districts in 1881.

County of Birth.	Whitechapel.						St. George's-in-the-East.			Stepney.			Mile End Old Town.		Poplar.		
	1	2	3	4	5	6	1	2	3	1	2	3	1	2	1	2	3
	Spitalfields.	Mile End New Town.	Whitechapel, North.	Whitechapel Church.	Goodman's Fields.	Aldgate.	St. Mary.	St. Paul.	St. John.	Shadwell.	Ratcliff.	Limehouse.	Western.	Eastern.	Bow.	Bromley.	Poplar.
Population 1881.....	22585	15473	10001	7489	9713	6102	18125	20622	8410	10395	16107	32041	37960	67653	37074	64359	55077
South Eastern Counties—																	
Surrey (Extra-Metropolitan)	101	124	47	62	47	41	90	136	72	64	120	181	243	418	247	508	343
Kent ,, ,,	197	117	90	108	106	138	130	315	120	213	320	811	592	1284	634	1701	1965
Sussex	94	69	28	47	33	35	62	76	59	37	79	143	195	303	204	232	398
Hampshire	104	69	66	64	52	56	72	141	47	129	125	320	309	497	269	803	886
Berkshire	62	51	28	28	27	37	23	56	27	25	29	120	136	252	143	277	186
South Midland Counties—																	
Middlesex (Extra-Metropolitan.....	371	333	151	301	119	59	248	263	38	72	384	881	683	899	591	783	593
Hertfordshire	69	76	24	48	23	18	49	87	30	49	67	175	205	448	304	518	274
Buckinghamshire	41	38	25	21	16	19	37	42	50	24	97	108	123	171	186	344	217
Oxfordshire	29	17	18	34	15	19	21	26	14	17	42	58	96	139	98	142	135
Northamptonshire	61	20	16	14	6	15	27	25	11	16	37	84	100	195	111	222	133
Huntingdonshire.....	6	20	7	8	6	4	11	22	6	10	7	39	41	82	39	92	55
Bedfordshire	28	18	9	18	11	3	22	41	6	23	28	60	67	138	112	303	181
Cambridgeshire	96	117	45	25	24	14	26	58	32	23	56	168	214	462	242	542	298
Eastern Counties—																	
Essex.....	399	300	219	232	132	97	303	446	209	285	472	1008	1153	2806	1876	3879	2241
Suffolk	115	102	70	87	55	56	75	162	45	105	161	348	570	889	489	975	808
Norfolk.....	129	118	41	59	45	48	84	158	64	127	142	305	442	840	484	954	727
South Western Counties—																	
Wiltshire.....	41	20	23	21	22	23	32	44	23	28	52	93	161	208	116	308	215
Dorsetshire	24	17	10	15	13	15	19	30	16	29	47	86	121	151	111	225	408
Devonshire	92	85	42	121	51	69	133	213	82	105	163	350	453	609	373	837	855
Cornwall	27	14	11	23	16	21	21	70	22	31	74	166	118	170	127	334	247
Somersetshire	91	34	48	34	32	52	78	81	35	46	81	147	197	346	243	509	371

Herefordshire	7	3	6	4	9	4	10	12	4	9	12	19	25	43	35	44	58
Shropshire	15	9	8	6	1	14	5	9	3	12	12	15	25	56	25	36	47
Staffordshire	36	15	13	18	17	18	13	20	17	10	31	87	63	118	105	197	323
Worcestershire	9	10	8	2	3	20	7	21	1	16	6	32	31	57	58	113	106
Warwickshire	128	69	36	54	36	195	59	76	18	17	44	106	144	301	255	361	196
North Midland Counties—																	
Leicestershire	25	19	7	14	16	13	11	9	7	6	14	19	44	63	29	92	85
Rutlandshire	2	—	—	1	—	1	—	2	—	—	1	8	6	9	5	12	5
Lincolnshire	40	19	22	20	25	18	24	41	42	30	55	77	98	175	136	276	205
Nottinghamshire	19	19	10	7	5	3	12	14	7	6	7	34	22	57	61	78	50
Derbyshire	9	4	4	5	6	8	8	8	6	8	16	33	27	45	36	85	95
North Western Counties—																	
Cheshire	21	4	6	5	2	9	7	6	6	6	7	22	32	56	36	89	90
Lancashire	225	77	59	47	64	49	80	80	50	34	79	151	161	351	223	484	488
Yorkshire	111	50	52	45	41	45	83	93	69	65	109	201	203	343	237	455	595
Northern Counties—																	
Durham	25	8	12	5	19	10	26	65	18	50	82	161	68	140	91	314	459
Northumberland	31	21	11	15	12	10	46	38	22	23	37	96	91	98	57	255	298
Cumberland	4	1	2	4	—	4	3	7	2	3	7	17	19	29	24	46	47
Westmoreland	1	1	2	—	—	—	—	3	1	1	2	3	1	5	7	12	5
Monmouthshire and Wales—																	
Monmouthshire	15	4	4	8	1	6	6	15	6	1	6	23	19	26	27	66	62
Glamorganshire	15	3	3	7	10	7	15	11	3	14	21	40	28	42	18	67	66
Carmarthenshire	5	1	1	3	—	—	1	1	—	2	6	6	7	9	5	13	12
Pembrokeshire	1	4	3	5	3	3	9	4	1	4	7	16	9	17	20	57	76
Cardiganshire	14	1	—	1	2	6	6	18	2	4	6	16	31	23	12	26	24
Brecknockshire	—	1	1	3	2	4	1	2	6	—	—	4	5	11	9	8	19
Radnorshire	1	1	1	—	—	—	1	—	—	—	—	1	—	4	2	2	4
Montgomeryshire	2	4	1	1	—	1	—	3	—	1	1	5	7	11	6	8	11
Flintshire	2	1	—	1	—	—	—	3	—	—	3	8	2	5	5	3	17
Denbighshire	—	1	3	—	—	1	3	3	—	—	3	1	3	5	7	9	12
Merionethshire	—	—	1	—	—	—	—	1	—	—	4	—	1	3	3	6	3
Carnarvonshire	2	1	—	—	—	—	2	1	3	—	1	2	2	3	3	10	25
Anglesey	2	—	2	—	1	—	2	—	—	—	6	2	—	3	1	5	9
Wales—																	
(County not stated)	52	9	14	11	4	11	26	16	15	15	19	43	29	38	39	98	85
England—																	
(County not stated)	206	98	70	67	73	11	67	89	19	36	65	217	173	348	269	197	229
Other parts of British Empire																	
Islands in the British Seas	12	6	3	5	9	20	10	22	3	20	44	54	34	82	29	116	153
Scotland	142	89	37	49	42	134	107	171	122	144	193	432	392	519	304	1112	1311
Ireland	750	644	457	193	501	841	939	708	982	525	939	579	623	689	537	1138	1739
Total	4191	2983	1896	2000	1782	2346	3192	4174	2475	2582	4507	8349	8836	15405	9913	20799	18956

Table A continued.—Showing birthplaces of Persons, not Londoners, born in other parts of the United Kingdom, who were living in the under-noted Sub-Registration Districts in 1881.

County of Birth.	Shoreditch.					Bethnal Green.				Hackney.				Tower Hamlets School Board Division.	Hackney School Board Division.	Whole District.
	1	2	3	4	5	1	2	3	4	1	2	3	4			
	Holywell.	St. Leonard.	Hoxton New Town	Hoxton Old Town.	Haggerston.	Hackney Road.	Green.	Church.	Town.	Stamford Hill.	West Hackney.	Hackney.	South Hackney.			
Population 1881	7376	14967	29937	28036	46275	29738	47932	29981	19310	9277	37610	76911	39883	439186	417233	856419
South Eastern Counties—																
Surrey (Extra-Metropolitan)	72	102	212	225	315	165	234	111	85	130	381	782	390	2844	3204	6048
Kent ,, ,,	112	161	395	313	488	229	466	225	116	198	722	1369	744	8841	5538	14379
Sussex	51	85	171	115	165	82	154	56	21	79	260	685	232	2094	2156	4250
Hampshire	70	123	228	234	228	96	282	136	37	94	377	788	361	4009	3054	7063
Berkshire	43	66	132	109	157	79	168	65	57	76	223	413	186	1507	1774	3281
South Midland Counties—																
Middlesex (Extra-Metropolitan)	188	150	566	606	1239	819	498	265	330	428	1142	3075	1098	6769	10404	17173
Hertfordshire	57	111	260	214	313	157	221	116	73	199	494	906	282	2464	3403	5867
Buckinghamshire	38	64	131	152	134	80	105	84	39	65	214	466	149	1559	1721	3280
Oxfordshire	19	62	126	116	99	74	94	54	19	38	153	325	147	920	1326	2246
Northamptonshire	68	166	158	116	270	183	137	128	40	36	152	351	163	1093	1968	3061
Huntingdonshire...	12	25	39	51	42	26	33	30	11	32	102	158	41	455	602	1057
Bedfordshire	17	30	152	101	113	46	80	35	14	53	160	267	118	1068	1186	2254
Cambridgeshire	60	108	194	126	306	136	222	120	80	140	303	645	238	2442	2678	5120
Eastern Counties—																
Essex	222	317	606	526	980	450	1205	691	329	692	1246	3506	1281	16057	12051	28108
Suffolk	95	174	293	316	492	280	519	289	189	185	483	1082	478	5112	4875	9987
Norfolk	91	159	355	327	734	406	465	295	168	142	536	1153	521	4773	5352	10125
South Western Counties—																
Wiltshire	31	55	152	118	194	92	112	60	27	57	215	391	193	1430	1697	3127
Dorsetshire	15	34	60	41	99	41	70	27	13	41	147	285	95	1337	968	2305
Devonshire	78	124	356	275	395	158	288	146	52	104	520	873	297	4633	3666	8299
Cornwall	17	35	70	74	94	41	77	23	29	34	175	360	114	1492	1143	2635
Somersetshire	42	115	224	198	324	119	203	76	67	79	358	631	308	2425	2744	5169
West Midland Counties—																

Herefordshire	4	6	26	23	72	13	29	15	3	13	59	81	39	304	383	687
Shropshire	8	19	26	19	42	14	32	12	4	19	48	101	26	298	370	668
Staffordshire	36	65	102	70	134	53	87	54	17	32	90	232	112	1101	1084	2185
Worcestershire	9	26	50	49	57	41	46	17	16	28	64	185	72	500	660	1160
Warwickshire	56	97	253	189	227	140	238	155	93	29	223	450	249	2095	2399	4494
North Midland Counties—																
Leicestershire	7	33	50	72	120	81	81	42	9	14	83	171	92	473	855	1328
Rutlandshire	1	3	7	2	4	4	2	3	1	6	14	21	13	52	81	133
Lincolnshire	26	26	85	84	73	38	75	33	23	38	139	315	132	1303	1087	2390
Nottinghamshire	9	20	44	40	56	26	26	17	8	17	57	147	63	411	530	941
Derbyshire	2	6	22	14	32	14	29	10	8	9	39	83	40	403	308	711
North Western Counties—																
Cheshire	2	27	26	19	33	19	29	16	9	13	66	114	50	404	423	827
Lancashire	41	75	175	111	179	66	155	79	37	48	259	532	241	2702	1998	4700
Yorkshire	40	75	138	132	177	77	190	59	22	66	295	642	318	2797	2231	5028
Northern Counties—																
Durham	13	5	28	22	32	11	40	30	16	15	63	124	83	1553	482	2035
Northumberland	8	17	29	32	36	24	49	25	12	11	81	150	58	1161	532	1693
Cumberland	2	6	13	13	14	7	8	5	2	8	46	50	25	219	199	418
Westmoreland	2	1	6	5	7	1	12	1	—	2	12	23	5	44	77	121
Monmouthshire and Wales—																
Monmouthshire	2	7	13	14	14	10	19	7	2	6	40	90	20	295	244	539
Glamorganshire	9	6	24	13	21	7	18	4	6	4	38	82	29	370	261	631
Carmarthenshire	3	4	9	9	10	3	3	2	3	3	21	17	10	72	97	169
Pembrokeshire	1	1	15	16	4	1	8	8	—	9	29	37	7	239	136	375
Cardiganshire	3	8	33	22	20	22	2	6	15	4	26	47	22	192	230	422
Brecknockshire	—	1	5	1	9	3	6	3	—	2	15	11	9	76	65	141
Radnorshire	—	1	—	2	—	1	3	—	1	4	11	4	3	17	30	47
Montgomeryshire	9	4	13	9	11	5	6	3	3	6	14	23	7	62	113	175
Flintshire	1	3	1	—	2	2	1	—	—	—	9	10	7	50	26	76
Denbighshire	2	3	—	5	5	—	3	—	—	4	9	12	6	51	49	100
Merionethshire	—	2	1	2	—	3	—	1	—	3	6	9	3	22	30	52
Carnarvonshire	1	—	8	3	3	1	1	1	2	3	20	9	1	55	53	108
Anglesey	2	—	1	—	—	1	—	4	—	1	8	4	2	33	23	56
Wales—																
(County not stated)	5	12	31	26	43	29	35	11	9	9	22	66	43	524	341	865
England—																
(County not stated)	78	79	137	133	242	172	228	143	94	53	157	575	175	2234	2266	4500
Other parts of British Empire																
Islands in the British Seas	4	15	23	17	28	9	30	19	3	17	48	108	53	622	374	996
Scotland	54	116	219	128	179	90	177	71	32	106	418	732	344	5300	2666	7966
Ireland	242	193	410	228	471	224	309	187	152	69	350	663	299	12788	3797	16585
Total	2121	3321	7110	6062	9795	5108	7795	4181	2434	3630	11517	24986	10341	114396	98391	212787

Table B.—Showing birthplaces of Persons, not Londoners, born in other parts of the United Kingdom, living in EAST LONDON AND HACKNEY *in* 1881, *re-stated by Registration districts.*

County of Birth.	Whitechapel.	St. George's in-the-East.	Stepney.	Mile End Old Town.	Poplar.	Shoreditch.	Bethnal Green.	Hackney.	Total, East London and Hackney.	Percentage of population of each County living in East London.
Population, 1881.....	71,363	47,157	58,543	105,613	156,510	126,591	126,961	163,681	856,419	
South-Eastern Counties—										
Surrey (Extra Metropolitan) ...	422	298	365	661	1,098	926	595	1,683	6,048	1·31
Kent ,, ,, ...	756	565	1,344	1,876	4,300	1,469	1,036	3,033	14,379	2·03
Sussex.....	306	197	259	498	834	587	313	1,256	4,250	·86
Hampshire.....	411	260	574	806	1,958	883	551	1,620	7,063	1·23
Berkshire	233	106	174	388	606	507	369	898	3,281	1·32
South Midland Counties—										
Middlesex (Extra Metropolitan)	1,334	549	1,337	1,582	1,967	2,749	1,912	5,743	17,173	4·51
Hertfordshire.....	258	166	291	653	1,096	955	567	1,881	5,867	2·89
Buckinghamshire	160	129	229	294	747	519	308	894	3,280	2·10
Oxfordshire	132	61	117	235	375	422	241	663	2,246	1·24
Northamptonshire	132	63	137	295	466	778	488	702	3,061	1·10
Huntingdonshire	51	39	56	123	186	169	100	333	1,057	1·98
Bedfordshire	87	69	111	205	596	413	175	598	2,254	1·46
Cambridgeshire.....	321	116	247	676	1,082	794	558	1,326	5,120	2·67
Eastern Counties—										
Essex	1,379	958	1,765	3,959	7,996	2,651	2,675	6,725	28,108	5·09
Suffolk	485	282	614	1,459	2,272	1,370	1,277	2,228	9,987	2·83
Norfolk	440	306	574	1,282	2,165	1,666	1,334	2,352	10,125	2·31
South-Western Counties—										
Wiltshire	150	99	173	369	639	550	291	856	3,127	1·26
Dorsetshire.....	94	65	162	272	744	249	151	568	2,305	1·25
Devonshire.....	460	428	618	1,062	2,065	1,228	644	1,794	8,299	1·36
Cornwall.....	112	113	271	288	708	290	170	683	2,635	·81
Somersetshire	291	194	274	543	1,123	903	465	1,376	5,169	1·05
West Midland Counties—										
Gloucestershire	223	182	309	506	1,030	783	464	1,134	4,631	·88
Herefordshire	33	26	40	68	137	131	60	192	687	·58
Shropshire.....	53	17	39	81	108	114	62	194	668	·25

Staffordshire	117	50	128	181	625	407	211	466	2,185	·22
Worcestershire	52	29	54	88	277	191	120	349	1,160	·32
Warwickshire	518	153	167	445	812	822	626	951	4,494	·61
North Midland Counties—										
Leicestershire	94	27	39	107	206	282	213	360	1,328	·84
Rutlandshire	4	2	9	15	22	17	10	54	133	1·16
Lincolnshire	144	107	162	273	617	294	169	624	2,390	1·03
Nottinghamshire	63	33	47	79	189	169	77	284	941	·44
Derbyshire	36	22	57	72	216	76	61	171	711	·37
North-Western Counties—										
Cheshire	47	19	35	88	215	107	73	243	827	·13
Lancashire	521	210	264	512	1,195	581	337	1,080	4,700	·14
Yorkshire	344	245	375	546	1,287	562	348	1,321	5,028	·17
Northern Counties—										
Durham	79	109	293	208	864	100	97	285	2,035	·23
Northumberland	100	106	156	189	610	122	110	300	1,693	·39
Cumberland	15	12	27	48	117	48	22	129	418	·17
Westmoreland	4	4	6	6	24	21	14	42	121	·19
Monmouthshire and Wales—										
Monmouthshire	38	27	30	45	155	50	38	156	539	·45
Glamorganshire	45	29	75	70	151	73	35	153	631	·24
Carmarthenshire	10	2	14	16	30	35	11	51	169	·31
Pembrokeshire	19	14	27	26	153	37	17	82	375	·93
Cardiganshire	24	26	26	54	62	86	45	99	422	·99
Brecknockshire	11	9	4	16	36	16	12	37	141	·53
Radnorshire	3	1	1	4	8	3	5	22	47	·50
Montgomeryshire	9	3	7	18	25	46	17	50	175	·46
Flintshire	4	3	11	7	25	7	3	26	76	·33
Denbighshire	5	6	4	8	28	15	3	31	100	·18
Merionethshire	1	1	4	4	12	5	4	21	52	·15
Carnarvonshire	3	6	3	5	38	15	5	33	108	·18
Anglesey	5	2	8	3	15	3	5	15	56	·33
Wales—										
(County not stated)	101	57	77	67	222	117	84	140	865	
England—										
(County not stated)	525	175	318	521	695	669	637	960	4,500	
Other parts of British Empire—										
Islands in the British Seas	55	35	118	116	298	87	61	226	996	
Scotland	493	400	769	911	2,727	696	370	1,600	7,966	
Ireland	3,386	2,629	2,043	1,312	3,414	1,544	872	1,381	16,585	
Total	15,198	9,841	15,438	24,241	49,668	28,409	19,518	50,474	212,787	

CHAPTER III.

THE JEWISH COMMUNITY.*

In the midst of the chaotic elements of East London, the Jewish Settlement stands out as possessing a distinct religious and social life, and a definite history of its own.

Over 200 years ago a small body of well-to-do Spanish and Portuguese Jews from Amsterdam settled in the neighbourhood of Houndsditch.† They were permitted to erect the first English synagogue immediately outside the eastern boundary of the City, and they were allotted a field in the Mile End waste wherein to bury their dead. From that time onward the Jewish Community of the East End increased in numbers and gradually changed in character.

With the slow decay of the unwritten law of social prejudice, whereby the children of Israel had been confined to one district of the metropolis, the aristocratic and cultured Sephardic Jews—direct descendants of the financiers, merchant princes, and learned doctors of Spain and Portugal—moved westward, and were replaced in their old homes by a multitude of down-trodden, poor, and bigotted brethren of the Ashkenazite, or German, branch of the Hebrew race. Thus towards the middle of last century the East End settlement ceased to be the nucleus of a small and select congregation of the chosen people, and became a reservoir for the incoming stream of poverty-stricken foreigners.

For a time the old settlers held aloof from the new-comers, and regarded them as a lower caste, fit only to receive alms.

* I am indebted to the Rev. Herman Adler (Delegate Chief Rabbi) for information concerning the religion and charitable organization of the East End Jewish Settlement.

† The Jews were banished from England in the reign of Edward I. Oliver Cromwell was induced by Manasseh ben Israel to allow a few Dutch and Portuguese Jews to settle in London; but the Jewish settlement had no legal status until the reign of Charles II.

But with the growth of an educated and comparatively wealthy class from out of the ranks of the Ashkenazite congregations, the contemptuous feelings of the Sephardim declined. In 1760, the whole of the Jewish people resident in England (numbering some 8000 souls) were organized under the secular leadership of the *London Committee of Deputies of British Jews,* a committee consisting of representatives from all the metropolitan and provincial congregations. And whilst the Jews were regarded as aliens by the English law, and while they laboured under manifold industrial and political disabilities, the Board of Deputies was fully recognized by the Imperial Government as a representative body, and possessed very real powers within its own community. The annals of this Board are interesting, for they illustrate the skill, the tenacity, and above all, the admirable temper with which our Hebrew fellow-countrymen have insinuated themselves into the life of the nation, without forsaking the faith of their forefathers or sacrificing as a community the purity of their race. As an organization the Board of Deputies is still retained, but its importance has naturally declined with the fulfilment of the main object of its existence.

Whilst the Board of Deputies has watched over the interests of its constituents as they have been affected by the Gentile world, the Beth Din (court of judgment) has administered ecclesiastical law within the Jewish community. For the origin of this venerable institution we must seek far back into primitive Hebrew history—into the annals of Biblical Judaism. In more modern times, during the wanderings of Israel among the western nations and the separation of the tribes into small communities, these courts have served a twofold purpose : they have introduced order and discipline within the several communities of the chosen people, and they have obviated the scandal of Jew fighting Jew in the Gentile courts of law.

In England at the present time the Beth Din consists of

the Chief Rabbi and two assessors; the court sits twice every week throughout the year. We say that its jurisdiction is ecclesiastical, because justice is administered by a priest, and according to the laws of the Jewish religion. But we must not fail to remember that with the followers of the Law of Moses the term ecclesiastical covers the whole ground of moral duties as well as the minutiæ of religious ceremony—includes practical obedience to the ten commandments, as well as conformity to traditional observances. In fact, religion with the orthodox Jew is not simply, or even primarily, a key whereby to unlock existence in a future world; it is a law of life on this earth, sanctioned by the rewards and punishments of this world—peace or distraction, health or disease. Hence it is impossible to define the exact jurisdiction of the Beth Din. On the one hand, the Chief Rabbi and the two assessors regulate the details of religious observance and control the machinery whereby the sanitary and dietary regulations are enforced; on the other hand, they sit as a permanent board of arbitration to all those who are, or feel themselves, aggrieved by another son, or daughter of Israel. Family quarrels, trade and labour disputes, matrimonial differences, wife desertions, even reckless engagements, and breach of promise cases—in short, all the thousand and one disputes, entanglements, defaults and mistakes of every-day life are brought before the Beth Din to be settled or unravelled by the mingled lights of the Pentateuch, the Talmud, and the native shrewdness of the Hebrew judge.

Akin to the jurisdiction of the Beth Din is the religious registration of all marriages. No Jew can enter into the married state without first obtaining the consent of the Chief Rabbi. In the case of native Jews this permission may be considered as formal; but with immigrants from distant homes, sufficient testimony is required that the parties concerned have not already contracted with other mates the bonds and ties of wedlock.

These institutions are common to the Anglo-Jewish community throughout England.* They are based on a representative system of a somewhat restricted character. Each seat-holder in a recognized synagogue takes part in the election of the Rabbi, wardens, and other officers of the congregation to which he belongs; every synagogue contributing to the communal fund has a right to vote for the Chief Rabbi, the central committee of synagogues, and indirectly for the Board of Deputies.

The Jewish settlement at the East End, however, stands outside the communal life, so far as voting power is concerned—partly on account of its extreme poverty, and partly because of the foreign habits and customs of the vast majority of East End Jews.

For the East End Jews of the working class rarely attend the larger synagogues (except on the Day of Atonement), and most assuredly they are not seat-holders. For the most part the religious-minded form themselves into associations (Chevras), which combine the functions of a benefit club for death, sickness, and the solemn rites of mourning with that of public worship and the study of the Talmud. Thirty or forty of these Chevras are scattered throughout the Jewish quarters; they are of varying size as congregations, of different degrees of solvency as friendly societies, and of doubtful comfort and sanitation as places of public worship. Usually each Chevras is named after the town or district in Russia or Poland from which the majority of its members have emigrated: it is, in fact, from old associations—from ties of relationship or friendship, or, at least, from the memory of a common home—that the new association springs.

Here, early in the morning, or late at night, the devout members meet to recite the morning and evening prayers,

* The Board of Deputies represents all British Jews; but the Sephardic and Ashkenazite communities have each a distinct religious organization and a separate Chief Rabbi.

or to decipher the sacred books of the Talmud. And it is a curious and touching sight to enter one of the poorer and more wretched of these places on a Sabbath morning. Probably the one you choose will be situated in a small alley or narrow court, or it may be built out in a back-yard. To reach the entrance you stumble over broken pavement and household debris; possibly you pick your way over the rickety bridge connecting it with the cottage property fronting the street. From the outside it appears a long wooden building surmounted by a skylight, very similar in construction to the ordinary sweater's workshop. You enter; the heat and odour convince you that the skylight is not used for ventilation. From behind the trellis of the "ladies' gallery" you see at the far end of the room the richly curtained Ark of the Covenant, wherein are laid, attired in gorgeous vestments, the sacred scrolls of the Law. Slightly elevated on a platform in the midst of the congregation, stands the reader or minister, surrounded by the seven who are called up to the reading of the Law from among the congregation. Scarves of white cashmere or silk, softly bordered and fringed, are thrown across the shoulders of the men, and relieve the dusty hue and disguise the Western cut of the clothes they wear. A low, monotonous, but musical-toned recital of Hebrew prayers, each man praying for himself to the God of his fathers, rises from the congregation, whilst the reader intones, with a somewhat louder voice, the recognized portion of the Pentateuch. Add to this rhythmical cadence of numerous voices, the swaying to and fro of the bodies of the worshippers—expressive of the words of personal adoration: "All my bones exclaim, Oh! Lord, who is like unto Thee!" —and you may imagine yourself in a far-off Eastern land. But you are roused from your dreams. Your eye wanders from the men, who form the congregation, to the small body of women who watch behind the trellis. Here, certainly, you have the Western world, in the bright-

coloured ostrich feathers, large bustles, and tight-fitting coats of cotton velvet or brocaded satinette. At last you step out, stifled by the heat and dazed by the strange contrast of the old-world memories of a majestic religion and the squalid vulgarity of an East End slum.

And, perchance, if it were permissible to stay after Divine service is over, and if you could follow the quick spoken Jüdisch, you would be still more bewildered by these "destitute foreigners," whose condition, according to Mr. Arnold White, "resembles that of animals." The women have left; the men are scattered over the benches (may-be there are several who are still muttering their prayers), or they are gathered together in knots, sharpening their intellects with the ingenious points and subtle logic of the Talmudical argument, refreshing their minds from the rich stores of Talmudical wit, or listening with ready helpfulness to the tale of distress of a new-comer from the foreign home.

These Chevras supply the social and religious needs of some 12,000 to 15,000 foreign Jews.* Up to late years their status within the Jewish community has been very similar to that of dissenting bodies in face of a State Church, always excepting nonconformity of creed. No marriages could be celebrated within their precincts, and they were in no way represented on the central council of the Ashkenazite organization of the United Synagogues. And owing to the unsanitary and overcrowded state of the poorest Chevras, some among the leaders of the Anglo-Jewish community have thought to discourage the spontaneous multiplication of these small bodies, and to erect a large East End synagogue endowed by the charity of the West. I venture to think that wiser counsels have prevailed. The evils of bad sanitation and overcrowding are easily noted, and still

* This figure includes women and children. See evidence of Mr. Joseph Blank (Secretary of the Federation of Minor Synagogues), before the Select Committee on Foreign Immigration.

more frequently exaggerated. Philanthropists are apt to forget that different degrees of sanitation and space, like all the other conditions of human existence, are good, bad, or indifferent relatively to the habits and constitutions of those who submit to them. The close and odorous atmosphere of the ordinary Chevras is clearly a matter of choice; there is not even the ghost of a "sweater" to enforce it. In truth, the family occupying one room, the presser or machinist at work day and night close to a coke fire, would find, in all probability, a palace to worship in draughty and uncomfortable, and out of all harmony and proportion with the rest of existence. On the other hand, it is easy to overlook the unseen influence for good of self-creating, self-supporting, and self-governing communities; small enough to generate public opinion and the practical supervision of private morals, and large enough to stimulate charity, worship, and study by communion and example. These and other arguments have led to the federation of minor synagogues and their partial recognition by the communal authorities. And probably it is only a question of time before the East End Chevras are admitted to full representation in the religious organization of the Ashkenazite community in return for a more responsible attitude with regard to the safety and sanitation of the premises they occupy.

The large City and East End Synagogues meet the religious wants of the middle and lower middle class of East End Jews; the Chevras connect a certain number of the more pious and independent minded of the foreign settlers with the communal life; but there remains some 20,000 to 30,000 Jews—men, women, and children—too poor or too indifferent to attend regularly a place of worship, but who nevertheless cling with an almost superstitious tenacity to the habits and customs of their race. This poorest section of the Jewish community is composed, with few exceptions, of foreigners or the children of

foreigners. Individuals are constantly rising out of it into other classes, or leaving England for America; but their places are quickly taken by new-comers from Poland and Russia. It forms, therefore, a permanent layer of poverty verging on destitution. Now this class is united to the Jewish middle and upper class by a downward stream of charity and personal service, a benevolence at once so widespread and so thorough-going, that it fully justifies the saying, "All Israel are brethren."* Of the many educational and charitable institutions connected with the East End Jewish life, I have only space to mention one—the most talked of and the least understood—the Jewish Board of Guardians.

The title of this institution has been unfortunate, for it has led to a serious misunderstanding. The Christian world has considered the "Jewish Board of Guardians" as analogous in function to an English parochial body; the relief it administers has been treated as official or State relief, and therefore by a simple process of deduction, its clients have been regarded as belonging to the ordinary pauper class. On the basis of this misleading analogy a calculation has been made of the percentage of the pauper class within the Jewish community; and the communal authorities have been charged with a wholesale pauperization of the Jewish poor.† A slight sketch of the origin

* A complete list of official Jewish Charities will be found in Dickens's London. The "Free School," the largest public school in England, is a striking example of the admirable organization peculiar to Jewish charity.

† This charge was based on the Report of the Jewish Board of Guardians for 1886; and an alarmist article on the extent of Jewish pauperism appeared in the *Spectator*, April 22nd, 1887. Besides the relief administered by the Jewish Board of Guardians, free funerals were cited as indicative of pauperism. Those who understand the peculiar solemnity of mourning and funeral rites among Jews, and who appreciate the direct and indirect costliness of these, will perceive that a "free funeral" is no more a token of pauperism than a free mass among Catholics or a free sermon among Protestants. The same may be said for the free distribution of the articles of diet needed for the celebration of religious feasts.

of the Jewish Board of Guardians and of the actual nature of its activity will, I think, suffice to destroy the groundwork of this unmerited accusation.

From the first years of the Jewish settlement in England the influx of poverty-stricken co-religionists has been one of the central problems of Anglo-Jewish life. In 1753 the Great Synagogue tried to check immigration by refusing relief to those who had left their country without due cause. But persecution and social ostracism abroad, increasing liberty and consideration in England, combined with the warm-hearted benevolence of the more fortunate children of Israel for their poorer brethren, were social forces too strong to be curbed by the negative resolution of an official body. Charities increased on all sides, but in a chaotic state, giving rise to the worst forms of pauperism and professional begging. And those who have some experience of the present system of almsgiving practised by Christians of all denominations within the metropolis, and who are able to imagine the effect of that system intensified by a steady influx of destitute foreigners, and by the very practical view the Jews take of the religious precept of charity, will readily conceive the hopelessly demoralized condition of the Jewish poor for the first fifty years of the century. To put an end to this confusing of good and evil, the three City Ashkenazite congregations instituted, in 1858, the Jewish Board of Guardians. It became the *Charity Organization Society* of the private benevolence of Hebrew philanthropists; only, from the first, it received generous and loyal support from the whole Jewish community.

Again, if we turn from the origin of the Jewish Board of Guardians to the nature of its work, we shall see that a large proportion of its charitable expenditure is not in any way analogous to the relief administered by a parochial Board. Of the £13,000 to £14,000 expended annually by the Jewish Board in actual relief, only £2000 a year is

given away in a form similar to out-door relief, viz., in fixed allowances, and in tickets for the necessaries of life; £3000 a year is lent for trade and business purposes; £1000 a year is expended in emigration; another £500 in the sanitary inspection of the homes of the poor and in the provision of a workroom for girls. Of the remainder more than 50 per cent. may be considered given in the form of business capital of one kind or another, enabling the recipients to raise themselves permanently from the ranks of those who depend on charity for subsistence. Indeed, the practical effect of the relief administered by the Jewish Board, in so far as it affects individuals, is conclusively proved by the striking fact that of the 3,313 cases dealt with in the year 1887, only 268 were known to the Board as applicants prior to the year 1886. If we remember the many thousands of cases treated during the Board's existence, we can hardly, in the face of these statistics, describe those relieved by the Jewish Board of Guardians as belonging to the chronically parasitic class of "paupers."

Hence if we mean by the word pauper, "a person supported by State provision," there are no paupers within the Jewish community, except a few isolated individuals chargeable to the English parochial authorities. If, on the other hand, we choose a wider definition—"a person so indigent as to depend on charity for maintenance"—it is impossible to measure the relative extent of pauperism among Christians and Jews of the same class. For the statistics of Jewish charitable relief are, comparatively speaking, definite and complete; but owing to the disorganized state of Christian charity, and owing to the fact that our indigent parasites are to a great extent maintained by the silent aid of the class immediately above them, we can by no possible means arrive at an approximate estimate of the number of persons in our midst who depend on charitable assistance for their livelihood. Who, for instance, would undertake to calculate the number of paupers (in this wider sense of the term)

among the population surrounding the Docks? Moreover, while all groundwork for the charge of pauperization is absent, we have conclusive evidence that either from the character of those who take, or from the method of those who give, Jewish charity does not tend to the demoralization of individual recipients.

But though the accusation of wholesale pauperism brought against the Jewish community cannot be maintained, there is doubtless, from the standpoint of industrial health, a grave objection to the form of relief administered by the Jewish Board of Guardians. Money lent or given for trade purposes fosters the artificial multiplication of small masters, and is one of the direct causes of the sweating system; efficient assistance to the mechanic out of work enables him to exist on reduced or irregular earnings, and thereby lowers the general condition of his class. In truth there seems no escape from the tragic dilemma of charitable relief. If we help a man to exist without work, we demoralize the individual and encourage the growth of a parasitic or pauper class. If, on the other hand, we raise the recipient permanently from the condition of penury, and enable him to begin again the struggle for existence, we save him at the cost of all those who compete with him (whether they be small masters or wage earners, Jews or Gentiles) for the custom of the manufacturer, the trader, or the consumer; in other words, we increase that very dislocation of industry, the result of which we attempt to mitigate in special instances. Judged by its effect on the industrial development of the whole nation, we are tempted to echo sorrowfully the words of Louise Michel, "La Philanthropie, c'est une mensonge."

Before I leave the question of charity and pauperism within the Jewish community, it is needful to notice certain institutions which indirectly have a most pauperizing effect, and which would assuredly achieve the utter demoralization of the Jewish poor if the work they accomplished equalled to

any degree the sum of their expenditure—I mean the Christian conversionist societies. Among these the London Society for Promoting Christianity among the Jews is the largest and most influential.

This society enjoys an income of £35,000 a year. On the magnificent premises of Palestine Place (Bethnal Green) it provides a chapel, a Hebrew missionary training institute, and a Hebrew operatives' home. During the last year twelve Jews were baptized in its chapel, forty children (more than 50 per cent. of whom were the children of Christian mothers) were maintained in the school, and twelve Jewish converts supported in the operatives' home. The process of conversion is very simple : board and lodging at a specially provided house during the inquiry stage, constant charitable assistance after conversion, and the free education and free maintenance of Jewish children brought up in the Christian faith. In the eloquent words of the Report :— "The present inmates (Operative Jewish Converts' Institution) appear fully to realize the contrast between their former friendless condition and their present life, in which a comfortable home, wholesome food, respectable clothing, instruction in trade, and reward-money for attention and industry accumulates till they leave the institution." The society has, however, one complaint against its converts. Inspired by the Jewish spirit of competing with former masters, and anxious to turn to some account their newly-acquired "talent" of Christianity, the youthful proselytes set up in business on their own account, collecting and spending the subscriptions of zealous Christians, with no respect to the monetary claims or superior authority of the mother society. Hence the East End is sprinkled with small missions, between which and Palestine Place a certain number of professional converts wander in search of the temporal blessings of Christianity. Imagine the temptation to the poverty-stricken inhabitants of the crowded alleys of the Jewish slum! And yet, in spite of comfortable main-

tenance in the present and brilliant prospects in the future, the number of converts is infinitesimal, a fact that throws an interesting side-light on the moral tenacity of the Jewish race.

The movement, however, has produced a mischievous reaction within the community. Pious-minded Jews have thought starvation or baptism a too terrible alternative to offer the utterly destitute, and a certain amount of unorganized and pauperizing relief is undoubtedly dispensed throughout the East End as a counter-blast to missionary enterprise. Moreover, Jewish philanthropists have tried to protect the friendless immigrant (without hope or chance of immediate employment) from the allurements of the Christian missionary by the same means through which they have attempted to save him from the extortions of the professional "runner." They have erected a "Poor Jews' Temporary Shelter," an institution which last year provided board and lodging for a period of from one to fourteen days to 1322 homeless immigrants. Rightly or wrongly, this institution has been looked upon with disfavour by Christians, and to some extent by Jews (notably by the Jewish Board of Guardians) as likely to attract to England pauper foreigners of the Hebrew race.

I have sketched the principal religious and charitable institutions affecting for good or evil Jewish life at the East End. A far more difficult task lies before me: to give the reader some general idea of the manners and customs of this people; to represent to some slight extent their home and outdoor life, and finally to estimate, however imperfectly, their character and capacity as members of our social and industrial state.

I think I may begin with two statements of a general character: the majority of East End Jews are either foreigners or children of foreigners; and the dominant nationality is Polish or Russian.

With regard to the preponderance of foreigners, I hardly

think it will be denied by anyone who has studied the available statistics, or who has any personal experience of East End Jewish life.

For statistical material I refer the reader to Mr. Llewellyn Smith's careful and elaborate calculations in the preceding chapter. He estimates that out of a total Jewish population of from 60,000 to 70,000 persons, 30,000 were actually born abroad.

At least one-half of the remainder must be of foreign parentage.* But if the reader distrusts statistics, I would advise him to wander through the Jewish quarter, and listen to the language of the streets; to frequent the sweaters' dens, the gambling clubs, and the *chevras;* or, if he desires a more graphic experience, to attend a meeting of working-class Jews, and try to make himself understood in his native tongue.

The Polish or Russian nationality of the vast majority of these foreigners is an equally undisputed fact† and a natural consequence of the recent outbreak of Judenhetze in Russian Poland and the adjoining territories. It is, moreover, a fact of great significance in any consideration of the East End Jewish question. For we are accustomed to think, with the old German proverb, "Every country has the Jew it deserves," a saying, in our case, inapt, since we receive our Jews ready-made—passed on to us by a foreign nation with a domestic policy diametrically opposed to our own. Before, therefore, we are able to appreciate

* Mr. Smith's estimate of foreign Jews is partly based on the statistics of Jewish East End Schools. In the Jewish Free School, for instance, there are 3400 children; 897 of these are foreign-born; 1962 are of foreign extraction, while 541 only are the children of English-born parents. In other East End schools the Jewish children are only divided into two classes—foreign-born and native-born—no distinction being made between children of foreign and of native parents. Mr. Smith has therefore dealt with the first class only, and has not attempted to estimate the population of foreign parentage. A glance at the statistics of the Free School will show the numerical importance of this section of the Jewish population.

† See Reports of Jewish Board of Guardians and Poor Jews' Temporary Shelter.

the present characteristics and future prospects of this stream of Jewish life flowing continuously with more or less rapidity into the great reservoir of the East End Jewish settlement, we must gain some slight idea of the political, industrial, and social conditions governing the source from which it springs.

Alone among the great nations of Europe, Russia has resolutely refused political and industrial freedom to her Jewish subjects. Under the Russian Government oppression and restriction have assumed every conceivable form. No Jew may own land; in some places he may not even rent it; in one part he is not admitted into the learned professions; in another state he may not enter an industrial establishment or take part in a Government contract; while in whole districts of Russia the children of Israel have no right of domicile, and live and trade by the bought connivance of the police authorities, and in daily terror of the petty tyranny of a capricious governor. Deprived of the rights and privileges of citizens, they are subject to the full strain of military conscription, intensified by social insult and religious persecution. And yet, in spite of this systematic oppression, the children of Israel have, up to late years, multiplied in the land of their enemies and prospered exceedingly, until they may be numbered by their millions throughout the Russian Empire; absorbing the more profitable trading, and crowding every profession, mechanical and intellectual, open to Jewish competition. Once again in the history of the world penal legislation has proved a powerless weapon against the superior mental equipment of the Jew; and it has simply forced the untiring energies of the Hebrew race into low channels of parasitic activity, undermining the morality and well-being of their Christian fellow-subjects. The Russian Government and the Russian people have slowly grasped this fact, and unwilling to adopt the policy of complete emancipation, they have changed their method of attack. The central authorities, supported by the public opinion of the injured classes, have

deliberately encouraged mob-violence of a brutal and revolting character as a costless but efficient means of expulsion. Robbed, outraged, in fear of death and physical torture, the chosen people have swarmed across the Russian frontier, bearing with them, not borrowed "jewels of silver, and jewels of gold, and raiment,"* but a capacity for the silent evasion of the law, a faculty for secretive and illicit dealing, and mingled feelings of contempt and fear for the Christians amongst whom they have dwelt and under whose government they have lived for successive generations.

These have been the outward circumstances forming the Polish or Russian Jew. The inner life of the small Hebrew communities bound together by common suffering and mutual helpfulness has developed other qualities, but has also tended in its own way to destroy all friendly and honourable intercourse with surrounding peoples. Social isolation has perfected home life; persecution has intensified religious fervour, an existence of unremitting toil, and a rigid observance of the moral precepts and sanitary and dietary regulations of the Jewish religion have favoured the growth of sobriety, personal purity, and a consequent power of physical endurance. But living among an half-civilized people, and carefully preserved by the Government from the advantages of secular instruction, the Polish and Russian Jews have centred their thoughts and feelings in the literature of their race—in the Old Testament, with its magnificent promises of universal dominion; in the Talmud, with its minute instructions as to the means of gaining it. The child, on its mother's lap, lisps passages from the Talmud; the old man, tottering to the grave, is still searching for the secret of life in "that stupendous labyrinth of fact, thought, and fancy." For in those ten volumes of Talmudical lore the orthodox Polish Jew finds not only

* Exodus xii. 35.

a store-house of information and a training-ground for his intellectual and emotional faculties, but the key to all the varied perplexities and manifold troubles of his daily existence. To quote the words of Deutsch, the Talmud, besides comprising the poetry and the science of the people, is "emphatically a *Corpus Juris*: an encyclopædia of law, civil and penal, ecclesiastical and international, human and divine." Beyond this law the pious Israelite recognizes no obligations; the laws and customs of the Christians are so many regulations to be obeyed, evaded, set at naught, or used according to the possibilities and expediencies of the hour.

In these facts of past training we see an explanation of the present mental and physical qualities of the majority of East End Jews. The Polish or Russian Jew represents to some extent the concentrated essence of Jewish virtue and Jewish vice; for he has, in his individual experience, epitomized the history of his race in the Christian world. But he can in no sense be considered a fair sample of Jews who have enjoyed the freedom, the culture, and the public spirit of English life. I should wish it therefore to be distinctly understood that I do not offer the slight description in the following pages of the manners, customs, and industrial characteristics of East End Jews as a picture of the Jewish community throughout England.

Let us imagine ourselves on board a Hamburg boat steaming slowly up the Thames in the early hours of the morning. In the stern of the vessel we see a mixed crowd of men, women, and children—Polish and Russian Jews, some sitting on their baskets, others with bundles tied up in bright colored kerchiefs. For the most part they are men between 20 and 40 years of age, of slight and stooping stature, of sallow and pinched countenance, with low foreheads, high cheek bones and protruding lips. They wear uncouth and dirt-bespattered garments, they mutter to each other in a strange tongue. Scattered among them a few

women (their shapely figures and soft skins compare favourably with the sickly appearance of the men), in peasant frocks with shawls thrown lightly over their heads; and here and there a child, with prematurely set features, bright eyes and agile movements. Stamped on the countenance and bearing of the men is a look of stubborn patience; in their eyes an indescribable expression of hunted, suffering animals, lit up now and again by tenderness for the young wife or little child, or sharpened into a quick and furtive perception of surrounding circumstances. You address them kindly, they gaze on you with silent suspicion; a coarse German sailor pushes his way amongst them with oaths and curses; they simply move apart without a murmur, and judging from their expression, without a resentful feeling; whilst the women pick up their ragged bundles from out of the way of the intruder with an air of deprecating gentleness.

The steamer is at rest, the captain awaits the visit of the Custom House officials. All eyes are strained, searching through the shifting mist and dense forest of masts for the first glimpse of the eagerly hoped-for relations and friends, for the first sight of the long-dreamt-of city of freedom and prosperity. Presently a boat rows briskly to the side of the vessel; seated in it a young woman with mock sealskin coat, vandyke hat slashed up with blue satin, and surmounted with a yellow ostrich feather, and long six-buttoned gloves. She is chaffing the boatman in broken English, and shouts words of welcome and encouragement to the simple bewildered peasant who peers over the side of the vessel with two little ones clasped in either hand. Yes! that smartly dressed young lady is her daughter. Three years ago the father and the elder child left the quiet Polish village: a long interval of suspense, then a letter telling of an almost hopeless struggle, at last passage money, and here to-day the daughter with her bright warm clothes and cheery self-confidence—in a few hours the

comfortably furnished home of a small wholesale orange-dealer in Mitre Street, near to Petticoat Lane.

Seated by the side of the young woman a bearded man, his face furrowed and shoulders bent with work. He is comfortably clothed and wears a large watch-chain hanging ostentatiously outside his coat. Evidently he is not the father of the girl, for his hands are clenched nervously as he fails to catch sight of the long-expected form; he is simply the presser from the sweater's next door to the orange dealer; and he also can afford the 1*s* fee to board the steamer and meet his wife. Ah! there she is! and a gentle-faced woman, beaming with heightened colour, pushes her way to the side of the vessel, holding up the youngest child with triumphant pride. The elder boy, a lad of ten, fastens his eyes fixedly on his father's watch-chain, tries in vain to pierce the pocket and weigh and measure the watch, calculates quickly the probable value, wonders whether gilded articles are cheaper or dearer in London than in Poland, and registers a silent vow that he will not rest day nor night until he is handling with a possessor's pride a gold chain and watch, similar or superior to that adorning his father's person. Then he prepares with religious reverence to receive his father's blessing.

The scenes at the landing-stage are less idyllic. There are a few relations and friends awaiting the arrival of the small boats filled with immigrants: but the crowd gathered in and about the gin-shop overlooking the narrow entrance of the landing-stage are dock loungers of the lowest type and professional "runners." These latter individuals, usually of the Hebrew race, are among the most repulsive of East London parasites; boat after boat touches the landing-stage, they push forward, seize hold of the bundles or baskets of the new-comers, offer bogus tickets to those who wish to travel forward to America, promise guidance and free lodging to those who hold in their hands addresses of acquaintances in White-

chapel, or who are absolutely friendless. A little man with an official badge (*Hebrew Ladies' Protective Society*) fights valiantly in their midst for the conduct of unprotected females, and shouts or whispers to the others to go to the Poor Jews' Temporary Shelter in Leman Street. For a few moments it is a scene of indescribable confusion: cries and counter-cries; the hoarse laughter of the dock loungers at the strange garb and broken accent of the poverty-stricken foreigners; the rough swearing of the boatmen at passengers unable to pay the fee for landing. In another ten minutes eighty of the hundred new-comers are dispersed in the back slums of Whitechapel; in another few days, the majority of these, robbed of the little they possess, are turned out of the "free lodgings" destitute and friendless.

If we were able to follow the "greener" into the next scene of his adventures we should find him existing on the charity of a co-religionist or toiling day and night for a small labour-contractor in return for a shake-down, a cup of black coffee, and a hunch of brown bread. This state of dependence, however, does not last. For a time the man works as if he were a slave under the lash, silently, without complaint. But in a few months (in the busy season in a few weeks) the master enters his workshop and the man is not at his place. He has left without warning—silently—as he worked without pay. He has learnt his trade and can sell his skill in the open market at the corner of Commercial Street; or possibly a neighbouring sweater, pressed with work, has offered him better terms. A year hence he has joined a chevras, or has become an habitué of a gambling club. And unless he falls a victim to the Jewish passion for gambling, he employs the enforced leisure of the slack season in some form of petty dealing. He is soon in a fair way to become a tiny capitalist—a maker of profit as well as an earner of wage. He has moved out of the back court in which his

fellow-countrymen are herded together like animals, and is comfortably installed in a model dwelling; the walls of his parlour are decked with prints of Hebrew worthies, or with portraits of prize-fighters and race-horses; his wife wears jewellery and furs on the Sabbath; for their Sunday dinner they eat poultry. He treats his wife with courtesy and tenderness, and they discuss constantly the future of the children. He is never to be seen at the public-house round the corner; but he enjoys a quiet glass of "rum and shrub" and a game of cards with a few friends on the Saturday or Sunday evening; and he thinks seriously of season tickets for the People's Palace. He remembers the starvation fare and the long hours of his first place: he remembers, too, the name and address of the wholesale house served by his first master; and presently he appears at the counter and offers to take the work at a lower figure, or secures it through a tip to the foreman. But he no longer kisses the hand of Singer's agent and begs with fawning words for another sewing-machine; neither does he flit to other lodgings in the dead of night at the first threat of the broker. In short, he has become a law-abiding and self-respecting citizen of our great metropolis, and feels himself the equal of a Montefiore or a Rothschild.

The foregoing sketch is typical of the lives of the majority of Polish and Russian Jews from their first appearance in the port of London. Usually they bring with them no ready-made skill of a marketable character. They are set down in an already over-stocked and demoralized labour market; they are surrounded by the drunkenness, immorality, and gambling of the East-End streets; they are, in fact, placed in the midst of the very refuse of our civilization, and yet (to quote from a former chapter), whether they become bootmakers, tailors, cabinet-makers, glaziers, or dealers, the Jewish inhabitants of East London rise in the social scale; "as a mass

they shift upwards, leaving to the new-comers from foreign lands and to the small section of habitual gamblers the worst-paid work, the most dilapidated workshops, and the dirtiest lodgings." But this is not all. Originally engaged in the most unskilled branch of the lowest section of each trade, Jewish mechanics (whether we regard them individually or as a class) slowly but surely invade the higher provinces of production, bringing in their train a system of employment and a method of dealing with masters, men, and fellow-workers which arouses the antagonism of English workmen. The East End Jewish problem therefore resolves itself into two central questions:—(1) What are the reasons of the Jews' success? (2) Why is that success resented by that part of the Christian community with whom the Jew comes in daily contact? I venture to end this chapter with a few suggestions touching this double-faced enigma of Jewish life.

First we must realize (in comparing the Polish Jew with the English labourer) that the poorest Jew has inherited through the medium of his religion a trained intellect. For within the Judaic Theocracy there are no sharp lines dividing the people into distinct classes with definite economic characteristics such as exist in most Christian nations: viz. a leisure class of landowners, a capitalist class of brain-workers, and a mass of labouring people who up to late years have been considered a lower order, fit only for manual work.

The children of Israel are a nation of priests. Each male child, rich or poor, is a student of the literature of his race. In his earliest childhood he is taught by picturesque rites and ceremonies the history, the laws, and the poetry of his people; in boyhood he masters long passages in an ancient tongue; and in the more pious and rigid communities of Russian Poland the full-grown man spends his leisure in striving to interpret the subtle reasoning and strange fantasies of that great classic of the Hebrews, the Talmud.

I do not wish to imply that the bigotted Jew is a "cultured" being, if we mean by culture a wide experience of the thoughts and feelings of other times and other races. Far from it. The intellectual vision and the emotional sympathies of the great majority of Polish Jews are narrowed down to the past history and present prospects of their own race. But the mechanical faculties of the intellect—memory, the power of sustained reasoning, and the capacity for elaborate calculation have been persistently cultivated (in orthodox communities) among all classes, and there has resulted a striking equality, and a high though narrow level of intellectual training.

This oneness of type and uniformity of chances, originating in the influence of a unique religion, have been strengthened and maintained by the industrial and political disabilities under which the Jews have laboured through the greater part of the Christian era, and which still exist in Russian Poland. The brutal persecution of the Middle Ages weeded out the inapt and incompetent. Injustice and social isolation, pressing on poor and rich alike, sharpened and narrowed the intellect of Israel, regarded as a whole, to an instrument for grasping by mental agility the good things withheld from them by the brute force of the Christian peoples.

In the Jewish inhabitants of East London we see therefore a race of brain-workers competing with a class of manual labourers. The Polish Jew regards manual work* as the first rung of the social ladder, to be superseded or supplanted on the first opportunity by the estimates of the profit maker, the transactions of the dealer, or the cal-

* It is a mistake to suppose that the Jew is physically unfit for manual work. On the contrary, he is better fitted than the Anglo-Saxon for those trades which require quickness of perception rather than artistic skill, and he will compete successfully with the Englishman in forms of manual labour needing physical endurance, and not actual strength of muscle. Hence the Jew's success in the machine-made coat and Boot and Shoe Trades.

culations of the money lender; and he is only tempted from a life of continual acquisition by that vice of the intellect, gambling.

Besides the possession of a trained intellect, admirably adapted to commerce and finance, there is another, and I am inclined to think a more important factor in the Jew's success. From birth upwards, the pious Israelite (male and female) is subjected to a moral and physical regimen, which, while it favours the full development of the bodily organs, protects them from abuse and disease, and stimulates the growth of physical self-control and mental endurance.* For the rites and regulations of the Mosaic law and the more detailed instructions of tradition are in no way similar to the ascetic exercises of the Christian or Buddhist saint seeking spiritual exaltation through the mortification or annihilation of physical instinct. On the contrary, the religious ordinances and sanitary laws of the Jewish religion accentuate the physical aspect of life; they are (as M. Rénan has observed) not a preparation for another world, but a course of training adapted to prolong the life of the individual and to multiply the number of his descendants.

Moreover, the moral precepts of Judaism are centred in the perfection of family life, in obedience towards parents, in self-devotion for children, in the chastity of the girl, in the support and protection of the wife. The poorest Jew cherishes as sacred the maternity of the women, and seldom degrades her to the position of a worker upon whose exertions he depends for subsistence. Thus Jewish morality, instead of diverting feeling from the service of the body, combines with physical training to develop exclusively that

* From a psychological as well as from an ethical point of view, a detailed study of the sanitary observances of the Jewish religion (more especially those relative to sexual functions) would be extremely interesting. The musical talent which distinguishes the Hebrew race has been ascribed by psychologists to the effect of these observances on successive generations.

side of man's emotional nature which is inextricably interwoven with the healthful and pleasurable exercise of physical instinct. Hence in the rigidly conforming Jew we have a being at once moral and sensual; a creature endowed with the power of physical endurance, but gifted with a highly-trained and well-regulated appetite for sensuous enjoyment. And with the emotions directed into the well-regulated channels of domestic feeling, the mind remains passionless. Anger, pride, and self-consciousness, with their counterparts of indignation, personal dignity, and sensitiveness, play a small part in the character of the Polish Jew. He suffers oppression and bears ridicule with imperturbable good humour; in the face of insult and abuse he remains silent. For why resent when your object is to overcome? Why bluster and fight when you may manipulate or control in secret?

The result is twofold. As an industrial competitor the Polish Jew is fettered by no definite standard of life; it rises and falls with his opportunities; he is not depressed by penury, and he is not demoralized by gain. As a citizen of our many-sided metropolis he is unmoved by those gusts of passion which lead to drunkenness and crime; whilst on the other hand he pursues the main purposes of personal existence, undistracted by the humours, illusions, and aspirations arising from the unsatisfied emotions of our more complicated and less disciplined natures. Is it surprising, therefore, that in this nineteenth century, with its ideal of physical health, intellectual acquisition, and material prosperity, the chosen people, with three thousand years of training, should in some instances realize the promise made by Moses to their forefathers: "Thou shalt drive out nations mightier than thyself, and thou shalt take their land as an inheritance"?

Such, I imagine, are the chief causes of the Jew's success. We need not seek far for the origin of the antagonistic feelings with which the Gentile inhabitants of

East London regard Jewish labour and Jewish trade. For the reader will have already perceived that the immigrant Jew, though possessed of many first-class virtues, is deficient in that highest and latest development of human sentiment—social morality.

I do not wish to imply by this that East End Jews resist the laws and defy the conventions of social and commercial life. On the contrary, no one will deny that the children of Israel are the most law-abiding inhabitants of East London. They keep the peace, they pay their debts, and they abide by their contracts; practices in which they are undoubtedly superior to the English and Irish casual labourers among whom they dwell. For the Jew is quick to perceive that "law and order" and the "sanctity of contract" are the *sine qua non* of a full and free competition in the open market. And it is by competition, and by competition alone, that the Jew seeks success. But in the case of the foreign Jews, it is a competition unrestricted by the personal dignity of a definite standard of life, and unchecked by the social feelings of class loyalty and trade integrity. The small manufacturer injures the trade through which he rises to the rank of a capitalist by bad and dishonest production. The petty dealer or small money lender, imbued with the economic precept of buying in the cheapest and selling in the dearest market, suits his wares and his terms to the weakness, the ignorance, and the vice of his customers; the mechanic, indifferent to the interests of the class to which he temporarily belongs, and intent only on becoming a small master, acknowledges no limit to the process of underbidding fellow-workers, except the exhaustion of his own strength. In short, the foreign Jew totally ignores all social obligations other than keeping the law of the land, the maintenance of his own family, and the charitable relief of co-religionists.

Thus the immigrant Jew, fresh from the sorrowful experiences typical of the history of his race, seems to justify

by his existence those strange assumptions which figured for *man* in the political economy of Ricardo—an Always Enlightened Selfishness, seeking employment or profit with an absolute mobility of body and mind, without pride, without preference, without interests outside the struggle for the existence and welfare of the individual and the family. We see these assumptions verified in the Jewish inhabitants of Whitechapel; and in the Jewish East End trades we may watch the prophetic deduction of the Hebrew economist actually fulfilled—in a perpetually recurring bare subsistence wage for the great majority of manual workers.

CHAPTER IV.

CONCLUSION—POINT OF VIEW.

If any conscientious reader after having mastered all that goes before, reaches this concluding chapter, he cannot but be struck with the number of subjects of great importance which have received scant treatment or have been entirely omitted. Drink is treated incidentally, but deserved a prominent place. On the "Housing of the Poor" nothing is said. Early marriages, prostitution, education, religion are barely touched upon, and yet each has a side especially connected with a more or less poor and altogether working-class population, such as that with which we have been dealing. To deprecate unfavourable criticism I can only plead that this is a first volume; and point out that in exploring such a wide extent of untrodden ground, our first object has been to pioneer a road across the country. If in addition to omissions there are inconsistencies, and the book is found to speak on some points with an uncertain voice, or to supply evidence which may be used to support very various and even opposed theories, it will not be surprising, and may I hope be accepted at least as a proof of faithfulness. The unanimity of thought and expression in the book, however, is much more noticeable than are any divergences.

East London lay hidden from view behind a curtain on which were painted terrible pictures:—Starving children, suffering women, overworked men; horrors of drunkenness and vice; monsters and demons of inhumanity; giants of disease and despair. Did these pictures truly represent

what lay behind, or did they bear to the facts a relation similar to that which the pictures outside a booth at some country fair bear to the performance or show within? The writers of this book have each of them at different points, tried to lift this curtain and to see for themselves the world it hid. Agreeing in a common object, they have also agreed to a remarkable extent in the conclusions reached. With very slight variations all tell the same story. No one of them is responsible for what any other has written, but it is scarcely necessary to insist on this. For my own part such a declaration is indeed an empty form, so little do I find in any one of the contributed chapters to which I should not have been perfectly ready to sign my name.

It will be observed that our attempt has in the main been confined to showing how things are. Little is said as to how they come to be as they are, or whither they are tending. The line of inquiry which we have neglected is perhaps more interesting than that which we have taken up, and is certainly more commonly adopted. An inquiry as to tendency appeals controversially, and therefore attractively, to two opposite schools of thought. One of these holds that the condition of the people is becoming year by year more deplorable and its problems more pressing, and casts a backward glance upon some Golden Age of the past; while the other finds on all sides proof of marked improvement, preaches patience as to the evils which still remain, and will say, when pushed, that "if Golden Age there be, it is to-day."

It is manifest that this alternative has an important bearing whether considered simply as a difference of opinion, and so concerning only the on-looker, or positively as a difference of fact. Seen from without, the same habits of life, amount of income, method of expenditure, difficulties, occupations, amusements, will strike the mind of the on-looker with an entirely different meaning according as they are viewed as part of a progress towards a

better and higher life, or of a descent towards a more miserable and debased existence. Felt from within, a position will be acceptable and even happy on the upward road, which on the downward path may be hardly endurable. The contrast with that to which men have been accustomed is doubtless the principal factor in sensations of well or ill being, content or discontent; but we have also to take account of the relation of the present life, whatever it may be, to the ideal or expectation. It may happen that on the upward path, where, on our hypothesis, contentment ought to reign, the ideal so far outstrips the advance as to produce discontent and even discomfort. Or the opposite may happen, and a slipping downwards be accompanied by a feeling of greater ease, a sense of relief. In all this what is true of the individual is no less true of the class. To interpret aright the life of either we need to lay open its memories and understand its hopes.

Nor have we yet exhausted the complicated relativities which are crowded into the phrase "point of view"; for we have to take into account the condition of the on-looker's mind and of public sentiment generally, and the changes of feeling that occur, in this or that direction, by which it becomes more sensitive or more callous. On these three points—(1) the relation to past experience; (2) the relation to expectation; (3) the degree of sensitiveness of the public mind—we have room for great gulfs of difference in considering the same facts.

These points apply with varying force to the condition of each class or industry, and to the terms of each problem involved. In a general way, I find that with few exceptions, those who have had a lengthened experience of East London, agree that its state was much worse when they first knew the district than it is now. Beyond this, such glimpses as we can obtain of a remoter past seem to tell a similar story of improvement, and however we test the question the same answer is given; so that I am inclined to think that if an

inquiry, such as the present, had been made at any previous time in the history of London, it would have shown a greater proportion of depravity and misery than now exists, and a lower general standard of life. But let us take the subject piecemeal.

Whatever the miseries of Class A, they are not the result of a too exalted ideal, nor due to any consciousness of degradation. This savage semi-criminal class of people had its golden age in the days when whole districts of London were in their undisputed possession. They mainly desire to be let alone, to be allowed to make an Alsatia of their own. Improvement in our eyes is destruction in theirs. Their discontent is the measure of our success. On the other hand, the impression of horror that the condition of this class makes upon the public mind to-day is out of all proportion to that made when its actual condition was far worse, and consequently the need to deal with the evils involved becomes more pressing. This, moreover, is no mere question of sentiment, but (if we admit a general all-round improvement) an imperative need of the rising standard of life. What might be an admissible state of things in days past is admissible no longer. It drags us back, and how to put an end to it has become a question of the first importance. The outcasts themselves are sufficiently conscious of this, and opposing, dumbly, the efforts of philanthropy or order, their instinct of self-preservation seeks some undisturbed sanctuary where they can still herd together, and, secured by the mutual protection of each other's character for evil, keep respectability at bay. This it is that must be prevented. No sooner do they make a street their own than it is ripe for destruction and should be destroyed. Destruction of such property involves no general loss. The houses in which they live have, in truth, a negative value, and merely to destroy them is an improvement. The owners may perhaps lose, but there can be no reasonable vested interest in a public nuisance, and the penalty

of destruction paid once, might have a widespread effect in a clearer recognition of the responsibilities of ownership. A glance at the map will show the extent of the "black" streets. It does not follow that all of these need to be destroyed, but even if they were, the total destruction would not be a very serious matter. The numbers of this class are not large. I think the 11,000 (or 1¼ per cent.) given in my schedules an ample estimate. To add more to it would be to take away the lowest section from class B—those who are well described in the chapter on the docks, p. 203. Persistent dispersion is the policy to be pursued by the State in its contest with them, for to scatter them is necessarily to place them under better influences. The chances for their children, especially, would be better; the hereditary taint less inevitable. Beyond this much would be gained if we could heighten the distinction between them and the lowest industrial class, and put an end to the interchange and give and take which now makes it difficult to draw the line between Classes A and B.

Class A must not be confounded with the criminal classes. Every social grade has its criminals, if not by conviction, at least by character. Of these the lowest grade mix freely with Class A, and are not to be distinguished from it. But there are many of Class A who are not criminals, as well as plenty of criminals who have nothing to do with Class A. It would be interesting to study the sources of crime by analyzing the criminal classes, but this would have to be done for the whole of London. It is not particularly an East End subject.*

Class B is more than any other affected by the relation of present to past experience. It is not, as I have before pointed out, a class in which people are born to live and die, so much as the drift from other classes. It follows that what they feel is the contrast between their lives and those of

* We know, and it is part of the case for progress, that the number of criminals in gaol has decreased in a marked way for many years past.

others. If the condition of other classes improves, the contrast is intensified, and with it the misery, except in those cases where a higher standard of life is felt burthensome, and to "wallow in the mire" more comfortable. Such cases are not uncommon, but on the whole I regard the individuals of Class B as suffering severely from loss of position and of the comforts to which they have been accustomed, although as a class it is possible that they are better off than ever before.

To the sufferings of these unfortunate casually employed people increasing attention is paid. The discredit into which the system of charitable doles has fallen deprives the public conscience of its customary anæsthetic and leaves it to bear its full burthen of sympathetic sensitiveness as best it may, since no satisfactory alternative has been found. The result is that in proportion as our feelings lack the relief of action they become more impulsive and variable, by turns hyper-sensitive and callous. Out of this gusty atmosphere the problem of how to mend the lives of these poor people needs to be lifted, and to this end a mere statement of proportionate numbers and the condition of their lives has its value apart from any estimate of suffering, which, as I have tried to show, is complicated beyond the possibility of analysis.

Here, in Class B, we have the crux of the social problem. Every other class can take care of itself, or could do so, if Class B were out of the way. These unfortunate people form a sort of quagmire underlying the social structure, and to remove this quagmire must be our principal aim. Such suggestions as I have to make on this have been already given in the first part of this book.

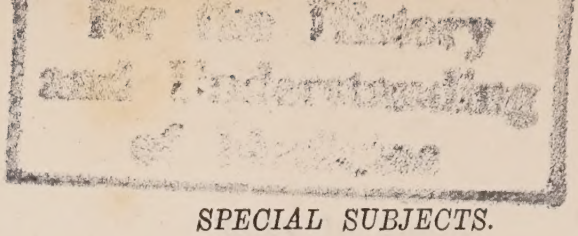
If Class A are not to be confounded with criminals, so Class B must not be confounded with paupers. They are rather the material from which paupers are made. Other classes contribute to pauperism, but those who drop down from the classes above may be supposed to pause for a time

in Class B before they finally succumb. A study of the sources of pauperism, by means of an analysis of paupers, would be interesting, and might lead to valuable and suggestive results, but like an analysis of crime, it has no place in an inquiry into the condition of a single district.

Class C, with its irregular employment and improvident habits, is that which is most hardly judged, and perhaps, also, most hardly used. "If we got our deserts, which of us would 'scape whipping?" and in nine cases out of ten these unfortunate people get what they deserve. Towards their misfortunes modern sentiment turns its hard side of moral condemnation. The more it knows of them the harder becomes the line drawn between "deserving" and "undeserving," and the fewer they be who rank with the deserving. Those who are industrious and thrifty usually need no help. It is for the most part with those who fall below the ideal standard of energy, prudence, or sobriety that we are attempting to deal. To select the few picked cases or even that larger number who are comparatively deserving, and simply to admonish the rest, is not enough. To raise this class we need some larger plan.

Class D does not deserve the less consideration because it is troubled neither by its own past experience of better things, nor by what is expected of it, nor by an unattainable ideal. But it even more than Class C can only be helped by a movement which shall succeed in raising the whole standard of life. It is chiefly for the sake of these two classes that my proposals for dealing with Class B are made. They are my clients, and to their service especially I dedicate this book.

Class E contains those whose lot to-day is most aggravated by a raised ideal. It is in some ways a hopeful sign, but it is also a danger. Here, rather than in the ruffianism of Class A, or the starvation of class B, or the wasted energy of Class C, or the bitter anxieties of Class D, do we find the springs of Socialism and Revolution. The stream that flows



from these springs must not be dammed up, and therefore it is to this class and its leaders in Class F that I particularly appeal in favour of what I have called "limited Socialism"—a socialism which shall leave untouched the forces of individualism and the sources of wealth.

Finally there are two ways of looking even at mere figures, by which very different impressions may be produced by the same facts. It may with some show of reason be regarded as not so very bad that a tenth of the population should be reckoned as very poor, in a district so confessedly poverty-stricken as East London; but when we count up the 100,000 individuals, the 20,000 families, who lead so pinched a life among the population described, and remember that there are in addition double that number who, if not actually pressed by want, yet have nothing to spare, we shrink aghast from the picture. The divergence between these two points of view, between relative and absolute, is in itself enough to cause the whole difference between pessimism and optimism. To judge rightly we need to bear both in mind, never to forget the numbers when thinking of the percentages, nor the percentages when thinking of the numbers. This last is difficult to those whose daily experience or whose imagination brings vividly before them the trials and sorrows of individual lives. They refuse to set off and balance the happy hours of the same class, or even of the same people, against these miseries; much less can they consent to bring the lot of other classes into the account, add up the opposing figures, and contentedly carry forward a credit balance. In the arithmetic of woe they can only add or multiply, they cannot subtract or divide. In intensity of feeling such as this, and not in statistics, lies the power to move the world. But by statistics must this power be guided if it would move the world aright.

END OF VOL. I.

DESCRIPTIVE MAP OF EAST END POVERTY, COMPILED FROM SCHOOL BOARD VISITORS' REPORTS IN 1887.

The Map includes Whitechapel, St. George's-in-the-East, Stepney, Mile End Old Town, Bethnal Green, most of Shoreditch, and part of Poplar.

The streets are coloured according to the general condition of the inhabitants, as follows:

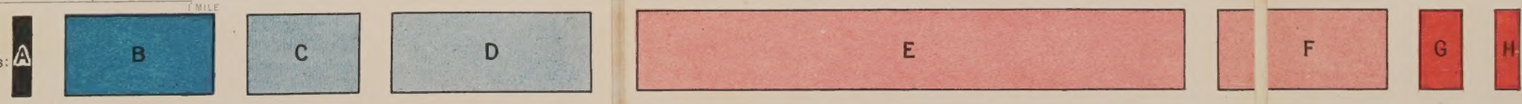
- *Well-to-do* ..... *Professional classes and large shopkeepers*
- *Fairly comfortable* (little or no poverty) ..... *Regular employment, good ordinary earnings.*
- *Mixed with poverty* ..... *Some comfortable, others poor*
- *Poor* ..... *Those who have a fairly regular, though bare income, as 18/- to 21/- per week, for a moderate family.*
- *Very poor, casual* ..... *Those who fall below the above standard and are in chronic want*
- *Very poor, lowest class* ... *Vicious, semi-criminal.*

The proportions of the classes in East London may be stated numerically as follows:—

	CLASSES.	Shoreditch.	Bethnal Green	Whitechapel	St. George's	Stepney	Mile End Old Town	Poplar	East London
Black	A Lowest Class	1·0	1·2	3·3	1.5	1·4	·8	1·1	1·3
Dk. Blue	B Casual earnings	9·4	16·0	8·9	15·1	15·8	6·8	12·9	11·9
Light Blue	C Irregular earnings	10·6	12·6	10·7	12·5	6·1	6·0	6·2	9·0
	D Regular minimum	19·2	14·9	16·3	19·7	14·7	12·6	16·3	16·1
Pink	E Ordinary earnings	45·4	39·9	43·3	38·1	43·5	52·0	45·2	44·3
	F Highly-paid labour	11·1	11·3	11·3	10·5	13·8	14·9	18·4	12·5
Red	G Lower Middle Class	2·1	2·9	4·4	2·8	4·5	4·5	3·1	3·3
	H Upper Middle Class	1·2	1·2	1·8	·3	2·2	2·4	1·8	1·6
		100·	100·	100·	100·	100·	100·	100·	100·
	Population	121,161	127,641	78,518	47,578	62,063	110,321	166,398	708,675

Comfort. Poverty.

Graphically the proportions of the classes may be represented thus:



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